

By: Vasut

H.B. No. 4125

A BILL TO BE ENTITLED

AN ACT

relating to state and local government responses to disasters.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 418.004, Government Code, is amended by amending Subdivisions (1) and (3) and adding Subdivisions (3-a) and (3-b) to read as follows:

(1) "Disaster" means the occurrence or imminent threat of widespread or severe damage, injury, or loss of life or property resulting from any natural or man-made cause, including fire, flood, earthquake, wind, storm, wave action, oil spill or other water contamination, volcanic activity, epidemic emergency, air contamination, blight, drought, infestation, explosion, riot, hostile military or paramilitary action, extreme heat or cold, cybersecurity event, [~~other public calamity requiring emergency action~~], or energy emergency.

(3) "Energy emergency" means a temporary statewide, regional, or local shortage of petroleum, natural gas, or liquid fuel energy supplies or electricity generation that makes emergency measures necessary to reduce demand or allocate supply.

(3-a) "Epidemic emergency" means the occurrence or imminent threat of an outbreak of a communicable disease in this state that threatens widespread or severe damage, injury, or loss of life or property in this state resulting from any natural or man-made cause related to the outbreak. An epidemic emergency does

1 not mean the occurrence or imminent threat of an outbreak of an  
2 communicable disease for which there is widespread availability of  
3 an effective vaccine against infection.

4 (3-b) "Communicable disease" has the meaning assigned  
5 by Section 81.003, Health and Safety Code.

6 SECTION 2. Section 418.006, Government Code, is amended to  
7 read as follows:

8 Sec. 418.006. CIVIL LIABILITY.

9 (a) An officer or employee of a state or local agency, or a  
10 volunteer acting at the direction of an officer or employee of a  
11 state or local agency, is considered for purposes of Section  
12 437.222 to be a member of the Texas military forces ordered into  
13 active service of the state by proper authority and is considered to  
14 be discharging a duty in that capacity if the person is performing  
15 an activity related to sheltering or housing individuals in  
16 connection with the evacuation of an area stricken or threatened by  
17 disaster.

18 (b) A business or an entity operating during a disaster for  
19 an epidemic emergency is not liable for an injury caused by exposing  
20 or potentially exposing an individual to a disease if on the date of  
21 the exposure or potential exposure:

22 (1) the business or entity is authorized to do  
23 business in this state; and

24 (2) the act or omission giving rise to the exposure or  
25 potential exposure was not wilful, reckless, or grossly negligent.

26 (c) A person who provides goods or renders services during a  
27 disaster in support of disaster response efforts and at the request

1 of the governor or the governor's designee is not liable for an  
2 injury caused by the goods or services, regardless of the  
3 circumstances, so long as the act or omission giving rise to the  
4 injury was not wilful, reckless, grossly negligent, or inconsistent  
5 with a limit specified in the governor's request.

6 SECTION 3. Subchapter A, Chapter 418, Government Code, is  
7 amended by adding Section 418.007 to read as follows:

8 Sec. 418.007. JUDICIAL REVIEW OF DISASTER ORDER. (a) A  
9 person has standing to file suit in a court of this state to  
10 challenge a provision of an order issued by the governor or the  
11 presiding officer of the governing body of a political subdivision  
12 that relates to a declared state of disaster if the provision in the  
13 order is alleged to cause injury to the person or burden a right of  
14 the person that is protected by the state or federal constitution or  
15 by a state or federal law.

16 (b) The issuer of the order has the burden of proving the  
17 challenged provision in the order:

18 (1) mitigates a threat to the public caused by the  
19 disaster; and

20 (2) is the least restrictive means of mitigating the  
21 threat.

22 (c) The court shall enter a judgment invalidating the  
23 challenged provision in the order if the court finds the issuer of  
24 the order has not satisfied the burden imposed under Subsection  
25 (b).

26 SECTION 4. Section 418.012, Government Code, is amended to  
27 read as follows:

1           Sec. 418.012. EXECUTIVE ORDERS.

2           (a) The [Under this chapter, the] governor and the presiding  
3 officer of a political subdivision may issue executive orders,  
4 proclamations, and regulations consistent with the provisions of  
5 this chapter and amend or rescind them. [~~Executive orders,~~  
6 ~~proclamations, and regulations have the force and effect of law.~~]

7           (b) In the event of a conflict between executive orders,  
8 proclamations, or regulations enacted pursuant to this chapter by  
9 the governor and a presiding officer of a political subdivision, an  
10 executive order, proclamation, or regulation enacted by the  
11 governor controls.

12           (c) Unless expressly authorized by statute, the governor  
13 and the president officer of a governing body of a political  
14 subdivision may not issue an executive order, proclamation, or  
15 regulation that:

16                   (1) requires a person other than a public employee or  
17 licensed professional providing medical services to wear a mask or  
18 personal protective equipment during a declared state of disaster;

19                   (2) prohibits or limits a person from attending or  
20 participating in a religious service or activity;

21                   (3) violates Chapter 110, Civil Practice and Remedies  
22 Code or the Religious Freedom Restoration Act of 1993 (42 U.S.C.  
23 2000bb et seq.);

24                   (4) prohibits or limits the sale, dispensing, or  
25 transportation of firearms or ammunition;

26                   (5) alters any voting standard, practice, or  
27 procedure; or

1           (6) restricts the otherwise lawful operation of a  
2 business or industry or the activities of an individual by  
3 distinguishing between essential and nonessential services  
4 provided or obtained by the business, industry, or individual.

5           SECTION 5. Subchapter B, Chapter 418, Government Code, is  
6 amended by adding Section 418.0125 to read as follows:

7           Sec. 418.0125. LIMIT ON ASSESSMENT OF FEES. (a) If the  
8 governor issues an executive order, proclamation, or regulation  
9 during a declared state of disaster that restricts the operation of  
10 a business or nonprofit entity or a category of businesses, a  
11 business or nonprofit entity whose operation is restricted by the  
12 order, proclamation, or regulation may not be assessed any fee,  
13 including a licensing fee, by this state during the time the  
14 operation of the business or nonprofit entity is restricted by the  
15 order, proclamation, or regulation.

16           (b) If a business or nonprofit entity paid an annual fee or  
17 other fee in advance to this state for the business's or nonprofit  
18 entity's operations, the business or nonprofit entity is entitled  
19 to a pro rata refund of the fee for the period of time its operations  
20 were restricted by an executive order, proclamation, or regulation  
21 of the governor described by Subsection (a).

22           (c) A business or nonprofit entity may opt to have the  
23 amount of any refund due under this section credited toward a future  
24 fee requirement.

25           SECTION 6. Section 418.014, Government Code, is amended by  
26 amending Subsection (c) and adding Subsection (c-1) to read as  
27 follows:

1 (c) A state of disaster may not continue for more than 30  
2 days unless renewed by the governor. A state of disaster for an  
3 epidemic emergency, energy emergency, or any man-made cause  
4 affecting more than half the counties of this state may not continue  
5 for more than 60 days unless renewed by the legislature. In no case  
6 may a state of disaster continue for longer than 180 days unless  
7 renewed by the legislature. The legislature [~~by law~~] may terminate  
8 a state of disaster at any time. On termination by the legislature,  
9 the governor shall issue an executive order ending the state of  
10 disaster.

11 (c-1) The governor may not declare a state of disaster based  
12 on the same or a substantially similar finding for which a state of  
13 disaster was declared under Subsection (a) by the governor within  
14 the preceding 12 months.

15 SECTION 7. Section 418.0155, Government Code, is amended to  
16 read as follows:

17 Sec. 418.0155. SUSPENSION LIST. (a) The governor's  
18 office, using existing resources, shall compile and maintain a  
19 comprehensive list of state agency [~~regulatory statutes and~~] rules  
20 that may require suspension during a disaster.

21 (b) On request by the governor's office, a state agency that  
22 would be impacted by the suspension of a [~~statute or~~] rule on the  
23 list compiled under Subsection (a) shall review the list for  
24 accuracy and shall advise the governor's office regarding any  
25 [~~statutes or~~] rules that should be added to the list.

26 SECTION 8. Section 418.016, Government Code, is amended by  
27 amending Subsections (a) and (e) and adding Subsection (a-1) to

1 read as follows:

2           Sec. 418.016. SUSPENSION OF CERTAIN [~~LAWS AND~~] RULES AND  
3 REQUIREMENTS; APPLICATION OF CERTAIN CONTRACTING REQUIREMENTS.

4 (a) The governor may not suspend a state agency order or rule  
5 except as specifically authorized by this chapter. The governor  
6 may suspend [~~the provisions of any regulatory statute prescribing~~  
7 ~~the procedures for conduct of state business or~~] the orders or rules  
8 of a state agency if strict compliance with the [~~provisions,~~]  
9 orders[~~7~~] or rules would in any way prevent, hinder, or delay  
10 necessary action or prompt response in coping with a disaster.

11           (a-1) During a state of disaster declared by the governor  
12 and notwithstanding any other law, the contracting requirements in  
13 Subtitle D, Title 10, that inhibit or prevent prompt response to a  
14 disaster do not apply to a state agency in contracting for goods or  
15 services related to the declared state of disaster.

16           (e) On request of a political subdivision, the governor may  
17 waive or suspend a deadline imposed by [~~a statute or~~] the orders or  
18 rules of a state agency on the political subdivision, including a  
19 deadline relating to a budget or ad valorem tax, if the waiver or  
20 suspension is reasonably necessary to cope with a disaster.

21           SECTION 9. Section 418.019, Government Code, is repealed.

22           SECTION 10. Section 418.020, Government Code, is amended by  
23 amending Subsection (c) to read as follows:

24           (c) Under regulations prescribed by the governor, the  
25 governor may temporarily suspend or modify for a period of not more  
26 than 60 days any public health, safety, zoning, intrastate  
27 transportation, or other [~~law or~~] regulation if by proclamation the

1 governor considers the suspension or modification essential to  
2 provide temporary housing or emergency shelter for disaster  
3 victims.

4 SECTION 11. Section 418.042, Government Code, is amended by  
5 amending Subsection (c) to read as follows:

6 (c) All or part of the state emergency management plan may  
7 be incorporated into regulations of the division or executive  
8 orders [~~that have the force and effect of law~~].

9 SECTION 12. Subchapter E, Chapter 418, Government Code, is  
10 amended by adding Section 418.1081 to read as follows:

11 Sec. 418.1081. LIMIT ON ASSESSMENT OF FEES DURING DECLARED  
12 LOCAL DISASTER. (a) If the presiding officer of the governing body  
13 of a political subdivision issues an order or proclamation during a  
14 declared local state of disaster that restricts the operation of a  
15 business or nonprofit entity or a category of businesses, a  
16 business or nonprofit entity whose operation is restricted by the  
17 order or proclamation may not be assessed any fee, including a  
18 permit fee, by the political subdivision during the time the  
19 operation of the business or nonprofit entity is restricted by the  
20 order or proclamation.

21 (b) If a business or nonprofit entity paid an annual fee or  
22 other fee in advance to a political subdivision for the business's  
23 or nonprofit entity's operations, the business or nonprofit entity  
24 is entitled to a pro rata refund of the fee for the period of time  
25 its operations were restricted by an order or proclamation of the  
26 political subdivision described by Subsection (a).

27 (c) A business or nonprofit entity may opt to have the



1 amount of any refund due under this section credited toward a future  
2 fee requirement.

3 SECTION 13. Section 418.173, Government Code, is amended to  
4 read as follows:

5 Sec. 418.173. PENALTY FOR VIOLATION OF EMERGENCY MANAGEMENT  
6 PLAN. (a) A state, local, or interjurisdictional emergency  
7 management plan may provide that the intentional or knowing  
8 violation of a state, local, or interjurisdictional emergency  
9 management plan [~~failure to comply with the plan~~] or [~~with~~] a rule,  
10 order, or ordinance adopted under the plan is an offense.

11 (b) The plan may prescribe a fine-only punishment for the  
12 offense in an amount that does not exceed \$500.00 [~~but may not~~  
13 ~~prescribe a fine that exceeds \$1,000 or confinement in jail for a~~  
14 ~~term that exceeds 180 days~~].

15 SECTION 14. Section 433.001, Government Code, is amended to  
16 read as follows:

17 Sec. 433.001. PROCLAMATION OF STATE OF EMERGENCY. On  
18 application of the chief executive officer or governing body of a  
19 county or municipality during an emergency, the governor may  
20 proclaim a state of emergency and designate the area involved. For  
21 the purposes of this section an emergency exists in the following  
22 situations:

23 (1) a riot or unlawful assembly by three or more  
24 persons acting together by use of force or violence;

25 (2) if a clear and present danger of the use of  
26 violence exists; or

27 (3) a natural or man-made disaster for which a state of

1 disaster has not been declared by the governor pursuant to Chapter  
2 418.

3 SECTION 15. Section 433.002, Government Code, is amended by  
4 amending Subsection (b) to read as follows:

5 (b) The directive may provide for:

6 (1) control of public and private transportation in  
7 the affected area;

8 (2) designation of specific zones in the affected area  
9 in which, if necessary, the use and occupancy of buildings and  
10 vehicles may be controlled;

11 (3) control of the movement of persons;

12 (4) control of places of amusement or assembly; and

13 (5) establishment of curfews[+

14 ~~(6) control of the sale, transportation, and use of~~  
15 ~~alcoholic beverages, weapons, and ammunition, except as provided by~~  
16 ~~Section 433.0045; and~~

17 ~~(7) control of the storage, use, and transportation of~~  
18 ~~explosives or flammable materials considered dangerous to public~~  
19 ~~safety].~~

20 SECTION 16. Section 81.082, Health and Safety Code, is  
21 amended by amending Subsection (d) to read as follows:

22 (d) A declaration of a public health disaster may continue  
23 for not more than 30 days unless renewed by the legislature. [~~A~~  
24 ~~public health disaster may be renewed one time by the commissioner~~  
25 ~~for an additional 30 days.~~]

26 SECTION 17. Section 51.408, Occupations Code, is amended by  
27 amending Subsection (b) to read as follows:

1           (b) An emergency license issued under this section expires  
2 on the date indicated by the executive director, but not later than  
3 the 90th day after the date the license is issued. If the governor  
4 declares a [~~an extended~~] state of disaster that is renewed under  
5 Section 418.014, Government Code, the executive director may extend  
6 the term of an emergency license to an expiration date after the  
7 90th day after the date the license was issued.

8           SECTION 18. Subsections 418.006(b-c), Government Code,  
9 added by this Act, apply only to a cause of action that accrued on or  
10 after March 13, 2020. A cause of action that accrued before March  
11 13, 2020, is governed by the law applicable to the cause of action  
12 immediately before the effective date of this Act, and that law is  
13 continued in effect for that purpose.

14           SECTION 19. This Act takes effect immediately if it  
15 receives a vote of two-thirds of all the members elected to each  
16 house, as provided by Section 39, Article III, Texas Constitution.  
17 If this Act does not receive the vote necessary for immediate  
18 effect, this Act takes effect September 1, 2021.