By: MoodyH.B. No. 4212Substitute the following for H.B. No. 4212:By: MurrC.S.H.B. No. 4212

## A BILL TO BE ENTITLED

AN ACT

2 relating to procedures regarding defendants who are or may be 3 persons with a mental illness or intellectual disability.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Article 16.22(a)(2), Code of Criminal Procedure,
6 is amended to read as follows:

7 (2) The magistrate is not required to order the interview and collection of other information under Subdivision (1) 8 9 if the defendant is no longer in custody or if the defendant in the year preceding the defendant's applicable date of arrest has been 10 11 determined to have a mental illness or to be a person with an 12 intellectual disability by the service provider that contracts with the jail to provide mental health or intellectual and developmental 13 14 disability services, the local mental health authority, the local intellectual and developmental disability authority, or another 15 16 mental health or intellectual and developmental disability expert described by Subdivision (1). A court that elects to use the 17 results of that previous determination may proceed under Subsection 18 (c). 19

20 SECTION 2. Article 17.04, Code of Criminal Procedure, is 21 amended to read as follows:

Art. 17.04. REQUISITES OF A PERSONAL BOND. <u>(a)</u> A personal bond is sufficient if it includes the requisites of a bail bond as set out in Article 17.08, except that no sureties are required. In

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1 addition, a personal bond shall contain: 2 (1)the defendant's name, address, and place of 3 employment; 4 (2) identification information, including the 5 defendant's: 6 (A) date and place of birth; 7 (B) height, weight, and color of hair and eyes; 8 (C) driver's license number and state of issuance, if any; and 9 10 (D) nearest relative's name and address, if any; and 11 12 (3) except as provided by Subsection (b), the following oath sworn and signed by the defendant: 13 14 "I swear that I will appear before (the court or magistrate) 15 at (address, city, county) Texas, on the (date), at the hour of (time, a.m. or p.m.) or upon notice by the court, or pay to the court 16 17 the principal sum of (amount) plus all necessary and reasonable expenses incurred in any arrest for failure to appear." 18 19 (b) A personal bond is not required to contain the oath described by Subsection (a)(3) if: 20 21 (1) the magistrate makes a determination under Article 16.22 that the defendant has a mental illness or is a person with an 22 intellectual disability, including by using the results of a 23 24 previous determination under that article; 25 (2) the defendant is released on personal bond under 26 Article 17.032; or 27 (3) the defendant is found incompetent to stand trial

## 1 in accordance with Chapter 46B.

SECTION 3. Subchapter B, Chapter 45, Code of Criminal Procedure, is amended by adding Article 45.0214 to read as follows: <u>Art. 45.0214. DEFENDANT WITH MENTAL ILLNESS, INTELLECTUAL</u> <u>OR DEVELOPMENTAL DISABILITY, OR LACK OF CAPACITY. (a) In this</u> <u>article:</u>

7 (1) "Caregiver" means a person, including a guardian, 8 who is authorized by law, contract, or familial relationship to 9 provide care to another person.

10 (2) "Defendant" includes a child as defined by Article
11 45.058(h).

(b) On motion by the state, the defendant, or a person who stands in a parental relation to the defendant or who acts as the defendant's caregiver, or on the court's own motion, a justice or judge shall determine whether probable cause exists to believe that a defendant, including a defendant with a mental illness or an intellectual or developmental disability:

18 (1) lacks the capacity to understand the proceedings
19 in criminal court or to assist in the defendant's own defense; or
20 (2) is unfit to proceed.

21 (c) If the court determines that probable cause exists for a
22 finding under Subsection (a), after providing notice to the state,
23 the court may dismiss the complaint.

24 (d) A dismissal of a complaint under Subsection (c) may be
 25 appealed as provided by Article 44.01.

26 SECTION 4. Subchapter B, Chapter 45, Code of Criminal 27 Procedure, is amended by adding Article 45.0241 to read as follows:

1 Art. 45.0241. ACCEPTANCE OF PLEA OF GUILTY OR NOLO 2 CONTENDERE. Notwithstanding any other law, a justice or judge may 3 not accept a plea of guilty or plea of nolo contendere under Article 4 45.022 or 45.023(a) unless it appears that the defendant is 5 mentally competent and the plea is free and voluntary.

6 SECTION 5. Article 46B.009, Code of Criminal Procedure, is 7 amended to read as follows:

8 Art. 46B.009. TIME CREDITS. <u>(a)</u> A court sentencing a 9 person convicted of a criminal offense shall credit to the term of 10 the person's sentence each of the following periods for which the 11 person may be confined in a mental health facility, residential 12 care facility, or jail:

(1) any period of confinement that occurs pending a determination under Subchapter C as to the defendant's competency to stand trial; and

16 (2) any period of confinement that occurs between the 17 date of any initial determination of the defendant's incompetency 18 under that subchapter and the date the person is transported to jail 19 following a final judicial determination that the person has been 20 restored to competency.

21 (b) A court sentencing a person convicted of a criminal 22 offense shall credit to the term of the person's sentence any period 23 during which the person participated in an outpatient competency 24 restoration program.

25 SECTION 6. Subchapter D, Chapter 46B, Code of Criminal 26 Procedure, is amended by adding Article 46B.0735 to read as 27 follows:

Art. 46B.0735. DATE COMPETENCY RESTORATION PERIOD BEGINS. 1 2 The initial restoration period for a defendant under Article 46B.0711, 46B.072, or 46B.073 begins on the later of: 3 4 (1) the date the defendant is: 5 (A) ordered to participate in an outpatient 6 competency restoration program; or 7 (B) committed to a mental health facility, residential care facility, or jail-based competency restoration 8 program; or 9 10 (2) the date competency restoration services actually 11 begin. SECTION 7. Article 46B.080, Code of Criminal Procedure, is 12 amended by adding Subsection (d) to read as follows: 13 14 (d) An extension under this article begins on the later of: 15 (1) the date the court enters the order under Subsection (a); or 16 17 (2) the date competency restoration services actually begin pursuant to the order entered under Subsection (a). 18 SECTION 8. Article 46B.090, Code of Criminal Procedure, is 19 amended by amending Subsections (a-1), (b), (c), (f), (g), (i), 20 21 (j), (k), (l), (m), and (n) and adding Subsections (f-1), (l-1), (1-2), and (o) to read as follows: 22 (a-1) If the legislature appropriates to the commission 23 24 [department] the funding necessary for the commission [department] to operate a jail-based restoration of competency pilot program as 25 described by this article, the commission [department] shall 26 develop and implement the pilot program in one or two counties in 27

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1 this state that choose to participate in the pilot program. In 2 developing the pilot program, the <u>commission</u> [department] shall 3 coordinate and allow for input from each participating county.

(b) The <u>commission</u> [department] shall contract with a
provider of jail-based competency restoration services to provide
services under the pilot program if the <u>commission</u> [department]
develops a pilot program under this article.

8 (c) <u>The executive</u> [Not later than November 1, 2013, the] 9 commissioner [of the department] shall adopt rules as necessary to 10 implement the pilot program. [<del>In adopting rules under this article,</del> 11 the commissioner shall specify the types of information the 12 department must collect during the operation of the pilot program 13 for use in evaluating the outcome of the pilot program.]

14 (f) To contract with the <u>commission</u> [department] under 15 Subsection (b), a provider of jail-based competency restoration 16 services must [demonstrate to the department that]:

(1) <u>be</u> [<del>the provider:</del>

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18 [(A) has previously provided jail-based 19 competency restoration services for one or more years; or

[(B) is] a local mental health authority <u>or local</u> behavioral health authority that is in good standing with the commission, which may include an authority that is in good standing with the commission and subcontracts with a provider of jail-based competency restoration services [that has previously provided competency restoration services]; and (2) <u>contract with a county or counties to develop and</u>

27 implement a jail-based competency restoration program.

1 (f-1) The [<del>the</del>] provider's jail-based competency 2 restoration program must: 3 (1) through the use of a multidisciplinary treatment team, provide jail-based competency restoration services that are: 4 5 (A) [uses a multidisciplinary treatment team to provide clinical treatment that is: 6 7 [<del>(i)</del>] directed toward the specific 8 objective of restoring the defendant's competency to stand trial; 9 and <u>(B)</u> [<del>(ii)</del>] similar to 10 other [the clinical treatment provided as part of a] competency restoration programs 11 12 [program at an inpatient mental health facility]; (2) employ [(B) employs] or contract [contracts] for 13 14 the services of at least one psychiatrist; 15 (3) provide jail-based competency restoration services through licensed or qualified mental health 16 17 professionals; (4) provide [and (C) provides] weekly competency 18 19 restoration [treatment] hours commensurate to the [treatment] 20 hours provided as part of other [a] competency restoration programs [program at an inpatient mental health facility]; 21 22 (5) operate in the jail in a designated space that is separate from the space used for the general population of the jail; 23 24 (6) ensure coordination of general health care; 25 (7) provide mental health treatment and substance use 26 disorder treatment to defendants, as necessary, for competency 27 restoration; and

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(8) supply clinically appropriate psychoactive
 medications for purposes of administering court-ordered medication
 to defendants as applicable and in accordance with Article 46B.086
 of this code or Section 574.106, Health and Safety Code

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5 [(3) the provider is certified by a nationwide 6 nonprofit organization that accredits health care organizations 7 and programs, such as the Joint Commission on Health Care Staffing 8 Services, or the provider is a local mental health authority in good 9 standing with the department; and

10 [(4) the provider has a demonstrated history of 11 successful jail-based competency restoration outcomes or, if the 12 provider is a local mental health authority, a demonstrated history 13 of successful competency restoration outcomes].

14 (g) A contract under Subsection (b) must require the 15 designated provider to collect and submit to the <u>commission</u> 16 [department] the information specified by rules adopted under 17 Subsection (c).

(i) A [The] psychiatrist or psychologist for the provider 18 who has the qualifications described by Article 46B.022 shall 19 evaluate the defendant's competency and report to the court as 20 required by Article 46B.079 [conduct at least two full psychiatric 21 22 evaluations of the defendant during the period the defendant receives competency restoration services in the jail. The 23 24 psychiatrist must conduct one evaluation not later than the 21st day and one evaluation not later than the 55th day after the date 25 the defendant begins to participate in the pilot program. The 26 psychiatrist shall submit to the court a report concerning each 27

1 evaluation required under this subsection].

(j) If at any time during a defendant's participation in the
jail-based restoration of competency pilot program the
psychiatrist <u>or psychologist</u> for the provider determines that the
defendant has attained competency to stand trial:

6 (1) the psychiatrist <u>or psychologist</u> for the provider 7 shall promptly issue and send to the court a report demonstrating 8 that fact; and

9 (2) the court shall consider that report as the report 10 of an expert stating an opinion that the defendant has been restored 11 to competency for purposes of Article 46B.0755(a) or (b).

12 (k) If at any time during a defendant's participation in the 13 jail-based restoration of competency pilot program the psychiatrist or psychologist for the provider determines that the 14 15 defendant's competency to stand trial is unlikely to be restored in the foreseeable future: 16

(1) the psychiatrist <u>or psychologist</u> for the provider shall promptly issue and send to the court a report demonstrating that fact; and

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(2) the court shall:

(A) proceed under Subchapter E or F and order the
transfer of the defendant, without unnecessary delay, to the first
available facility that is appropriate for that defendant, as
provided under Subchapter E or F, as applicable; or

(B) release the defendant on bail as permittedunder Chapter 17.

27 (1) If the psychiatrist <u>or psychologist</u> for the provider

1 determines that a defendant ordered to participate in the pilot program has not been restored to competency by the end of the 60th 2 3 day after the date the defendant began to receive services in the pilot program, the jail-based competency restoration program shall 4 continue to provide competency restoration services to the 5 defendant for the period authorized by this subchapter, including 6 any extension ordered under Article 46B.080, unless the jail-based 7 8 competency restoration program is notified that space at a facility or outpatient competency restoration program appropriate for the 9 10 defendant is available and, as applicable: 11 (1) for a defendant charged with a felony, not less

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11 than 45 days are remaining in the initial restoration period; or 13 (2) for a defendant charged with a felony or a 14 misdemeanor, an extension has been ordered under Article 46B.080 15 and not less than 45 days are remaining under the extension order.

16 (1-1) After receipt of a notice under Subsection (1), [+
17 [(1) for a defendant charged with a felony, the
18 defendant shall be transferred, without unnecessary delay and for
19 the remainder of the period prescribed by Article 46B.073(b), to
20 the first available facility that is appropriate for that defendant
21 as provided by Article 46B.073(c) or (d); and

22 [(2) for a defendant charged with a misdemeanor, the 23 court may:

24 [(A) order a single extension under Article
25 46B.080 and the transfer of] the defendant shall be transferred
26 without unnecessary delay to the appropriate mental health
27 facility, [or] residential care facility, or outpatient competency

restoration program [as provided by Article 46B.073(d)] for the 1 remainder of the period permitted by this subchapter, including any 2 extension that may be ordered under Article 46B.080 if an extension 3 has not previously been ordered under that article. If the 4 defendant is not transferred, and if the psychiatrist or 5 psychologist for the provider determines that the defendant has not 6 been restored to competency by the end of the period authorized by 7 8 this subchapter, the defendant shall be returned to the court for further proceedings. For a defendant charged with a misdemeanor, 9 10 the court may: (1) [under the extension; 11 12 [(B)] proceed under Subchapter E or F; 13 (2) [(C)] release the defendant on bail as permitted 14 under Chapter 17; or 15 (3) [(D)] dismiss the charges in accordance with Article 46B.010. 16 17 (1-2) The court retains authority to order the transfer of a defendant who is subject to an order for jail-based competency 18 19 restoration services to an outpatient competency restoration 20 program if: 21 (1) the court determines that the defendant is not a danger to others and may be safely treated on an outpatient basis 22 with the specific objective of attaining competency to stand trial; 23 24 and (2) the other requirements of this subchapter relating 25 26 to an order for outpatient competency restoration services are met. Unless otherwise provided by this article, 27 (m) the

1 provisions of this chapter, including the maximum periods 2 prescribed by Article 46B.0095, apply to a defendant receiving 3 competency restoration services, including competency restoration 4 <u>education services</u>, under the pilot program in the same manner as 5 those provisions apply to any other defendant who is subject to 6 proceedings under this chapter.

7 If the commission [department] develops and implements (n) 8 a jail-based restoration of competency pilot program under this article, not later than December 1, 2021 [2018], the executive 9 10 commissioner [of the department] shall submit a report concerning the pilot program to the presiding officers of the standing 11 12 committees of the senate and house of representatives having 13 primary jurisdiction over health and human services issues and over criminal justice issues. The report must include the information 14 15 collected by the <u>commission</u> [department] during the pilot program and the executive commissioner's evaluation of the outcome of the 16 program as of the date the report is submitted. 17

18 (o) This article expires September 1, 2022. After the 19 expiration of this article, a pilot program established under this 20 article may continue to operate subject to the requirements of 21 <u>Article 46B.091.</u>

SECTION 9. Article 46B.091, Code of Criminal Procedure, is amended by amending Subsections (g) and (j) and adding Subsections (j-1) and (m) to read as follows:

(g) A psychiatrist or psychologist for the provider <u>who has</u> the qualifications described by Article 46B.022 shall <u>evaluate the</u> defendant's competency and report to the court as required by

Article 46B.079 [conduct at least two full psychiatric or 1 psychological evaluations of the defendant during the period the 2 3 defendant receives competency restoration services in the jail. The psychiatrist or psychologist must conduct one 4 5 evaluation not later than the 21st day and one evaluation not later than the 55th day after the date the defendant is committed to the 6 program. The psychiatrist or psychologist shall submit to the 7 8 court a report concerning each evaluation required under this subsection]. 9

(j) If the psychiatrist or psychologist for the provider 10 determines that a defendant committed to a program implemented 11 12 under this article has not been restored to competency by the end of the 60th day after the date the defendant began to receive services 13 14 in the program, the jail-based competency restoration program shall 15 continue to provide competency restoration services to the defendant for the period authorized by this subchapter, including 16 17 any extension ordered under Article 46B.080, unless the jail-based competency restoration program is notified that space at a facility 18 19 or outpatient competency restoration program appropriate for the defendant is available and, as applicable: 20 21 for a defendant charged with a felony, not less (1)than 45 days are remaining in the initial restoration period; or

(2) for a defendant charged with a felony or a 23 24 misdemeanor, an extension has been ordered under Article 46B.080 and not less than 45 days are remaining under the extension order. 25

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26 (j-1) After receipt of a notice under Subsection (j), [the defendant shall be transferred, without unnecessary delay and for 27

1	the remainder of the period prescribed by Article 46B.073(b), to
2	the first available facility that is appropriate for that defendant
3	as provided by Article 46B.073(c) or (d); and
4	[ <del>(2) for a defendant charged with a misdemeanor, the</del>
5	court may:
6	[ <del>(A) order a single extension under Article</del>
7	46B.080 and, notwithstanding Articles 46B.073(e) and (f), the
8	transfer of] the defendant shall be transferred without unnecessary
9	delay to the appropriate mental health facility $_{\emph{\prime}}$ [or] residential
10	care facility, or outpatient competency restoration program [as
11	provided by Article 46B.073(d) for the remainder of the period
12	permitted by this subchapter, including any extension that may be
13	ordered under Article 46B.080 if an extension has not previously
14	been ordered under that article. If the defendant is not
15	transferred, and if the psychiatrist or psychologist for the
16	provider determines that the defendant has not been restored to
17	competency by the end of the period authorized by this subchapter,
18	the defendant shall be returned to the court for further
19	proceedings. For a defendant charged with a misdemeanor, the court
20	<pre>may: [under the extension;]</pre>
21	(1) [ <del>(B)</del> ] proceed under Subchapter E or F;
22	(2) [ <del>(C)</del> ] release the defendant on bail as permitted
23	under Chapter 17; or
24	(3) [ <del>(D)</del> ] dismiss the charges in accordance with
25	Article 46B.010.
26	(m) The court retains authority to order the transfer of a
27	defendant who is subject to an order for jail-based competency

1 restoration services to an outpatient competency restoration program if: 2 3 (1) the court determines that the defendant is not a 4 danger to others and may be safely treated on an outpatient basis 5 with the specific objective of attaining competency to stand trial; 6 and 7 (2) the other requirements of this subchapter relating 8 to an order for outpatient competency restoration services are met. 9 SECTION 10. Subchapter E, Chapter 46B, Code of Criminal 10 Procedure, is amended by adding Article 46B.1055 to read as follows: 11 12 Art. 46B.1055. MODIFICATION OF ORDER FOLLOWING INPATIENT CIVIL COMMITMENT PLACEMENT. (a) This article applies to a 13 defendant who has been transferred under Article 46B.105 from a 14 maximum security unit to any facility other than a maximum security 15 16 unit. 17 (b) The defendant, the head of the facility to which the defendant is committed, or the attorney representing the state may 18 19 request that the court modify an order for inpatient treatment or residential care to order the defendant to participate in an 20 21 outpatient treatment program. (c) If the head of the facility to which the defendant is 22 committed makes a request under Subsection (b), not later than the 23 24 14th day after the date of the request the court shall hold a hearing to determine whether the court should modify the order for 25 26 inpatient treatment or residential care in accordance with Subtitle

27 C, Title 7, Health and Safety Code.

1 (d) If the defendant or the attorney representing the state 2 makes a request under Subsection (b), not later than the 14th day after the date of the request the court shall grant the request, 3 deny the request, or hold a hearing on the request to determine 4 5 whether the court should modify the order for inpatient treatment or residential care. A court is not required to hold a hearing under 6 7 this subsection unless the request and any supporting materials 8 provided to the court provide a basis for believing modification of the order may be appropriate. 9 10 (e) On receipt of a request to modify an order under

10 <u>Subsection (b), the court shall require the local mental health</u> 11 <u>Subsection (b), the court shall require the local mental health</u> 12 <u>authority or local behavioral health authority to submit to the</u> 13 <u>court, before any hearing is held under this article, a statement</u> 14 <u>regarding whether treatment and supervision for the defendant can</u> 15 <u>be safely and effectively provided on an outpatient basis and</u> 16 <u>whether appropriate outpatient mental health services are</u> 17 available to the defendant.

(f) If the head of the facility to which the defendant is 18 19 committed believes that the defendant is a person with mental illness who meets the criteria for court-ordered outpatient mental 20 21 health services under Subtitle C, Title 7, Health and Safety Code, 22 the head of the facility shall submit to the court before the hearing a certificate of medical examination for mental illness 23 24 stating that the defendant meets the criteria for court-ordered outpatient mental health services. 25

26 (g) If a request under Subsection (b) is made by a defendant
27 before the 91st day after the date the court makes a determination

1 on a previous request under that subsection, the court is not 2 required to act on the request until the earlier of: 3 (1) the expiration of the current order for inpatient treatment or residential care; or 4 5 (2) the 91st day after the date of the court's previous 6 determination. 7 (h) Proceedings for commitment of the defendant to a court-ordered outpatient treatment program are governed by 8 Subtitle C, Title 7, Health and Safety Code, to the extent that 9 10 Subtitle C applies and does not conflict with this chapter, except that the criminal court shall conduct the proceedings regardless of 11 12 whether the criminal court is also the county court. (i) The court shall rule on a request made under Subsection 13 14 (b) as soon as practicable after a hearing on the request, but not 15 later than the 14th day after the date of the request. (j) An outpatient treatment program may not refuse to accept 16 17 a placement ordered under this article on the grounds that criminal charges against the defendant are pending. 18 SECTION 11. Article 46C.102(a), Code of Criminal Procedure, 19 is amended to read as follows: 20 (a) 21 The court may appoint qualified psychiatrists or psychologists as experts under this chapter. To qualify for 22 23 appointment under this subchapter as an expert, a psychiatrist or 24 psychologist must: 25 (1) as appropriate, be a physician licensed in this 26 state or be a psychologist licensed in this state who has a doctoral

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degree in psychology; and

1 (2) have the following certification [or experience] or training: 2 3 (A) as appropriate, certification by: 4 (i) the American Board of Psychiatry and 5 Neurology with added or special qualifications in forensic 6 psychiatry; or 7 (ii) the American Board of Professional 8 Psychology in forensic psychology; or 9 [experience or] training consisting of: (B) 10 (i) at least 24 hours of specialized forensic training relating to incompetency or 11 insanity 12 evaluations; and (ii) at least [five years of experience in 13 14 performing criminal forensic evaluations for courts; and 15 [(iii)] eight [or more] hours of continuing education relating to forensic evaluations, completed in the 12 16 months preceding the appointment [and documented with the court]. 17 SECTION 12. Section 511.009(d), Government Code, is amended 18 to read as follows: 19 The commission shall 20 (d) adopt reasonable rules and procedures establishing minimum standards regarding the continuity 21 of prescription medications for the care and treatment of 22 23 prisoners. The rules and procedures shall require that: 24 (1) a qualified medical professional shall review as soon as possible any prescription medication a prisoner is taking 25 26 when the prisoner is taken into custody; and 27 (2) a prisoner with a mental illness be provided with

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1	each prescription medication that a qualified medical professional
2	or mental health professional determines is necessary for the care,
3	treatment, or stabilization of the prisoner.
4	SECTION 13. The following provisions of the Code of
5	Criminal Procedure are repealed:

6 7 (1) Articles 46B.090(a) and (h); and

(2) Article 46B.091(a).

8 SECTION 14. The change in law made by this Act to Article 9 17.04, Code of Criminal Procedure, applies only to a personal bond 10 that is executed on or after the effective date of this Act. A 11 personal bond executed before the effective date of this Act is 12 governed by the law in effect on the date the personal bond was 13 executed, and the former law is continued in effect for that 14 purpose.

15 SECTION 15. The change in law made by this Act to Article 16 46C.102(a), Code of Criminal Procedure, applies to a defendant 17 against whom proceedings are initiated under Chapter 46C, Code of 18 Criminal Procedure, before, on, or after the effective date of this 19 Act.

20 SECTION 16. Not later than December 1, 2021, the Commission 21 on Jail Standards shall adopt the rules and procedures required by 22 Section 511.009(d), Government Code, as amended by this Act.

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SECTION 17. This Act takes effect September 1, 2021.