

1-1 By: Kolkhorst S.B. No. 1137
 1-2 (In the Senate - Filed March 8, 2021; March 18, 2021, read
 1-3 first time and referred to Committee on Health & Human Services;
 1-4 March 29, 2021, reported adversely, with favorable Committee
 1-5 Substitute by the following vote: Yeas 8, Nays 0; March 29, 2021,
 1-6 sent to printer.)

1-7 COMMITTEE VOTE

| | Yea | Nay | Absent | PNV |
|------|-----|-----|--------|-----|
| 1-8 | | | | |
| 1-9 | X | | | |
| 1-10 | X | | | |
| 1-11 | X | | | |
| 1-12 | X | | | |
| 1-13 | X | | | |
| 1-14 | X | | | |
| 1-15 | | | X | |
| 1-16 | X | | | |
| 1-17 | X | | | |

1-18 COMMITTEE SUBSTITUTE FOR S.B. No. 1137 By: Hall

1-19 A BILL TO BE ENTITLED
 1-20 AN ACT

1-21 relating to the required disclosure by hospitals of prices for
 1-22 hospital services and items; providing administrative penalties.

1-23 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

1-24 SECTION 1. Chapter 311, Health and Safety Code, is amended
 1-25 by adding Subchapter A-1 to read as follows:

1-26 SUBCHAPTER A-1. DISCLOSURE OF PRICES

1-27 Sec. 311.011. DEFINITIONS. In this subchapter:

1-28 (1) "Ancillary service" means a hospital item or
 1-29 service that a hospital customarily provides as part of a shoppable
 1-30 service.

1-31 (2) "Chargemaster" means the list of all hospital
 1-32 items or services maintained by a hospital for which the hospital
 1-33 has established a charge.

1-34 (3) "Commission" means the Health and Human Services
 1-35 Commission.

1-36 (4) "De-identified maximum negotiated charge" means
 1-37 the highest charge that a hospital has negotiated with all third
 1-38 party payors for a hospital item or service.

1-39 (5) "De-identified minimum negotiated charge" means
 1-40 the lowest charge that a hospital has negotiated with all third
 1-41 party payors for a hospital item or service.

1-42 (6) "Discounted cash price" means the charge that
 1-43 applies to an individual who pays cash, or a cash equivalent, for a
 1-44 hospital item or service.

1-45 (7) "Gross charge" means the charge for a hospital
 1-46 item or service that is reflected on a hospital's chargemaster,
 1-47 absent any discounts.

1-48 (8) "Hospital" means a hospital:

1-49 (A) licensed under Chapter 241; or

1-50 (B) owned or operated by this state or an agency
 1-51 of this state.

1-52 (9) "Hospital items or services" means all items and
 1-53 services, including individual items and services and service
 1-54 packages, that may be provided by a hospital to a patient in
 1-55 connection with an inpatient admission or an outpatient department
 1-56 visit for which the hospital has established a standard charge,
 1-57 including:

1-58 (A) supplies and procedures;

1-59 (B) room and board;

1-60 (C) use of the facility and other areas,

2-1 generally referred to as facility fees;
2-2 (D) services of physicians and non-physician
2-3 practitioners, generally referred to as professional charges; and
2-4 (E) any other item or service for which a
2-5 hospital has established a standard charge.
2-6 (10) "Machine-readable format" means a digital
2-7 representation of information in a file that can be imported or read
2-8 into a computer system for further processing. The term includes
2-9 .XML, .JSON and .CSV formats.
2-10 (11) "Payor-specific negotiated charge" means the
2-11 charge that a hospital has negotiated with a third party payor for a
2-12 hospital item or service.
2-13 (12) "Service package" means an aggregation of
2-14 individual hospital items or services into a single service with a
2-15 single charge.
2-16 (13) "Shoppable service" means a service that may be
2-17 scheduled by a health care consumer in advance.
2-18 (14) "Standard charge" means the regular rate
2-19 established by the hospital for a hospital item or service provided
2-20 to a specific group of paying patients. The term includes all of
2-21 the following, as defined under this section:
2-22 (A) the gross charge;
2-23 (B) the payor-specific negotiated charge;
2-24 (C) the de-identified minimum negotiated charge;
2-25 (D) the de-identified maximum negotiated charge;
2-26 and
2-27 (E) the discounted cash price.
2-28 (15) "Third party payor" means an entity that is, by
2-29 statute, contract, or agreement, legally responsible for payment of
2-30 a claim for a hospital item or service.
2-31 Sec. 311.012. PUBLIC AVAILABILITY OF PRICE INFORMATION
2-32 REQUIRED. Notwithstanding any other law, a hospital must make
2-33 public:
2-34 (1) a digital file in a machine-readable format that
2-35 contains a list of all standard charges for all hospital items or
2-36 services as described by Section 311.013; and
2-37 (2) a consumer-friendly list of standard charges for a
2-38 limited set of shoppable services as provided in Section 311.014.
2-39 Sec. 311.013. LIST OF STANDARD CHARGES REQUIRED. (a) A
2-40 hospital shall:
2-41 (1) maintain a list of all standard charges for all
2-42 hospital items or services in accordance with this section; and
2-43 (2) ensure the list required under Subdivision (1) is
2-44 available at all times to the public, including by posting the list
2-45 electronically in the manner provided by this section.
2-46 (b) The standard charges contained in the list required to
2-47 be maintained by a hospital under Subsection (a) must reflect the
2-48 standard charges applicable to that location of the hospital,
2-49 regardless of whether the hospital operates in more than one
2-50 location or operates under the same license as another hospital.
2-51 (c) The list required under Subsection (a) must include the
2-52 following items, as applicable:
2-53 (1) a description of each hospital item or service
2-54 provided by the hospital;
2-55 (2) the following charges for each individual hospital
2-56 item or service when provided in either an inpatient setting or an
2-57 outpatient department setting, as applicable:
2-58 (A) the gross charge;
2-59 (B) the de-identified minimum negotiated charge;
2-60 (C) the de-identified maximum negotiated charge;
2-61 (D) the discounted cash price; and
2-62 (E) the payor-specific negotiated charge, listed
2-63 by the name of the third party payor and plan associated with the
2-64 charge and displayed in a manner that clearly associates the charge
2-65 with each third party payor and plan; and
2-66 (3) any code used by the hospital for purposes of
2-67 accounting or billing for the hospital item or service, including
2-68 the Current Procedural Terminology (CPT) code, the Healthcare
2-69 Common Procedure Coding System (HCPCS) code, the Diagnosis Related

3-1 Group (DRG) code, the National Drug Code (NDC), or other common
3-2 identifier.

3-3 (d) The information contained in the list required under
3-4 Subsection (a) must be published in a single digital file that is in
3-5 a machine-readable format.

3-6 (e) The list required under Subsection (a) must be displayed
3-7 in a prominent location on the home page of the hospital's publicly
3-8 accessible Internet website or accessible by selecting a dedicated
3-9 link that is prominently displayed on the home page of the
3-10 hospital's publicly accessible Internet website. If the hospital
3-11 operates multiple locations and maintains a single Internet
3-12 website, the list required under Subsection (a) must be posted for
3-13 each location the hospital operates in a manner that clearly
3-14 associates the list with the applicable location of the hospital.

3-15 (f) The list required under Subsection (a) must:

3-16 (1) be available:

3-17 (A) free of charge;
3-18 (B) without having to establish a user account or
3-19 password;

3-20 (C) without having to submit personal
3-21 identifying information; and

3-22 (D) without having to overcome any other
3-23 impediment, including entering a code to access the list;

3-24 (2) be digitally searchable; and
3-25 (3) use the following naming convention specified by
3-26 the Centers for Medicare and Medicaid Services, specifically:
3-27 <ein>_<hospital-name>_standardcharges.[json|xml|csv]

3-28 (g) The hospital must update the list required under
3-29 Subsection (a) at least once each year. The hospital must clearly
3-30 indicate the date on which the list was most recently updated,
3-31 either on the list or in a manner that is clearly associated with
3-32 the list.

3-33 Sec. 311.014. CONSUMER-FRIENDLY LIST OF SHOPPABLE
3-34 SERVICES. (a) Except as provided by Subsection (c), a hospital
3-35 shall maintain and make publicly available a list of the standard
3-36 charges described by Sections 311.013(c)(2)(B), (C), (D), and (E)
3-37 for each of at least 300 shoppable services provided by the
3-38 hospital. The hospital may select the shoppable services to be
3-39 included in the list, except that the list must include:

3-40 (1) the 70 services specified as shoppable services by
3-41 the Centers for Medicare and Medicaid Services; or
3-42 (2) if the hospital does not provide all of the
3-43 shoppable services described by Subdivision (1), as many of the
3-44 shoppable services described by that subdivision that the hospital
3-45 does provide.

3-46 (b) In selecting a shoppable service for purposes of
3-47 inclusion in the list required under Subsection (a), a hospital
3-48 must consider how frequently the hospital provides the service and
3-49 the hospital's billing rate for that service.

3-50 (c) If a hospital does not provide 300 shoppable services,
3-51 the hospital must maintain a list of the total number of shoppable
3-52 services that the hospital provides in a manner that otherwise
3-53 complies with the requirements of Subsection (a).

3-54 (d) The list required under Subsection (a) or (c), as
3-55 applicable, must:

3-56 (1) include:

3-57 (A) a plain-language description of each
3-58 shoppable service included on the list;

3-59 (B) the payor-specific negotiated charge that
3-60 applies to each shoppable service included on the list and any
3-61 ancillary service, listed by the name of the third party payor and
3-62 plan associated with the charge and displayed in a manner that
3-63 clearly associates the charge with the third party payor and plan;

3-64 (C) the discounted cash price that applies to
3-65 each shoppable service included on the list and any ancillary
3-66 service or, if the hospital does not offer a discounted cash price
3-67 for one or more of the shoppable or ancillary services on the list,
3-68 the gross charge for the shoppable service or ancillary service, as
3-69 applicable;

4-1 (D) the de-identified minimum negotiated charge
4-2 that applies to each shoppable service included on the list and any
4-3 ancillary service;
4-4 (E) the de-identified maximum negotiated charge
4-5 that applies to each shoppable service included on the list and any
4-6 ancillary service; and
4-7 (F) any code used by the hospital for purposes of
4-8 accounting or billing for each shoppable service included on the
4-9 list and any ancillary service, including the Current Procedural
4-10 Terminology (CPT) code, the Healthcare Common Procedure Coding
4-11 System (HCPCS) code, the Diagnosis Related Group (DRG) code, the
4-12 National Drug Code (NDC), or other common identifier; and
4-13 (2) if applicable:
4-14 (A) state each location at which the hospital
4-15 provides the shoppable service and whether the standard charges
4-16 included in the list apply at that location to the provision of that
4-17 shoppable service in an inpatient setting, an outpatient department
4-18 setting, or in both of those settings; and
4-19 (B) indicate if one or more of the shoppable
4-20 services specified by the Centers of Medicare and Medicaid Services
4-21 is not provided by the hospital.
4-22 (e) The list required under Subsection (a) or (c), as
4-23 applicable, must be:
4-24 (1) displayed in the manner prescribed by Section
4-25 311.013(e) for the list required under that section;
4-26 (2) available:
4-27 (A) free of charge;
4-28 (B) without having to register or establish a
4-29 user account or password;
4-30 (C) without having to submit personal
4-31 identifying information; and
4-32 (D) without having to overcome any other
4-33 impediment, including entering a code to access the list;
4-34 (3) searchable by service description, billing code,
4-35 and payor; and
4-36 (4) updated in the manner prescribed by Section
4-37 311.013(g) for the list required under that section.
4-38 (f) Notwithstanding any other provision of this section, a
4-39 hospital is considered to meet the requirements of this section if
4-40 the hospital maintains, as determined by the commission, an
4-41 Internet-based price estimator tool that:
4-42 (1) provides a cost estimate for each shoppable
4-43 service and any ancillary service included on the list maintained
4-44 by the hospital under Subsection (a);
4-45 (2) allows a person to obtain an estimate of the amount
4-46 the person will be obligated to pay the hospital if the person
4-47 elects to use the hospital to provide the service; and
4-48 (3) is:
4-49 (A) prominently displayed on the hospital's
4-50 publicly accessible Internet website; and
4-51 (B) accessible to the public:
4-52 (i) without charge; and
4-53 (ii) without having to register or
4-54 establish a user account or password.
4-55 Sec. 311.015. MONITORING AND ENFORCEMENT. (a) The
4-56 commission may monitor hospital compliance with the requirements of
4-57 this subchapter using any of the following methods:
4-58 (1) evaluating complaints made by persons to the
4-59 commission regarding noncompliance with this subchapter;
4-60 (2) reviewing any analysis prepared regarding
4-61 noncompliance with this subchapter; and
4-62 (3) auditing the Internet websites of hospitals for
4-63 compliance with this subchapter.
4-64 (b) If the commission determines that a hospital is not in
4-65 compliance with a provision of this subchapter, the commission may
4-66 take any of the following actions, without regard to the order of
4-67 the actions:
4-68 (1) provide a written notice to the hospital that
4-69 clearly explains the manner in which the hospital is not in

5-1 compliance with this subchapter;
5-2 (2) request a corrective action plan from the hospital
5-3 if the hospital has materially violated a provision of this
5-4 subchapter, as determined under Section 311.016; and
5-5 (3) impose an administrative penalty on the hospital
5-6 and publicize the penalty on the commission's Internet website if
5-7 the hospital fails to:
5-8 (A) respond to the commission's request to submit
5-9 a corrective action plan; or
5-10 (B) comply with the requirements of a corrective
5-11 action plan submitted to the commission.
5-12 Sec. 311.016. MATERIAL VIOLATION; CORRECTIVE ACTION PLAN.
5-13 (a) A hospital materially violates this subchapter if the
5-14 hospital:
5-15 (1) fails to comply with the requirements of Section
5-16 311.012; or
5-17 (2) fails to publicize the hospital's standard charges
5-18 in the form and manner required by Sections 311.013 and 311.014.
5-19 (b) If the commission determines that a hospital has
5-20 materially violated this subchapter, the commission may issue a
5-21 notice of material violation to the hospital and request that the
5-22 hospital submit a corrective action plan. The notice must indicate
5-23 the form and manner in which the corrective action plan must be
5-24 submitted to the commission, and clearly state the date by which the
5-25 hospital must submit the plan.
5-26 (c) A hospital that receives a notice under Subsection (b)
5-27 must:
5-28 (1) submit a corrective action plan in the form and
5-29 manner, and by the specified date, prescribed by the notice of
5-30 violation; and
5-31 (2) as soon as practicable after submission of a
5-32 corrective action plan to the commission, act to comply with the
5-33 plan.
5-34 (d) A corrective action plan submitted to the commission
5-35 must:
5-36 (1) describe in detail the corrective action the
5-37 hospital will take to address any violation identified by the
5-38 commission in the notice provided under Subsection (b); and
5-39 (2) provide a date by which the hospital will complete
5-40 the corrective action described by Subdivision (1).
5-41 (e) A corrective action plan is subject to review and
5-42 approval by the commission. After the commission reviews and
5-43 approves a hospital's corrective action plan, the commission may
5-44 monitor and evaluate the hospital's compliance with the plan.
5-45 (f) A hospital is considered to have failed to respond to
5-46 the commission's request to submit a corrective action plan if the
5-47 hospital fails to submit a corrective action plan:
5-48 (1) in the form and manner specified in the notice
5-49 provided under Subsection (b); or
5-50 (2) by the date specified in the notice provided under
5-51 Subsection (b).
5-52 (g) A hospital is considered to have failed to comply with a
5-53 corrective action plan if the hospital fails to address a violation
5-54 within the specified period of time contained in the plan.
5-55 Sec. 311.017. ADMINISTRATIVE PENALTY. (a) The commission
5-56 may impose an administrative penalty on a hospital in accordance
5-57 with Section 241.059 if the hospital fails to:
5-58 (1) respond to the commission's request to submit a
5-59 corrective action plan; or
5-60 (2) comply with the requirements of a corrective
5-61 action plan submitted to the commission.
5-62 (b) The commission may impose an administrative penalty on a
5-63 hospital for a violation of each requirement of this subchapter in
5-64 an amount not to exceed \$300 for each day in which one or more
5-65 violations occurred, regardless of whether the hospital violated
5-66 multiple requirements of this subchapter in the same day.
5-67 Sec. 311.018. LEGISLATIVE RECOMMENDATIONS. The commission
5-68 may propose to the legislature recommendations for amending this
5-69 subchapter, including recommendations in response to amendments by

6-1 the Centers for Medicare and Medicaid Services to 45 C.F.R. Part
6-2 180.

6-3 SECTION 2. This Act takes effect September 1, 2021.

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