SENATE AMENDMENTS

2nd Printing

By: Goldman, Metcalf, Bonnen, Raymond, H.B. No. 1900 Button, et al.

A BILL TO BE ENTITLED

1	AN ACT
2	relating to municipalities that adopt budgets that defund municipal
3	police departments.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	ARTICLE 1. DEFUNDING MUNICIPALITY DETERMINATION
6	SECTION 1.01. Subtitle A, Title 4, Local Government Code,
7	is amended by adding Chapter 109 to read as follows:
8	CHAPTER 109. DETERMINATION OF DEFUNDING MUNICIPALITIES
9	Sec. 109.001. DEFINITION. In this chapter, "division"
10	means the criminal justice division of the office of the governor.
11	Sec. 109.002. APPLICABILITY OF CHAPTER. This chapter
12	applies only to a municipality with a population of more than
13	<u>250,000.</u>
14	Sec. 109.003. DEFUNDING DETERMINATION. Except as provided
15	by Section 109.004, a defunding municipality is a municipality:
16	(1) that adopts a budget for a fiscal year that, in
17	comparison to the municipality's preceding fiscal year, reduces the
18	appropriation to the municipality's police department; and
19	(2) for which the division issues a written
20	determination finding that the municipality has made the reduction
21	described by Subdivision (1).
22	Sec. 109.0035. INITIAL DETERMINATION. In making a
23	determination of whether a municipality is a defunding municipality
24	under Section 109.003 according to the budget adopted for the first

- 1 fiscal year beginning on or after September 1, 2021, the division
- 2 shall compare the appropriation to the municipality's police
- 3 department in that budget to the appropriation to that department
- 4 in the budget of the preceding fiscal year or the second preceding
- 5 fiscal year, whichever is greater. This section applies to the
- 6 budget adopted for the municipality's first fiscal year beginning
- 7 on or after September 1, 2021, regardless of the date of adoption.
- 8 This section expires September 1, 2023.
- 9 Sec. 109.004. EXCEPTIONS. (a) A municipality is not
- 10 considered to be a defunding municipality under Section 109.003 if:
- 11 (1) for a fiscal year in which the municipality adopts
- 12 a budget that is less than the budget for the preceding fiscal year,
- 13 the percentage reduction to the appropriation to the municipality's
- 14 police department does not exceed the percentage reduction to the
- 15 total budget; or
- 16 (2) before the adoption of a budget, the municipality
- 17 applies for and is granted approval from the division for a
- 18 reduction to the appropriation to the municipality's police
- 19 department to account for:
- 20 (A) capital expenditures related to law
- 21 enforcement during the preceding fiscal year;
- (B) the municipality's response to a state of
- 23 <u>disaster declared under Section 418.014, Government Code; or</u>
- 24 (C) another reason approved by the division.
- 25 (b) For purposes of making a determination of whether a
- 26 municipality is a defunding municipality under this chapter, a
- 27 municipality's appropriation to the municipality's police

- 1 department does not include any grant money received by the
- 2 municipality during any fiscal year.
- 3 Sec. 109.005. TERMINATION OF DEFUNDING DETERMINATION. A
- 4 municipality's defunding determination under Section 109.003
- 5 continues until the division issues a written determination finding
- 6 that the municipality has reversed the reduction, adjusted for
- 7 <u>inflation</u>, described by Section 109.003(1).
- 8 Sec. 109.006. DIVISION DUTIES. (a) The division shall:
- 9 (1) compute the inflation rate used to make
- 10 determinations under Section 109.005 each state fiscal year using a
- 11 price index that accurately reports changes in the purchasing power
- 12 of the dollar for municipalities in this state; and
- 13 (2) publish the inflation rate in the Texas Register.
- 14 (b) The division shall adopt rules establishing the
- 15 criteria the division uses to approve reductions under Section
- 16 109.004(2).
- 17 ARTICLE 2. ANNEXATION BY AND DISANNEXATION FROM DEFUNDING
- 18 MUNICIPALITIES
- 19 SECTION 2.01. Subchapter A, Chapter 43, Local Government
- 20 Code, is amended by adding Section 43.004 to read as follows:
- Sec. 43.004. ANNEXATION BY DEFUNDING MUNICIPALITY
- 22 PROHIBITED. (a) In this section, "defunding municipality" means a
- 23 home-rule municipality that is considered to be a defunding
- 24 municipality under Chapter 109.
- 25 (b) A defunding municipality may not annex an area during
- 26 the period beginning on the date that the criminal justice division
- 27 of the governor's office issues the written determination that the

- 1 municipality is a defunding municipality and ending on the 10th
- 2 anniversary of the date on which the criminal justice division of
- 3 the governor's office issues a written determination in accordance
- 4 with Section 109.005 finding that the defunding municipality has
- 5 reversed the reduction described by Section 109.003(1).
- 6 SECTION 2.02. Subchapter G, Chapter 43, Local Government
- 7 Code, is amended by adding Section 43.1465 to read as follows:
- 8 Sec. 43.1465. DISANNEXATION FROM DEFUNDING MUNICIPALITY.
- 9 (a) In this section, "defunding municipality" means a home-rule
- 10 municipality that is considered to be a defunding municipality
- 11 under Chapter 109.
- 12 (b) On the next uniform election date that occurs after the
- 13 date on which the criminal justice division of the governor's
- 14 office issues a written determination that a municipality is a
- 15 defunding municipality and the time required by Section 3.005,
- 16 Election Code, the defunding municipality shall hold a separate
- 17 election in each area annexed in the preceding 30 years by the
- 18 defunding municipality on the question of disannexing the area.
- 19 (c) The defunding municipality shall immediately by
- 20 ordinance disannex an area for which a majority of the votes
- 21 received in the election held under Subsection (b) favor
- 22 <u>disannexation</u>.
- 23 (d) If an area is disannexed under Subsection (c), the
- 24 defunding municipality may not attempt to annex the area before the
- 25 10th anniversary of the date on which the criminal justice division
- 26 of the governor's office issues a written determination in
- 27 accordance with Section 109.005 finding that the defunding

- 1 municipality has reversed the reduction described by Section
- 2 109.003(1).
- 3 (e) A defunding municipality holding an election under
- 4 Subsection (b) may not use public funds on informational campaigns
- 5 relating to the election.
- 6 ARTICLE 3. TAX REVENUE AND DEFUNDING MUNICIPALITIES
- 7 SECTION 3.01. Chapter 26, Tax Code, is amended by adding
- 8 Sections 26.0444 and 26.0501 to read as follows:
- 9 Sec. 26.0444. TAX RATE ADJUSTMENT FOR DEFUNDING
- 10 MUNICIPALITY. (a) In this section:
- 11 (1) "Defunding municipality" means a municipality
- 12 that is considered to be a defunding municipality for the current
- 13 tax year under Chapter 109, Local Government Code.
- 14 (2) "Municipal public safety expenditure adjustment"
- 15 means an amount equal to the positive difference, if any, between:
- (A) the amount of money appropriated for public
- 17 safety in the budget adopted by the municipality for the preceding
- 18 fiscal year; and
- 19 (B) the amount of money spent by the municipality
- 20 for public safety during the period for which the budget described
- 21 by Paragraph (A) is in effect.
- (b) The no-new-revenue maintenance and operations rate for
- 23 <u>a defunding municipality is decreased by the rate computed</u>
- 24 according to the following formula:
- 25 Municipal Public Safety Expenditure Adjustment / (Current
- 26 Total Value New Property Value)
- 27 (c) A defunding municipality shall provide a notice of the

- 1 decrease in the no-new-revenue maintenance and operations rate
- 2 provided by this section in the information published under Section
- 3 26.04(e) and, as applicable, in the notice prescribed by Section
- 4 26.06 or 26.061.
- 5 (d) For purposes of Subsection (a)(2), the amount of money
- 6 appropriated for public safety and the amount of money spent by the
- 7 municipality for public safety does not include any grant money
- 8 received by the municipality during any fiscal year.
- 9 Sec. 26.0501. LIMITATION ON TAX RATE OF DEFUNDING
- 10 MUNICIPALITY. (a) In this section, "defunding municipality" means
- 11 a municipality that is considered to be a defunding municipality
- 12 for the current tax year under Chapter 109, Local Government Code.
- 13 (b) Notwithstanding any other provision of this chapter or
- 14 other law, the governing body of a defunding municipality may not
- 15 adopt a tax rate for the current tax year that exceeds the lesser of
- 16 the defunding municipality's no-new-revenue tax rate or
- 17 voter-approval tax rate for that tax year.
- 18 (b-1) Notwithstanding Subsection (b), if a municipality is
- 19 determined to be a defunding municipality according to the budget
- 20 <u>adopted by the municipality for the first fiscal year beginning</u> on
- 21 or after September 1, 2021, the governing body of the defunding
- 22 municipality may not adopt a tax rate for the current year that
- 23 exceeds the least of the defunding municipality's no-new-revenue
- 24 tax rate or voter-approval tax rate for that tax year, the preceding
- 25 tax year, or the second preceding tax year. This subsection expires
- 26 September 1, 2023.
- 27 (c) For purposes of making the calculation required under

- 1 Section 26.013, in a tax year in which a municipality is a defunding
- 2 municipality, the difference between the municipality's actual tax
- 3 rate and voter-approval tax rate is considered to be zero.
- 4 SECTION 3.02. Subchapter F, Chapter 321, Tax Code, is
- 5 amended by adding Section 321.5025 to read as follows:
- 6 Sec. 321.5025. DISTRIBUTION OF TRUST FUNDS TO DEFUNDING
- 7 MUNICIPALITY. (a) In this section, "defunding municipality" means
- 8 a municipality that is considered to be a defunding municipality
- 9 for the current state fiscal year under Chapter 109, Local
- 10 Government Code.
- 11 (b) Notwithstanding Section 321.502, the comptroller may
- 12 not, before July 1 of each state fiscal year, send to a defunding
- 13 municipality its share of the taxes collected by the comptroller
- 14 under this chapter during the state fiscal year. Before sending the
- 15 <u>defunding municipality its share of the taxes, the comptroller</u>
- 16 shall deduct the amount reported to the comptroller for the
- 17 defunding municipality under Subsection (c) and credit that
- 18 deducted amount to the general revenue fund. Money credited to the
- 19 general revenue fund under this subsection may be appropriated only
- 20 to the Department of Public Safety.
- 21 (c) Not later than August 1 of each state fiscal year, the
- 22 criminal justice division of the governor's office shall report to
- 23 the comptroller for each defunding municipality the amount of money
- 24 the state spent in that state fiscal year to provide law enforcement
- 25 services in that defunding municipality.

ARTICLE 4. RETIREMENT FUNDING REQUIREMENTS FOR DEFUNDING 1 2 MUNICIPALITIES 3 SECTION 4.01. Chapter 810, Government Code, is amended by adding Section 810.006 to read as follows: 4 5 Sec. 810.006. MINIMUM RETIREMENT FUNDING REQUIREMENTS FOR DEFUNDING MUNICIPALITIES. (a) In this section: 6 7 (1) "Defunding municipality" means a municipality that is considered to be a defunding municipality under Chapter 8 109, Local Government Code. 9 "Public retirement system" 10 (2) has the meaning assigned by Section 802.001. 11 12 (b) This section applies only to a municipality that is: (1) an employer of active members of a public 13 14 retirement system administering a defined benefit plan; and 15 (2) a defunding municipality. 16 (c) Notwithstanding any other law and as soon as practicable 17 after the date the criminal justice division of the office of the governor issues a written determination under Section 109.003(2), 18 Local Government Code, with respect to a municipality, the 19 municipality shall for the purpose of funding retirement benefits 20 increase municipal contributions to a public retirement system in 21 22 which its employees participate as members in a manner that ensures that the total amount the municipality and members contribute to 23 24 the system for the fiscal year on which the determination is based is not less than the total amount the municipality and members of 25 26 the system contributed to the system for the fiscal year immediately preceding the fiscal year on which the determination is 27

- 1 based.
- 2 (d) A municipality subject to this section shall increase
- 3 contributions in the manner provided by Subsection (c) for each
- 4 fiscal year for which the municipality is considered a defunding
- 5 municipality.
- 6 ARTICLE 5. MUNICIPALLY OWNED UTILITIES IN DEFUNDING MUNICIPALITIES
- 7 SECTION 5.01. Subchapter B, Chapter 33, Utilities Code, is
- 8 amended by adding Section 33.0211 to read as follows:
- 9 Sec. 33.0211. RATES AND FEES CHARGED BY CERTAIN MUNICIPALLY
- 10 OWNED UTILITIES. (a) This section applies only to a municipally
- 11 owned utility that is located in a municipality that is considered
- 12 to be a defunding municipality under Chapter 109, Local Government
- 13 Code.
- 14 (b) The governing body of a municipally owned utility may
- 15 <u>not charge a customer:</u>
- 16 (1) at a rate higher than the rate the customer was
- 17 charged or would have been charged on January 1 of the year that the
- 18 municipality was determined to be a defunding municipality;
- 19 (2) any customer fees in amounts higher than the
- 20 customer fees the customer was charged or would have been charged on
- 21 January 1 of the year that the municipality was determined to be a
- 22 <u>defunding municipality; or</u>
- 23 (3) any types of customer fees that the customer was
- 24 not charged or would not have been charged on January 1 of the year
- 25 that the municipality was determined to be a defunding
- 26 municipality.

- 1 ARTICLE 6. TRANSITION PROVISIONS; EFFECTIVE DATE
- 2 SECTION 6.01. Chapter 109, Local Government Code, as added
- 3 by this Act, applies only to a budget adopted for a fiscal year that
- 4 begins on or after the effective date of this Act, regardless of the
- 5 date of adoption.
- 6 SECTION 6.02. Sections 26.0444 and 26.0501, Tax Code, as
- 7 added by this Act, apply beginning with the 2021 tax year, except
- 8 that Section 26.0444(c), Tax Code, as added by this Act, does not
- 9 apply for the 2021 tax year.
- SECTION 6.03. Section 321.5025, Tax Code, as added by this
- 11 Act, applies only to a distribution of municipal sales and use tax
- 12 revenue to a municipality in a state fiscal year that begins on or
- 13 after the effective date of this Act.
- SECTION 6.04. (a) Section 33.0211, Utilities Code, as
- 15 added by this Act, applies only to a proceeding for the
- 16 establishment of rates for which the governing body of a
- 17 municipally owned utility has not issued a final order or decision
- 18 before the effective date of this Act.
- 19 (b) A proceeding for which the governing body of a
- 20 municipally owned utility has issued a final order or decision
- 21 before the effective date of this Act is governed by the law in
- 22 effect immediately before that date, and that law is continued in
- 23 effect for that purpose.
- SECTION 6.05. This Act takes effect September 1, 2021.

BY: g-g. Hing-

Amend H.B. 1900 (senate committee report) as follows:

- (1) In SECTION 1.01 of the bill, strike added Section 109.004(b), Local Government Code (page 2, lines 1-5), and substitute the following:
- (b) For purposes of making a determination of whether a municipality is a defunding municipality under this chapter, a municipality's appropriation to the municipality's police department does not include:
- (1) any grant money received by the municipality during any fiscal year; or
- (2) any sales and use tax revenue received by the municipality for the purpose of financing a crime control and prevention district under Chapter 363.
- (2) In SECTION 3.01 of the bill, strike added Section 26.0444(d), Tax Code (page 3, lines 20-23), and substitute the following:
- (d) For purposes of Subsection (a)(2), the amount of money appropriated for public safety and the amount of money spent by the municipality for public safety does not include:
- (1) any grant money received by the municipality during any fiscal year; or
- (2) any sales and use tax revenue received by the municipality for the purpose of financing a crime control and prevention district under Chapter 363, Local Government Code, during any fiscal year.

ADOPTED MAY 24 2021

Latry Saw Secretary of the Senate



floor amendment no.

BY: g-g. Hing-

- 1 Amend H.B. No. 1900 (senate committee printing) in SECTION
- 2 2.01 of the bill, in added Section 43.004, Local Government Code,
- 3 as follows:
- 4 (1) In the heading (page 2, line 25), between "PROHIBITED"
- 5 and the underlined period, insert "; EXCEPTION".
- 6 (2) In Subsection (b) (page 2, line 28), strike "A" and
- 7 substitute "Except as provided by Subsection (c), a".
- 8 (3) Immediately after Subsection (b) (page 2, between lines
- 9 35 and 36), insert the following:
- 10 (c) This section does not apply to a defunding municipality
- 11 annexing all or part of an area under Section 43.0116 that was
- 12 designated an industrial district under Section 42.044(b) or the
- 13 subject of an agreement under Section 42.044(c) as of January 1,
- 14 2021.

ADOPTED

MAY 24 2021

Acting Secretary of the Senate

floor amendment no.

BY: g-g. Hing-

1	Amend H.B. No. 1900 (senate committee printing) in SECTION
2	5.02 of the bill, in added Section 33.0211, Utilities Code,
3	immediately after Subsection (b) (page 4, between lines 53 and
4	54), insert the following:
5	(c) If a municipally owned utility has not transferred funds
6	to the defunding municipality described by Subsection (a) in the
7	immediately preceding 12 months, the municipally owned utility may
8	increase its rates to account for:
9	(1) pass-through charges imposed by a state regulatory
10	body or the independent organization certified under Section
11	<u>39.151;</u>
12	(2) fuel, hedging, or wholesale power cost increases; or
13	(3) to fulfill debt obligations or comply with Chapter
14	1502, Government Code.
15	(d) A municipally owned utility that increases rates under
16	this Subsection (c) may not transfer funds to the defunding
17	municipality described by Subsection (a) until the date the
18	criminal justice division of the governor's office issues a written
19	determination in accordance with Section 109.005, Local Government
20	Code, finding that the municipality described by Subsection (a)
21	has reversed the reduction described by Section 109.003(1), Local
22	Government Code.

FISCAL NOTE, 87TH LEGISLATIVE REGULAR SESSION

May 26, 2021

TO: Honorable Dade Phelan, Speaker of the House, House of Representatives

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB1900 by Goldman (Relating to municipalities that adopt budgets that defund municipal police departments.), As Passed 2nd House

No significant fiscal implication to the State is anticipated.

However, there could be an indeterminate increase to the General Revenue Fund if an applicable municipality is determined to have adopted a budget that defunds the municipal police department.

The bill would amend the Local Government Code by adding a chapter applicable to municipalities with a population of more than 250,000 that defund police departments.

For municipalities determined to have reduced the appropriation to the police department by the Criminal Justice Division of the Office of the Governor the bill would require certain actions regarding annexation and disannexation; decrease the no-new-revenue maintenance and operations rate and cap property tax rates; deduct the cost of state-provided law enforcement services from municipal sales and use taxes and credit that amount to the General Revenue Fund for appropriation only to the Department of Public Safety; require certain minimum retirement funding; and cap rates and fees charged by municipally owned utilities.

According to the Comptroller of Public Accounts (CPA), the bill's provisions regarding municipal sales taxes could provide an increase in revenue to the General Revenue Fund in the same amount that revenue to local governments would be reduced.

This legislation could do one or more of the following: create or recreate a dedicated account in the General Revenue Fund, create or recreate a special or trust fund either in, with, or outside of the Treasury, or create a dedicated revenue source.

This bill would not make an appropriation, but could establish the basis for an appropriation.

Local Government Impact

According to the CPA, the bill's restrictions on property tax rate adoption could create a cost to cities with a population more than 250,000 if determined the city decreased funding for the police department and receives a written determination from the Governor's office. The limitations on fees for municipally owned electric utilities located in a defunding municipality could reduce any revenue the utility transfers to the city.

The City of Austin anticipates a significant fiscal impact to the city.

The City of Houston anticipates a significant negative fiscal impact to public safety services and city operations.

Source Agencies: 300 Trusteed Programs - Gov, 304 Comptroller of Public Accounts

FISCAL NOTE, 87TH LEGISLATIVE REGULAR SESSION

May 19, 2021

TO: Honorable Joan Huffman, Chair, Senate Committee on Jurisprudence

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB1900 by Goldman (Relating to municipalities that adopt budgets that defund municipal police departments.), As Engrossed

No significant fiscal implication to the State is anticipated.

However, there could be an indeterminate increase to the General Revenue Fund if an applicable municipality is determined to have adopted a budget that defunds the municipal police department.

The bill would amend the Local Government Code by adding a chapter applicable to municipalities with a population of more than 250,000 that defund police departments.

For municipalities determined to have reduced the appropriation to the police department by the Criminal Justice Division of the Office of the Governor the bill would require certain actions regarding annexation and disannexation; decrease the no-new-revenue maintenance and operations rate and cap property tax rates; deduct the cost of state-provided law enforcement services from municipal sales and use taxes and credit that amount to the General Revenue Fund for appropriation only to the Department of Public Safety; require certain minimum retirement funding; and cap rates and fees charged by municipally owned utilities.

According to the Comptroller of Public Accounts (CPA), the bill's provisions regarding municipal sales taxes could provide an increase in revenue to the General Revenue Fund in the same amount that revenue to local governments would be reduced.

This legislation could do one or more of the following: create or recreate a dedicated account in the General Revenue Fund, create or recreate a special or trust fund either in, with, or outside of the Treasury, or create a dedicated revenue source.

This bill would not make an appropriation, but could establish the basis for an appropriation.

Local Government Impact

According to the CPA, the bill's restrictions on property tax rate adoption could create a cost to cities with a population more than 250,000 if determined the city decreased funding for the police department and receives a written determination from the Governor's office. The limitations on fees for municipally owned electric utilities located in a defunding municipality could reduce any revenue the utility transfers to the city.

The City of Austin anticipates a significant fiscal impact to the city.

The City of Houston anticipates a significant negative fiscal impact to public safety services and city operations.

Source Agencies: 300 Trusteed Programs - Gov, 304 Comptroller of Public Accounts

LBB Staff: JMc, SLE, CMA, DPE, SMAT

A . .

FISCAL NOTE, 87TH LEGISLATIVE REGULAR SESSION Revision 1

May 1, 2021

TO: Honorable Chris Paddie, Chair, House Committee on State Affairs

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB1900 by Goldman (Relating to municipalities that adopt budgets that defund municipal police departments.), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

However, there could be an indeterminate increase to the General Revenue Fund if an applicable municipality is determined to have adopted a budget that defunds the municipal police department.

The bill would amend the Local Government Code by adding a chapter applicable to municipalities with a population of more than 250,000 that defund police departments.

For municipalities determined to have reduced the appropriation to the police department by the Criminal Justice Division of the Office of the Governor the bill would require certain actions regarding annexation and disannexation; decrease the no-new-revenue maintenance and operations rate and cap property tax rates; deduct the cost of state-provided law enforcement services from municipal sales and use taxes and credit that amount to the General Revenue Fund for appropriation only to the Department of Public Safety; and cap rates and fees charged by municipally owned utilities.

According to the Comptroller of Public Accounts (CPA), the bill's provisions regarding municipal sales taxes could provide an increase in revenue to the General Revenue Fund in the same amount that revenue to local governments would be reduced.

This legislation could do one or more of the following: create or recreate a dedicated account in the General Revenue Fund, create or recreate a special or trust fund either in, with, or outside of the Treasury, or create a dedicated revenue source.

This bill would not make an appropriation, but could establish the basis for an appropriation.

Local Government Impact

According to the CPA, the bill's restrictions on property tax rate adoption could create a cost to cities with a population more than 250,000 if determined the city decreased funding for the police department and receives a written determination from the Governor's office. The limitations on fees for municipally owned electric utilities located in a defunding municipality could reduce any revenue the utility transfers to the city.

The City of Austin anticipates a significant fiscal impact to the city.

Source Agencies: 300 Trusteed Programs - Gov, 304 Comptroller of Public Accounts

LBB Staff: JMc, SMAT, CMA, DPE

FISCAL NOTE, 87TH LEGISLATIVE REGULAR SESSION

April 9, 2021

TO: Honorable Chris Paddie, Chair, House Committee on State Affairs

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB1900 by Goldman (relating to municipalities that adopt budgets that defund municipal police departments.), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

However, there could be an indeterminate increase to the General Revenue Fund if an applicable municipality is determined to have adopted a budget that defunds the municipal police department.

The bill would amend the Local Government Code by adding a chapter applicable to municipalities with a population of more than 250,000 that defund police departments.

For municipalities determined to have reduced the appropriation to the police department by the Criminal Justice Division of the Office of the Governor the bill would require certain actions regarding annexation and disannexation; decrease the no-new-revenue maintenance and operations rate and cap property tax rates; deduct the cost of state-provided law enforcement services from municipal sales and use taxes and credit that amount to the General Revenue Fund for appropriation only to the Department of Public Safety; and cap rates and fees charged by municipally owned utilities.

According to the Comptroller of Public Accounts (CPA), the bill's provisions regarding municipal sales taxes could provide an increase in revenue to the General Revenue Fund in the same amount that revenue to local governments would be reduced.

This legislation could do one or more of the following: create or recreate a dedicated account in the General Revenue Fund, create or recreate a special or trust fund either in, with, or outside of the Treasury, or create a dedicated revenue source.

This bill would not make an appropriation, but could establish the basis for an appropriation.

Local Government Impact

According to the CPA, the bill's restrictions on property tax rate adoption could create a cost to cities with a population more than 250,000 if determined the city decreased funding for the police department and receives a written determination from the Governor's office. The limitations on fees for municipally owned electric utilities located in a defunding municipality could reduce any revenue the utility transfers to the city.

Source Agencies: 300 Trusteed Programs - Gov, 304 Comptroller of Public Accounts

LBB Staff: JMc, SMAT, CMA, DPE

FISCAL NOTE, 87TH LEGISLATIVE REGULAR SESSION

March 24, 2021

TO: Honorable Chris Paddie, Chair, House Committee on State Affairs

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB1900 by Goldman (Relating to municipalities and counties that adopt budgets that defund law enforcement agencies.), **As Introduced**

No significant fiscal implication to the State is anticipated.

However, there could be an indeterminate increase to the General Revenue Fund if a municipality is determined to have adopted a budget that defunds law enforcement.

The bill would amend the Local Government Code, the Tax Code, and the Utilities Code to add provisions relating to municipalities and counties that adopt budgets that defund law enforcement agencies.

For municipalities determined to have decreased funding for law enforcement by the Criminal Justice Division of the Office of the Governor the bill would prohibit annexation; require elections on the question of deannexation in each area annexed in the preceding 30 years; cap property tax rates; deduct the cost of state-provided law enforcement services from municipal sales and use taxes and credit that amount to the General Revenue Fund for appropriation only to the Department of Public Safety; and cap rates and fees charged by municipally-owned utilities. For counties determined to have decreased funding for law enforcement the bill would cap property tax rates.

According to the Comptroller of Public Accounts (CPA), the bill's provisions regarding municipal sales taxes could provide an increase in revenue to the General Revenue Fund in the same amount that revenue to local governments would be reduced.

This legislation could do one or more of the following: create or recreate a dedicated account in the General Revenue Fund, create or recreate a special or trust fund either in, with, or outside of the Treasury, or create a dedicated revenue source.

This bill would not make an appropriation, but could establish the basis for an appropriation.

Local Government Impact

According to the CPA, the bill's restrictions on property tax rate adoption could create a cost to cities and counties that reduce certain funding for law enforcement. The limitations on fees for municipally-owned electric utilities located in a defunding local government could reduce any revenue the utility transfers to the city.

Potter Count anticipates no fiscal impact to the county.

Rains County anticipates a significant fiscal impact, as the county's law enforcement funding fluctuates year-to-year to accommodate capital purchases.

According to the City of Houston, the fiscal impact to the city cannot be determined.

Source Agencies: 300 Trusteed Programs - Gov, 304 Comptroller of Public Accounts

LBB Staff: JMc, SMAT, CMA, DPE