By: Lozano H.B. No. 2421

A BILL TO BE ENTITLED

| 1 | AN ACT |
|----|---|
| | |
| 2 | relating to the reenactment of expired provisions of the Texas |
| 3 | Economic Development Act. |
| 4 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: |
| 5 | SECTION 1. Section 313.007, Tax Code, is amended to read as |
| 6 | follows: |
| 7 | Sec. 313.007. EXPIRATION. Subchapters B and C expire |
| 8 | December 31, <u>2033</u> [2022]. |
| 9 | SECTION 2. Chapter 313, Tax Code, is amended by adding |
| 10 | Subchapters B and C to read as follows: |
| 11 | SUBCHAPTER B. LIMITATION ON APPRAISED VALUE OF CERTAIN PROPERTY |
| 12 | USED TO CREATE JOBS |
| 13 | Sec. 313.021. DEFINITIONS. In this subchapter: |
| 14 | (1) "County average weekly wage for manufacturing |
| 15 | jobs" means: |
| 16 | (A) the average weekly wage in a county for |
| 17 | manufacturing jobs during the most recent four quarterly periods |
| 18 | for which data is available at the time a person submits an |
| 19 | application for a limitation on appraised value under this |
| 20 | subchapter, as computed by the Texas Workforce Commission; or |
| 21 | (B) the average weekly wage for manufacturing |
| 22 | jobs in the region designated for the regional planning commission, |

23

24

council of governments, or similar regional planning agency created

under Chapter 391, Local Government Code, in which the county is

- 1 located during the most recent four quarterly periods for which
- 2 data is available at the time a person submits an application for a
- 3 limitation on appraised value under this subchapter, as computed by
- 4 the Texas Workforce Commission.
- 5 (2) "Qualified investment" means:
- 6 (A) tangible personal property that is first
- 7 placed in service in this state during the applicable qualifying
- 8 time period that begins on or after January 1, 2024, without regard
- 9 to whether the property is affixed to or incorporated into real
- 10 property, and that is described as Section 1245 property by Section
- 11 1245(a), Internal Revenue Code of 1986;
- 12 (B) tangible personal property that is first
- 13 placed in service in this state during the applicable qualifying
- 14 time period that begins on or after January 1, 2024, without regard
- 15 to whether the property is affixed to or incorporated into real
- 16 property, and that is used in connection with the manufacturing,
- 17 processing, or fabrication in a cleanroom environment of a
- 18 semiconductor product, without regard to whether the property is
- 19 actually located in the cleanroom environment, including:
- 20 (i) integrated systems, fixtures, and
- 21 piping;
- (ii) all property necessary or adapted to
- 23 reduce contamination or to control airflow, temperature, humidity,
- 24 chemical purity, or other environmental conditions or
- 25 manufacturing tolerances; and
- 26 (iii) production equipment and machinery,
- 27 moveable cleanroom partitions, and cleanroom lighting;

(C) tangible personal property that is first 1 placed in service in this state during the applicable qualifying 2 time period that begins on or after January 1, 2024, without regard 3 to whether the property is affixed to or incorporated into real 4 5 property, and that is used in connection with the operation of a nuclear electric power generation facility, including: 6 7 (i) property, including pressure vessels, pumps, turbines, generators, and condensers, used to produce 8 nuclear electric power; and 9 10 (ii) property and systems necessary to control radioactive contamination; 11 12 (D) tangible personal property that is first placed in service in this state during the applicable qualifying 13 time period that begins on or after January 1, 2024, without regard 14 15 to whether the property is affixed to or incorporated into real property, and that is used in connection with operating an 16 17 integrated gasification combined cycle electric generation facility, including: 18 19 (i) property used to produce electric power by means of a combined combustion turbine and steam turbine 20 21 application using synthetic gas or another product produced by the gasification of coal or another carbon-based feedstock; or 22 (ii) property used in handling materials to 23 24 be used as feedstock for gasification or used in the gasification process to produce synthetic gas or another carbon-based feedstock 25 26 for use in the production of electric power in the manner described 27 by Subparagraph (i);

```
H.B. No. 2421
```

```
1
                    (E) tangible personal property that is first
   placed in service in this state during the applicable qualifying
 2
   time period that begins on or after January 1, 2024, without regard
 3
   to whether the property is affixed to or incorporated into real
 4
 5
   property, and that is used in connection with operating an advanced
   clean energy project, as defined by Section 382.003, Health and
 6
 7
   Safety Code; or
 8
                    (F) a building or a permanent, nonremovable
   component of a building that is built or constructed during the
 9
10
   applicable qualifying time period that begins on or after January
    1, 2024, and that houses tangible personal property described by
11
12
   Paragraph (A), (B), (C), (D), or (E).
               (3) "Qualified property" means:
13
14
                    (A) land:
15
                         (i) that is located in an area designated as
   a reinvestment zone under Chapter 311 or 312 or as an enterprise
16
17
    zone under Chapter 2303, Government Code;
                         (ii) on which a person proposes to
18
19
   construct a new building or erect or affix a new improvement that
   does not exist before the date the person submits a complete
20
   application for a limitation on appraised value under this
21
22
   subchapter;
23
                         (iii) that is not subject to a tax abatement
24
   agreement entered into by a school district under Chapter 312; and
                         (iv) on which, in connection with the new
25
26
   building or new improvement described by Subparagraph (ii), the
    owner or lessee of, or the holder of another possessory interest in,
27
```

```
1
   the land proposes to:
 2
                               (a) make a qualified investment in an
   amount equal to at least the minimum amount required by Section
 3
 4
   313.023; and
 5
                               (b) create at least 25 new qualifying
 6
   jobs;
 7
                    (B) the new building or other new improvement
 8
   described by Paragraph (A)(ii); and
 9
                    (C) tangible personal property:
10
                          (i) that is not subject to a tax abatement
   agreement entered into by a school district under Chapter 312;
11
12
                          (ii) for which a sales and use tax refund is
   not claimed under Section 151.3186; and
13
                          (iii) except for new equipment described in
14
15
   Section 151.318(q) or (q-1), that is first placed in service in the
   new building, in the newly expanded building, or in or on the new
16
17
   improvement described by Paragraph (A)(ii), or on the land on which
    that new building or new improvement is located, if the personal
18
19
   property is ancillary and necessary to the business conducted in
   that new building or in or on that new improvement.
20
21
               (4) "Qualifying job" means a permanent full-time job
22
   that:
23
                    (A) requires at least 1,600 hours of work a year;
24
                    (B) is not transferred from one area in this
   state to another area in this state;
25
26
                    (C) is not created to replace a previous
27
   employee;
```

1 (D) is covered by a group health benefit plan for which the business offers to pay at least 80 percent of the premiums 2 or other charges assessed for employee-only coverage under the 3 plan, regardless of whether an employee may voluntarily waive the 4 5 coverage; and 6 (E) pays at least 110 percent of the county 7 average weekly wage for manufacturing jobs in the county where the 8 job is located. 9 (5) "Qualifying time period" means: 10 (A) the period that begins on the date that a person's application for a limitation on appraised value under this 11 12 subchapter is approved by the governing body of the school district and ends on December 31 of the second tax year that begins after 13 14 that date, except as provided by Paragraph (B) or (C) of this 15 subdivision or Section 313.028(i); 16 (B) in connection with a nuclear electric power 17 generation facility, the first seven tax years that begin on or after the third anniversary of the date the school district 18 19 approves the property owner's application for a limitation on appraised value under this subchapter, unless a shorter time period 20 is agreed to by the governing body of the school district and the 21 22 property owner; or (C) in connection with an advanced clean energy 23 24 project, as defined by Section 382.003, Health and Safety Code, the first five tax years that begin on or after the third anniversary of 25 26 the date the school district approves the property owner's

application for a limitation on appraised value under this

- 1 subchapter, unless a shorter time period is agreed to by the
- 2 governing body of the school district and the property owner.
- 3 Sec. 313.022. APPLICABILITY; CATEGORIZATION OF SCHOOL
- 4 DISTRICTS. (a) This subchapter applies to each school district in
- 5 this state other than a school district to which Subchapter C
- 6 applies.
- 7 (b) For purposes of determining the required minimum amount
- 8 of a qualified investment under Section 313.021(3)(A)(iv)(a), and
- 9 the minimum amount of a limitation on appraised value under Section
- 10 313.028(c), school districts to which this subchapter applies are
- 11 categorized according to the taxable value of property in the
- 12 district for the preceding tax year determined under Subchapter M,
- 13 Chapter 403, Government Code, as follows:
- 14 (1) Category I consists of school districts having a
- 15 taxable property value of at least \$10 billion;
- 16 (2) Category II consists of school districts having a
- 17 taxable property value of at least \$1 billion but less than \$10
- 18 billion;
- 19 (3) Category III consists of school districts having a
- 20 taxable property value of at least \$500 million but less than \$1
- 21 billion;
- 22 (4) Category IV consists of school districts having a
- 23 taxable property value of at least \$100 million but less than \$500
- 24 million; and
- 25 (5) Category V consists of school districts having a
- 26 taxable property value of less than \$100 million.
- Sec. 313.023. MINIMUM AMOUNTS OF QUALIFIED INVESTMENT. For

- 1 <u>each category of school district established by Section</u> 313.022,
- 2 the minimum amount of a qualified investment under Section
- 3 313.021(3)(A)(iv)(a) is as follows:
- 4 (1) \$100 million for a Category I school district;
- 5 (2) \$80 million for a Category II school district;
- 6 (3) \$60 million for a Category III school district;
- 7 (4) \$40 million for a Category IV school district; and
- 8 (5) \$20 million for a Category V school district.
- 9 Sec. 313.024. ELIGIBLE PROPERTY. (a) In this section:
- 10 <u>(1) "Computer center" means an establishment</u>
- 11 primarily engaged in providing electronic data processing and
- 12 information storage.
- 13 (2) "Integrated gasification combined cycle
- 14 technology" means technology used to produce electricity in a
- 15 combined combustion turbine and steam turbine application using
- 16 synthetic gas or another product produced from the gasification of
- 17 coal or another carbon-based feedstock, including related
- 18 activities such as materials-handling and gasification of coal or
- 19 another carbon-based feedstock.
- 20 (3) "Manufacturing" means an establishment primarily
- 21 engaged in activities described in sectors 31-33 of the 2007 North
- 22 American Industry Classification System.
- 23 (4) "Military aviation facility" has the meaning
- 24 assigned by Section 312.0021.
- 25 (5) "Nuclear electric power generation" means
- 26 activities described in category 221113 of the 2002 North American
- 27 Industry Classification System.

| 1 | (6) "Renewable energy electric generation" means an |
|----|---|
| 2 | establishment primarily engaged in activities described in |
| 3 | category 221119 of the 1997 North American Industry Classification |
| 4 | System. |
| 5 | (7) "Research and development" means an establishment |
| 6 | primarily engaged in activities described in category 541710 of the |
| 7 | 2002 North American Industry Classification System. |
| 8 | (8) "Texas priority project" means a project on which |
| 9 | the applicant has committed to expend or allocate a qualified |
| 10 | investment of more than \$1 billion. |
| 11 | (9) "Wind-powered energy device" has the meaning |
| 12 | assigned by Section 11.27. |
| 13 | (b) This subchapter and Subchapter C apply only to property |
| 14 | owned by an entity subject to the tax imposed by Chapter 171. |
| 15 | (c) To be eligible for a limitation on appraised value under |
| 16 | this subchapter, the entity must use the property for: |
| 17 | (1) manufacturing; |
| 18 | (2) research and development; |
| 19 | (3) a clean coal project, as defined by Section 5.001, |
| 20 | Water Code; |
| 21 | (4) an advanced clean energy project, as defined by |
| 22 | Section 382.003, Health and Safety Code; |
| 23 | (5) renewable energy electric generation; |
| 24 | (6) electric power generation using integrated |
| 25 | gasification combined cycle technology; |
| 26 | (7) nuclear electric power generation; |
| 27 | (8) a computer center primarily used in connection |

- 1 with one or more activities described by Subdivisions (1) through
- 2 (7) conducted by the entity; or
- 3 (9) a Texas priority project.
- 4 (d) Notwithstanding any other provision of this subchapter,
- 5 an owner of a parcel of land that is located wholly or partly in a
- 6 reinvestment zone, a new building constructed on the parcel of
- 7 land, a new improvement erected or affixed on the parcel of land, or
- 8 tangible personal property placed in service in the building or
- 9 improvement or on the parcel of land may not receive a limitation on
- 10 appraised value under this subchapter for the parcel of land,
- 11 building, improvement, or tangible personal property under an
- 12 agreement under this subchapter that is entered into on or after
- 13 September 1, 2023, if, on or after that date, a wind-powered energy
- 14 device is installed or constructed on the same parcel of land at a
- 15 <u>location that is within 25 nautical miles of the boundaries of a</u>
- 16 military aviation facility located in this state. The prohibition
- 17 provided by this subsection applies regardless of whether the
- 18 wind-powered energy device is installed or constructed at a
- 19 location that is in the reinvestment zone.
- 20 (e) For purposes of determining an applicant's eligibility
- 21 for a limitation under this subchapter:
- (1) the land on which a building or component of a
- 23 building described by Section 313.021(2)(F) is located is not
- 24 considered a qualified investment;
- 25 (2) property that is leased under a capitalized lease
- 26 may be considered a qualified investment;
- 27 (3) property that is leased under an operating lease

- 1 may not be considered a qualified investment; and
- 2 (4) property that is owned by a person other than the
- 3 applicant and that is pooled or proposed to be pooled with property
- 4 owned by the applicant may not be included in determining the amount
- 5 of the applicant's qualifying investment.
- 6 (f) To be eligible for a limitation on appraised value under
- 7 this subchapter, the property owner must create the required number
- 8 of new qualifying jobs and the average weekly wage for all jobs
- 9 created by the owner that are not qualifying jobs must exceed the
- 10 county average weekly wage for all jobs in the county where the jobs
- 11 are located.
- 12 (g) For purposes of determining whether a property owner has
- 13 created the number of qualifying jobs required for eligibility for
- 14 a limitation on appraised value under this subchapter, operations,
- 15 services, and other related jobs created in connection with the
- 16 project, including jobs of persons employed by third parties under
- 17 a contract with the property owner, shall be considered to be
- 18 qualifying jobs if the Texas Workforce Commission determines that
- 19 the cumulative economic benefit to this state of those jobs is equal
- 20 to or greater than the cumulative economic benefit that would
- 21 accrue to this state if the property owner were to create the
- 22 minimum number of qualifying jobs required by this subchapter. The
- 23 <u>Texas Workforce Commission may adopt rules to implement this</u>
- 24 subsection.
- 25 (h) For purposes of determining whether a property owner has
- 26 created the number of new qualifying jobs required for eligibility
- 27 for a limitation on appraised value under this subchapter, the new

- 1 qualifying jobs created under an agreement between the property
- 2 owner and another school district may be included in the total
- 3 number of new qualifying jobs created in connection with the
- 4 project if the Texas Economic Development and Tourism Office
- 5 determines that the projects covered by the agreements constitute a
- 6 single unified project. The Texas Economic Development and Tourism
- 7 Office may adopt rules to implement this subsection.
- 8 Sec. 313.025. APPLICATION; ACTION ON APPLICATION. (a) The
- 9 owner or lessee of, or the holder of another possessory interest in,
- 10 any qualified property may apply to the governing body of the school
- 11 district in which the property is located for a limitation on the
- 12 appraised value for school district maintenance and operations ad
- 13 valorem tax purposes of the person's qualified property. An
- 14 application must be made on the form prescribed by the comptroller
- 15 and include the information required by the comptroller, and it
- 16 <u>must be accompanied by:</u>
- 17 (1) the application fee established by the governing
- 18 body of the school district;
- 19 (2) information sufficient to show that the real and
- 20 personal property identified in the application as qualified
- 21 property meets the applicable criteria established by Section
- 22 313.021(3); and
- 23 (3) any information required by the comptroller for
- 24 the purposes of Section 313.026.
- 25 (b) Within seven days of the receipt of each document, the
- 26 school district shall submit to the comptroller a copy of the
- 27 application and the proposed agreement between the applicant and

1 the school district. If the applicant submits an economic analysis 2 of the proposed project to the school district, the district shall 3 submit a copy of the analysis to the comptroller. In addition, the school district shall submit to the comptroller any subsequent 4 5 revision of or amendment to any of those documents within seven days of its receipt. The comptroller shall publish each document 6 7 received from the school district under this subsection on the comptroller's Internet website. If the school district maintains a 8 generally accessible Internet website, the district shall provide 9 10 on its website a link to the location of those documents posted on the comptroller's website in compliance with this subsection. This 11 12 subsection does not require the comptroller to post information that is confidential under Section 313.031. 13

14 (c) The governing body of a school district is not required to consider an application for a limitation on appraised value. If 15 the governing body of the school district elects to consider an 16 17 application, the governing body shall deliver a copy of the application to the comptroller and request that the comptroller 18 19 conduct an economic impact evaluation of the investment proposed by the application. The comptroller shall conduct or contract with a 20 third person to conduct the economic impact evaluation, which shall 21 22 be completed and provided to the governing body of the school district, along with the comptroller's certificate or written 23 24 explanation under Subsection (f), as soon as practicable but not later than the 90th day after the date the comptroller receives the 25 26 application. The governing body shall provide to the comptroller or to a third person contracted by the comptroller to conduct the 27

economic impact evaluation any requested information. A 1 2 methodology to allow comparisons of economic impact for different schedules of the addition of qualified investment or qualified 3 property may be developed as part of the economic impact 4 5 evaluation. The governing body shall provide a copy of the economic impact evaluation to the applicant on request. The comptroller may 6 7 charge the applicant a fee sufficient to cover the costs of providing the economic impact evaluation. The governing body of a 8 school district shall approve or disapprove an application not 9 10 later than the 150th day after the date the application is filed, unless the economic impact evaluation has not been received or an 11 12 extension is agreed to by the governing body and the applicant. (d) The comptroller shall promptly deliver a copy of the

13 application to the Texas Education Agency. The Texas Education 14 15 Agency shall determine the effect that the applicant's proposal will have on the number or size of the school district's 16 17 instructional facilities and submit a written report containing the agency's determination to the school district. The governing body 18 19 of the school district shall provide any requested information to the Texas Education Agency. Not later than the 45th day after the 20 date the Texas Education Agency receives the application, the Texas 21 22 Education Agency shall make the required determination and submit the agency's written report to the governing body of the school 23 district.

24 <u>district.</u>
25 <u>(e) In determining whether to approve an application, the</u>

27 <u>receive assistance from:</u>

26

governing body of the school district is entitled to request and

- 1 (1) the comptroller;
- 2 (2) the Texas Economic Development and Tourism Office;
- 3 (3) the Texas Workforce Investment Council; and
- 4 (4) the Texas Workforce Commission.
- (f) Not later than the 90th day after the date the comptroller receives the copy of the application, the comptroller shall issue a certificate for a limitation on appraised value of the property and provide the certificate to the governing body of the school district or provide the governing body a written explanation of the comptroller's decision not to issue a certificate.
- 11 (g) The governing body of a school district may not approve

 12 an application unless the comptroller submits to the governing body

 13 a certificate for a limitation on appraised value of the property.
- (h) Before approving or disapproving an application under
 this subchapter that the governing body of the school district
 elects to consider, the governing body must make a written finding
 as to any criteria considered by the comptroller in conducting the
 economic impact evaluation under Section 313.026. The governing
 body shall deliver a copy of those findings to the applicant.
- (i) The governing body of a school district may approve an application only if the governing body finds that the information in the application is true and correct, finds that the applicant is eligible for the limitation on the appraised value of the person's qualified property, and determines that granting the application is in the best interest of the school district and this state.
- 26 <u>(j) Notwithstanding any other provision of this chapter to</u>
 27 <u>the contrary, including Section 313.003(2) or 313.004(3)(A) or</u>

- 1 (B)(iii), the governing body of a school district may waive the new
- 2 jobs creation requirement in Section 313.021(3)(A)(iv)(b) or
- 3 313.051(e) and approve an application if the governing body makes a
- 4 finding that the jobs creation requirement exceeds the industry
- 5 standard for the number of employees reasonably necessary for the
- 6 operation of the facility of the property owner that is described in
- 7 the application.
- 8 (k) The Texas Economic Development and Tourism Office or its
- 9 successor may recommend that a school district approve an
- 10 application under this chapter. In determining whether to approve
- 11 an application, the governing body of the school district shall
- 12 consider any recommendation made by the Texas Economic Development
- 13 and Tourism Office or its successor.
- 14 (1) After receiving a copy of the application, the
- 15 comptroller shall determine whether the property meets the
- 16 requirements of Section 313.024 for eligibility for a limitation on
- 17 appraised value under this subchapter. The comptroller shall
- 18 notify the governing body of the school district of the
- 19 comptroller's determination and provide the applicant an
- 20 opportunity for a hearing before the determination becomes final.
- 21 A hearing under this subsection is a contested case hearing and
- 22 shall be conducted by the State Office of Administrative Hearings
- 23 in the manner provided by Section 2003.101, Government Code. The
- 24 applicant has the burden of proof on each issue in the hearing. The
- 25 applicant may seek judicial review of the comptroller's
- 26 <u>determination</u> in a Travis County district court under the
- 27 substantial evidence rule as provided by Subchapter G, Chapter

- 1 2001, Government Code.
- 2 (m) If the comptroller's determination under Subsection (1)
- 3 that the property does not meet the requirements of Section 313.024
- 4 for eligibility for a limitation on appraised value under this
- 5 subchapter becomes final, the comptroller is not required to
- 6 provide an economic impact evaluation of the application or to
- 7 submit a certificate for a limitation on appraised value of the
- 8 property or a written explanation of the decision not to issue a
- 9 certificate, and the governing body of the school district may not
- 10 grant the application.
- 11 Sec. 313.026. ECONOMIC IMPACT EVALUATION. (a) The
- 12 economic impact evaluation of the application must include any
- 13 information the comptroller determines is necessary or helpful to:
- 14 (1) the governing body of the school district in
- 15 determining whether to approve the application under Section
- 16 <u>313.025; or</u>
- 17 (2) the comptroller in determining whether to issue a
- 18 certificate for a limitation on appraised value of the property
- 19 under Section 313.025.
- 20 (b) Except as provided by Subsections (c) and (d), the
- 21 comptroller's determination whether to issue a certificate for a
- 22 <u>limitation on appraised value under this chapter for property</u>
- 23 described in the application shall be based on the economic impact
- 24 evaluation described by Subsection (a) and on any other information
- 25 available to the comptroller, including information provided by the
- 26 governing body of the school district.
- 27 (c) The comptroller may not issue a certificate for a

- H.B. No. 2421
- 1 limitation on appraised value under this chapter for property
- 2 described in an application unless the comptroller determines that:
- 3 (1) the project proposed by the applicant is
- 4 reasonably likely to generate, before the 25th anniversary of the
- 5 beginning of the limitation period, tax revenue, including state
- 6 tax revenue, school district maintenance and operations ad valorem
- 7 tax revenue attributable to the project, and any other tax revenue
- 8 attributable to the effect of the project on the economy of the
- 9 state, in an amount sufficient to offset the school district
- 10 maintenance and operations ad valorem tax revenue lost as a result
- 11 of the agreement; and
- 12 (2) the limitation on appraised value is a determining
- 13 factor in the applicant's decision to invest capital and construct
- 14 the project in this state.
- 15 <u>(d) The comptroller shall state in writing the basis for the</u>
- 16 <u>determinations made under Subsections (c)(1) and (2).</u>
- 17 (e) The applicant may submit information to the comptroller
- 18 that would provide a basis for an affirmative determination under
- 19 Subsection (c)(2).
- 20 (f) Notwithstanding Subsections (c) and (d), if the
- 21 comptroller makes a qualitative determination that other
- 22 <u>considerations associated with the project result in a net positive</u>
- 23 benefit to the state, the comptroller may issue the certificate.
- Sec. 313.027. DISCLOSURE OF APPRAISED VALUE LIMITATION
- 25 INFORMATION. (a) The comptroller shall post on the comptroller's
- 26 Internet website each document or item of information the
- 27 comptroller designates as substantive before the 15th day after the

- 1 date the document or item of information was received or created.
- 2 Each document or item of information must continue to be posted
- 3 until the appraised value limitation expires.
- 4 (b) The comptroller shall designate the following as
- 5 substantive:
- 6 (1) each application requesting a limitation on
- 7 <u>appraised value; and</u>
- 8 (2) the economic impact evaluation made in connection
- 9 with the application.
- 10 (c) If a school district maintains a generally accessible
- 11 Internet website, the district shall maintain a link on its
- 12 Internet website to the area of the comptroller's Internet website
- 13 where information on each of the district's agreements to limit
- 14 <u>appraised value is maintained.</u>
- 15 Sec. 313.028. LIMITATION ON APPRAISED VALUE; AGREEMENT.
- 16 (a) If the person's application is approved by the governing body
- 17 of the school district, the appraised value for school district
- 18 maintenance and operations ad valorem tax purposes of the person's
- 19 qualified property as described in the agreement between the person
- 20 and the school district entered into under this section in the
- 21 school district may not exceed the lesser of:
- (1) the market value of the property; or
- 23 (2) subject to Subsection (c), the amount agreed to by
- 24 the governing body of the school district.
- 25 (b) The agreement must:
- 26 (1) provide that the limitation under Subsection (a)
- 27 applies for a period of 10 years; and

| 1 | (2) specify the beginning date of the limitation, |
|-----|--|
| 2 | which must be January 1 of the first tax year that begins after: |
| 3 | (A) the application date; |
| 4 | (B) the qualifying time period; or |
| 5 | (C) the date commercial operations begin at the |
| 6 | site of the project. |
| 7 | (c) The amount agreed to by the governing body of a school |
| 8 | district under Subsection (a)(2) must be an amount in accordance |
| 9 | with the following, according to the category established by |
| 10 | Section 313.022 to which the school district belongs: |
| 11 | (1) \$100 million for a Category I school district; |
| 12 | (2) \$80 million for a Category II school district; |
| 13 | (3) \$60 million for a Category III school district; |
| 14 | (4) \$40 million for a Category IV school district; and |
| 15 | (5) \$20 million for a Category V school district. |
| 16 | (d) The limitation amounts listed in Subsection (c) are |
| 17 | minimum amounts. A school district, regardless of category, may |
| 18 | agree to a greater amount than those amounts. |
| 19 | (e) The governing body of the school district and the |
| 20 | property owner shall enter into a written agreement for the |
| 21 | implementation of the limitation on appraised value under this |
| 22 | subchapter on the owner's qualified property. |
| 23 | (f) The agreement must describe with specificity the |
| 24 | qualified investment that the person will make on or in connection |
| 25 | with the person's qualified property that is subject to the |
| 26 | limitation on appraised value under this subchapter. Other |
| 7 7 | numerate of the newson that is not specifically described in the |

- 1 agreement is not subject to the limitation unless the governing
- 2 body of the school district, by official action, provides that the
- 3 other property is subject to the limitation.
- 4 (g) In addition, the agreement:
- 5 (1) must incorporate each relevant provision of this
- 6 subchapter and, to the extent necessary, include provisions for the
- 7 protection of future school district revenues through the
- 8 adjustment of the minimum valuations, the payment of revenue
- 9 offsets, and other mechanisms agreed to by the property owner and
- 10 the school district;
- 11 (2) may provide that the property owner will protect
- 12 the school district in the event the district incurs extraordinary
- 13 education-related expenses related to the project that are not
- 14 directly funded in state aid formulas, including expenses for the
- 15 purchase of portable classrooms and the hiring of additional
- 16 personnel to accommodate a temporary increase in student enrollment
- 17 attributable to the project;
- 18 (3) must require the property owner to maintain a
- 19 viable presence in the school district for at least five years after
- 20 the date the limitation on appraised value of the owner's property
- 21 <u>expires;</u>
- 22 (4) must provide for the termination of the agreement,
- 23 the recapture of ad valorem tax revenue lost as a result of the
- 24 agreement if the owner of the property fails to comply with the
- 25 terms of the agreement, and payment of a penalty or interest, or
- 26 both, on that recaptured ad valorem tax revenue;
- 27 (5) may specify any conditions the occurrence of which

- 1 will require the school district and the property owner to
- 2 renegotiate all or any part of the agreement;
- 3 (6) must specify the ad valorem tax years covered by
- 4 the agreement; and
- 5 (7) must be in a form approved by the comptroller.
- 6 (h) When appraising a person's qualified property subject
- 7 to a limitation on appraised value under this section, the chief
- 8 appraiser shall determine the market value of the property and
- 9 include both the market value and the appropriate value under
- 10 Subsection (a) in the appraisal records.
- 11 (i) The agreement between the governing body of the school
- 12 district and the applicant may provide for a deferral of the date on
- 13 which the qualifying time period for the project is to commence or,
- 14 subsequent to the date the agreement is entered into, be amended to
- 15 provide for such a deferral. The agreement may not provide for the
- 16 deferral of the date on which the qualifying time period is to
- 17 commence to a date later than January 1 of the fourth tax year that
- 18 begins after the date the application is approved except that if the
- 19 agreement is one of a series of agreements related to the same
- 20 project, the agreement may provide for the deferral of the date on
- 21 which the qualifying time period is to commence to a date not later
- 22 than January 1 of the sixth tax year that begins after the date the
- 23 application is approved. This subsection may not be construed to
- 24 permit a qualifying time period that has commenced to continue for
- 25 more than the number of years applicable to the project under
- 26 Section 313.021(5).
- 27 (j) A person and the school district may not enter into an

- H.B. No. 2421
- 1 agreement under which the person agrees to provide supplemental
- 2 payments to a school district or any other entity on behalf of a
- 3 school district in an amount that exceeds an amount equal to the
- 4 greater of \$100 per student per year in average daily attendance, as
- 5 defined by Section 48.005, Education Code, or \$50,000 per year, or
- 6 for a period that exceeds the period beginning with the period
- 7 described by Section 313.021(5) and ending December 31 of the third
- 8 tax year after the date the person's eligibility for a limitation
- 9 under this chapter expires. This limit does not apply to amounts
- 10 described by Subsection (g)(1) or (2).
- 11 (k) An agreement under this chapter must disclose any
- 12 consideration promised in conjunction with the application and the
- 13 limitation.
- 14 Sec. 313.029. RECAPTURE OF AD VALOREM TAX REVENUE LOST. (a)
- 15 Notwithstanding any other provision of this chapter to the
- 16 contrary, a person with whom a school district enters into an
- 17 agreement under this subchapter must make the minimum amount of
- 18 qualified investment during the qualifying time period.
- (b) If in any tax year a property owner fails to comply with
- 20 Subsection (a), the property owner is liable to this state for a
- 21 penalty equal to the amount computed by subtracting from the market
- 22 value of the property for that tax year the value of the property as
- 23 limited by the agreement and multiplying the difference by the
- 24 maintenance and operations tax rate of the school district for that
- 25 tax year.
- 26 (c) A penalty imposed under Subsection (b) becomes
- 27 delinquent if not paid on or before February 1 of the following tax

- 1 year. Section 33.01 applies to the delinquent penalty in the
- 2 manner that section applies to delinquent taxes.
- 3 (d) In the event of a casualty loss that prevents a person
- 4 from complying with Subsection (a), the person may request and the
- 5 comptroller may grant a waiver of the penalty imposed under
- 6 Subsection (b).
- 7 Sec. 313.030. PENALTY FOR FAILURE TO COMPLY WITH
- 8 JOB-CREATION REQUIREMENTS. (a) The comptroller shall conduct an
- 9 annual review and issue a determination as to whether a person with
- 10 whom a school district has entered into an agreement under this
- 11 chapter satisfied in the preceding year the requirements of this
- 12 chapter regarding the creation of the required number of qualifying
- 13 jobs. If the comptroller makes an adverse determination in the
- 14 review, the comptroller shall notify the person of the cause of the
- 15 adverse determination and the corrective measures necessary to
- 16 <u>remedy the determination.</u>
- 17 (b) If a person who receives an adverse determination fails
- 18 to remedy the determination following notification of the
- 19 determination and the comptroller makes an adverse determination
- 20 with respect to the person's compliance in the following year, the
- 21 person must submit to the comptroller a plan for remedying the
- 22 determination and certify the person's intent to fully implement
- 23 the plan not later than December 31 of the year in which the
- 24 determination is made.
- 25 (c) If a person who receives an adverse determination under
- 26 Subsection (b) fails to comply with that subsection following
- 27 notification of the determination and receives an adverse

- 1 determination in the following year, the comptroller shall impose a
- 2 penalty on the person. The penalty is in an amount equal to the
- 3 amount computed by:
- 4 (1) subtracting from the number of qualifying jobs
- 5 required to be created the number of qualifying jobs actually
- 6 created; and
- 7 (2) multiplying the amount computed under Subdivision
- 8 (1) by the average annual wage for all jobs in the county during the
- 9 most recent four quarters for which data is available.
- 10 (d) Notwithstanding Subsection (c), if a person receives an
- 11 adverse determination and the comptroller has previously imposed a
- 12 penalty on the person under this section one or more times, the
- 13 comptroller shall impose a penalty on the person in an amount equal
- 14 to the amount computed by multiplying the amount computed under
- 15 Subsection (c)(1) by an amount equal to twice the amount computed
- 16 <u>under Subsection (c)(2).</u>
- (e) Notwithstanding Subsections (c) and (d), a penalty
- 18 imposed under this section may not exceed an amount equal to the
- 19 difference between the amount of the ad valorem tax benefit
- 20 received by the person under the agreement in the preceding year and
- 21 the amount of any supplemental payments made to the school district
- 22 in that year.
- 23 <u>(f) A job created by a person that is not a qualifying job</u>
- 24 because the job does not meet a numerical requirement of Section
- 25 313.021(4)(A), (D), or (E) is considered for purposes of this
- 26 section to be a nonqualifying job only if the job fails to meet the
- 27 numerical requirement by at least 10 percent.

- 1 (g) An adverse determination under this section is a
- 2 deficiency determination under Section 111.008. A penalty imposed
- 3 under this section is an amount the comptroller is required to
- 4 collect, receive, administer, or enforce, and the determination is
- 5 subject to the payment and redetermination requirements of Sections
- 6 111.0081 and 111.009.
- 7 (h) A redetermination under Section 111.009 of an adverse
- 8 determination under this section is a contested case as defined by
- 9 Section 2001.003, Government Code.
- 10 (i) If a person on whom a penalty is imposed under this
- 11 section contends that the amount of the penalty is unlawful or that
- 12 the comptroller may not legally demand or collect the penalty, the
- 13 person may challenge the determination of the comptroller under
- 14 Subchapters A and B, Chapter 112.
- (j) If the comptroller imposes a penalty on a person under
- 16 this section three times, the comptroller may rescind the agreement
- 17 between the person and the school district under this chapter.
- 18 (k) A person may contest a determination by the comptroller
- 19 to rescind an agreement between the person and a school district
- 20 under this chapter pursuant to Subsection (j) by filing suit
- 21 against the comptroller and the attorney general. The district
- 22 <u>courts of Travis County have exclusive</u>, original jurisdiction of a
- 23 suit brought under this subsection. This subsection prevails over
- 24 a provision of Chapter 25, Government Code, to the extent of any
- 25 conflict.
- 26 (1) If a person files suit under Subsection (k) and the
- 27 comptroller's determination to rescind the agreement is upheld on

- 1 appeal, the person shall pay to the comptroller any tax that would
- 2 have been due and payable to the school district during the pendency
- 3 of the appeal, including statutory interest and penalties imposed
- 4 on delinquent taxes under Sections 111.060 and 111.061.
- 5 <u>(m) The comptroller shall deposit a penalty collected under</u>
- 6 this section, including any interest and penalty applicable to the
- 7 penalty, to the credit of the foundation school fund.
- 8 Sec. 313.031. CERTAIN BUSINESS INFORMATION CONFIDENTIAL.
- 9 Information provided to a school district in connection with an
- 10 application for a limitation on appraised value under this
- 11 subchapter that describes the specific processes or business
- 12 activities to be conducted or the specific tangible personal
- 13 property to be located on real property covered by the application
- 14 shall be segregated in the application from other information in
- 15 the application and is confidential and not subject to public
- 16 <u>disclosure</u> unless the governing body of the school district
- 17 approves the application. Other information in the custody of a
- 18 school district or the comptroller in connection with the
- 19 application, including information related to the economic impact
- 20 of a project or the essential elements of eligibility under this
- 21 chapter, such as the nature and amount of the projected investment,
- 22 employment, wages, and benefits, may not be considered confidential
- 23 business information if the governing body of the school district
- 24 agrees to consider the application. Information in the custody of a
- 25 school district or the comptroller if the governing body approves
- 26 the application is not confidential under this section.
- Sec. 313.032. PROPERTY NOT ELIGIBLE FOR TAX ABATEMENT.

- 1 Property subject to a limitation on appraised value in a tax year
- 2 under this subchapter is not eligible for tax abatement by a school
- 3 district under Chapter 312 in that tax year.
- 4 Sec. 313.033. RULES AND FORMS; FEES. (a) The comptroller
- 5 shall:
- 6 (1) adopt rules and forms necessary for the
- 7 implementation and administration of this chapter, including rules
- 8 for determining whether a property owner's property qualifies as a
- 9 qualified investment under Section 313.021(2); and
- 10 (2) provide without charge one copy of the rules and
- 11 forms to any school district and to any person who states that the
- 12 person intends to apply for a limitation on appraised value under
- 13 this subchapter.
- 14 (b) The governing body of a school district by official
- 15 action shall establish reasonable nonrefundable application fees
- 16 to be paid by property owners who apply to the district for a
- 17 limitation on the appraised value of the person's property under
- 18 this subchapter. The amount of an application fee must be
- 19 reasonable and may not exceed the estimated cost to the district of
- 20 processing and acting on an application, including any cost to the
- 21 school district associated with the economic impact evaluation
- 22 required by Section 313.025.
- Sec. 313.034. REPORT ON COMPLIANCE WITH AGREEMENTS. (a)
- 24 Before the beginning of each regular session of the legislature,
- 25 the comptroller shall submit to the lieutenant governor, the
- 26 speaker of the house of representatives, and each other member of
- 27 the legislature a report on the agreements entered into under this

1 chapter that includes: 2 (1) an assessment of the following with regard to the agreements entered into under this chapter, considered in the 3 4 aggregate: 5 (A) the total number of jobs created, direct and otherwise, in this state; 6 7 (B) the total effect on personal income, direct 8 and otherwise, in this state; 9 (C) the total amount of investment in this state; 10 (D) the total taxable value of property on the tax rolls in this state, including property for which the 11 12 limitation period has expired; (E) the total value of property not on the tax 13 rolls in this state as a result of agreements entered into under 14 15 this chapter; and (F) the total fiscal effect on the state and 16 17 local governments; and (2) an assessment of the progress of each agreement 18 19 made under this chapter that states for each agreement: 20 (A) the number of qualifying jobs each recipient of a limitation on appraised value committed to create; 21 22 (B) the number of qualifying jobs each recipient 23 created; 24 (C) the total amount of wages and the median wage of the new qualifying jobs each recipient created; 25 26 (D) the amount of the qualified investment each

recipient committed to spend or allocate for each project;

- 1 (E) the amount of the qualified investment each
- 2 recipient spent or allocated for each project;
- 3 (F) the market value of the qualified property of
- 4 each recipient as determined by the applicable chief appraiser,
- 5 including property that is no longer eligible for a limitation on
- 6 appraised value under the agreement;
- 7 (G) the limitation on appraised value for the
- 8 qualified property of each recipient;
- 9 (H) the dollar amount of the taxes that would
- 10 have been imposed on the qualified property if the property had not
- 11 received a limitation on appraised value; and
- 12 (I) the dollar amount of the taxes imposed on the
- 13 qualified property.
- 14 (b) The report may not include information that is
- 15 confidential by law.
- (c) In preparing the portion of the report described by
- 17 Subsection (a)(1), the comptroller may use standard economic
- 18 estimation techniques, including economic multipliers.
- 19 (d) The portion of the report described by Subsection (a)(2)
- 20 must be based on data certified to the comptroller by each recipient
- 21 or former recipient of a limitation on appraised value under this
- 22 chapter.
- (e) The comptroller may require a recipient or former
- 24 recipient of a limitation on appraised value under this chapter to
- 25 submit, on a form the comptroller provides, information required to
- 26 complete the report.
- Sec. 313.035. REPORT ON COMPLIANCE WITH JOB-CREATION

```
REQUIREMENTS. Each recipient of a limitation on appraised value
 1
   under this chapter shall submit to the comptroller an annual report
2
   on a form provided by the comptroller that provides information
 3
   sufficient to document the number of qualifying jobs created.
4
        SUBCHAPTER C. LIMITATION ON APPRAISED VALUE OF PROPERTY IN
5
6
       STRATEGIC INVESTMENT AREA OR CERTAIN RURAL SCHOOL DISTRICTS
7
         Sec. 313.051. APPLICABILITY. (a) In this section,
    "strategic investment area" means an area the comptroller
8
9
   determines under Subsection (d) is:
10
               (1) a county within this state with unemployment above
   the state average and per capita income below the state average;
11
12
               (2) an area within this state that is a federally
   designated urban enterprise community or an urban enhanced
13
14
   enterprise community; or
15
               (3) a defense economic readjustment zone designated
   under Chapter 2310, Government Code.
16
17
         (b) This subchapter applies only to a school district that
   has territory in:
18
19
               (1) an area that qualifies as a strategic investment
20
   area; or
               (2) a county:
21
22
                    (A) that has a population of less than 50,000;
23
   and
24
                    (B) in which, from 2010 to 2020, according to the
25
   federal decennial census, the population:
26
                         (i) remained the same;
```

(ii) decreased; or

1 (iii) increased, but at a rate of not more 2 than the average rate of increase in the state during that period.

(c) Notwithstanding Subsection (b), if on January 1, 2024, 3 this subchapter applied to a school district in whose territory is 4 located a federal nuclear facility, this subchapter continues to 5 apply to the school district regardless of whether the school 6 7 district ceased or ceases to be described by Subsection (b) after 8 that date.

(d) Not later than September 1 of each year, the comptroller shall determine areas that qualify as a strategic investment area using the most recently completed full calendar year data available 11 12 on that date and, not later than October 1, shall publish a list and map of the designated areas. A determination under this subsection is effective for the following tax year for purposes of this 15 subchapter.

9

10

13

- (e) The governing body of a school district to which this 16 17 subchapter applies may enter into an agreement in the same manner as a school district to which Subchapter B applies may do so under 18 19 Subchapter B, subject to Sections 313.052-313.054. Except as otherwise provided by this subchapter, the provisions of Subchapter 20 B apply to a school district to which this subchapter applies. For 21 22 purposes of this subchapter, a property owner is required to create at least 10 new qualifying jobs as defined by Section 313.021(4) on 23 24 the owner's qualified property.
- Sec. 313.052. CATEGORIZATION OF SCHOOL DISTRICTS. 25 26 purposes of determining the required minimum amount of a qualified investment under Section 313.021(3)(A)(iv)(a) and the minimum 27

- 1 amount of a limitation on appraised value under this subchapter,
- 2 school districts to which this subchapter applies are categorized
- 3 according to the taxable value of industrial property in the
- 4 district for the preceding tax year determined under Subchapter M,
- 5 Chapter 403, Government Code, as follows:
- 6 (1) Category I consists of school districts having a
- 7 <u>taxable industrial property value of at least \$200 million;</u>
- 8 (2) Category II consists of school districts having a
- 9 taxable industrial property value of at least \$90 million but less
- 10 than \$200 million;
- 11 (3) Category III consists of school districts having a
- 12 taxable industrial property value of at least \$1 million but less
- 13 than \$90 million;
- 14 (4) Category IV consists of school districts having a
- 15 taxable industrial property value of at least \$100,000 but less
- 16 than \$1 million; and
- 17 (5) Category V consists of school districts having a
- 18 taxable industrial property value of less than \$100,000.
- 19 Sec. 313.053. MINIMUM AMOUNTS OF QUALIFIED INVESTMENT. For
- 20 each category of school district established by Section 313.052,
- 21 the minimum amount of a qualified investment under Section
- 22 313.021(3)(A)(iv)(a) is as follows:
- 23 (1) \$30 million for a Category I school district;
- 24 (2) \$20 million for a Category II school district;
- 25 (3) \$10 million for a Category III school district;
- 26 (4) \$5 million for a Category IV school district; and
- 27 (5) \$1 million for a Category V school district.

Sec. 313.054. LIMITATION ON APPRAISED VALUE. (a) For a school district to which this subchapter applies, the amount agreed to by the governing body of the district under Section 313.028(a)(2) must be an amount in accordance with the following, according to the category established by Section 313.052 to which the school district belongs:

- 7 (1) \$30 million for a Category I school district;
- 8 (2) \$25 million for a Category II school district;
- 9 (3) \$20 million for a Category III school district;
- 10 (4) \$15 million for a Category IV school district; and
- 11 (5) \$10 million for a Category V school district.
- 12 <u>(b) The limitation amounts listed in Subsection (a) are</u>
 13 <u>minimum amounts. A school district, regardless of category, may</u>
 14 agree to a greater amount than those amounts.
- SECTION 3. Section 48.256(d), Education Code, is amended to read as follows:
- 17 (d) This subsection applies to a school district in which the board of trustees entered into a written agreement with a 18 19 property owner under Subchapter B, Chapter 313 [Section 313.027], Tax Code, for the implementation of a limitation on appraised value 20 under Subchapter B or C, Chapter 313, Tax Code. For purposes of 21 determining "DPV" under Subsection (a) for a school district to 22 which this subsection applies, the commissioner shall exclude a 23 24 portion of the market value of property not otherwise fully taxable by the district under Subchapter B or C, Chapter 313, Tax Code, 25 26 before the expiration of the subchapter. The comptroller shall provide information to the agency necessary for this subsection. A 27

- 1 revenue protection payment required as part of an agreement for a
- 2 limitation on appraised value shall be based on the district's
- 3 taxable value of property for the preceding tax year.
- 4 SECTION 4. This Act takes effect immediately if it receives
- 5 a vote of two-thirds of all the members elected to each house, as
- 6 provided by Section 39, Article III, Texas Constitution. If this
- 7 Act does not receive the vote necessary for immediate effect, this
- 8 Act takes effect September 1, 2023.