By: Cook H.B. No. 3871

## A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the procedures for an application for a writ of habeas
- 3 corpus and the issuance of the writ.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Article 11.05, Code of Criminal Procedure, is
- 6 amended to read as follows:
- 7 Art. 11.05. BY WHOM WRIT MAY BE <u>ISSUED</u> [GRANTED]. The <u>court</u>
- 8 [Court] of criminal appeals [Criminal Appeals], the district courts
- 9 [District Courts], the county courts [County Courts], or any judge
- 10 [Judge] of those courts may [said Courts, have power to] issue the
- 11 writ of habeas corpus, [+] and it is their duty, on [upon] proper
- 12 <u>application</u> [motion], to <u>issue</u> [grant] the writ under the rules
- 13 prescribed by law.
- 14 SECTION 2. Article 11.051, Code of Criminal Procedure, is
- 15 amended to read as follows:
- Art. 11.051. FILING FEE PROHIBITED. Notwithstanding any
- 17 other law, a clerk of a court may not require a filing fee from an
- 18 individual who files an application [or petition] for a writ of
- 19 habeas corpus.
- 20 SECTION 3. Article 11.06, Code of Criminal Procedure, is
- 21 amended to read as follows:
- 22 Art. 11.06. WHERE WRIT IS RETURNABLE IN CASES NOT INVOLVING
- 23 FELONY CONVICTION [TO ANY COUNTY]. (a) If the applicant has not
- 24 been formally charged by [Before] indictment or information

- 1 [found], the writ  $\underline{\text{must}}$  [may] be made returnable to  $\underline{\text{the}}$  [any] county
- 2 in which:
- 3 (1) the applicant is confined to the custody of the
- 4 sheriff or other authority;
- 5 (2) the applicant is alleged, by any means including
- 6 the issuance of a warrant for the applicant's arrest or the
- 7 applicant's arrest pursuant to Chapter 14, to have committed a
- 8 criminal offense that provides the basis for the restraint from
- 9 which the application seeks relief; or
- 10 (3) if neither Subdivision (1) nor (2) applies, the
- 11 action imposing a restraint on the applicant's liberty occurred.
- 12 (b) After the applicant has been charged by indictment or
- 13 <u>information</u>, and before any conviction of the applicant, the writ
- 14 must be made returnable to the county in which the indictment or
- 15 <u>information is pending.</u>
- 16 (c) After final conviction in any misdemeanor case, the writ
- 17 must be made returnable to the county in which the applicant was
- 18 convicted [State].
- 19 SECTION 4. Article 11.08, Code of Criminal Procedure, is
- 20 amended to read as follows:
- 21 Art. 11.08. APPLICANT <u>ACCUSED OF</u> [CHARGED WITH] FELONY. If
- 22 the applicant is accused of committing a [person is confined after
- 23 indictment on a charge of ] felony offense, whether by indictment,
- 24 information, warrant, arrest, or other means, and has not been
- 25 convicted of the offense, the applicant or petitioner [, he] may
- 26 apply:
- 27 (1) to the judge of the court in which the indictment

- 1 or information charging the applicant [he] is pending [indicted];
- 2 or
- 3 (2) if an indictment or information charging the
- 4 applicant has not been filed or the [if there be no] judge of the
- 5 court in which the indictment or information is pending is not
- 6 available:
- 7 (A) [within the district, then] to any [the]
- 8 judge with felony jurisdiction in a [ of any district whose
- 9 residence is nearest to the court house of the] county to [in] which
- 10 the writ is returnable; or
- 11 (B) if there is no judge with felony jurisdiction
- 12 available in a county described by Paragraph (A), to any judge with
- 13 felony jurisdiction who presides over a court in any county that
- 14 adjoins a county described by Paragraph (A) [applicant is held in
- 15 <del>custody</del>].
- 16 SECTION 5. Article 11.09, Code of Criminal Procedure, is
- 17 amended to read as follows:
- 18 Art. 11.09. APPLICANT ACCUSED OR CONVICTED OF [CHARGED
- 19 WITH] MISDEMEANOR. (a) If the applicant is accused of committing a
- 20 [person is confined on a charge of] misdemeanor offense, whether by
- 21 <u>information</u>, warrant, complaint, arrest, or other means, and has
- 22 not been convicted of the offense, the applicant or petitioner [ $\tau$
- 23 he] may apply:
- 24 (1) to the [county] judge of the court [county] in
- 25 which the <u>information charging the applicant</u> [misdemeanor] is
- 26 pending; or
- 27 (2) if an information charging the applicant has not

- 1 been filed [charged to have been committed,] or the [if there be no
- 2 county] judge of the court in which the information is pending is
- 3 not available:
- 4 (A) [in said county, then] to any [the county]
- 5 judge of a county court with criminal jurisdiction in a [whose
- 6 residence is nearest to the courthouse of the ] county  $\underline{to}$  [in] which
- 7 the <u>writ is returnable; or</u>
- 8 (B) if there is no judge of a county court with
- 9 criminal jurisdiction available in a county described by Paragraph
- 10 (A), to any judge of a county court with criminal jurisdiction who
- 11 presides over a court in any county that adjoins a county described
- 12 <u>by Paragraph (A)</u> [applicant is held in custody].
- (b) After final conviction in any misdemeanor case, the
- 14 applicant or petitioner may apply to the judge of the court in which
- 15 the applicant was convicted.
- SECTION 6. Article 11.10, Code of Criminal Procedure, is
- 17 amended to read as follows:
- Art. 11.10. PROCEEDINGS UNDER THE WRIT. If an application
- 19 <u>is</u> [When motion has been] made to a judge under Article 11.08 or
- 20  $\underline{11.09}$  [the circumstances set forth in the two preceding Articles],
- 21 the judge [he] shall appoint a time when the judge [he] will examine
- 22 the cause of the applicant, and issue the writ returnable at that
- 23 time, in a specified place in a [the] county to which the writ is
- 24 <u>returnable</u> [where the offense is charged in the indictment or
- 25 information to have been committed. He shall also specify some
- 26 place in the county where he will hear the motion].
- 27 SECTION 7. Article 11.12, Code of Criminal Procedure, is

- 1 amended to read as follows:
- 2 Art. 11.12. WHO MAY PRESENT APPLICATION [PETITION]. The
- 3 [Either the] party for whose relief the writ of habeas corpus is
- 4 intended, or any person on behalf of that party [for him], may
- 5 present an application for a writ of habeas corpus [a petition] to
- 6 the proper authority for the purpose of obtaining relief.
- 7 SECTION 8. Article 11.13, Code of Criminal Procedure, is
- 8 amended to read as follows:
- 9 Art. 11.13. APPLICANT AND PETITIONER. (a) The word
- 10 applicant, as used in this <a href="mailto:chapter">chapter</a>], refers to the person
- 11 for whose relief the application for a writ of habeas corpus is
- 12 presented.
- 13 (b) An application for a writ of habeas corpus [asked,
- 14 though the petition] may be signed and presented on behalf of an
- 15 <u>applicant</u> by any [<del>other</del>] person, who shall be referred to as the
- 16 petitioner.
- 17 (c) A petitioner is not a party to a proceeding under this
- 18 chapter.
- 19 <u>(d) A petitioner who is not the applicant's attorney may not</u>
- 20 take any additional actions on behalf of the applicant that would
- 21 constitute the practice of law.
- 22 SECTION 9. Article 11.14, Code of Criminal Procedure, is
- 23 amended to read as follows:
- 24 Art. 11.14. APPLICATION REQUIREMENTS [REQUISITES OF
- 25 PETITION]. (a) An application for a writ of habeas corpus [The
- 26 petition] must state substantially:
- 27 1. That the applicant [person for whose benefit the

- 1 application is made] is illegally restrained in the applicant's
- 2 [his] liberty, and by whom, naming both parties, if their names are
- 3 known, or if unknown, designating and describing them;
- 4 2. When the <u>applicant</u> [party] is confined or restrained
- 5 by virtue of any writ, order or process, or under color of either, a
- 6 copy shall be annexed to the  $\underline{application}$  [ $\underline{petition}$ ], or it shall be
- 7 stated that a copy cannot be obtained;
- 8 3. When the confinement or restraint is not by virtue
- 9 of any writ, order or process, the application [petition] may state
- 10 only that the <a href="applicant">applicant</a> [party] is illegally confined or restrained
- 11 in the applicant's [his] liberty;
- 12 4. There must be a prayer in the application [petition]
- 13 for the writ of habeas corpus; and
- 14 5. Oath must be made that the allegations of the
- 15 <u>application</u> [petition] are true, according to the belief of the
- 16 applicant or petitioner.
- 17 (b) In addition to the requirements under Subsection (a), a
- 18 petitioner must state in the application and under oath that the
- 19 petitioner is presenting the application with the applicant's
- 20 knowing and voluntary consent.
- 21 SECTION 10. Article 11.15, Code of Criminal Procedure, is
- 22 amended to read as follows:
- 23 Art. 11.15. WRIT ISSUED [GRANTED] WITHOUT DELAY. The writ
- 24 of habeas corpus shall be issued [granted] without delay by the
- 25 judge or court receiving the application [petition], unless it be
- 26 manifest from the application [petition] itself, or some documents
- 27 annexed to it, that the applicant [party] is not entitled to any

- 1 [no] relief [whatever].
- 2 SECTION 11. Article 11.16, Code of Criminal Procedure, is
- 3 amended to read as follows:
- 4 Art. 11.16. WRIT MAY ISSUE WITHOUT APPLICATION [MOTION]. A
- 5 judge of the district or county court who has knowledge that any
- 6 person is illegally confined or restrained in the person's [his]
- 7 liberty within the judge's [his] district or county may, if the case
- 8 is [be one] within the judge's [his] jurisdiction, issue the writ of
- 9 habeas corpus, without any application [motion] being made for the
- 10  $\underline{\text{writ}}$  [same].
- 11 SECTION 12. Article 11.24, Code of Criminal Procedure, is
- 12 amended to read as follows:
- 13 Art. 11.24. ONE COMMITTED IN DEFAULT OF BAIL. Where a
- 14 person has been committed to custody for failing to enter into bond,
- 15 the person [he] is entitled to the writ of habeas corpus, if it be
- 16 stated in the application [petition] that there was no sufficient
- 17 cause for requiring bail  $[\tau]$  or that the bail required is excessive.
- 18 If the proof sustains the application [petition], it will entitle
- 19 the person [party] to be discharged  $[\tau]$  or have the bail reduced.
- 20 SECTION 13. Article 11.25, Code of Criminal Procedure, is
- 21 amended to read as follows:
- 22 Art. 11.25. PERSON AFFLICTED WITH DISEASE. When a judge or
- 23 court authorized to <u>issue</u> [<del>grant</del>] writs of habeas corpus shall be
- 24 satisfied, upon investigation, that a person in legal custody is
- 25 afflicted with a disease which will render a removal necessary for
- 26 the preservation of life, an order may be made for the removal of
- 27 the person [prisoner] to some other place where the person's [his]

- H.B. No. 3871
- 1 health will not be likely to suffer, [+] or the person [he] may be
- 2 admitted to bail when it appears that any manner [species] of
- 3 confinement will endanger the person's [his] life.
- 4 SECTION 14. Article 11.30, Code of Criminal Procedure, is
- 5 amended to read as follows:
- 6 Art. 11.30. HOW RETURN IS MADE. The return is made by
- 7 stating in plain language on [upon] the copy of the writ or some
- 8 paper connected with it:
- 9 1. Whether it is true or not, according to the
- 10 statement of the application [petition], that the person [he] has
- 11 in the person's [his] custody, or under the person's [his]
- 12 restraint, the <u>applicant</u> [person] named or described in the
- 13 application [such petition];
- 2. By virtue of what authority, or for what cause, the
- 15 person [he] took and detains the applicant [such person];
- 3. If the person [he] had the applicant [such person]
- 17 in the person's [his] custody or under restraint at any time before
- 18 the service of the writ, and has transferred the applicant [him] to
- 19 the custody of another,  $\underline{\text{the person}}$  [ $\underline{\text{he}}$ ] shall state particularly to
- 20 whom, at what time, for what reason or by what authority the person
- 21 [he] made the [such] transfer;
- 22 4. The person [He] shall annex to the person's [his]
- 23 return the writ or warrant, if any, by virtue of which the person
- 24 [he] holds the applicant [person] in custody; and
- 25 5. The return must be signed and sworn to by the person
- 26 making it.
- 27 SECTION 15. Article 11.33, Code of Criminal Procedure, is

- 1 amended to read as follows:
- 2 Art. 11.33. COURT SHALL ALLOW TIME. The court or judge
- 3 issuing [granting] the writ of habeas corpus shall allow reasonable
- 4 time for the production of the person detained in custody.
- 5 SECTION 16. Article 11.38, Code of Criminal Procedure, is
- 6 amended to read as follows:
- 7 Art. 11.38. WHEN A PRISONER DIES. When a prisoner confined
- 8 in jail, or who is in legal custody, shall die, the officer having
- 9 charge of the prisoner [him] shall forthwith report the same to a
- 10 justice of the peace of the county, who shall hold an inquest to
- 11 ascertain the cause of the prisoner's [his] death. All the
- 12 proceedings had in such cases shall be reduced to writing,
- 13 certified and returned as in other cases of inquest; a certified
- 14 copy of which shall be sufficient proof of the death of the prisoner
- 15 at the hearing of <u>an application for a writ of</u> [a motion under]
- 16 habeas corpus.
- 17 SECTION 17. Article 11.51, Code of Criminal Procedure, is
- 18 amended to read as follows:
- 19 Art. 11.51. RECORD OF PROCEEDINGS. If a writ of habeas
- 20 corpus be made returnable before a court in session, all the
- 21 proceedings had shall be entered of record by the clerk of the court
- 22 [thereof], as in any other case in the [such] court. When the
- 23 <u>application</u> [motion] is heard out of the county where the offense
- 24 was committed, or in the court of criminal appeals [Court of
- 25 Criminal Appeals], the clerk shall transmit a certified copy of all
- 26 the proceedings on [upon] the application [motion] to the clerk of
- 27 the court which has jurisdiction of the offense.

- H.B. No. 3871
- 1 SECTION 18. Article 11.54, Code of Criminal Procedure, is
- 2 amended to read as follows:
- 3 Art. 11.54. COURT MAY GRANT NECESSARY ORDERS. The court or
- 4 judge issuing [granting] a writ of habeas corpus may:
- 5 (1) grant all necessary orders to bring before the
- 6 court or judge [him] the testimony taken before the examining
- 7 court; [-7] and
- 8 (2) [may] issue process to enforce the attendance of
- 9 witnesses.
- 10 SECTION 19. Article 11.59, Code of Criminal Procedure, is
- 11 amended to read as follows:
- 12 Art. 11.59. OBTAINING WRIT A SECOND TIME. An applicant [A
- 13 party] may obtain the writ of habeas corpus a second time by stating
- 14 in <u>an application</u> [a motion] therefor that since the hearing of the
- 15 <u>applicant's</u> [his] first <u>application</u> [motion] important testimony
- 16 has been obtained which it was not in the applicant's [his] power to
- 17 produce at the former hearing. The applicant [He] shall also set
- 18 forth the newly discovered testimony [so newly discovered]; and if
- 19 it be that of a witness, the affidavit of the witness shall also
- 20 accompany the application [such motion].
- 21 SECTION 20. Section 2, Article 11.07, Code of Criminal
- 22 Procedure, is repealed.
- 23 SECTION 21. The changes in law made by this Act apply only
- 24 to an application for a writ of habeas corpus filed on or after the
- 25 effective date of this Act. An application filed before the
- 26 effective date of this Act is governed by the law in effect when the
- 27 application was filed, and the former law is continued in effect for

H.B. No. 3871

- 1 that purpose.
- 2 SECTION 22. This Act takes effect September 1, 2023.