By: Kolkhorst, et al.

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# A BILL TO BE ENTITLED

1	AN ACT
2	relating to the powers and duties of the Health and Human Services
3	Commission and the transfer to the commission of certain powers and
4	duties from the Department of Family and Protective Services.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Chapter 265, Family Code, is transferred to
7	Title 9, Human Resources Code, redesignated as Chapter 137, Human
8	Resources Code, and amended to read as follows:
9	CHAPTER 137 [265]. FAMILY SUPPORT [PREVENTION AND EARLY
10	<b>INTERVENTION</b> ] SERVICES
11	SUBCHAPTER A. <u>FAMILY SUPPORT</u> [PREVENTION AND EARLY INTERVENTION]
12	SERVICES
13	Sec. <u>137.001</u> [ <del>265.001</del> ]. DEFINITIONS. In this chapter:
14	(1) <u>"At-risk family" means a family with at least one</u>
15	child and at least one of the following:
16	(A) a child in the family has been the subject of
17	an investigation of abuse, neglect, or exploitation by the
18	Department of Family and Protective Services;
19	(B) the family is experiencing conditions that
20	increase the likelihood of involvement with the child welfare
21	system, the criminal justice system, or the juvenile justice
22	system; or
23	(C) the family is experiencing other conditions
24	that threaten the self-sufficiency or stability of the family

1 ["Department" means the Department of Family and Protective
2 Services].

3 (2) <u>"Commission" means the Health and Human Services</u>
4 <u>Commission</u> ["Division" means the prevention and early intervention
5 <u>services division within the department</u>].

6 (3) <u>"Executive commissioner" means the executive</u> 7 commissioner of the commission.

8 <u>(4) "Family support</u> ["Prevention and early 9 intervention] services" means programs intended to provide [early] 10 intervention and promote safety and stability for children and 11 <u>at-risk families</u> [or prevent at-risk behaviors that lead to child 12 abuse, delinquency, running away, truancy, and dropping out of 13 <u>school</u>].

Sec. <u>137.002</u> [265.002]. <u>FAMILY SUPPORT</u> [PREVENTION AND <u>EARLY INTERVENTION</u>] SERVICES [DIVISION]. (a) The <u>commission</u> [department] shall:

17 <u>(1) administer contracts</u> [operate a division] to 18 provide <u>family support</u> services <u>to</u> [for] children <u>and</u> [in] at-risk 19 [situations and for the] families;

20 <u>(2)</u> [of those children and to achieve the 21 consolidation of prevention and early intervention services within 22 the jurisdiction of a single agency in order to avoid fragmentation 23 and duplication of services and to increase the accountability for 24 the delivery and administration of these services. The division 25 shall be called the prevention and early intervention services 26 division and shall have the following duties:

27 [<del>(1) to</del>] plan, develop, and administer <u>an integrated</u>

1 continuum of care system of programs providing family support 2 services to at-risk families [a comprehensive and unified delivery 3 system of prevention and early intervention services to children 4 and their families in at-risk situations];

5 <u>(3) administer the referral, coordination, and</u> 6 <u>collaboration of family support services under this chapter with</u> 7 <u>similar, existing programs the commission operates;</u>

8 <u>(4)</u> [<del>(2) to</del>] improve the responsiveness of <u>family</u> 9 <u>support</u> services <u>provided to</u> [<del>for at-risk</del>] children and <u>at-risk</u> 10 [<del>their</del>] families by facilitating greater coordination and 11 flexibility in the use of funds by state and local service 12 providers;

13 (5) [(3) to] provide greater accountability for 14 <u>family support</u> [prevention and early intervention] services in 15 order to demonstrate the impact or public benefit of a program by 16 adopting outcome measures; and

17 (6) [(4) to] assist local communities in the 18 coordination and development of <u>family support</u> [prevention and 19 early intervention] services in order to maximize federal, state, 20 and local resources.

21 (b) <u>Family support services under this chapter are intended</u>
22 <u>to:</u>

23 (1) promote healthy outcomes and strengthen support
24 systems for children and at-risk families;

25 <u>(2) assist at-risk families in achieving</u>
26 <u>self-sufficiency and stability;</u>

(3) promote workforce participation; and

27

S.B. No. 24 (4) prevent or reduce at-risk behaviors in children 1 2 and at-risk families, including behaviors that may lead to: 3 (A) child abuse or neglect; 4 (B) delinquency, running away, truancy, dropping out of school, or substance abuse; or 5 6 (C) involvement with the child welfare system, 7 the juvenile justice system, or the criminal justice system [The department's prevention and early intervention services division 8 9 must be organizationally separate from the department's divisions performing child protective services and adult protective services 10 11 functions]. Sec. 137.003 [265.003]. COORDINATION [CONSOLIDATION] 12 OF 13 PROGRAMS. [(a)] In order to implement the duties provided in Section 137.002 [265.002], the commission [department] shall 14 identify and coordinate with other [consolidate into the division] 15 16 programs the commission operates with the goal of providing family support services [early intervention or prevention of at-risk 17 behavior that leads to child abuse, delinquency, running away, 18 19 truancy, and dropping out of school]. 20 [(b) The division may provide additional prevention and 21 early intervention services in accordance with Section 265.002. 22 [Sec. 265.004. USE OF EVIDENCE-BASED PROGRAMS FOR AT-RISK FAMILIES. (a) To the extent that money is appropriated for the 23 purpose, the department shall fund evidence-based programs, 24 including parenting education, home visitation, family support 25 services, mentoring, positive youth development programs, and 26 27 crisis counseling, offered by community-based organizations that

are designed to prevent or ameliorate child abuse and neglect. The 1 programs funded under this subsection may be offered by a child 2 welfare board established under Section 264.005, a local 3 governmental board granted the powers and duties of a child welfare 4 board under state law, a children's advocacy center established 5 under Section 264.402, or other persons determined appropriate by 6 7 the department. [(a=1) The department shall ensure that not less than 75 8 9 percent of the money appropriated for parenting education programs under Subsection (a) funds evidence-based programs or practices 10 described by Section 265.151(b) and that the remainder of that 11 money funds promising programs or practices described by Section 12 265.151(c) or evidence-informed programs or practices described by 13 Section 265.151(d). 14 15 [(a-2) The department shall actively seek and apply for any 16 available federal funds to support parenting education programs provided under this section. 17 18 [(b) The department shall place priority on programs that target children whose race or ethnicity is disproportionately 19 20 represented in the child protective services system. [(c) The department shall periodically evaluate the 21 22 evidence-based abuse and neglect prevention programs to determine the continued effectiveness of the programs. 23 [Sec. 265.0041. COLLABORATION WITH INSTITUTIONS OF HIGHER 24 25 EDUCATION. (a) Subject to the availability of funds, the Health and Human Services Commission, on behalf of the department, shall 26 27 enter into agreements with institutions of higher education to

1 conduct efficacy reviews of any prevention and early intervention 2 programs that have not previously been evaluated for effectiveness 3 through a scientific research evaluation process.

4 [(b) Subject to the availability of funds, the department
5 shall collaborate with an institution of higher education to create
6 and track indicators of child well-being to determine the
7 effectiveness of prevention and early intervention services.]

Sec. 137.004 [<del>265.005</del>]. STRATEGIC PLAN. The 8 (a) 9 commission [department] shall develop and implement a five-year 10 strategic plan for family support [prevention and early intervention] services. Not later than September 1 of the last 11 fiscal year in each five-year period, the <u>commission</u> [department] 12 shall issue a new strategic plan for the next five fiscal years 13 beginning with the following fiscal year. 14

15

(b) A strategic plan required under this section must:

16 (1) identify methods to leverage other sources of 17 funding or provide support for existing community-based 18 [prevention] efforts to provide family support services;

19 (2) include a needs assessment that identifies
 20 programs to best target <u>family support services to</u> the needs of
 21 <u>underserved</u> [the highest risk] populations and geographic areas;

(3) identify [the goals and] priorities <u>and specific</u> commission actions to coordinate and provide family support services to children and at-risk families [for the department's overall prevention efforts];

26 (4) <u>identify</u> and report on specific outcome
 27 <u>measurements by obtaining and reporting de-identified aggregate</u>

S.B. No. 24 data, as permitted by other law, on the number of program 1 2 participants who are: (A) involved in the child welfare system, the 3 4 juvenile justice system, or the criminal justice system; 5 (B) recipients of other services the commission 6 offers; or 7 (C) listed in the central registry of the names of individuals found to have abused or neglected a child maintained 8 under Section 261.002, Family Code [report the results of previous 9 prevention efforts using available information in the plan]; 10 11 (5) identify additional methods of measuring program effectiveness and results or outcomes; 12 13 (6) identify methods to collaborate with other state agencies on [prevention] efforts to provide family support 14 services; 15 identify specific strategies to implement the plan 16 (7) and to develop measures for reporting on the overall progress 17 toward the plan's goals; 18 [identify strategies and goals for increasing the 19 (8) 20 number of families receiving prevention and early intervention 21 services each year, subject to the availability of funds, to reach targets set by the department for providing services to families 22 that are eligible to receive services through parental education, 23 family support, and community-based programs financed with 24 25 federal, state, local, or private resources; and identify specific strategies to increase local 26 [<del>(9)</del>] 27 capacity for the delivery of family support [prevention and early

S.B. No. 24 intervention] services through collaboration with communities and 1 2 stakeholders; and (9) address methods for coordinating with other 3 4 commission programs under Section 137.003. 5 The commission [department] shall coordinate with (c) interested parties and communities in developing the strategic plan 6 7 under this section. (d) The commission [department] shall annually review and 8 9 appropriately update the strategic plan developed under this 10 section. 11 (e) The <u>commission</u> [department] shall post the strategic plan developed under this section and any update to the plan on its 12 Internet website. 13 [Sec. 265.006. PROHIBITION ON USE OF AGENCY NAME OR LOGO. 14 15 The department may not allow the use of the department's name or 16 identifying logo or insignia on forms or other materials related to the department's prevention and early intervention services that 17 18 aro [(1) provided by the department's contractors; or 19 20 [(2) distributed by the department's contractors to the department's clients. 21 22 [Sec. 265.007. IMPROVING PROVISION OF PREVENTION AND EARLY INTERVENTION SERVICES. (a) To improve the effectiveness and 23 delivery of prevention and early intervention services, 24 the 25 department shall: [(1) identify geographic areas that have a high need 26 27 for prevention and early intervention services but do not have

1	prevention and early intervention services available in the area or
2	have only unevaluated prevention and early intervention services
3	available in the area; and
4	[ <del>(2) develop strategies for community partners to:</del>
5	[(A) improve the early recognition of child abuse
6	<del>or neglect;</del>
7	[ <del>(B) improve the reporting of child abuse and</del>
8	neglect; and
9	[(C) reduce child fatalities.
10	[ <del>(b) The department may not use data gathered under this</del>
11	section to identify a specific family or individual.
12	[Sec. 265.008. EVALUATION OF PREVENTION AND EARLY
13	INTERVENTION SERVICES. (a) The department may enter into
14	agreements with institutions of higher education to conduct
15	efficacy reviews of any prevention and early intervention services
16	provided under this chapter that have not previously been evaluated
17	for effectiveness in a research evaluation. The efficacy review
18	shall include, when possible, a cost-benefit analysis of the
19	program to the state and, when applicable, the return on investment
20	of the program to the state.
21	[ <del>(b) The department may not enter into an agreement to</del>
22	conduct a program efficacy evaluation under this section unless:
23	[ <del>(1) the agreement with the institution of higher</del>
24	education is cost neutral; and
25	[ <del>(2) the department and institution of higher</del>
26	education conducting the evaluation under this section protect the
27	identity of individuals who are receiving services from the

department that are being evaluated.] 1 SUBCHAPTER B. FAMILY SUPPORT SERVICES PROGRAMS FOR CHILD ABUSE AND 2 NEGLECT [PRIMARY] PREVENTION [PROCRAMS] 3 Sec. 137.051 [265.051]. DEFINITIONS. In this subchapter: 4 5 (1)"Child abuse and neglect prevention" means family support services designed to prevent child abuse and neglect before 6 7 the abuse or neglect occurs. The term includes child fatality prevention education programs and other activities directed at the 8 9 general public to stop child abuse and neglect. (2) "Children's trust fund" means a child abuse and 10 11 neglect [primary] prevention program. [(2) "Primary prevention" means services and 12 activities available to the community at large or to families to 13 prevent child abuse and neglect before it occurs. The term includes 14 15 infant mortality prevention education programs.] 16 (3) "Operating fund" means the commission's [Department of Family and Protective Services] child abuse and 17 neglect prevention operating fund account. 18 (4) "State agency" means a 19 board, commission, 20 department, office, or other state agency that: (A) is in the executive branch of the state 21 22 government; (B) was created by the constitution or a statute 23 24 of this state; and 25 (C) has statewide jurisdiction. 26 (5) "Trust fund" means the commission's child abuse 27 and neglect prevention trust fund account.

Sec. <u>137.052</u> [<del>265.052</del>]. CHILD ABUSE AND NEGLECT [<del>PRIMARY</del>]
 PREVENTION PROGRAMS. (a) The <u>commission</u> [<del>department</del>] shall
 operate the children's trust fund to:

4 (1) set policy, offer resources for community
5 [primary] prevention programs, and provide information and
6 education on <u>family support services and</u> prevention of child abuse
7 and neglect;

8 (2) develop a state plan for expending funds for child 9 abuse and neglect [primary] prevention programs that includes an 10 annual schedule of transfers of trust fund money to the operating 11 fund;

12 (3) develop eligibility criteria for applicants 13 requesting funding for child abuse and neglect [primary] prevention 14 programs; and

15 (4) establish funding priorities for child abuse and
16 neglect [primary] prevention programs.

17 (b) The children's trust fund shall accommodate the 18 <u>commission's</u> [department's] existing rules and policies in 19 procuring, awarding, and monitoring contracts and grants.

20 (c) The commission [department] may:

(1) apply for and receive funds made available by the federal government or another public or private source for administering programs under this subchapter and for funding for child abuse and neglect [primary] prevention programs; and

25 (2) solicit donations for child abuse and neglect
26 [primary] prevention programs.

27 Sec. <u>137.053</u> [<del>265.053</del>]. ADMINISTRATIVE AND OTHER COSTS.

(a) Administrative costs under this subchapter during any fiscal
 year may not exceed an amount equal to 50 percent of the interest
 credited to the trust fund during the preceding fiscal year.

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4 (b) Funds expended under a special project grant from a
5 governmental source or a nongovernmental source for public
6 education or public awareness may not be counted as administrative
7 costs for the purposes of this section.

8 Sec. <u>137.054</u> [<u>265.054</u>]. CHILD ABUSE AND NEGLECT PREVENTION 9 TRUST FUND ACCOUNT. (a) The child abuse and neglect prevention 10 trust fund account is an account in the general revenue fund. Money 11 in the trust fund is dedicated to child abuse and neglect [<u>primary</u>] 12 prevention programs <u>and family support services programs</u>.

13 (b) The commission [<del>department</del>] may transfer money contained in the trust fund to the operating fund at any time. 14 15 However, during a fiscal year the commission [department] may not 16 transfer more than the amount appropriated for the operating fund for that fiscal year. Money transferred to the operating fund that 17 was originally deposited to the credit of the trust fund under 18 Section 118.022, Local Government Code, may be used only for child 19 20 abuse and neglect [primary] prevention programs.

(c) Interest earned on the trust fund shall be credited tothe trust fund.

(d) The trust fund is exempt from the application of Section
403.095, Government Code.

(e) All marriage license fees and other fees collected for
 and deposited in the trust fund and interest earned on the trust
 fund balance shall be appropriated each biennium only to the

operating fund for child abuse and neglect [primary] prevention
 programs and family support services programs.

3 Sec. <u>137.055</u> [<del>265.055</del>]. <u>COMMISSION</u> [<del>DEPARTMENT</del>] OPERATING
4 FUND ACCOUNT. (a) The operating fund is an account in the general
5 revenue fund.

6 (b) Administrative and other costs allowed in Section 7 <u>137.053</u> [<del>265.053</del>] shall be taken from the operating fund. The 8 <u>commission</u> [<del>department</del>] may transfer funds contained in the 9 operating fund to the trust fund at any time.

10 (c) The legislature may appropriate the money in the 11 operating fund to carry out the provisions of this subchapter.

12 (d) The operating fund is exempt from the application of13 Section 403.095, Government Code.

14 [Sec. 265.056. CONTRIBUTIONS. (a) The department may 15 solicit contributions from any appropriate source.

16 [(b) Any other contributions for child abuse and neglect 17 primary prevention or other prevention and early intervention 18 programs shall be deposited into a separate designated fund in the 19 state treasury and shall be used for that designated purpose.

20 [(c) A person may contribute funds to either the trust fund, 21 the operating fund, or a fund designated by the department for a 22 specific child abuse and neglect primary prevention or other 23 prevention or early intervention purpose.

24 [(d) If a person designates that a contribution is intended 25 as a donation to a specific fund, the contribution shall be 26 deposited in the designated fund.]

27 Sec. <u>137.056</u> [<del>265.057</del>]. COMMUNITY YOUTH DEVELOPMENT

1 GRANTS. (a) Subject to available funding, the <u>commission</u>
2 [department] shall award community youth development grants to
3 communities identified by incidence of crime. The <u>commission</u>
4 [department] shall give priority in awarding grants under this
5 section to areas of the state in which there is a high incidence of
6 juvenile crime.

7 (b) The purpose of a grant under this section is to assist a 8 community in alleviating conditions in the family and community 9 that lead to juvenile crime.

10 SUBCHAPTER C. NURSE-FAMILY PARTNERSHIP COMPETITIVE GRANT PROGRAM

Sec. <u>137.101</u> [265.101]. DEFINITIONS. In this subchapter: (1) "Competitive grant program" means the nurse-family partnership competitive grant program established under this subchapter.

15 (2) "Partnership program" means a nurse-family16 partnership program.

Sec. 137.102 [265.102]. OPERATION OF 17 NURSE-FAMILY PARTNERSHIP COMPETITIVE GRANT PROGRAM. (a) The commission 18 [department] shall operate a nurse-family partnership competitive 19 20 grant program for [through which] the commission to [department 21 will] award grants for the implementation of nurse-family partnership programs, or the expansion of existing programs, and 22 23 for the operation of those programs for a period of not less than 24 two years.

(b) The <u>commission</u> [department] shall award grants under the program to applicants, including applicants operating existing programs, in a manner that ensures that the partnership programs

collectively[+ 1 in multiple communities that 2 [(1)]operate are geographically distributed throughout this state[; and 3 4 [(2) provide program services to approximately 2,000 5 families]. 6 Sec. 137.103 [265.103]. PARTNERSHIP PROGRAM REQUIREMENTS. 7 A partnership program funded through a grant awarded under this subchapter must: 8 9 (1)strictly adhere to the program model developed by the Nurse-Family Partnership National Service Office, including 10 11 any clinical, programmatic, and data collection requirements of that model; 12 require that registered nurses regularly visit the 13 (2) homes of low-income, first-time mothers participating in the 14 15 program to provide services designed to: 16 (A) improve pregnancy outcomes; 17 (B) improve child health and development; 18 (C) improve family economic self-sufficiency and stability; [and] 19 reduce the incidence of child abuse and 20 (D) 21 neglect; 22 increase workforce participation; and (E) (F) reduce reliance on state and federal public 23 24 assistance programs; 25 (3) require that nurses who provide services through 26 the program: 27 (A) receive training from the office of the

1 attorney general at least once each year on procedures by which a 2 person may voluntarily acknowledge the paternity of a child and on 3 the availability of child support services from the office;

4 (B) provide a mother with information about the
5 rights, responsibilities, and benefits of establishing the
6 paternity of her child, if appropriate;

(C) provide assistance to a mother and the
 alleged father of her child if the mother and alleged father seek to
 voluntarily acknowledge paternity of the child, if appropriate; and
 (D) provide information to a mother about the
 availability of child support services from the office of the

12 attorney general; and

13 (4) require that the regular nurse visits described by 14 Subdivision (2) begin not later than a mother's 28th week of 15 gestation and end when her child reaches two years of age.

16 Sec. <u>137.104</u> [<del>265.104</del>]. APPLICATION. (a) A public or 17 private entity, including a county, municipality, or other 18 political subdivision of this state, may apply for a grant under 19 this subchapter.

(b) To apply for a grant, an applicant must submit a written
application to the <u>commission</u> [department] on a form prescribed by
the <u>commission</u> [department] in consultation with the Nurse-Family
Partnership National Service Office.

(c) The application [prescribed by the department] must:
 (1) require the applicant to provide data on the
 number of low-income, first-time mothers residing in the community
 in which the applicant proposes to operate or expand a partnership

1 program and provide a description of existing services available to
2 those mothers;

3 (2) describe the ongoing monitoring and evaluation 4 process to which a grant recipient is subject under Section <u>137.107</u> 5 [<u>265.109</u>], including the recipient's obligation to collect and 6 provide information requested by the <u>commission</u> [department] under 7 Section 137.107(c) [<u>265.109(c)</u>]; and

8 (3) require the applicant to provide other relevant 9 information as determined by the <u>commission</u> [department].

10 [Sec. 265.105. ADDITIONAL CONSIDERATIONS IN AWARDING 11 GRANTS. In addition to the factors described by Sections 12 265.102(b) and 265.103, in determining whether to award a grant to 13 an applicant under this subchapter, the department shall consider:

14 [(1) the demonstrated need for a partnership program
15 in the community in which the applicant proposes to operate or
16 expand the program, which may be determined by considering:

17 [(A) the poverty rate, the crime rate, the number 18 of births to Medicaid recipients, the rate of poor birth outcomes, 19 and the incidence of child abuse and neglect during a prescribed 20 period in the community; and

21 [(B) the need to enhance school readiness in the 22 community;

[(2) the applicant's ability to participate in ongoing monitoring and performance evaluations under Section 265.109, including the applicant's ability to collect and provide information requested by the department under Section 265.109(c); [(3) the applicant's ability to adhere to the

1 partnership program standards adopted under Section 265.106;

2 [(4) the applicant's ability to develop broad-based 3 community support for implementing or expanding a partnership 4 program, as applicable; and

5 [(5) the applicant's history of developing and 6 sustaining innovative, high-quality programs that meet the needs of 7 families and communities.]

Sec. 137.105 [<del>265.106</del>]. PARTNERSHIP PROGRAM 8 STANDARDS. commissioner [, with the assistance of the 9 The executive 10 Nurse-Family Partnership National Service Office, ] shall adopt 11 standards for the partnership programs funded under this subchapter. The standards must be consistent with [adhere to] the 12 Nurse-Family Partnership National Service Office program model 13 standards and guidelines that were developed in multiple, 14 15 randomized clinical trials and have been tested and replicated in 16 multiple communities.

Sec. <u>137.106</u> [265.107]. USE OF AWARDED GRANT FUNDS. The grant funds awarded under this subchapter may be used only to cover costs related to implementing or expanding and operating a partnership program, including costs related to:

21

administering the program;

(2) training and managing registered nurses whoparticipate in the program;

(3) paying the salaries and expenses of registerednurses who participate in the program;

26 (4) paying for facilities and equipment for the 27 program; and

(5) paying for services provided by the Nurse-Family
 Partnership National Service Office to ensure a grant recipient
 adheres to the organization's program model.

4 [Sec. 265.108. STATE NURSE CONSULTANT. Using money 5 appropriated for the competitive grant program, the department 6 shall hire or contract with a state nurse consultant to assist grant 7 recipients with implementing or expanding and operating the 8 partnership programs in the applicable communities.]

9 Sec. <u>137.107</u> [<del>265.109</del>]. PROGRAM MONITORING AND EVALUATION;</del> 10 ANNUAL COMMITTEE REPORTS. (a) The <u>commission</u> [<del>department, with</del> 11 <del>the assistance of the Nurse-Family Partnership National Service</del> 12 <del>Office,</del>] shall:

(1) adopt performance indicators that are designed to measure a grant recipient's performance with respect to the partnership program standards adopted by the <u>executive</u> commissioner under Section <u>137.105</u> [<del>265.106</del>];

17 (2) use the performance indicators to continuously 18 monitor and formally evaluate on an annual basis the performance of 19 each grant recipient; and

(3) prepare and submit an annual report, not later than December 1 of each year, to the Senate Health and Human Services Committee, or its successor, and the House Human Services Committee, or its successor, regarding the performance of each grant recipient during the preceding state fiscal year with respect to providing partnership program services.

26 (b) The report required under Subsection (a)(3) must 27 include:

1 (1) the number of: 2 (A) low-income, first-time mothers to whom each grant recipient provided partnership program services and, of that 3 4 number, the number of mothers who established the paternity of an alleged father as a result of services provided under the program; 5 6 (B) mothers who married the father or reside in 7 the same household with the father; (C) mothers who have previous involvement with 8 9 the child welfare system, the criminal justice system, or the juvenile justice system; and 10 11 (D) mothers who receive other services from the 12 commission; 13 (2) the extent to which each grant recipient made regular visits to mothers during the period described by Section 14 15 137.103(4) [<del>265.103(4)</del>]; and (3) the extent to which each grant recipient adhered 16 to the Nurse-Family Partnership National Service Office's program 17 model, including the extent to which registered nurses: 18 conducted home visitations comparable 19 (A) in 20 frequency, duration, and content to those delivered in Nurse-Family Partnership National Service Office clinical trials; and 21 22 assessed the health and well-being of mothers (B) children participating in the partnership programs 23 and in accordance with indicators of maternal, child, and family health 24 defined by the [department in consultation with the] Nurse-Family 25 Partnership National Service Office and required by the commission. 26 27 (c) On request, each grant recipient shall timely collect

1 and provide data and any other information required by the 2 <u>commission</u> [department] to monitor and evaluate the recipient or to 3 prepare the report required by this section.

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Sec. <u>137.108</u> [<u>265.110</u>]. COMPETITIVE GRANT PROGRAM FUNDING. (a) The <u>commission</u> [department] shall actively seek and apply for any available federal funds, including federal Medicaid and Temporary Assistance for Needy Families (TANF) funds, to assist in financing the competitive grant program established under this subchapter.

10 (b) The <u>commission</u> [department] may use appropriated funds 11 from the state government and may accept gifts, donations, and 12 grants of money from the federal government, local governments, 13 private corporations, or other persons to assist in financing the 14 competitive grant program.

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### SUBCHAPTER D. EVIDENCE-BASED PROGRAMS AND PRACTICES

Sec. <u>137.151</u> [<u>265.151</u>]. REQUIREMENTS FOR PROGRAMS AND PRACTICES ON EVIDENCE-BASED SPECTRUM. <u>(a)</u> [<del>(b)</del>] An evidence-based program or practice is a program or practice that:

19 (1) is research-based and grounded in relevant,
20 empirical knowledge and program-determined outcomes;

(2) has comprehensive standards ensuring the highest
 quality service delivery with continuous improvement in the quality
 of service delivery;

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(3) has demonstrated significant positive outcomes;
(4) has been evaluated by at least one rigorous,
random, controlled research trial across heterogeneous populations
or communities with research results that have been published in a
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1 peer-reviewed journal;

(5) substantially complies with a program or practice
manual or design that specifies the purpose, outcomes, duration,
and frequency of the program or practice services;

5 (6) employs well-trained and competent staff and 6 provides continual relevant professional development opportunities 7 to the staff; and

8 (7) is associated with an organization in this state, 9 a national organization, an institution of higher education, or a 10 national or state public health institute.

11 (b) [(c)] A promising program or practice is a program or 12 practice that:

(1) has an active impact evaluation of the program or practice or demonstrates a schedule for implementing an active impact evaluation of the program or practice;

16 (2) has been evaluated by at least one outcome-based 17 study demonstrating effectiveness or random, controlled trial in a 18 homogeneous sample;

19 (3) substantially complies with a program or practice
20 manual or design that specifies the purpose, outcomes, duration,
21 and frequency of the program or practice services;

(4) employs well-trained and competent staff and provides continual relevant professional development opportunities to the staff; and

(5) is research-based and grounded in relevant,
empirical knowledge and program- or practice-determined outcomes.
(c) [<del>(d)</del>] An evidence-informed program or practice is a

1 program or practice that:

2 (1) combines well-researched interventions with
3 clinical experience and ethics, and client preferences and culture,
4 to guide and inform the delivery of treatments and services;

5 (2) has an active impact evaluation of the program or 6 practice or demonstrates a schedule for implementing an active 7 impact evaluation of the program or practice;

8 (3) substantially complies with a program or practice 9 manual or design that specifies the purpose, outcome, duration, and 10 frequency of the program or practice services; and

(4) employs well-trained and competent staff and provides continual relevant professional development opportunities to the staff.

14 Sec. <u>137.152</u> [<u>265.152</u>]. OUTCOMES OF EVIDENCE-BASED <u>FAMILY</u> 15 <u>SUPPORT SERVICES</u> [<u>PREVENTION AND EARLY INTERVENTION</u>] PROGRAMS AND 16 PRACTICES. The <u>commission</u> [<u>department</u>] shall ensure that a <u>family</u> 17 <u>support services</u> [<u>prevention and early intervention</u>] program or 18 practice provided under this subchapter achieves favorable 19 behavioral outcomes in at least two of the following areas:

(1) improved cognitive development of children;
(2) increased readiness for and participation and
performance in school;

23 (3) reduced child abuse, neglect, and injury;

(4) improved child safety;

24

(5) improved social-emotional development of children
and youth;
(6) increased protective factors, including

1 nurturing, bonding, and other parenting skills;

2 (7) improved family economic self-sufficiency;
3 (8) reduced parental or youth involvement with the

4 criminal justice system; and

5 (9) increased paternal involvement and support.

6 Sec. 137.153 [265.153]. EVALUATION OF FAMILY SUPPORT 7 SERVICES [PREVENTION AND EARLY INTERVENTION] PROGRAMS AND PRACTICES. (a) The commission [department] shall adopt outcome 8 9 indicators to measure the effectiveness of family support services [prevention and early intervention] programs and practices 10 11 provided under this subchapter in achieving desired outcomes.

(b) The <u>commission</u> [department] may work directly with the model developer of a <u>family support services</u> [prevention and early <u>intervention</u>] program or practice to identify appropriate outcome indicators for the program or practice and to ensure that the program or practice substantially complies with the model.

17 (c) The <u>commission</u> [department] shall develop internal 18 processes to share information with <u>family support services</u> 19 [prevention and early intervention service] providers to assist the 20 <u>commission</u> [department] in analyzing the performance of the 21 programs or practices.

22 (d) The <u>commission</u> [department] shall use information 23 obtained under this section to:

(1) monitor <u>family support services</u> [<del>prevention and</del>
 carly intervention</del>] programs and practices;

26 (2) continually improve the quality of the programs27 and practices; and

(3) evaluate the effectiveness of the programs and
 practices.
 [Sec. 265.154. REPORTS TO LEGISLATURE. (a) Not later than

4 December 1 of each even-numbered year, the department shall prepare 5 and submit a report on state-funded prevention and early 6 intervention programs and practices to the standing committees of 7 the senate and house of representatives with jurisdiction over 8 child protective services.

9 [(b) A report submitted under this section must include:

10 [(1) a description of the prevention and early 11 intervention programs and practices implemented and of the models 12 associated with the programs and practices;

13 [(2) information on the families served by the 14 programs and practices, including the number of families served and 15 their demographic information;

16 [(3) the goals and achieved outcomes of the 17 implemented programs and practices;

18 [(4) information on the cost for each family served, 19 including any available third-party return-on-investment analysis; 20 and

21 [(5) information explaining the percentage of money 22 spent on evidence-based programs and practices, on promising 23 programs and practices, and on evidence-informed programs and 24 practices.]

Sec. <u>137.154</u> [<del>265.155</del>]. RULES. The <u>executive</u> commissioner [of the department] may adopt rules as necessary to implement this subchapter.

1 SECTION 2. Subchapter D, Chapter 264, Family Code, is 2 transferred to Chapter 137, Human Resources Code, as redesignated by this Act, redesignated as Subchapter E, Chapter 137, Human 3 4 Resources Code, and amended to read as follows:

SUBCHAPTER E  $[\frac{1}{2}]$ . SERVICES FOR  $[\frac{1}{2}]$  AT-RISK YOUTH 6 Sec. 137.201 [264.301]. SERVICES FOR AT-RISK YOUTH. (a) 7 The commission [department] shall operate a program to provide family support services for children in at-risk situations and for 8 9 the families of those children.

5

10 (b) The services under this section may include: 11 (1)crisis family intervention; emergency short-term residential care; 12 (2) 13 (3) family counseling; parenting skills training; 14 (4) 15 (5) youth coping skills training; 16 (6) mentoring; and 17 (7) advocacy training. Sec. 137.202 [264.302]. EARLY YOUTH INTERVENTION SERVICES. 18 (a) This section applies to a child who: 19 is seven years of age or older and under 17 years 20 (1) of age; and 21 22 (2)has not had the disabilities of minority for general purposes removed under Chapter 31, Family Code. 23

The commission [department] shall operate a program 24 (b) 25 under this section to provide <u>family support</u> services for children in at-risk situations and for the families of those children. 26

(c) The commission [department] may not provide services 27

1 under this section to a child who has:

2 (1) at any time been referred to juvenile court for
3 engaging in conduct that violates a penal law of this state of the
4 grade of felony other than a state jail felony; or

5 (2) been found to have engaged in delinquent conduct
6 under Title 3, Family Code.

7 (d) The <u>commission</u> [department] may provide services under 8 this section to a child who engages in conduct for which the child 9 may be found by a court to be an at-risk child, without regard to 10 whether the conduct violates a penal law of this state of the grade 11 of felony other than a state jail felony, if the child was younger 12 than 10 years of age at the time the child engaged in the conduct.

(e) The <u>commission</u> [department] shall provide services for a child and the child's family if a contract to provide services under this section is available in the county and the child is referred to the <u>commission</u> [department] as an at-risk child by:

17 (1) a juvenile court or probation department as part
18 of a progressive sanctions program under Chapter 59, Family Code;

19 (2) a law enforcement officer or agency under Section
20 52.03, Family Code; or

(3) a justice or municipal court under Article 45.057,
 Code of Criminal Procedure.

23

24

(f) The services under this section may include:

family counseling;

crisis family intervention;

(2) emergency short-term residential care forchildren 10 years of age or older;

27 (3)

(4) parenting skills training; 1 2 (5) youth coping skills training; advocacy training; and 3 (6) 4 (7) mentoring. SECTION 3. Chapter 53, Human Resources Code, is transferred 5 to Chapter 137, Human Resources Code, as redesignated by this Act, 6 7 redesignated as Subchapter F, Chapter 137, Human Resources Code, and amended to read as follows: 8 9 SUBCHAPTER F [CHAPTER 53]. PREVENTIVE SERVICES FOR VETERANS AND 10 MILITARY FAMILIES 11 Sec. <u>137.251</u> [<del>53.001</del>]. DEFINITIONS. In this subchapter, "veteran" [chapter: 12 [(1) "Department" means the Department of Family and 13 14 Protective Services. [(2) "Veteran"] means a person who has served in: 15 16 (1) [(A)] the army, navy, air force, coast guard, or marine corps of the United States; 17 18 (2) [(B)] the state military forces as defined by Section 431.001, Government Code; or 19 20 (3) [<del>(C)</del>] an auxiliary service of one of those branches of the armed forces. 21 FAMILIES 22 Sec. <u>137.252</u> [<del>53.002</del>]. VETERANS AND MILITARY PREVENTIVE SERVICES PROGRAM. (a) 23 The commission [department] 24 shall develop and implement a preventive services program to serve veterans and military families who have committed or experienced or 25 who are at a high risk of: 26 27 (1) family violence; or

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abuse or neglect. 1 (2) 2 (b) The program must: be designed to coordinate with community-based (1)3 4 organizations to provide prevention services; 5 (2) include a prevention component and an early intervention component; 6 7 (3) include collaboration with services for child welfare, services for early childhood education, and other child 8 9 and family services programs; and 10 (4) coordinate with the community collaboration initiative developed under Subchapter I, Chapter 434, Government 11 Code, and committees formed by local communities as part of that 12 13 initiative. [(c) The program must be established initially as a pilot 14 15 program in areas of the state in which the department considers the implementation practicable. The department shall evaluate the 16 outcomes of the pilot program and ensure that the program is 17 producing positive results before implementing the program 18 throughout the state. 19 20 [(d) The department shall evaluate the program and prepare an annual report on the outcomes of the program. The department 21 22 shall publish the report on the department's Internet website. SECTION 4. Article 45.057(b), Code of Criminal Procedure, 23 is amended to read as follows: 24 25 (b) On a finding by a justice or municipal court that a child committed an offense that the court has jurisdiction of under 26 27 Article 4.11 or 4.14, the court has jurisdiction to enter an order:

(1) referring the child or the child's parent for
 2 services under Section <u>137.202</u>, <u>Human Resources Code</u> [<del>264.302</del>,
 3 Family Code</del>];

4 (2) requiring that the child attend a special program that the court determines to be in the best interest of the child 5 and, if the program involves the expenditure of municipal or county 6 7 funds, that is approved by the governing body of the municipality or commissioners court, applicable, 8 county as including а 9 rehabilitation, counseling, self-esteem and leadership, work and job skills training, job interviewing and work preparation, 10 11 self-improvement, parenting, manners, violence avoidance, tutoring, sensitivity training, parental responsibility, community 12 13 service, restitution, advocacy, or mentoring program; or

14 (3) requiring that the child's parent do any act or 15 refrain from doing any act that the court determines will increase 16 the likelihood that the child will comply with the orders of the 17 court and that is reasonable and necessary for the welfare of the 18 child, including:

(A) attend a parenting class or parental20 responsibility program; and

(B) attend the child's school classes orfunctions.

23 SECTION 5. Section 52.03(c), Family Code, is amended to 24 read as follows:

25 (c) A disposition authorized by this section may involve: 26 (1) referral of the child to an agency other than the 27 juvenile court;

(2) a brief conference with the child and his parent,
 guardian, or custodian; or

3 (3) referral of the child and the child's parent,
4 guardian, or custodian for services under Section <u>137.202</u>, <u>Human</u>
5 Resources Code [<u>264.302</u>].

6 SECTION 6. Section 59.004(a), Family Code, is amended to 7 read as follows:

8 (a) For a child at sanction level one, the juvenile court or9 probation department may:

10 (1) require counseling for the child regarding the 11 child's conduct;

12 (2) inform the child of the progressive sanctions that 13 may be imposed on the child if the child continues to engage in 14 delinquent conduct or conduct indicating a need for supervision;

(3) inform the child's parents or guardians of the parents' or guardians' responsibility to impose reasonable restrictions on the child to prevent the conduct from recurring;

18 (4) provide information or other assistance to the
19 child or the child's parents or guardians in securing needed social
20 services;

(5) require the child or the child's parents or guardians to participate in a program for services under Section <u>137.202, Human Resources Code</u> [264.302], if a program under Section <u>137.202</u> [264.302] is available to the child or the child's parents or guardians;

26 (6) refer the child to a community-based citizen
27 intervention program approved by the juvenile court;

(7) release the child to the child's parents or
 2 guardians; and

3 (8) require the child to attend and successfully
4 complete an educational program described by Section 37.218,
5 Education Code, or another equivalent educational program.

6 SECTION 7. Section 59.005(a), Family Code, is amended to 7 read as follows:

8 (a) For a child at sanction level two, the juvenile court, 9 the prosecuting attorney, or the probation department may, as 10 provided by Section 53.03:

(1) place the child on deferred prosecution for not less than three months or more than six months;

13 (2) require the child to make restitution to the 14 victim of the child's conduct or perform community service 15 restitution appropriate to the nature and degree of harm caused and 16 according to the child's ability;

(3) require the child's parents or guardians to identify restrictions the parents or guardians will impose on the child's activities and requirements the parents or guardians will set for the child's behavior;

21 (4) provide the information required under Sections 22 59.004(a)(2) and (4);

(5) require the child or the child's parents or guardians to participate in a program for services under Section <u>137.202</u>, <u>Human Resources Code</u> [264.302], if a program under Section <u>137.202</u> [264.302] is available to the child or the child's parents or guardians;

(6) refer the child to a community-based citizen
 intervention program approved by the juvenile court; and

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3 (7) if appropriate, impose additional conditions of4 probation.

5 SECTION 8. Section 261.002, Family Code, is amended by 6 adding Subsection (d) to read as follows:

7 <u>(d) The department shall provide the Health and Human</u> 8 <u>Services Commission with access to the central registry as</u> 9 <u>necessary for the commission to perform its duties under Section</u> 10 <u>137.004, Human Resources Code.</u>

SECTION 9. Section 40.0025(b), Human Resources Code, is amended to read as follows:

(b) In accordance with Subchapter A-1, Chapter 531, Government Code, and notwithstanding any other law, the department performs only functions, including the statewide intake of reports and other information, related to the following services:

(1) child protective services, including services that are required by federal law to be provided by this state's child welfare agency;

20 (2) adult protective services, other than
21 investigations of the alleged abuse, neglect, or exploitation of an
22 elderly person or person with a disability:

(A) in a facility operated, or in a facility or by
a person licensed, certified, or registered, by a state agency; or

(B) by a provider that has contracted to providehome and community-based services; and

27 (3) <u>family support</u> [<del>prevention and early</del>

S.B. No. 24 intervention] services functions, including: 1 2 (A) <u>family</u> support [prevention and early intervention] services as defined under Section 137.001 [265.001, 3 4 Family Code]; and 5 (B) programs that: (i) provide parent education; 6 7 (ii) promote healthier parent-child 8 relationships; or 9 (iii) prevent family violence. 10 SECTION 10. Subtitle B, Title 2, Health and Safety Code, is 11 amended by adding Chapter 54 to read as follows: CHAPTER 54. TEXAS PREGNANCY AND PARENTING SUPPORT NETWORK 12 Sec. 54.001. DEFINITIONS. In this chapter: 13 (1) "Abortion" has the meaning assigned by Section 14 15 245.002. 16 (2) "Network contractor" means a person who contracts with the commission to provide or coordinate the provision of 17 services under this chapter. 18 Sec. 54.002. ESTABLISHMENT. (a) The commission shall 19 20 establish the Texas Pregnancy and Parenting Support Network as a continuation of the alternatives to abortion program to: 21 22 (1) promote healthy pregnancy and childbirth; 23 (2) increase access to resources that promote family and child development; 24 25 (3) encourage family formation; (4) increase the number of families who achieve 26 27 economic self-sufficiency; and

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1	(5) provide a local approach and personalized support
2	to pregnant women to promote childbirth in all instances of
3	pregnancy.
4	(b) The commission shall contract with network contractors
5	to establish a statewide network of service providers, including
6	pregnancy support centers, adoption assistance providers, and
7	maternity homes, to provide the services described by Section
8	54.003. The commission may contract with the service providers to
9	provide the services in accordance with this chapter.
10	(c) In developing the statewide network of service
11	providers, the commission shall, to the extent practicable,
12	contract with providers who have a history of working with the
13	commission in programs similar to the program created by this
14	chapter.
15	Sec. 54.003. SERVICES. (a) Using the network contractors
16	described under Section 54.002, the commission shall ensure that
17	services described by this chapter are available throughout this
18	state.
19	(b) Services provided through the network include:
20	(1) counseling and mentoring on pregnancy, education,
21	parenting skills, adoption services, life skills, and employment
22	readiness topics;
23	(2) care coordination for prenatal services,
24	including connecting participants to health services provided
25	through the network;
26	(3) educational materials and information about
27	pregnancy, parenting, and adoption services;

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1	(4) referrals to governmental and social service
2	programs, including child care, transportation, housing, and state
3	and federal benefit programs;
4	(5) classes on life skills, personal finance,
5	parenthood, stress management, job training, job readiness, job
6	placement, and educational attainment;
7	(6) provision of supplies for infant care and
8	pregnancy, including car seats, cribs, maternity clothes, infant
9	diapers, and formula; and
10	(7) housing and support services in maternity homes.
11	(c) The commission or network contractors may not provide
12	family planning services through the network.
13	Sec. 54.004. ELIGIBILITY. Network services are available
14	to a resident of this state who is:
15	(1) a pregnant woman;
16	(2) the biological father of an unborn child;
17	(3) the biological parent of a child who is 36 months
18	of age or younger;
19	(4) an adoptive parent of a child who is 36 months of
20	age or younger;
21	(5) an approved adoptive parent of an unborn child;
22	(6) a former participant who has experienced the loss
23	of a child;
24	(7) a parent or legal guardian of a pregnant minor who
25	<u>is a network client;</u>
26	(8) a network client who is the parent, legal
27	guardian, or adult caregiver of a child who is 36 months of age or

1 younger; and 2 (9) a parent who experienced a miscarriage or loss of a 3 child not more than 90 days before the parent begins participation 4 in the services offered through the network. 5 Sec. 54.005. PROVISION OF SERVICES. The commission and its 6 network contractors shall contract with service providers to assess 7 the needs of the participants and implement a plan to provide services to address the participants' most critical needs. 8 Sec. 54.006. PERFORMANCE OUTCOMES. (a) The commission and 9 its network contractors may contract only with service providers 10 11 whose performance outcomes include: (1) improving healthy pregnancy and childbirth 12 13 outcomes; 14 (2) improving child health and psychological 15 development; 16 (3) assisting families in achieving economic 17 self-sufficiency and stability; 18 (4) increasing workforce participation; (5) reducing long-term reliance on state and federal 19 20 public assistance programs; and 21 (6) promoting marriage and family formation for participating parents. 22 The commission shall identify indicators to measure the 23 (b) performance outcomes under Subsection (a) and require periodic 24 reporting on the outcomes by network contractors and participating 25 26 service providers. 27 Sec. 54.007. IMPACT EVALUATION. (a) The commission shall

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periodically conduct impact evaluations to measure the effects of 1 2 services on participants receiving services through the network and 3 to report on measured performance outcomes. 4 (b) The commission shall contract with an external third party to perform impact evaluations under this chapter. 5 6 (c) The commission shall coordinate with network 7 contractors in selecting the impact evaluator. The evaluator must 8 have a demonstrated history in evaluating social services programs 9 using an integrated holistic impact approach and data modeling. (d) The commission may not use more than three percent of 10 11 funding allocated to the network to procure the services of an evaluator under this section. 12 13 (e) The commission may not enter into an interagency 14 agreement to conduct an evaluation under this section. Sec. 54.008. REPORTS; AUDITS. (a) The commission shall 15 16 compile reports provided by network contractors and service providers under Section 54.006 and audit a sampling of the reports 17 to ensure validity. 18 The commission shall annually issue a report that 19 (b) 20 includes: 21 (1) the total number of network contractors and service providers, sorted by geographical region served; 22 (2) the total number of individuals served by each 23 provider, sorted by age and sex; 24 25 (3) the total amount of expenditures, sorted by method 26 of finance; 27 (4) the value of the contracts with each network

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contractor and service provider; 1 2 (5) any outcome measures reported to the commission by 3 network contractors and service providers; (6) any performance outcomes reported to the 4 commission under Section 54.006; and 5 6 (7) the results of any impact evaluation conducted 7 under Section 54.007. Sec. 54.009. RULES. (a) The executive commissioner may 8 9 adopt rules to implement this chapter. (b) The executive commissioner may not adopt a rule that 10 11 violates Chapter 110, Civil Practice and Remedies Code, or Chapter 45, Human Resources Code. 12 13 Sec. 54.010. FUNDING. (a) The commission shall, to the greatest extent possible, seek private funding to supplement and 14 match funding provided through the network. 15 16 (b) The commission or a service provider may not: 17 (1) use funding provided through the network to perform, induce, assist, or refer an abortion; or 18 (2) grant funds to an abortion provider or 19 an 20 affiliate of an abortion provider. SECTION 11. Section 118.022(b), Local Government Code, is 21 22 amended to read as follows: (b) The comptroller shall deposit the money received under 23 Subsection (a)(1) to the credit of the child abuse and neglect 24 prevention trust fund account established under Section 137.054 25 [40.105], Human Resources Code. 26 SECTION 12. (a) On September 1, 2024, all powers, duties, 27

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1 functions, programs, employees, administrative support services, 2 contracts, property, records, and other resources necessary to 3 comply with this Act are transferred from the Department of Family 4 and Protective Services to the Health and Human Services 5 Commission, including the operating fund and trust fund under 6 Subchapter B, Chapter 137, Human Resources Code, as amended by this 7 Act.

8 (b) The Health and Human Services Commission shall, not 9 later than September 1, 2025, develop and implement its initial 10 five-year strategic plan under Section 137.004, Human Resources 11 Code, as amended by this Act. The initial plan must additionally 12 include plans to develop and implement the system of family support 13 programs under Section 137.002(a)(2), Human Resources Code, as 14 amended by this Act.

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SECTION 13. This Act takes effect September 1, 2023.