By: Kolkhorst S.B. No. 1853

A BILL TO BE ENTITLED

- 1 AN ACT
- 2 relating to children placed in the conservatorship of the
- 3 Department of Family and Protective Services, including the
- 4 provision of community-based foster care.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Subchapter A, Chapter 263, Family Code, is
- 7 amended by adding Section 263.0022 to read as follows:
- 8 Sec. 263.0022. TEMPORARY EMERGENCY CARE. (a) In this
- 9 section, "temporary emergency care" means the supervision and care
- 10 provided by the department for a child without placement for whom
- 11 the department has been appointed as the temporary or permanent
- 12 managing conservator.
- 13 (b) The department may not advocate for and a court may not
- 14 render an order placing a child in temporary emergency care if a
- 15 safe and appropriate placement is available.
- SECTION 2. Section 264.1261(b), Family Code, is amended to
- 17 read as follows:
- 18 (b) Appropriate department management personnel from a
- 19 child protective services region in which community-based care has
- 20 not been implemented, in collaboration with foster care providers,
- 21 faith-based organizations [entities], and child advocates in that
- 22 region, shall use data collected by the department on foster care
- 23 capacity needs and availability of each type of foster care and
- 24 kinship placement in the region to create a plan to address the

- 1 substitute care capacity needs in the region. The plan must
- 2 identify both short-term and long-term goals and strategies for
- 3 addressing those capacity needs.
- 4 SECTION 3. Section 264.152, Family Code, is amended by
- 5 amending Subdivision (2) and adding Subdivisions (5) and (6) to
- 6 read as follows:
- 7 (2) "Case management" means the provision of case
- 8 management services to a child for whom the department has been
- 9 appointed temporary or permanent managing conservator or to the
- 10 child's family, a young adult in extended foster care, a relative or
- 11 kinship caregiver, or a child who has been placed in the catchment
- 12 area through the Interstate Compact on the Placement of Children,
- 13 and includes:
- 14 (A) caseworker visits with the child;
- 15 (B) family and caregiver visits;
- 16 (C) convening and conducting permanency planning
- 17 meetings;
- 18 (D) the development and revision of child and
- 19 family plans of service, including a permanency plan and goals for a
- 20 child or young adult in care;
- 21 (E) the coordination and monitoring of services
- 22 required by the child and the child's family or caregivers,
- 23 including:
- (i) pre-adoption and post-adoption
- 25 <u>assistance; and</u>
- 26 (ii) services for children in the
- 27 conservatorship of the department who must transition to

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1
   independent living;
2
                    (F)
                         the assumption of court-related
                                                              duties
   regarding the child, including:
3
4
                              providing any required notifications or
   consultations;
5
6
                         (ii) preparing court reports;
7
                         (iii) attending judicial and permanency
   hearings, trials, and mediations;
8
9
                         (iv) complying
                                          with
                                                  applicable
                                                               court
10
   orders; and
11
                         (V)
                              ensuring the child
                                                     is
                                                         progressing
12
   toward the goal of permanency within state and federally mandated
13
   guidelines; and
                    (G)
                         any other function or service that the
14
15
   department determines necessary to allow a single source continuum
   contractor to assume responsibility for case management.
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17
              (5) "Faith-based organization" means a religious or
18
   denominational institution or organization, including an
   organization operated for religious, educational, or charitable
19
   purposes and operated, supervised, or controlled, in whole or in
20
   part, by or in connection with a religious organization.
21
22
                   "Family preservation service"
                                                         mea<u>ns</u> a
               (6)
   time-limited, family-focused service, including:
23
24
                    (A) a service subject to the Family First
25
   Prevention Services Act (Title VII, Div. E, Pub. L. No. 115-123),
   provided to the family of a child who is:
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27

(i) a candidate for foster care to prevent

- 1 or eliminate the need to remove the child and to allow the child to
- 2 remain safely with the child's family; or
- 3
 (ii) a pregnant or parenting foster youth;
- 4 (B) enhanced in-home support services and
- 5 nonrecurring financial support to promote safe and stable families;
- 6 and
- 7 (C) services to promote self-sufficiency and
- 8 prevent further need for interaction in the child welfare system.
- 9 SECTION 4. The heading to Section 264.155, Family Code, is
- 10 amended to read as follows:
- 11 Sec. 264.155. [REQUIRED] CONTRACT PROVISIONS.
- 12 SECTION 5. Section 264.155, Family Code, is amended by
- 13 amending Subsection (a) and adding Subsection (a-1) to read as
- 14 follows:
- 15 (a) A contract with a single source continuum contractor to
- 16 provide community-based care services in a catchment area must
- 17 include provisions that:
- 18 (1) establish a timeline for the implementation of
- 19 community-based care in the catchment area, including a timeline
- 20 for implementing:
- 21 (A) family preservation services;
- 22 <u>(B)</u> case management services for children,
- 23 families, and relative and kinship caregivers receiving services in
- 24 the catchment area; and
- (C) $[\frac{B}{B}]$ family reunification support services
- 26 to be provided after a child receiving services from the contractor
- 27 is returned to the child's family;

- 1 (2) establish conditions for the single source
- 2 continuum contractor's access to relevant department data and
- 3 require the participation of the contractor in the data access and
- 4 standards governance council created under Section 264.159;
- 5 (3) require the single source continuum contractor to
- 6 create a single process for the training and use of alternative
- 7 caregivers for all child-placing agencies in the catchment area to
- 8 facilitate reciprocity of licenses for alternative caregivers
- 9 between agencies, including respite and overnight care providers,
- 10 as those terms are defined by department rule;
- 11 (4) require the single source continuum contractor to
- 12 maintain a diverse network of service providers that offer a range
- 13 of foster capacity options and that can accommodate children from
- 14 diverse cultural backgrounds;
- 15 (5) allow the department to conduct a performance
- 16 review of the contractor beginning 18 months after the contractor
- 17 has begun providing case management and family reunification
- 18 support services to all children and families in the catchment area
- 19 and determine if the contractor has achieved any performance
- 20 outcomes specified in the contract;
- 21 (6) following the review under Subdivision (5), allow
- 22 the department to:
- 23 (A) impose financial penalties on the contractor
- 24 for failing to meet any specified performance outcomes; or
- 25 (B) award financial incentives to the contractor
- 26 for exceeding any specified performance outcomes;
- 27 (7) require the contractor to give preference for

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2
                     (A) whose position at the department is impacted
   by the implementation of community-based care; and
 3
                          who are considered by the department to be
4
                     (B)
    employees in good standing;
5
6
                (8)
                    require the contractor to provide preliminary and
7
   ongoing community engagement plans to ensure communication and
   collaboration with local stakeholders in the catchment area,
8
9
    including any of the following:
                                        faith-based
                                                         organizations
10
                     (A)
                          community
11
    [entities];
                     (B)
                          the judiciary;
12
                          court-appointed special advocates;
13
                     (C)
                          child advocacy centers;
14
                     (D)
15
                     (E)
                          service providers;
16
                     (F)
                          foster families;
17
                     (G)
                         biological parents;
                     (H)
                          foster youth and former foster youth;
18
                          relative or kinship caregivers;
19
                     (I)
                          child welfare boards, if applicable;
20
                     (J)
                          attorneys ad litem;
21
                     (K)
22
                     (L)
                          attorneys that represent parents involved in
   suits filed by the department; and
23
24
                          any other stakeholders, as determined by the
                     (M)
25
   contractor; and
26
                (9)
                    require that the contractor comply with any
27
   applicable court order issued by a court of competent jurisdiction
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employment to employees of the department:

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- 1 in the case of a child for whom the contractor has assumed case
- 2 management responsibilities or an order imposing a requirement on
- 3 the department that relates to functions assumed by the contractor.
- 4 (a-1) A contract with a single source continuum contractor
- 5 to provide community-based care services in a catchment area may
- 6 include provisions that require the contractor to develop a program
- 7 to recruit and retain foster parents from faith-based
- 8 organizations, including requirements for the contractor to:
- 9 <u>(1) collaborate with faith-based organizations to</u>
- 10 inform prospective foster parents about:
- 11 (A) the need for foster parents in the community;
- 12 <u>(B) the requirements for becoming a foster</u>
- 13 parent; and
- (C) any other aspect of the foster care program
- 15 that is necessary to recruit foster parents;
- 16 (2) provide training for prospective foster parents;
- 17 and
- 18 (3) identify and recommend ways in which faith-based
- 19 organizations may support persons as they are recruited, are
- 20 trained, and serve as foster parents.
- 21 SECTION 6. Section 264.156(a), Family Code, is amended to
- 22 read as follows:
- 23 (a) The department shall develop a formal review process to
- 24 assess the ability of a single source continuum contractor to
- 25 satisfy the responsibilities and administrative requirements of
- 26 delivering foster care services and services for relative and
- 27 kinship caregivers, including the contractor's ability to provide:

- 1 (1) family preservation services;
- 2 (2) case management services for children and
- 3 families;
- 4 (3) $\left[\frac{(2)}{2}\right]$ evidence-based, promising practice, or
- 5 evidence-informed supports for children and families; and
- (4) $[\frac{(3)}{(3)}]$ sufficient available capacity for inpatient
- 7 and outpatient services and supports for children at all service
- 8 levels who have previously been placed in the catchment area.
- 9 SECTION 7. Sections 264.158(a) and (b), Family Code, are
- 10 amended to read as follows:
- 11 (a) In each initial catchment area where community-based
- 12 care has been implemented or a contract with a single source
- 13 continuum contractor has been executed before September 1, 2017,
- 14 the department shall transfer to the single source continuum
- 15 contractor providing foster care services in that area:
- 16 (1) <u>family preservation services;</u>
- 17 (2) the case management of children, relative and
- 18 kinship caregivers, and families receiving services from that
- 19 contractor; and
- 20 (3) $\left[\frac{(2)}{2}\right]$ family reunification support services to be
- 21 provided after a child receiving services from the contractor is
- 22 returned to the child's family for the period of time ordered by the
- 23 court.
- 24 (b) The commission shall include a provision in a contract
- 25 with a single source continuum contractor to provide foster care
- 26 services and services for relative and kinship caregivers in a
- 27 catchment area to which community-based care is expanded after

- 1 September 1, 2017, that requires the transfer to the contractor of
- 2 the provision of:
- 3 (1) family preservation services;
- 4 (2) the case management services for children,
- 5 relative and kinship caregivers, and families in the catchment area
- 6 where the contractor will be operating; and
- 7 $\underline{(3)}$ [$\underline{(2)}$] family reunification support services to be
- 8 provided after a child receiving services from the contractor is
- 9 returned to the child's family.
- 10 SECTION 8. Sections 264.113(a), (b), and (c), Family Code,
- 11 are repealed.
- 12 SECTION 9. (a) Section 263.0022, Family Code, as added by
- 13 this Act, applies to a placement review hearing of a child
- 14 regardless of the date on which the Department of Family and
- 15 Protective Services is named the child's managing conservator.
- 16 (b) Sections 264.152, 264.155, 264.156(a), and 264.158(a)
- 17 and (b), Family Code, as amended by this Act, apply only to a
- 18 contract with a single source continuum contractor entered into on
- 19 or after the effective date of this Act. A contract with a single
- 20 source continuum contractor entered into before the effective date
- 21 of this Act is governed by the law in effect on the date the contract
- 22 was entered into, and the former law is continued in effect for that
- 23 purpose.
- 24 SECTION 10. This Act takes effect September 1, 2023.