

**LEGISLATIVE BUDGET BOARD**  
**Austin, Texas**

**FISCAL NOTE, 88TH LEGISLATIVE REGULAR SESSION**

**April 25, 2023**

**TO:** Honorable Terry Canales, Chair, House Committee on Transportation

**FROM:** Jerry McGinty, Director, Legislative Budget Board

**IN RE: HB2991** by Harrison (Relating to toll collection and enforcement by toll project entities; authorizing an administrative fee; imposing a civil penalty.), **As Introduced**

Because the number of offenses committed related to violation of toll payments is not known, the fiscal implications to State court cost revenue cannot be determined at this time.

This bill would amend Transportation Code, Chapter 372, by adding Subchapter B1, relating to toll collection and enforcement by toll project entities, including the Texas Department of Transportation (TxDOT) and local toll project entities. The bill would require a second invoice for unpaid tolls to provide the customer with the option to enter into a payment plan. The bill would require a customer to be notified immediately when a payment by credit card or debit card was declined on the first billing attempt and could not be processed. The bill would repeal certain Class C misdemeanor offenses for failure to pay a toll on a TxDOT or local toll project and instead provide for a civil penalty of \$25 on a person who receives two or more invoices for unpaid tolls and has not paid by the due date. The bill would repeal various sections of the Transportation Code related to criminal offenses for nonpayment of tolls and the associated fines, court costs, and certain remedies available to toll project entities for habitual toll violators.

The bill would take effect immediately if it receives a vote of two-thirds of all members elected to each house or otherwise on September 1, 2023.

The Comptroller's office reports that the repeal of criminal offenses for nonpayment of tolls could result in a decrease in court cost revenue. Because the number of unpaid toll violations that would result in criminal offenses is unknown, the impact to state court cost revenue cannot be determined.

TxDOT reports that the agency's toll operations will incur costs to implement billing changes required by the bill. This analysis assumes the department's costs and duties associated with implementing the provisions of the bill would be paid from toll project funds and associated resources. TxDOT also indicates that the repeal of habitual toll violator remedies and misdemeanor offenses under the provisions of the bill may result in a negative impact on toll collections on TxDOT toll projects and local toll project entities' toll projects.

**Local Government Impact**

The provisions of the bill would impact toll collection and enforcement procedures of local toll project entities, including a county toll road authority, a regional tollway authority, and regional mobility authorities that operate toll projects. Based on the information provided by TxDOT, it is assumed a local toll project entity may incur costs to the extent that the billing procedures prescribed by the bill may require changes to the entity's billing procedures and automated systems; and the elimination of misdemeanor offenses and habitual toll violator remedies may result in a negative impact on toll collections. Based on the information provided by the Comptroller's office, it is assumed implementation of the bill would result in an indeterminate negative fiscal impact to local governments from the loss of criminal court cost and fine revenue.

**Source Agencies:** 212 Office of Court Administration, Texas Judicial Council, 304 Comptroller of Public Accounts, 601

Department of Transportation, 608 Department of Motor Vehicles

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