SENATE AMENDMENTS

2nd Printing

A BILL TO BE ENTITLED

AN ACT
relating to official misconduct by and removal of prosecuting

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Cook, Moody, Leach, Metcalf, Burrows,

5 SECTION 1. Section 87.011, Local Government Code, is

amended by amending Subdivision (3) and adding Subdivisions (4) and

7 (5) to read as follows:

8 (3) "Official misconduct" means intentional, unlawful

9 behavior relating to official duties by an officer entrusted with

10 the administration of justice or the execution of the law. The term

11 includes:

By:

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6

et al.

attorneys.

12 <u>(A)</u> an intentional or corrupt failure, refusal,

13 or neglect of an officer to perform a duty imposed on the officer by

14 law; or

15 <u>(B) a prosecuting attorney's adoption or</u>

16 enforcement of a policy of categorically refusing to prosecute

17 specific criminal offenses under state law, except a policy

18 adopted:

19 (i) in compliance with state law or an

20 <u>injunction</u>, judgment, or other court order;

21 (ii) in response to an evidentiary

22 impediment to prosecution;

23 (iii) to provide for diversion or similar

24 conditional dismissals of cases when not otherwise prohibited by

H.B. No. 17

- 1 state law; or
- 2 (iv) to require supervisory review or the
- 3 presentation of certain specified evidence before prosecution is
- 4 authorized.
- 5 (4) "Policy" means an instruction or directive
- 6 expressed in any manner.
- 7 (5) "Prosecuting attorney" means a district attorney
- 8 or a county attorney with criminal jurisdiction.
- 9 SECTION 2. Section 87.015, Local Government Code, is
- 10 amended by amending Subsections (b) and (c) and adding Subsection
- 11 (b-1) to read as follows:
- 12 (b) A petition for removal of an officer other than a
- 13 prosecuting attorney may be filed by any [Any] resident of this
- 14 state who has lived for at least six months in the county in which
- 15 the petition is to be filed and who is not currently under
- 16 indictment in the county [may file the petition]. At least one of
- 17 the parties who files the petition must swear to it at or before the
- 18 filing.
- 19 (b-1) A petition for removal of a prosecuting attorney may
- 20 be filed by any resident of this state who, at the time of the
- 21 <u>alleged cause of removal, lives and has lived for at least six</u>
- 22 months in the county in which the alleged cause of removal occurred
- 23 and who is not currently charged with a criminal offense other than
- 24 a Class C misdemeanor in that county. At least one of the parties
- 25 who files the petition must swear to it at or before the filing.
- 26 (c) A [The] petition for removal of an officer other than a
- 27 prosecuting attorney must be addressed to the district judge of the

- 1 court in which it is filed. A petition for removal of a prosecuting
- 2 attorney must be addressed to the presiding judge of the
- 3 administrative judicial region in which the petition is filed. The
- 4 petition must set forth the grounds alleged for the removal of the
- 5 officer in plain and intelligible language and must cite the time
- 6 and place of the occurrence of each act alleged as a ground for
- 7 removal with as much certainty as the nature of the case permits.
- 8 SECTION 3. Subchapter B, Chapter 87, Local Government Code,
- 9 is amended by adding Section 87.0151 to read as follows:
- 10 Sec. 87.0151. ASSIGNMENT OF JUDGE IN CERTAIN CASES. (a)
- 11 Immediately after a petition for removal of a prosecuting attorney
- 12 is filed with a district court under Section 87.015, the district
- 13 clerk shall deliver a copy of the petition to the presiding judge of
- 14 the administrative judicial region in which the court sits.
- 15 (b) On receiving a petition for removal of a prosecuting
- 16 attorney under Subsection (a), the presiding judge of the
- 17 administrative judicial region shall assign a district court judge
- 18 of a judicial district that does not include the county in which the
- 19 petition was filed to conduct the removal proceedings.
- SECTION 4. Section 87.018, Local Government Code, is
- 21 amended by amending Subsections (e) and (f) and adding Subsections
- 22 (g) and (h) to read as follows:
- (e) In a proceeding to remove a county attorney who is not a
- 24 prosecuting attorney from office, the district attorney shall
- 25 represent the state. If the county does not have a district
- 26 attorney, the county attorney from an adjoining county, as selected
- 27 by the commissioners court of the county in which the proceeding is

- 1 pending, shall represent the state.
- 2 (f) In a proceeding to remove <u>a prosecuting attorney</u> [the
- 3 county attorney or district attorney of from office, the presiding
- 4 judge of the administrative judicial region in which the petition
- 5 for removal was filed shall appoint a prosecuting [the county]
- 6 attorney from another judicial district or county, as applicable,
- 7 <u>in the administrative judicial region to</u> [from an adjoining county,
- 8 as selected by the commissioners court of the county in which the
- 9 proceeding is pending, shall represent the state [if the attorney
- 10 who would otherwise represent the state under this section is also
- 11 the subject of a pending removal proceeding].
- 12 (g) In a proceeding to remove a prosecuting attorney from
- 13 office, a prosecuting attorney's public statement that the
- 14 prosecuting attorney has adopted or enforced or intends to adopt or
- 15 enforce a policy described by Section 87.011(3)(B) creates a
- 16 rebuttable presumption that the prosecuting attorney has committed
- 17 official misconduct.
- 18 (h) A prosecuting attorney who prevails in a proceeding
- 19 under this section is entitled to reasonable attorney's fees and
- 20 costs that the prosecuting attorney personally expended in the
- 21 proceeding.
- SECTION 5. The changes in law made by this Act apply only to
- 23 an action taken or public statement made by a prosecuting attorney
- 24 on or after the effective date of this Act.
- 25 SECTION 6. This Act takes effect immediately if it receives
- 26 a vote of two-thirds of all the members elected to each house, as
- 27 provided by Section 39, Article III, Texas Constitution. If this

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- 1 Act does not receive the vote necessary for immediate effect, this
- 2 Act takes effect September 1, 2023.

ADOPTED

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1.B. No. 1

gte the following for HB. No. 17:

c.s. H.B. no. 17

A BILL TO BE ENTITLED

1 AN ACT

2 relating to the enforcement of criminal offenses by district

- 3 attorneys, criminal district attorneys, and county attorneys.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Subchapter B, Chapter 87, Local Government Code,
- 6 is amended by adding Section 87.0135 to read as follows:
- 7 Sec. 87.0135. OFFICIAL MISCONDUCT GROUNDS: POLICY OF
- 8 NONENFORCEMENT OF CRIMINAL OFFENSES. (a) In this section:
- 9 (1) "Policy" includes an instruction or directive
- 10 expressed in any manner.
- 11 (2) "Prosecuting attorney" means a district attorney
- 12 or a county attorney with criminal jurisdiction.
- (b) A prosecuting attorney may not adopt or enforce a policy
- 14 under which the prosecuting attorney refuses to prosecute a class
- 15 or type of criminal offense for any reason other than to comply with
- 16 <u>an injunction</u>, judgment, or order issued by a court.
- (c) In compliance with Subsection (b), a prosecuting
- 18 attorney may not permit an attorney who is employed by or otherwise
- 19 under the direction or control of the prosecuting attorney to
- 20 refuse to prosecute a class or type of criminal offense for any
- 21 reason other than to comply with an injunction, judgment, or order
- 22 issued by a court.
- 23 (d) A prosecuting attorney who violates this section
- 24 commits official misconduct for purposes of removal under this

1 <u>subchapter</u>.

- 2 SECTION 2. This Act takes effect immediately if it receives
- 3 a vote of two-thirds of all the members elected to each house, as
- 4 provided by Section 39, Article III, Texas Constitution. If this
- 5 Act does not receive the vote necessary for immediate effect, this
- 6 Act takes effect September 1, 2023.

FISCAL NOTE, 88TH LEGISLATIVE REGULAR SESSION

May 20, 2023

TO: Honorable Dade Phelan, Speaker of the House, House of Representatives

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB17 by Cook (Relating to the enforcement of criminal offenses by district attorneys, criminal district attorneys, and county attorneys.), As Passed 2nd House

No significant fiscal implication to the State is anticipated.

It is assumed that any costs associated with the bill could be absorbed using existing resources.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council

LBB Staff: JMc, SD, SMAT, JPa

FISCAL NOTE, 88TH LEGISLATIVE REGULAR SESSION

May 17, 2023

TO: Honorable Bryan Hughes, Chair, Senate Committee on State Affairs

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB17 by Cook (relating to the enforcement of criminal offenses by district attorneys, criminal district attorneys, and county attorneys.), Committee Report 2nd House, Substituted

No significant fiscal implication to the State is anticipated.

It is assumed that any costs associated with the bill could be absorbed using existing resources.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council

LBB Staff: JMc, SMAT, JPa

FISCAL NOTE, 88TH LEGISLATIVE REGULAR SESSION

May 11, 2023

TO: Honorable Bryan Hughes, Chair, Senate Committee on State Affairs

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB17 by Cook (Relating to official misconduct by and removal of prosecuting attorneys.), As

Engrossed

No significant fiscal implication to the State is anticipated.

It is assumed that any costs associated with the bill could be absorbed using existing resources.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies:

LBB Staff: JMc, SMAT, JPa

FISCAL NOTE, 88TH LEGISLATIVE REGULAR SESSION

April 17, 2023

TO: Honorable Joe Moody, Chair, House Committee on Criminal Jurisprudence

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB17 by Cook (Relating to official misconduct by and removal of prosecuting attorneys.),

Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

It is assumed that any costs associated with the bill could be absorbed using existing resources.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council

LBB Staff: JMc, DDel, MW, JPa

FISCAL NOTE, 88TH LEGISLATIVE REGULAR SESSION

March 27, 2023

TO: Honorable Joe Moody, Chair, House Committee on Criminal Jurisprudence

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB17 by Cook (Relating to the official misconduct and removal of district attorneys and county attorneys.), As Introduced

No significant fiscal implication to the State is anticipated.

It is assumed that any costs associated with the bill could be absorbed using existing resources.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council

LBB Staff: JMc, DDel, BC, DPE