By: <u>Cain</u> H.B. No. <u>65</u>

A BILL TO BE ENTITLED

1	AN ACT
2	relating to abortion, including civil liability for distribution
3	of abortion-inducing drugs; making conforming changes and
4	harmonizing conforming provisions; authorizing a private civil
5	right of action.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
7	SECTION 1. This Act shall be known as the Women and Child
8	Protection Act.
9	SECTION 2. Subtitle H, Title 2, Health and Safety Code, is
10	amended by adding Chapter 171A to read as follows:
11	CHAPTER 171A. ABORTION-INDUCING DRUGS AND FACILITATION OF
12	ABORTION; ENFORCEMENT OF ABORTION LAWS
13	SUBCHAPTER A. GENERAL PROVISIONS
14	Sec. 171A.001. DEFINITIONS. In this chapter:
15	(1) "Abortion" has the meaning assigned by Section
16	245.002.
17	(2) "Abortion-inducing drug" has the meaning assigned
18	by Section 171.061.
19	(3) "Abortion provider" means a person that performs
20	elective abortions.
21	(4) "Elective abortion" means an abortion performed or
22	induced by a licensed physician that is not performed or induced
23	in response to a medical emergency.

24

(5) "Information content provider" means a person who

- 1 is responsible, wholly or partly, for the creation or development
- 2 of information provided through the Internet or any other
- 3 interactive computer service.
- 4 (6) "Interactive computer service" means an information
- 5 service, system, or access software provider that provides or
- 6 enables computer access by multiple users to a computer server,
- 7 including specifically a service or system providing access to the
- 8 Internet and such systems operated or services offered by libraries
- 9 or educational institutions. The term does not include:
- 10 (A) an Internet service provider or the provider's
- 11 affiliates or subsidiaries;
- 12 (B) a search engine; or
- 13 (C) a cloud service provider that solely provides
- 14 access or connection to or from an Internet website or other
- 15 information or content on the Internet or on a facility, system,
- or network that is not under the provider's control, including
- 17 transmission, downloading, intermediate storage, access software,
- 18 or other services.
- 19 (7) "Medical emergency" has the meaning assigned by
- 20 Section 171.002.
- Sec. 171A.002. CONSTRUCTION OF CHAPTER RELATED TO LIABILITY.
- 22 This chapter may not be construed to impose liability on the speech
- 23 or conduct of:
- 24 (1) an Internet service provider or the provider's
- 25 <u>affiliates or subsidiaries;</u>
- 26 (2) a search engine; or
- 27 (3) a cloud service provider that solely provides

- 1 access or connection to or from an Internet website or other
- 2 information or content on the Internet or on a facility, system,
- 3 or network that is not under the provider's control, including
- 4 transmission, downloading, intermediate storage, access software,
- 5 or other services.
- 6 SUBCHAPTER B. PROTECTION FROM ABORTION-INDUCING DRUGS
- 7 Sec. 171A.051. PROHIBITIONS RELATED TO ABORTION-INDUCING
- 8 DRUGS. (a) Except as provided by Subsection (b), a person may
- 9 not:
- 10 (1) manufacture or distribute an abortion-inducing drug
- 11 in this state; or
- 12 (2) mail, transport, deliver, prescribe, or provide an
- 13 abortion-inducing drug in any manner to any person or location in
- this state.
- 15 (b) Notwithstanding any other law, Subsection (a) does not
- 16 prohibit:
- 17 (1) speech or conduct protected by the First Amendment
- 18 to the United States Constitution, as made applicable to the states
- 19 through the United States Supreme Court's interpretation of the
- 20 Fourteenth Amendment to the United States Constitution or
- 21 protected by Section 8, Article I, Texas Constitution;
- 22 (2) conduct this state is prohibited from regulating
- 23 under the Texas Constitution or federal law, including the United
- 24 States Constitution;
- 25 (3) conduct of a pregnant woman who aborts or seeks to
- 26 abort the woman's unborn child;
- 27 (4) the possession, distribution, mailing, transport,

- 1 delivery, or provision of an abortion-inducing drug for a purpose
- 2 that does not include performing, inducing, attempting, or
- 3 assisting an abortion;
- 4 (5) the possession, distribution, mailing, transport,
- 5 delivery, or provision of an abortion-inducing drug for the purpose
- 6 of enabling a licensed physician to treat a pregnant woman during
- 7 a medical emergency;
- 8 (6) the possession of an abortion-inducing drug for
- 9 purposes of entrapping a person that violates this section; or
- 10 (7) conduct engaged in by a person under the direction
- 11 of a federal agency, contractor, or employee to carry out a duty
- 12 under federal law, if prohibiting that conduct would violate the
- 13 doctrine of preemption or intergovernmental immunity.
- 14 Sec. 171A.052. EXCLUSIVE ENFORCEMENT; EFFECT OF OTHER LAW.
- 15 (a) Notwithstanding any other law, this subchapter may only be
- 16 enforced through a qui tam or private civil action brought under
- Subchapter C, D, or E.
- 18 (b) No other direct or indirect enforcement of this
- 19 subchapter may be taken or threatened by this state, a political
- 20 subdivision of this state, a district or county attorney, or any
- 21 officer or employee of this state or a political subdivision of
- 22 this state against any person, by any means whatsoever, and no
- 23 violation of this subchapter may be used to justify or trigger the
- 24 enforcement of any other law or any type of adverse consequence
- 25 under any other law, except as provided in Subchapter C, D, or E.
- 26 <u>(c) This section does not preclude or limit the enforcement</u>
- 27 of any other law or regulation against conduct that is

- 1 independently prohibited by the other law or regulation and that
- 2 would remain prohibited by the other law or regulation in the
- 3 absence of this subchapter.
- 4 SUBCHAPTER C. CIVIL LIABILITY FOR DISTRIBUTION OF ABORTION-
- 5 INDUCING DRUGS
- 6 Sec. 171A.101. CIVIL ACTION FOR DISTRIBUTION OF ABORTION-
- 7 INDUCING DRUGS. (a) Notwithstanding any other law and except as
- 8 provided by this subchapter, a person who manufactures,
- 9 distributes, mails, prescribes, or provides an abortion-inducing
- 10 drug, or who engages in any conduct prohibited by Section 171A.051
- is strictly, absolutely, and jointly and severally liable for:
- 12 (1) the wrongful death of an unborn child or pregnant
- 13 woman from the use of the abortion-inducing drug; and
- 14 (2) personal injury of an unborn child or pregnant
- 15 woman from the use of the abortion-inducing drug.
- 16 (b) A claimant may not bring an action under this section if
- 17 the action is preempted by 47 U.S.C. Section 230(c).
- 18 (c) A person who engages in conduct described by Subsection
- 19 (a) is liable for damages resulting from the death or personal
- 20 injury sustained by an unborn child or pregnant woman if the
- 21 person's conduct contributed in any way to the death or injury,
- 22 regardless of whether the person's conduct was the actual or
- 23 proximate cause of the death or injury.
- 24 (d) Notwithstanding any other law, the mother or father of
- 25 an unborn child may bring a civil action under this section for
- 26 the wrongful death of the unborn child from the use of an abortion-
- 27 inducing drug, regardless of whether the other parent brings a

- 1 civil action for the wrongful death. The biological father of an
- 2 unborn child may bring the action regardless of whether the father
- 3 was married to the unborn child's mother at the time of the unborn
- 4 child's conception or death.
- 5 (e) Notwithstanding any other law, a civil action may not be
- 6 brought under this section:
- 7 (1) against the woman who used or sought to obtain
- 8 abortion-inducing drugs to abort or attempt to abort her unborn
- 9 child;
- 10 (2) against a person that acted under the direction of
- 11 a federal agency, contractor, or employee who is carrying out
- 12 <u>duties under federal law if the imposition of liability would</u>
- 13 violate the doctrine of preemption or intergovernmental immunity;
- 14 <u>or</u>
- 15 (3) by any person who impregnated the woman who used
- 16 abortion-inducing drugs through conduct constituting sexual
- 17 assault under Section 22.011, Penal Code, or aggravated sexual
- 18 <u>assault under Section 22.021</u>, Penal Code, or by another person who
- 19 acts in concert or participation with that person.
- 20 (f) Notwithstanding any other law, including rules of civil
- 21 procedure adopted under Chapter 26, Civil Practice and Remedies
- 22 Code, an action brought under this section may not be litigated on
- 23 behalf of a claimant class or a defendant class, and a court may
- 24 not certify a class in the action.
- 25 Sec. 171A.102. DEFENSES. (a) It is an affirmative defense
- 26 to an action brought under Section 171A.101 that the defendant:
- 27 (1) was unaware the defendant was engaged in the

- 1 conduct described by Section 171A.101(a); and
- 2 (2) took every reasonable precaution to ensure the
- 3 defendant would not manufacture, distribute, mail, prescribe, or
- 4 provide or aid or abet the manufacture, distribution, mailing,
- 5 prescription, or provision of abortion-inducing drugs.
- 6 (b) A defendant has the burden of proving an affirmative
- 7 defense under Subsection (a) by a preponderance of the evidence.
- 8 (c) Notwithstanding any other law, the following are not a
- 9 defense to an action brought under Section 171A.101:
- 10 (1) ignorance or mistake of law;
- 11 (2) a defendant's belief the requirements or provisions
- 12 of this chapter are unconstitutional or were unconstitutional;
- 13 (3) a defendant's reliance on a court decision that has
- 14 been vacated, reversed, or overruled on appeal or by a subsequent
- 15 court, even if the court decision had not been vacated, reversed,
- or overruled when the cause of action accrued;
- 17 (4) a defendant's reliance on a state or federal court
- 18 decision that is not binding on the court in which the action has
- 19 been brought;
- 20 (5) a defendant's reliance on a federal statute, agency
- 21 rule or action, or treaty that has been repealed, superseded, or
- 22 declared invalid or unconstitutional, even if the federal statute,
- 23 agency rule or action, or treaty had not been repealed, superseded,
- 24 or declared invalid or unconstitutional when the cause of action
- 25 <u>accrued;</u>
- 26 (6) the laws of another state or jurisdiction,
- 27 <u>including an interstate abortion shield law, unless the Texas</u>

- 1 Constitution or federal law, including the United States
- 2 Constitution, compels the court to enforce that law;
- 3 (7) non-mutual issue preclusion or non-mutual claim
- 4 preclusion;
- 5 (8) the consent of the claimant or the unborn child's
- 6 mother to the abortion;
- 7 (9) contributory or comparative negligence;
- 8 (10) assumption of risk;
- 9 (11) entrapment;
- 10 (12) lack of actual or proximate cause;
- 11 (13) sovereign immunity, governmental immunity, or
- 12 official immunity; or
- 13 (14) a claim that the enforcement of this chapter or
- 14 the imposition of civil liability against the defendant will
- 15 violate the constitutional or federally protected rights of third
- parties, except as provided by Section 171A.251.
- 17 Sec. 171A.103. MARKET-SHARE LIABILITY. Notwithstanding any
- 18 other law, if a claimant who brings an action under Section
- 19 171A.101 is unable to identify the specific manufacturer of the
- 20 abortion-inducing drug that caused the death or injury that is the
- 21 basis for the action, the liability is apportioned among all
- 22 manufacturers of abortion-inducing drugs in proportion to each
- 23 manufacturer's share of the national market for abortion-inducing
- 24 drugs at the time the death or injury occurred.
- Sec. 171A.104. STATUTE OF LIMITATIONS. Notwithstanding any
- 26 other law, a person may bring an action under Section 171A.101 not
- 27 later than the sixth anniversary of the date the cause of action

- 1 <u>accrues.</u>
- 2 Sec. 171A.105. WAIVER PROHIBITED. Notwithstanding any other
- 3 law, a waiver or purported waiver of the right to bring an action
- 4 under Section 171A.101 is void as against public policy and is not
- 5 enforceable in any court.
- 6 Sec. 171A.106. OTHER DEFENSES. Notwithstanding any other
- 7 law, this subchapter does not impose liability for:
- 8 (1) death or personal injury resulting from an abortion
- 9 performed or induced by a licensed physician in response to a
- 10 medical emergency;
- 11 (2) speech or conduct protected by the First Amendment
- 12 to the United States Constitution, as made applicable to the states
- 13 through the United States Supreme Court's interpretation of the
- 14 Fourteenth Amendment to the United States Constitution, or
- 15 protected by Section 8, Article I, Texas Constitution;
- 16 (3) conduct this state is prohibited from regulating
- 17 under the Texas Constitution or federal law, including the United
- 18 States Constitution;
- 19 <u>(4)</u> conduct of a pregnant woman who aborts or seeks to
- 20 abort her unborn child;
- 21 (5) the possession, distribution, mailing, transport,
- 22 delivery, or provision of an abortion-inducing drug for the purpose
- 23 of enabling a licensed physician to treat a pregnant woman during
- 24 a medical emergency; or
- 25 (6) conduct a person engages in under the direction of
- 26 <u>a federal agency</u>, contractor, or employee to carry out a duty under
- 27 federal law, if a prohibition on that conduct would violate the

- 1 doctrine of preemption or intergovernmental immunity.
- 2 Sec. 171A.107. JURISDICTION; APPLICABILITY OF STATE LAW.
- 3 (a) Notwithstanding any other law, including Subchapter C, Chapter
- 4 17, Civil Practice and Remedies Code, the courts of this state
- 5 have personal jurisdiction over a defendant sued under Section
- 6 171A.101 to the maximum extent permitted by the Fourteenth
- 7 Amendment to the United States Constitution and the defendant may
- 8 be served outside this state.
- 9 (b) Notwithstanding any other law, the law of this state
- 10 applies to the use of an abortion-inducing drug by a resident of
- 11 this state, regardless of where the use of the drug occurs, and to
- 12 an action brought under Section 171A.101 to the maximum extent
- 13 permitted by the Texas Constitution and federal law, including the
- 14 United States Constitution.
- 15 (c) Notwithstanding any other law, any contractual choice-
- 16 of-law provision that requires or purports to require application
- 17 of the laws of a different jurisdiction is void based on this
- 18 state's public policy and is not enforceable in any court.
- 19 (d) Notwithstanding any other law, Chapters 27 and 110,
- 20 Civil Practice and Remedies Code, do not apply to an action brought
- 21 under Section 171A.101.
- Sec. 171A.108. COORDINATED ENFORCEMENT PROHIBITED. (a)
- 23 Notwithstanding any other law, this state, a political subdivision
- 24 of this state, or an officer or employee of this state or a
- 25 political subdivision of this state may not:
- 26 (1) act in concert or participation with a claimant
- 27 bringing an action under Section 171A.101;

- 1 (2) establish or attempt to establish any type of
- 2 agency or fiduciary relationship with a claimant bringing an action
- 3 under Section 171A.101;
- 4 (3) attempt to control or influence a person's decision
- 5 to bring an action under Section 171A.101 or that person's conduct
- 6 of the litigation; or
- 7 (4) intervene in an action brought under Section
- 8 171A.101.
- 9 (b) This section does not prohibit this state, a political
- 10 subdivision of this state, or an officer or employee of this state
- 11 or a political subdivision of this state from filing an amicus
- 12 <u>curiae brief in an action brought under Section 171A.101 if the</u>
- 13 state, political subdivision, officer, or employee does not act in
- 14 concert or participation with the claimant who brings the action.
- 15 SUBCHAPTER D. QUI TAM ENFORCEMENT OF PROHIBITIONS RELATING TO
- 16 <u>ABORTION-INDUCING DRUGS</u>
- Sec. 171A.151. QUI TAM ACTION AUTHORIZED. (a) Except as
- 18 provided by this section, a person, other than a political
- 19 subdivision of this state or an officer or employee of a political
- 20 subdivision of this state, has standing to bring and may bring a
- 21 qui tam action against a person who:
- 22 (1) violates Section 171A.051; or
- 23 (2) intends to violate Section 171A.051.
- 24 (b) An action brought under this section must be brought in
- 25 the name of the qui tam relator and of the state.
- 26 (c) A qui tam relator may not bring an action under this
- 27 section if the action is preempted by 47 U.S.C. Section 230(c).

- 1 (d) Notwithstanding any other law, a qui tam action may not
- 2 be brought under this section:
- 3 (1) against the woman who used or sought to obtain
- 4 abortion-inducing drugs to abort or attempt to abort her unborn
- 5 child;
- 6 (2) against a person that acted under the direction of
- 7 a federal agency, contractor, or employee who is carrying out
- 8 duties under federal law if the imposition of liability would
- 9 violate the doctrine of preemption or intergovernmental immunity;
- 10 (3) against a common carrier that:
- 11 (A) transports a pregnant woman or other passenger
- 12 to an abortion provider; and
- 13 (B) is unaware the passenger is traveling to an
- 14 abortion provider; or
- 15 (4) by any person who impregnated the woman who used or
- 16 sought to obtain abortion-inducing drugs through conduct
- 17 constituting sexual assault under Section 22.011, Penal Code, or
- 18 aggravated sexual assault under Section 22.021, Penal Code, or by
- 19 another person who acts in concert or participation with that
- 20 person.
- 21 (e) Notwithstanding any other law, including rules of civil
- 22 procedure adopted under Chapter 26, Civil Practice and Remedies
- 23 Code, an action brought under this section may not be litigated on
- 24 behalf of a claimant class or a defendant class, and a court may
- 25 not certify a class in the action.
- Sec. 171A.152. DEFENSES. (a) It is an affirmative defense
- 27 to an action brought under Section 171A.151 that the defendant:

- 1 (1) was unaware the defendant was engaged in the
- 2 conduct prohibited by Section 171A.051; and
- 3 (2) took every reasonable precaution to ensure the
- 4 defendant would not violate Section 171A.051.
- 5 (b) A defendant has the burden of proving an affirmative
- 6 defense under Subsection (a) by a preponderance of the evidence.
- 7 (c) Notwithstanding any other law, the following are not a
- 8 defense to an action brought under Section 171A.151:
- 9 <u>(1) ignorance or mistake of law;</u>
- 10 (2) a defendant's belief the requirements or provisions
- 11 of this chapter are unconstitutional or were unconstitutional;
- 12 (3) a defendant's reliance on a court decision that has
- 13 been vacated, reversed, or overruled on appeal or by a subsequent
- 14 court, even if the court decision had not been vacated, reversed,
- or overruled when the cause of action accrued;
- 16 (4) a defendant's reliance on a state or federal court
- 17 decision that is not binding on the court in which the action has
- 18 been brought;
- 19 (5) a defendant's reliance on a federal statute, agency
- 20 rule or action, or treaty that has been repealed, superseded, or
- 21 declared invalid or unconstitutional, even if the federal statute,
- 22 agency rule or action, or treaty had not been repealed, superseded,
- 23 or declared invalid or unconstitutional when the cause of action
- 24 accrued;
- 25 (6) the laws of another state or jurisdiction,
- 26 including an interstate abortion shield law, unless the Texas
- 27 Constitution or federal law, including the United States

- 1 Constitution, compels the court to enforce that law;
- 2 (7) non-mutual issue preclusion or non-mutual claim
- 3 preclusion;
- 4 (8) entrapment;
- 5 (9) sovereign immunity, governmental immunity, or
- 6 official immunity; or
- 7 (10) a claim that the enforcement of this chapter or
- 8 the imposition of civil liability against the defendant will
- 9 violate the constitutional or federally protected rights of third
- 10 parties, except as provided by Section 171A.251.
- 11 Sec. 171A.153. STATUTE OF LIMITATIONS. Notwithstanding any
- 12 other law, a person may bring an action under Section 171A.151 not
- 13 later than the sixth anniversary of the date the cause of action
- 14 accrues.
- Sec. 171A.154. REMEDIES. (a) Except as provided by
- 16 Subsection (b), if a qui tam relator prevails in an action brought
- 17 under Section 171A.151, the court shall award to the relator:
- 18 (1) injunctive relief sufficient to prevent the
- defendant from violating Section 171A.051;
- 20 (2) statutory damages in an amount of not less than
- 21 \$100,000 for each violation of Section 171A.051; and
- 22 (3) costs and reasonable attorney's fees.
- 23 (b) A court may not award relief under Subsection (a) (2) or
- 24 (a)(3) in response to a violation of Section 171A.051 if the
- 25 <u>defendant demonstrates that a court already ordered the defendant</u>
- 26 to pay damages under Subsection (a) (2) in another action for that
- 27 particular violation.

- 1 (c) Notwithstanding any other law, a court may not award
- 2 costs or attorney's fees to a defendant against whom an action is
- 3 brought under Section 171A.151.
- 4 Sec. 171A.155. CONSTRUCTION OF SUBCHAPTER RELATED TO FIRST
- 5 AMENDMENT PROTECTIONS. This subchapter may not be construed to
- 6 impose liability on speech or conduct protected by the First
- 7 Amendment to the United States Constitution, as made applicable to
- 8 the states through the United States Supreme Court's
- 9 interpretation of the Fourteenth Amendment to the United States
- 10 Constitution, or protected by Section 8, Article I, Texas
- 11 Constitution.
- 12 Sec. 171A.156. COORDINATED ENFORCEMENT PROHIBITED. (a)
- 13 Notwithstanding any other law, a political subdivision of this
- 14 state or an officer or employee of a political subdivision of this
- 15 state may not:
- 16 (1) act in concert or participation with a qui tam
- 17 relator bringing an action under Section 171A.151;
- 18 (2) establish or attempt to establish any type of
- 19 agency or fiduciary relationship with a qui tam relator bringing
- 20 an action under Section 171A.151;
- 21 (3) attempt to control or influence a person's decision
- 22 to bring an action under Section 171A.151 or that person's conduct
- 23 of the litigation; or
- 24 (4) intervene in an action brought under Section
- 25 <u>171A.151.</u>
- 26 (b) This section does not prohibit a political subdivision
- 27 of this state or an officer or employee of a political subdivision

- 1 of this state from filing an amicus curiae brief in an action
- 2 brought under Section 171A.151 if the political subdivision,
- 3 officer, or employee does not act in concert or participation with
- 4 the qui tam relator.
- 5 Sec. 171A.157. JURISDICTION; APPLICABILITY OF STATE LAW.
- 6 (a) Notwithstanding any other law, including Subchapter C, Chapter
- 7 17, Civil Practice and Remedies Code, the courts of this state
- 8 have personal jurisdiction over a defendant sued under Section
- 9 171A.151 to the maximum extent permitted by the Fourteenth
- 10 Amendment to the United States Constitution and the defendant may
- 11 be served outside this state.
- 12 (b) Notwithstanding any other law, the law of this state
- 13 applies to an action brought under Section 171A.151 to the maximum
- 14 extent permitted by the Texas Constitution or federal law,
- 15 <u>including the United States Constitution.</u>
- 16 (c) Notwithstanding any other law, any contractual choice-
- 17 of-law provision that requires or purports to require application
- 18 of the laws of a different jurisdiction is void based on this
- 19 state's public policy and is not enforceable in any court.
- 20 (d) Notwithstanding any other law, Chapters 27 and 110,
- 21 Civil Practice and Remedies Code, do not apply to an action brought
- 22 under Section 171A.151.
- SUBCHAPTER E. PROVISIONS GENERALLY APPLICABLE TO CIVIL
- 24 LIABILITY FOR FACILITATING ABORTION
- Sec. 171A.251. AFFIRMATIVE DEFENSE. (a) A defendant
- 26 against whom an action is brought under Section 171A.101 or
- 27 171A.151 may assert an affirmative defense to liability under this

1 section if:

- 2 (1) the imposition of civil liability on the defendant
- 3 will violate the defendant's personal constitutional or federally
- 4 protected rights;
- 5 (2) the defendant:
- 6 (A) has standing to assert the rights of a third
- 7 party under the tests for third-party standing established by the
- 8 United States Supreme Court; and
- 9 (B) demonstrates the imposition of civil liability
- 10 on the defendant will violate constitutional or federally
- 11 protected rights belonging to a third party;
- 12 (3) the imposition of civil liability on the defendant
- 13 will violate the defendant's rights under the Texas Constitution;
- 14 <u>or</u>
- 15 (4) the imposition of civil liability on the defendant
- 16 would violate the limits on extraterritorial jurisdiction imposed
- by the United States Constitution or the Texas Constitution.
- 18 (b) The defendant has the burden of proving an affirmative
- 19 defense described by Subsection (a) by a preponderance of the
- 20 evidence.
- Sec. 171A.252. CONSTRUCTION OF CHAPTER WITH RESPECT TO CIVIL
- 22 LIABILITY AND ENFORCEMENT. This chapter may not be construed to
- 23 limit or preclude a defendant from asserting the
- 24 unconstitutionality of any provision or application of the laws of
- 25 this state as a defense to liability under Section 171A.101 or
- 26 171A.151 from asserting any other defense that might be available
- 27 under any other source of law.

- 1 Sec. 171A.253. APPLICATION OF OTHER LAW. (a)
- 2 Notwithstanding any other law, a court may not apply the law of
- 3 another state or jurisdiction to any civil or qui tam action
- 4 brought under Section 171A.101 or 171A.151 unless the Texas
- 5 Constitution or federal law, including the United States
- 6 Constitution, compels it to do so.
- 7 (b) Notwithstanding any other law, any contractual choice-
- 8 of-law provision that requires or purports to require application
- 9 of the laws of a different jurisdiction is void based on this
- 10 state's public policy and is not enforceable in any court.
- Sec. 171A.254. VENUE. (a) Notwithstanding any other law,
- 12 including Chapter 15, Civil Practice and Remedies Code, a civil or
- 13 qui tam action brought under Section 171A.101 or 171A.151 may be
- 14 brought in:
- 15 (1) the county in which all or a substantial part of
- 16 the events or omissions giving rise to the claim occurred;
- 17 (2) the county of a defendant's residence at the time
- 18 the cause of action accrued if a defendant is an individual;
- 19 (3) the county of the principal office in this state of
- 20 a defendant that is not an individual; or
- 21 (4) the county of the claimant's residence if the
- 22 claimant is an individual residing in this state.
- 23 (b) If a civil or qui tam action is brought under Section
- 24 171A.101 or 171A.151 in a venue described by Subsection (a), the
- 25 action may not be transferred to a different venue without the
- 26 written consent of all parties.
- 27 (c) Notwithstanding any other law, any contractual choice-

- 1 of-forum provision that requires or purports to require a civil or
- 2 qui tam action under Sections 171A.101 or 171A.151 to be litigated
- 3 in a particular forum is void based on this state's public policy
- 4 and is not enforceable in any court.
- 5 Sec. 171A.255. PROTECTION FROM COUNTER ACTIONS. If an
- 6 action is brought against a person or a judgment is entered against
- 7 a person based wholly or partly on the person's decision to bring
- 8 or threat to bring an action under Section 171A.101 or 171A.151
- 9 the person may recover damages from the claimant who brought the
- 10 action or obtained the judgment or who has sought to enforce the
- 11 judgment. The damages must include:
- 12 (1) compensatory damages created by the action or
- 13 judgment, including money damages in an amount of the judgment and
- 14 costs, expenses, and reasonable attorney's fees spent in defending
- 15 the action;
- 16 (2) costs, expenses, and reasonable attorney's fees
- 17 incurred in bringing an action under this section; and
- 18 (3) additional statutory damages in an amount of not
- 19 less than \$100,000.
- 20 SUBCHAPTER F. PROVISIONS RELATING TO ENFORCEMENT OF ABORTION
- 21 LAWS
- Sec. 171A.351. DEFINITION. In this subchapter, "criminal
- 23 abortion law" means any law of this state imposing criminal
- 24 penalties on abortion, including Chapter 6-1/2, Title 71, Revised
- 25 Statutes.
- Sec. 171A.352. ATTORNEY GENERAL ACTION FOR VIOLATION OF
- 27 CERTAIN ABORTION LAWS. (a) The attorney general has parens

- 1 patriae standing to bring a civil action under this section on
- 2 behalf of unborn children of residents of this state.
- 3 (b) The attorney general may bring a civil action for damages
- 4 or injunctive relief on behalf of an unborn child of a resident of
- 5 this state against a person who violates any criminal abortion law
- 6 of this state except for Subchapter H, Chapter 171, or Subchapter
- 7 B, C, D, or E of this chapter.
- 8 Sec. 171A.353. FEE SHIFTING. (a) Notwithstanding any other
- 9 law, a person, including an entity, attorney, or law firm, who
- 10 seeks declaratory or injunctive relief to prevent a person,
- 11 including this state, a political subdivision of this state, or an
- 12 officer, employee, or agent of this state or a political
- 13 subdivision of this state, from enforcing or bringing an action to
- 14 enforce a law, including a statute, ordinance, rule, or regulation,
- 15 that regulates or restricts abortion or that limits taxpayer
- 16 funding for persons that perform or promote abortions in any state
- 17 or federal court, or who represents a litigant seeking such relief
- 18 in any state or federal court, is jointly and severally liable to
- 19 pay the costs and reasonable attorney's fees of the prevailing
- 20 party in the action seeking declaratory or injunctive relief,
- 21 including the costs and reasonable attorney's fees that the
- 22 prevailing party incurs in its efforts to recover costs and fees.
- 23 (b) For purposes of this section, a party is considered a
- 24 prevailing party if:
- 25 (1) a state or federal court dismisses a claim or cause
- of action brought against the party by a litigant that seeks the
- 27 declaratory or injunctive relief described by Subsection (a),

- 1 regardless of the reason for the dismissal;
- 2 (2) a state or federal court enters judgment in the
- 3 party's favor on that claim or cause of action; or
- 4 (3) the litigant that seeks the declaratory or
- 5 injunctive relief described by Subsection (a) voluntarily
- 6 dismisses or nonsuits its claims against the party under Rule 41,
- 7 Federal Rules of Civil Procedure, Rule 162, Texas Rules of Civil
- 8 Procedure, or any other procedural rule.
- 9 (c) A prevailing party may recover costs and reasonable
- 10 attorney's fees under this section only to the extent that those
- 11 costs and attorney's fees were incurred while defending claims or
- 12 causes of action on which the party prevailed.
- 13 (d) Regardless of whether a prevailing party sought to
- 14 recover costs or attorney's fees in the underlying action, a
- 15 prevailing party under this section may bring a civil action to
- 16 recover costs and attorney's fees against a person, including an
- 17 entity, attorney, or law firm, who sought declaratory or injunctive
- 18 relief described by Subsection (a) not later than the third
- 19 anniversary of the date on which, as applicable:
- 20 (1) the dismissal or judgment described by Subsection
- 21 (b) becomes final on the conclusion of appellate review; or
- 22 (2) the time for seeking appellate review expires.
- 23 (e) It is not a defense to a civil action brought under
- 24 Subsection (d) that:
- 25 (1) a prevailing party under this section failed to
- 26 seek recovery of costs or attorney's fees in the underlying action;
- 27 (2) the court in the underlying action declined to

- 1 recognize or enforce this section; or
- 2 (3) the court in the underlying action held that any
- 3 provisions of this section are invalid, unconstitutional, or
- 4 preempted by federal law, notwithstanding the doctrine of issue or
- 5 claim preclusion.
- 6 (f) Notwithstanding any other law, including Chapter 15,
- 7 Civil Practice and Remedies Code, a civil action brought under
- 8 Subsection (d) may be brought in:
- 9 (1) the county in which all or a substantial part of
- 10 the events or omissions giving rise to the claim occurred;
- 11 (2) the county of residence of a defendant at the time
- 12 the cause of action accrued, if the defendant is an individual;
- 13 (3) the county of the principal office in this state of
- 14 <u>a defendant that is not an individual; or</u>
- 15 (4) the county of residence of the claimant, if the
- 16 claimant is an individual residing in this state.
- 17 (g) If a civil action is brought under Subsection (d) in a
- 18 venue described by Subsection (f), the action may not be
- 19 transferred to a different venue without the written consent of
- 20 all parties.
- (h) Notwithstanding any other law, any contractual choice-
- 22 of-forum provision that purports to require a civil action under
- 23 Subsection (d) be litigated in another forum is void based on this
- 24 state's public policy and is not enforceable in any state or
- 25 <u>federal court.</u>
- 26 SUBCHAPTER G. IMMUNITY AND LIMITS ON STATE-COURT JURISDICTION
- Sec. 171A.401. SOVEREIGN, GOVERNMENTAL, AND OFFICIAL

- 1 IMMUNITY. (a) Notwithstanding any other law, the state has
- 2 sovereign immunity, a political subdivision of this state has
- 3 governmental immunity, and an officer or employee of this state or
- 4 a political subdivision of this state has official immunity in an
- 5 action, claim, counterclaim, or any other type of legal or
- 6 equitable action that:
- 7 (1) challenges the validity of any provision or
- 8 application of this chapter, on constitutional grounds or
- 9 otherwise; or
- 10 (2) seeks to prevent or enjoin this state, a political
- 11 subdivision of this state, or an officer, employee, or agent of
- 12 this state or a political subdivision of this state from:
- 13 (A) enforcing any provision or application of this
- 14 chapter; or
- 15 (B) filing, hearing, adjudicating, or docketing an
- 16 action brought under Section 171A.101 or 171A.151.
- 17 (b) Sovereign immunity conferred by this section includes
- 18 the constitutional sovereign immunity recognized by the United
- 19 States Supreme Court, which applies in both state and federal court
- 20 and may not be abrogated by Congress or by a state or federal court
- 21 except under congressional legislation authorized by:
- 22 (1) Section 5 of the Fourteenth Amendment, United
- 23 States Constitution;
- 24 (2) the Bankruptcy Clause of Article I, United States
- 25 Constitution;
- 26 (3) Congress's powers to raise and support armies and
- 27 to provide and maintain a navy; or

- 1 (4) any other congressional power that the United
- 2 States Supreme Court recognizes as a ground for abrogating a
- 3 state's sovereign immunity.
- 4 Sec. 171A.402. APPLICABILITY OF IMMUNITY. Notwithstanding
- 5 any other law, the immunities conferred by Section 171A.401 apply
- 6 in every court, both state and federal, and in every type of
- 7 adjudicative proceeding.
- 8 Sec. 171A.403. CONSTRUCTION OF CHAPTER RELATED TO ASSERTED
- 9 DEFENSE. This chapter may not be construed to prevent a litigant
- 10 from asserting the invalidity or unconstitutionality of a
- 11 provision or application of this chapter as a defense to an action,
- 12 claim, or counterclaim brought against the litigant.
- Sec. 171A.404. WAIVER OF IMMUNITY. (a) Notwithstanding any
- 14 other law, a provision of the laws of this state may not be
- 15 construed to waive or abrogate an immunity conferred by Section
- 16 171A.401 unless it expressly waives or abrogates immunity with
- 17 specific reference to that section.
- 18 (b) Notwithstanding any other law, an attorney representing
- 19 the state, a political subdivision of this state, or an officer or
- 20 employee of this state or a political subdivision of this state
- 21 may not waive an immunity conferred by Section 171A.401 or take an
- 22 action that would result in a waiver of that immunity. A purported
- 23 waiver or action described by this subsection is considered void
- 24 and an ultra vires act.
- Sec. 171A.405. JURISDICTION. Notwithstanding any other law,
- 26 including Chapter 37, Civil Practice and Remedies Code, a court of
- 27 this state does not have jurisdiction to consider and may not award

- 1 relief under any action, claim, or counterclaim that:
- 2 (1) seeks declaratory or injunctive relief, or any type
- 3 of writ, including a writ of prohibition, that would pronounce any
- 4 provision or application of this chapter invalid or
- 5 unconstitutional; or
- 6 (2) would restrain a person, including this state, a
- 7 political subdivision of this state, or an officer, employee, or
- 8 agent of this state or a political subdivision of this state, from:
- 9 (A) enforcing any provision or application of this
- 10 chapter; or
- 11 (B) filing, hearing, adjudicating, or docketing an
- 12 action brought under Section 171A.101 or 171A.151.
- Sec. 171A.406. EFFECT OF CONTRARY JUDICIAL ACTIONS. (a)
- 14 Notwithstanding any other law, judicial relief issued by a court
- 15 of this state that disregards the immunity conferred by Section
- 16 171A.401 or the limits on jurisdiction or permissible relief
- 17 described by Section 171A.405:
- 18 (1) is considered void because a court without
- 19 jurisdiction issued the relief; and
- 20 (2) may not be enforced or obeyed by an officer,
- 21 employee, or agent, including a judicial official, of this state
- 22 or a political subdivision of this state.
- 23 (b) Notwithstanding any other law, a writ, injunction, or
- 24 declaratory judgment issued by a court of this state that purports
- 25 to restrain a person, including this state, a political subdivision
- 26 of this state, or an officer or employee of this state or a
- 27 political subdivision of this state, from hearing, adjudicating,

- 1 docketing, or filing an action brought under Section 171A.101 or
- 2 171A.151:
- 3 (1) is considered void and a violation of the Due
- 4 Process Clause of the Fourteenth Amendment to the United States
- 5 Constitution; and
- 6 (2) may not be enforced or obeyed by an officer,
- 7 employee, or agent, including a judicial official, of this state
- 8 or a political subdivision of this state.
- 9 Sec. 171A.407. LIABILITY FOR VIOLATION. (a)
- 10 Notwithstanding any other law, a person may bring an action against
- 11 an officer, employee, or agent, including a judicial official, of
- 12 this state or a political subdivision of this state, who issues,
- 13 enforces, or obeys a writ, injunction, or declaratory judgment
- 14 described by Section 171A.406(b) if the writ, injunction, or
- 15 judgment prevents or delays the person from bringing an action
- 16 <u>under Section 171A.101 or 171A.151.</u>
- 17 (b) A claimant who prevails in an action brought under this
- 18 section is entitled to:
- 19 <u>(1) injunctive relief;</u>
- 20 (2) compensatory damages;
- 21 (3) exemplary damages of not less than \$100,000; and
- 22 (4) costs and reasonable attorney's fees.
- 23 (c) Notwithstanding any other law, in an action brought
- 24 under this section, a person who violates Section 171A.405 or
- 25 <u>171A.406(b):</u>
- 26 (1) may not assert and is not entitled to any type of
- 27 <u>immunity defense</u>, including sovereign immunity, governmental

- 1 immunity, official immunity, or judicial immunity;
- 2 (2) may not be indemnified for an award of damages or
- 3 costs and attorney's fees entered against the person or for the
- 4 costs of the person's legal defense; and
- 5 (3) may not receive or obtain legal representation from
- 6 the attorney general.
- 7 SECTION 3. Section 27.010(a), Civil Practice and Remedies
- 8 Code, is amended to read as follows:
- 9 (a) This chapter does not apply to:
- 10 (1) an enforcement action that is brought in the name
- 11 of this state or a political subdivision of this state by the
- 12 attorney general, a district attorney, a criminal district
- 13 attorney, or a county attorney;
- 14 (2) a legal action brought against a person primarily
- 15 engaged in the business of selling or leasing goods or services,
- 16 if the statement or conduct arises out of the sale or lease of
- 17 goods, services, or an insurance product, insurance services, or
- 18 a commercial transaction in which the intended audience is an
- 19 actual or potential buyer or customer;
- 20 (3) a legal action seeking recovery for bodily injury,
- 21 wrongful death, or survival or to statements made regarding that
- 22 legal action;
- 23 (4) a legal action brought under the Insurance Code or
- 24 arising out of an insurance contract;
- 25 (5) a legal action arising from an officer-director,
- 26 employee-employer, or independent contractor relationship that:
- 27 (A) seeks recovery for misappropriation of trade

- 1 secrets or corporate opportunities; or
- 2 (B) seeks to enforce a non-disparagement agreement
- 3 or a covenant not to compete;
- 4 (6) a legal action filed under Title 1, 2, 4, or 5,
- 5 Family Code, or an application for a protective order under
- 6 Subchapter A, Chapter 7B, Code of Criminal Procedure;
- 7 (7) a legal action brought under Chapter 17, Business
- 8 & Commerce Code, other than an action governed by Section 17.49(a)
- 9 of that chapter;
- 10 (8) a legal action in which a moving party raises a
- 11 defense pursuant to Section 160.010, Occupations Code, Section
- 12 161.033, Health and Safety Code, or the Health Care Quality
- 13 Improvement Act of 1986 (42 U.S.C. 11101 et seq.);
- 14 (9) an eviction suit brought under Chapter 24, Property
- 15 Code;
- 16 (10) a disciplinary action or disciplinary proceeding
- 17 brought under Chapter 81, Government Code, or the Texas Rules of
- 18 Disciplinary Procedure;
- 19 (11) a legal action brought under Chapter 554,
- 20 Government Code;
- 21 (12) a legal action based on a common law fraud claim;
- 22 [or]
- 23 (13) a legal malpractice claim brought by a client or
- 24 former client;
- 25 (14) an action brought under Chapter 170, 170A, 171, or
- 26 171A, Health and Safety Code, or a petition for the taking of a
- 27 deposition under Rule 202, Texas Rules of Civil Procedure, to

- 1 investigate a potential claim or in anticipation of an action under
- 2 those chapters; or
- 3 (15) an action brought under Section 30.022.
- 4 SECTION 4. Chapter 110, Civil Practice and Remedies Code, is
- 5 amended by adding Section 110.013 to read as follows:
- 6 Sec. 110.013. LAWS REGULATING OR RESTRICTING ABORTION NOT
- 7 AFFECTED. Nothing in this chapter may be construed to limit the
- 8 scope or enforcement of Chapter 170, 170A, 171, or 171A, Health
- 9 and Safety Code, or Chapter 6-1/2, Title 71, Revised Statutes, or
- 10 any other law that regulates or restricts abortion or that
- 11 withholds taxpayer funds from entities that perform or promote
- 12 abortions.
- SECTION 5. Subchapter H, Chapter 171, Health and Safety
- 14 Code, is amended by adding Section 171.2105 to read as follows:
- Sec. 171.2105. JURISDICTION. Notwithstanding any other law,
- 16 including Chapter 37, Civil Practice and Remedies Code, a court of
- 17 this state does not have jurisdiction to consider and may not award
- 18 relief under any action, claim, or counterclaim that seeks
- 19 declaratory or injunctive relief, or any type of writ, including
- 20 a writ of prohibition, that would pronounce any provision or
- 21 application of this subchapter invalid or unconstitutional.
- 22 SECTION 6. Chapter 171A, Health and Safety Code, as added by
- 23 this Act, applies only to a cause of action that accrues on or
- 24 after the effective date of this Act.
- 25 SECTION 7. Section 71.02(a), Penal Code, as reenacted and
- 26 amended by this Act, applies only to an offense committed on or
- 27 after the effective date of this Act. An offense committed before

- 1 the effective date of this Act is governed by the law in effect on
- 2 the date the offense was committed, and the former law is continued
- 3 in effect for that purpose. For purposes of this section, an
- 4 offense was committed before the effective date of this Act if any
- 5 element of the offense occurred before that date.
- 6 SECTION 8. It is the intent of the legislature that every
- 7 provision, section, subsection, sentence, clause, phrase, or word
- 8 in this Act, and every application of the provisions in this Act
- 9 to every person, group of persons, or circumstances, is severable
- 10 from each other. If any application of any provision in this Act
- 11 to any person, group of persons, or circumstances is found by a
- 12 court to be invalid for any reason, the remaining applications of
- 13 that provision to all other persons and circumstances shall be
- 14 severed and may not be affected.
- 15 SECTION 9. This Act takes effect on the 91^{st} day after the
- 16 last day of the legislative session.