By: Middleton, Kolkhorst S.B. No. 7

## A BILL TO BE ENTITLED

AN ACT

2	relating to the designation and use of certain spaces and
3	facilities according to biological sex; authorizing a civil penalty
4	and a private civil right of action.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. This Act may be cited as the Texas Women's
7	Privacy Act.
8	SECTION 2. Subtitle Z, Title 10, Government Code, is
9	amended by adding Chapter 3002 to read as follows:
10	CHAPTER 3002. REGULATION OF INDIVIDUALS IN CERTAIN SPACES AND
11	FACILITIES ACCORDING TO BIOLOGICAL SEX
12	SUBCHAPTER A. GENERAL PROVISIONS
13	Sec. 3002.001. DEFINITIONS. In this chapter:
14	(1) "Biological sex" means the physical condition of
15	being male or female, as determined by an individual's:
16	(A) sex organs, chromosomes, and endogenous
17	<pre>profiles; and</pre>
18	(B) original birth certificate, if the
19	individual's biological sex is recorded on the birth certificate
20	and the record:
21	(i) was entered at or near the time of
22	birth; and
23	(ii) has not been modified other than a
24	modification to correct a scrivener or clerical error in the

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- 1 recorded biological sex.
- 2 (2) "Correctional facility" has the meaning assigned
- 3 by Section 1.07, Penal Code.
- 4 (3) "Family violence shelter" means a family violence
- 5 nonresidential center or a family violence shelter center, as those
- 6 terms are defined by Section 51.002, Human Resources Code, that has
- 7 contracted with the Health and Human Services Commission under
- 8 Section 51.003, Human Resources Code.
- 9 (4) "Institution of higher education" has the meaning
- 10 assigned by Section 61.003, Education Code.
- 11 (5) "Multiple-occupancy private space" means a
- 12 facility designed or designated for simultaneous use by more than
- 13 one individual and in which an individual may be in a state of
- 14 undress in the presence of another individual, regardless of
- 15 whether the facility provides curtains or partial walls for
- 16 privacy. The term includes a restroom, locker room, changing room,
- 17 or shower room.
- 18 (6) "Political subdivision" means a governmental
- 19 entity of this state, including a county, municipality, special
- 20 purpose district or authority, school district, open-enrollment
- 21 charter school, or junior college district. The term does not
- 22 include a state agency.
- 23 (7) "Single-occupancy private space" means a facility
- 24 designed or designated for use by only one individual at a time and
- 25 in which the individual may be in a state of undress. The term
- 26 includes:
- 27 (A) a single toilet restroom with a locking door

- 1 that is designed or designated as unisex or for use based on
- 2 biological sex; and
- 3 (B) sleeping quarters designed or designated for
- 4 use by one individual.
- 5 (8) "State agency" means a department, commission,
- 6 board, office, council, authority, or other agency in the
- 7 executive, legislative, or judicial branch of state government that
- 8 is created by the constitution or a statute of this state, including
- 9 an institution of higher education.
- 10 Sec. 3002.002. CONSTRUCTION OF CHAPTER. This chapter may
- 11 not be construed to prevent a litigant from asserting the
- 12 invalidity or unconstitutionality of a provision or application of
- 13 this chapter as a defense to liability in an action, claim, or
- 14 counterclaim brought under this chapter.
- 15 SUBCHAPTER B. DESIGNATION AND USE OF CERTAIN SPACES AND FACILITIES
- 16 ACCORDING TO BIOLOGICAL SEX
- 17 Sec. 3002.051. DESIGNATION OF MULTIPLE-OCCUPANCY PRIVATE
- 18 SPACES. (a) A political subdivision or state agency shall ensure
- 19 each multiple-occupancy private space in a building the political
- 20 subdivision or state agency owns, operates, or controls is
- 21 designated for and used only by individuals of the same biological
- 22 sex.
- 23 (b) A political subdivision or state agency shall take every
- 24 reasonable step to ensure an individual whose biological sex is
- 25 opposite to the biological sex designated for a multiple-occupancy
- 26 private space under Subsection (a) does not enter the private
- 27 space.

Sec. 3002.052. ACCOMMODATIONS. (a) Section 3002.051 does 1 2 not prohibit a political subdivision or state agency from: (1) adopting a policy necessary to accommodate an 3 individual with a disability, a young child, or an elderly 4 5 individual who requires assistance when using a multiple-occupancy 6 private space; 7 (2) establishing a single-occupancy private space, 8 family restroom, or changing room; or 9 (3) changing the designation of a multiple-occupancy 10 private space from the use designated under Section 3002.051 to exclusive use by individuals of the biological sex opposite to the 11 12 previously designated biological sex. (b) A political subdivision or state agency may not provide 13 14 an accommodation under Subsection (a) that allows an individual to 15 use a multiple-occupancy private space designated for the exclusive use of individuals of the biological sex opposite to the 16 17 individual's biological sex. Sec. 3002.053. EXCEPTIONS. A designation 18 19 multiple-occupancy private space under Section 3002.051 does not 20 apply to: 21 (1) an individual entering a multiple-occupancy 22 private space designated for the exclusive use of individuals of 23 the biological sex opposite to the individual's biological sex: 24 (A) for a custodial purpose; 25 (B) for a maintenance or inspection purpose;

(C) to render medical or other emergency

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assistance; or

1	(D) to accompany an individual who needs
2	assistance in using the facility and provide assistance; or
3	(2) a child who is:
4	(A) nine years of age or younger entering a
5	multiple-occupancy private space designated for the exclusive use
6	of individuals of the biological sex opposite to the child's
7	biological sex; and
8	(B) accompanied by an individual caring for the
9	child.
10	Sec. 3002.054. HOUSING OF INMATES ACCORDING TO BIOLOGICAL
11	SEX. (a) The Texas Department of Criminal Justice shall ensure
12	inmates are housed in a correctional facility, including a
13	dormitory or cellblock of a correctional facility, according to the
14	inmate's biological sex.
15	(b) The Texas Board of Criminal Justice may adopt rules to
16	implement this section, including rules ensuring this section is
17	implemented in compliance with state and federal law.
18	Sec. 3002.055. PROHIBITED SERVICES AT CERTAIN FAMILY
19	VIOLENCE SHELTERS. A family violence shelter designed specifically
20	to provide services to female victims of family violence may only
21	<pre>provide services to:</pre>
22	(1) an individual whose biological sex is female; and
23	(2) an individual who is 17 years of age or younger and
24	is the child of an individual described by Subdivision (1).
25	SUBCHAPTER C. ENFORCEMENT
26	Sec. 3002.101. CIVIL PENALTY. (a) A political subdivision
27	or state agency that violates this chapter is liable for a civil

- 1 penalty of: 2 (1) \$5,000 for the first violation; and 3 (2) \$25,000 for the second or a subsequent violation. 4 (b) Each day of a continuing violation of this chapter 5 constitutes a separate violation. 6 Sec. 3002.102. COMPLAINT; NOTICE. (a) A resident of this 7 state may file a complaint with the attorney general against a political subdivision or state agency for a violation of this 8 chapter only if: 9 10 (1) the resident provides the political subdivision or state agency a written notice describing the violation; and 11 12 (2) the political subdivision or state agency does not cure the violation before the end of the third business day after 13 14 the date the written notice is received. 15 (b) A complaint filed under this section must include: 16 (1) a copy of the written notice; and (2) the resident's sworn statement or affidavit 17 describing the violation and indicating the resident provided the 18 19 notice required by this section. Sec. 3002.103. DUTIES OF ATTORNEY GENERAL: INVESTIGATION 20 AND NOTICE. (a) Before bringing an action against a political 21
- 3002.102 to determine whether legal action is warranted. 25 (b) The political subdivision or state agency subject to the 26 complaint shall provide to the attorney general any information the attorney general requests in connection with the complaint, 27

subdivision or state agency for a violation of this chapter, the

attorney general shall investigate a complaint filed under Section

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- 1 including:
- 2 (1) supporting documents related to the complaint; and
- 3 (2) a statement on whether the political subdivision
- 4 or state agency has complied or intends to comply with this chapter.
- 5 (c) If the attorney general determines legal action is
- 6 warranted, the attorney general shall provide to the appropriate
- 7 officer of the political subdivision or state agency charged with
- 8 the violation a written notice:
- 9 (1) describing the violation and location of the
- 10 multiple-occupancy private space found to be in violation;
- 11 (2) stating the amount of the proposed penalty for the
- 12 violation; and
- 13 (3) requiring the political subdivision or state
- 14 agency to cure the violation on or before the 15th day after the
- 15 date the notice is received to avoid the penalty, unless a court
- 16 previously found the political subdivision or state agency liable
- 17 for a violation of this chapter.
- 18 Sec. 3002.104. COLLECTION OF CIVIL PENALTY; MANDAMUS. (a)
- 19 If, after receipt of notice under Section 3002.103(c), the
- 20 political subdivision or state agency has not cured the violation
- 21 on or before the 15th day after the date the notice is received or
- 22 was previously found liable by a court for a violation of this
- 23 chapter, the attorney general may bring an action to collect the
- 24 civil penalty authorized under Section 3002.101.
- 25 (b) In addition to bringing an action under Subsection (a),
- 26 the attorney general may also file a petition for a writ of mandamus
- 27 or apply for other appropriate equitable relief.

- 1 (c) An action under this section may be brought or filed in a 2 district court in: 3 (1) Travis County; or 4 (2) a county in which the principal office of the 5 political subdivision or state agency is located. 6 (d) The attorney general may recover reasonable expenses 7 incurred in obtaining relief under this section, including court costs, reasonable attorney's fees, investigative costs, witness 8 fees, and deposition costs. 9 10 (e) A civil penalty collected by the attorney general under this section shall be deposited to the credit of the compensation to 11 12 victims of crime fund established under Subchapter J, Chapter 56B, Code of Criminal Procedure. 13 14 Sec. 3002.105. PRIVATE CIVIL CAUSE OF ACTION. A person 15 affected by a political subdivision's or state agency's alleged violation of this chapter may bring a civil action to obtain 16 17 appropriate:
- 18 <u>(1) declaratory relief;</u>
- 19 (2) injunctive relief; and
- 20 (3) court costs, including reasonable attorney's and
- 21 witness fees.
- Sec. 3002.106. SOVEREIGN, GOVERNMENTAL, AND OFFICIAL
- 23 IMMUNITY. (a) Notwithstanding any other law except as provided by
- 24 Subsection (b), this state has sovereign immunity, a political
- 25 <u>subdivision has governmental immunity</u>, and an officer, employee, or
- 26 agent of this state or a political subdivision has official
- 27 immunity in an action, claim, counterclaim, or any type of legal or

- 1 equitable action that:
- 2 (1) challenges the validity of any provision or
- 3 application of this chapter, on constitutional grounds or
- 4 otherwise; or
- 5 (2) seeks to prevent or enjoin this state, a political
- 6 subdivision, or an officer, employee, or agent of this state or a
- 7 political subdivision from:
- 8 (A) enforcing any provision or application of
- 9 this chapter; or
- 10 (B) hearing, adjudicating, or docketing an
- 11 action brought under Section 3002.104 or 3002.105 for a violation
- 12 of this chapter.
- 13 (b) Subsection (a) does not apply if:
- 14 (1) immunity has been abrogated or preempted by
- 15 <u>federal law in a manner consistent with the United States</u>
- 16 Constitution; or
- 17 (2) sovereign immunity of this state and governmental
- 18 immunity of a political subdivision to suit and from liability have
- 19 been waived to the extent of liability created by this chapter.
- Sec. 3002.107. APPLICABILITY OF IMMUNITY. Notwithstanding
- 21 any other law, the immunity conferred by Section 3002.106 applies
- 22 in every state and federal court and in every type of adjudicative
- 23 proceeding.
- Sec. 3002.108. WAIVER OF IMMUNITY. (a) Notwithstanding
- 25 any other law, a provision of state law may not be construed to
- 26 waive or abrogate an immunity conferred by Section 3002.106 unless
- 27 the provision expressly waives or abrogates the immunity with

- 1 specific reference to this section.
- 2 (b) Notwithstanding any other law, an attorney representing
- 3 this state, a political subdivision, or an officer, employee, or
- 4 agent of this state or a political subdivision may not waive an
- 5 immunity conferred by Section 3002.106 or take an action that would
- 6 result in a waiver of that immunity. A purported waiver or action
- 7 <u>described by this subsection is considered void and an ultra vires</u>
- 8 act.
- 9 Sec. 3002.109. JURISDICTION. (a) Notwithstanding any
- 10 other law, including Chapter 37, Civil Practice and Remedies Code,
- 11 and Sections 22.002, 22.221, 24.007, 24.008, 24.009, 24.010, and
- 12 24.011 of this code, a court of this state does not have
- 13 jurisdiction to consider and may not award declaratory or
- 14 injunctive relief, or any type of writ, that would:
- 15 (1) pronounce any provision or application of this
- 16 chapter invalid or unconstitutional; or
- 17 (2) restrain a person, including this state, a
- 18 political subdivision, and an officer, employee, or agent of this
- 19 state or a political subdivision, from:
- (A) enforcing any provision or application of
- 21 <u>this chapter; or</u>
- (B) hearing, adjudicating, docketing, or filing
- 23 <u>a civil action brought under this chapter.</u>
- (b) Notwithstanding any other law, including Chapter 26,
- 25 <u>Civil Practice and Remedies Code</u>, and Rule 42, Texas Rules of Civil
- 26 Procedure, a court may not certify a claimant class or a defendant
- 27 class in a civil action that seeks relief described by this section.

- 1 SECTION 3. Chapter 30, Civil Practice and Remedies Code, is
- 2 amended by adding Section 30.024 to read as follows:
- 3 Sec. 30.024. FEE SHIFTING. (a) Notwithstanding any other
- 4 law, a person, including an entity, attorney, or law firm, who seeks
- 5 declaratory or injunctive relief to prevent this state, a political
- 6 subdivision of this state, a governmental entity, a public
- 7 official, or any other person in this state from bringing an action
- 8 to enforce a statute, ordinance, rule, regulation, or other law
- 9 that regulates access to certain spaces based on an individual's
- 10 biological sex in any state or federal court, or who represents a
- 11 litigant seeking such relief in any state or federal court, is
- 12 jointly and severally liable to pay the costs and reasonable
- 13 attorney's fees of the prevailing party, including the costs and
- 14 reasonable attorney's fees the prevailing party incurs in the
- 15 party's efforts to recover costs and fees.
- (b) For purposes of this section, a party is considered a
- 17 prevailing party if a state or federal court:
- 18 (1) dismisses any claim or cause of action brought
- 19 against the party that seeks the declaratory or injunctive relief
- 20 described by Subsection (a), regardless of the reason for the
- 21 dismissal; or
- 22 (2) enters judgment in the party's favor on any such
- 23 <u>claim or cause of action.</u>
- (c) A prevailing party may recover costs and reasonable
- 25 attorney's fees under this section only to the extent those costs
- 26 and attorney's fees were incurred while defending claims or causes
- 27 of action on which the party prevailed.

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- 1 SECTION 4. Chapter 3002, Government Code, as added by this
- 2 Act, applies only to a cause of action that accrues on or after the
- 3 effective date of this Act.
- 4 SECTION 5. If any part of this Act is declared invalid, that
- 5 declaration does not affect the validity of the remaining parts of
- 6 this Act.
- 7 SECTION 6. This Act takes effect on the 91st day after the
- 8 last day of the legislative session.