

By: Cain

H.B. No. 77

A BILL TO BE ENTITLED

AN ACT

relating to the repeal of or limitations on certain state and local taxes, including school district maintenance and operations ad valorem taxes, the enactment of state and local value added taxes, and related school finance reform; imposing taxes.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

ARTICLE 1. STATE VALUE ADDED TAX

SECTION 1.01. DEFINITIONS. In this article:

(1) "Input tax" means the aggregate amount of all state and local value added taxes imposed under this Act that have accrued with respect to services and property supplied to a taxpayer during a calendar quarter and used or held for use by the taxpayer in the ordinary course of the taxpayer's trade or business.

(2) "Output tax" means the aggregate amount of all state and local value added taxes imposed under this Act that have accrued with respect to services and property supplied by a taxpayer during a calendar quarter in the ordinary course of the taxpayer's trade or business.

(3) "Taxpayer" means a person on whom the value added tax is imposed.

(4) "Value added tax" means the tax imposed under Section 1.02 of this article.

SECTION 1.02. VALUE ADDED TAX IMPOSED. A value added tax is

1 imposed on each person in this state who supplies any service or  
2 property in the ordinary course of a trade or business in which  
3 the person engages for profit.

4 SECTION 1.03. RATE OF TAX. The rate of the value added tax  
5 is 6.72 percent of the taxpayer's taxable receipts from the supply  
6 of services or property.

7 SECTION 1.04. DETERMINATION OF TAX PAYABLE. The total  
8 amount of state and local value added taxes under this Act payable  
9 by a taxpayer for a calendar quarter is the amount, if any, by  
10 which the taxpayer's output tax exceeds the taxpayer's input tax.

11 SECTION 1.05. EXEMPTIONS. (a) The comptroller by rule  
12 shall exempt from the value added tax:

- 13 (1) small businesses;  
14 (2) governmental entities; and  
15 (3) religious, educational, and public service  
16 organizations.

17 (b) The comptroller shall refund the amount of any input tax  
18 that has been accrued by an entity exempt under Subsection (a) of  
19 this section.

20 SECTION 1.06. EXCLUSIONS. The comptroller by rule shall  
21 exclude the following services and property from the value added  
22 tax:

- 23 (1) monetary instruments, financial assets, and  
24 investments;  
25 (2) intercompany services;  
26 (3) employment services;  
27 (4) incidental transactions;

1           (5) transfers of common interests in property;  
2           (6) services and property taxed by other law, including  
3 Chapters 201 and 202, Tax Code; and  
4           (7) services and property this state is prohibited from  
5 taxing by federal law or the Texas Constitution.

6           SECTION 1.07. RULES. The comptroller shall adopt all rules  
7 necessary to implement, administer, and enforce the state value  
8 added tax and all local value added taxes under this Act.

9           SECTION 1.08. DISPOSITION OF REVENUE. All proceeds from the  
10 collection of the value added tax shall be deposited to the credit  
11 of the general revenue fund.

12          SECTION 1.09. EFFECTIVE DATE OF ARTICLE. This article takes  
13 effect January 1, 2030.

14                   ARTICLE 2. LOCAL VALUE ADDED TAXES

15          SECTION 2.01. LOCAL SALES AND USE TAXES PROHIBITED.  
16 Notwithstanding any other law, a political subdivision may not  
17 impose a sales or use tax on or after the effective date of this  
18 article.

19          SECTION 2.02. LOCAL VALUE ADDED TAXES. (a) A political  
20 subdivision that was authorized to impose a sales and use tax  
21 immediately before the effective date of this article may impose  
22 a local value added tax on and after the effective date of this  
23 article.

24          (b) A local value added tax is administered, collected, and  
25 enforced by the comptroller in the same manner as the state value  
26 added tax. The tax applies to the supply of services or property  
27 in the territory of the political subdivision.

1 (c) The comptroller shall allocate and remit to each  
2 appropriate taxing jurisdiction proceeds from the collection of  
3 local value added taxes by the comptroller.

4 SECTION 2.03. RATES OF LOCAL VALUE ADDED TAXES. (a) The  
5 combined rate of all local value added taxes may not exceed two  
6 percent at any location in the territory of a political  
7 subdivision.

8 (b) The maximum combined rate provided by Subsection (a) of  
9 this section does not apply to or include a school district  
10 enrichment value added tax under Article 3 of this Act.

11 (c) On the effective date of this article, a political  
12 subdivision may begin imposing the local value added tax at a rate  
13 not to exceed the rate at which the political subdivision imposed  
14 a sales and use tax immediately before the effective date of this  
15 article. Subject to Subsection (a) of this section, the governing  
16 body of a political subdivision that imposes a local value added  
17 tax may adopt an order or ordinance changing the rate of or  
18 repealing the tax imposed by the political subdivision.

19 SECTION 2.04. EFFECTIVE DATE OF ARTICLE. This article takes  
20 effect January 1, 2030.

## 21 ARTICLE 3. SCHOOL DISTRICT ENRICHMENT VALUE ADDED TAX

22 SECTION 3.01. TAX AUTHORIZED. (a) A school district may  
23 adopt or repeal a school district enrichment value added tax at an  
24 election in which a majority of the qualified voters of the school  
25 district approve the adoption or repeal of the tax.

26 (b) A school district enrichment value added tax is  
27 administered, collected, and enforced by the comptroller in the

1 same manner as the state value added tax. The tax applies to the  
2 supply of services or property in the territory of the school  
3 district.

4 SECTION 3.02. MAXIMUM RATE. The rate of the school district  
5 enrichment value added tax may not exceed 0.5 percent.

6 SECTION 3.03. USE OF TAX REVENUE BY SCHOOL DISTRICT. (a)  
7 Revenue from the school district enrichment value added tax is for  
8 the use and benefit of the school district. The revenue must be  
9 used exclusively for school enrichment facilities and activities  
10 and for the payment of the principal of and interest on debt  
11 incurred to fund school enrichment facilities and activities.

12 (b) Revenue from the school district enrichment value added  
13 tax may not be used for an expenditure or investment that is:

14 (1) necessary to comply with the legislature's duty  
15 under Section 1, Article VII, Texas Constitution, to provide for  
16 the general diffusion of knowledge and an efficient system of  
17 public schools, including by providing funding for instructional  
18 facilities; and

19 (2) eligible for funding through the Foundation School  
20 Program.

21 SECTION 3.04. PLEDGE OF REVENUE. A school district may  
22 pledge a portion of the revenue from the school district enrichment  
23 value added tax for the payment of obligations issued to pay all  
24 or part of the cost of a school enrichment project in the school  
25 district.

26 SECTION 3.05. EFFECTIVE DATE OF ARTICLE. This article takes  
27 effect January 1, 2030, but only if Section 4.01 of this Act takes

1 effect. If Section 4.01 of this Act does not take effect, this  
2 article has no effect.

3 ARTICLE 4. SCHOOL DISTRICT MAINTENANCE AND OPERATIONS AD  
4 VALOREM TAXES

5 SECTION 4.01. PROHIBITION ON IMPOSITION OF SCHOOL DISTRICT  
6 MAINTENANCE AND OPERATIONS AD VALOREM TAXES. (a) Notwithstanding  
7 any other law, a school district may not impose an ad valorem tax  
8 for maintenance and operations purposes on or after January 1,  
9 2030. To the extent of a conflict, this section controls over a  
10 conflicting provision in a general or special law.

11 (b) The change in law made by this section does not affect  
12 tax liability accruing before the effective date of this section.

13 (c) This section takes effect January 1, 2030, but only if  
14 on or before that date a constitutional amendment to prohibit a  
15 school district from imposing an ad valorem tax for maintenance  
16 and operations purposes is approved by the voters. If such a  
17 constitutional amendment is not approved by the voters on or before  
18 that date, this section has no effect.

19 SECTION 4.02. REPORT. (a) The comptroller shall prepare a  
20 report that recommends any change in constitutional or statutory  
21 law needed to implement this Act.

22 (b) Not later than December 1, 2026, the comptroller shall  
23 submit to the governor, lieutenant governor, speaker of the house  
24 of representatives, and members of the legislature the report  
25 required by Subsection (a) of this section.

26 (c) This section expires January 1, 2027.

27 SECTION 4.03. EFFECTIVE DATE OF ARTICLE. Except as

otherwise provided by this article, this article takes effect September 1, 2025.

## ARTICLE 5. SCHOOL FINANCE

### SECTION 5.01. FOUNDATION SCHOOL PROGRAM FUNDING. (a)

Beginning with the 2030-2031 school year, the legislature shall appropriate money to fund the Foundation School Program under Chapter 48, Education Code, in an amount, excluding money collected by a school district through the imposition of a tax, necessary to:

(1) comply with the legislature's duty under Section 1, Article VII, Texas Constitution, to provide for the general diffusion of knowledge and an efficient system of public schools;

(2) achieve the state policy under Section 48.001, Education Code, and the purposes of the Foundation School Program under Section 48.002, Education Code;

(3) provide the basic allotment under Section 48.051, Education Code, in an amount of at least \$6,160 per student in average daily attendance; and

(4) provide a minimal level of revenue to provide school districts an opportunity to pursue locally funded enrichment programs.

(b) This section takes effect January 1, 2030, but only if Section 4.01 of this Act takes effect. If Section 4.01 of this Act does not take effect, this section has no effect.

### SECTION 5.02. EFFECT OF PROHIBITION ON SCHOOL DISTRICT MAINTENANCE AND OPERATIONS TAX. (a)

Article 4 of this Act does not affect the authority of a school district to impose an

1 enrichment value added tax at a rate not to exceed 0.5 percent in  
2 accordance with Article 3 of this Act for the purpose of providing  
3 additional revenue to enrich the educational opportunities of  
4 students enrolled in the district. The revenue attributable to  
5 the tax described by this subsection is in addition to any money  
6 the district receives from the state.

7 (b) A reference in the Education Code, the Tax Code, or any  
8 other law to a school district's authority to impose a maintenance  
9 tax or a maintenance and operations tax may not be construed in a  
10 manner inconsistent with Article 4 of this Act or this section.

11 (c) This section takes effect January 1, 2030, but only if  
12 Section 4.01 of this Act takes effect. If Section 4.01 of this  
13 Act does not take effect, this section has no effect.

14 SECTION 5.03. STATE ASSISTANCE FOR TRANSITION TO SCHOOL  
15 DISTRICT ENRICHMENT VALUE ADDED TAX. (a) For purposes of  
16 budgeting for and funding of maintenance and operations and  
17 enrichment, the commissioner of education shall assist school  
18 districts in transitioning from the use of maintenance and  
19 operations tax revenue to the use of state funding and enrichment  
20 value added tax revenue.

21 (b) Not later than March 1, 2030, each school district shall  
22 prepare and submit to the commissioner of education a transition  
23 report certified by the comptroller that provides for the following  
24 10 state fiscal years estimates regarding:

- 25 (1) budgets;
- 26 (2) sources of funding; and
- 27 (3) operating and capital expenditures.



1           (c) In the transition report prepared under Subsection (b)  
2 of this section, a school district shall, in accordance with the  
3 policy and purposes described by Sections 48.001 and 48.002,  
4 Education Code, classify as "foundational" or "enrichment":

5               (1) each projected operating and capital expenditure  
6 and the proportion of each current and projected debt; and

7               (2) the proportional amounts of current and projected  
8 debts, based on the proposed uses for the revenue.

9           (d) Based on school districts' reports under Subsection (b)  
10 of this section, the commissioner of education shall prepare and  
11 present to the comptroller recommendations for refunding,  
12 redeeming, or amending outstanding bonds for which school  
13 districts pledged maintenance and operations tax revenue for  
14 payment.

15           (e) Notwithstanding any other law, the commissioner of  
16 education shall provide state funding for the payment of any bonds  
17 classified by a school district as a "foundational" bond under  
18 Subsection (c) of this section. A school district assumes full  
19 financial responsibility for any bond classified as an  
20 "enrichment" bond.

21           (f) The commissioner of education shall annually prepare and  
22 provide a report to the legislature and the comptroller regarding  
23 funding under the Foundation School Program and the transition by  
24 school districts to imposing a value added enrichment tax. The  
25 report must include recommendations for legislative action to  
26 facilitate the funding transitions required under this Act while  
27 maintaining and improving the efficiency, quality, and results of

1 public education in this state.

2 (g) Subsection (e) of this section takes effect January 1,  
3 2030, but only if Section 4.01 of this Act takes effect. If  
4 Section 4.01 of this Act does not take effect, Subsection (e) of  
5 this section has no effect.

6 SECTION 5.04. EFFECTIVE DATE OF ARTICLE. Except as  
7 otherwise provided by this article, this article takes effect  
8 September 1, 2025.

9 ARTICLE 6. REPEALED PROVISIONS

10 SECTION 6.01. TAX CODE. (a) The following provisions of  
11 the Tax Code are repealed:

12 (1) Chapter 142;

13 (2) Subtitles E, F, G, H, and J, Title 2; and

14 (3) Subtitle C, Title 3.

15 (b) The repeal of a provision by this section does not affect  
16 tax liability accruing before the effective date of this article.  
17 That liability continues in effect as if this article had not been  
18 enacted, and the former law is continued in effect for the  
19 collection of taxes due and for civil and criminal enforcement of  
20 the liability for those taxes.

21 SECTION 6.02. EDUCATION CODE. (a) The following provisions  
22 of the Education Code are repealed:

23 (1) Sections 45.0032, 48.255, 48.2551, 48.2552,  
24 48.2553, 48.256, 48.257, and 48.275; and

25 (2) Chapter 49.

26 (b) This section takes effect only if Section 4.01 of this  
27 Act takes effect. If Section 4.01 of this Act does not take

1 effect, this section has no effect.

2 SECTION 6.03. EFFECTIVE DATE OF ARTICLE. Except as otherwise  
3 provided by this article, this article takes effect January 1,  
4 2030.