BILL ANALYSIS

S.B. 1273 By: Hughes Higher Education Committee Report (Unamended)

BACKGROUND AND PURPOSE

The bill sponsor has informed the committee that there is a need for enhanced research security at tier one research universities due to increased threats of foreign espionage and the rise in intellectual property theft. S.B. 1273 seeks to build on recent legislative efforts to address this issue by creating the Higher Education Research Security Council to develop best practices, training, and an accreditation process to safeguard sensitive academic research and uphold institutional integrity.

CRIMINAL JUSTICE IMPACT

It is the committee's opinion that this bill does not expressly create a criminal offense, increase the punishment for an existing criminal offense or category of offenses, or change the eligibility of a person for community supervision, parole, or mandatory supervision.

RULEMAKING AUTHORITY

It is the committee's opinion that this bill does not expressly grant any additional rulemaking authority to a state officer, department, agency, or institution.

ANALYSIS

S.B. 1273 amends the Education Code to establish the Higher Education Research Security Council to promote secure academic research at tier one research institutions while mitigating the risk of foreign espionage and interference. The bill establishes that the council is composed of the following officers:

- each research security officer designated under a research security policy framework established for a public institution of higher education as required by applicable state law; and
- a research security officer designated by each private or independent institution of higher education that elects to participate in the council.

The bill establishes that a council member serves at the will of the person who designated the member. A vacancy on the council must be filled in the same manner as the original designation, and the council member designated for The Texas A&M University System must serve as the initial presiding officer of the council. The bill defines a "tier one research institution" as a public, private, or independent institution of higher education in Texas designated as R1: very high spending and doctorate production in the 2025 Carnegie Classification of Institutions of Higher Education published by the Indiana University Center for Postsecondary Research.

S.B. 1273 requires the council to take the following actions:

- identify best practices for a tier one research institution to conduct research securely while mitigating the threat of foreign espionage and interference;
- develop a research security policy that a tier one research institution must adopt to improve research security;

- establish an accreditation process under which the council must award a tier one research institution an accreditation for security excellence;
- promote attendance at the annual academic security and counter exploitation program seminar offered by The Texas A&M University System;
- develop and offer an annual training program for tier one research institution security officers that includes:
 - \circ background and academic history checks of researchers; and
 - research security and integrity tools and software that must be used to prevent the loss of intellectual capital;
- meet at least once each quarter; and
- prepare and submit to the governor, the attorney general's office, and the presiding officer of each legislative committee with primary jurisdiction over higher education an annual report on the status of research security at tier one research institutions and any associated recommendations.

The council's meetings must be in person or by video conference call, as determined by the presiding officer. The bill establishes that the annual report is confidential and is not subject to disclosure under state public information law.

S.B. 1273 authorizes the council to solicit and accept gifts, grants, and donations for purposes of the council's duties but prohibits the council from soliciting or accepting a gift, grant, or donation from an entity or country that meets any of the following criteria:

- is prohibited from participating in federal contracts under the federal John S. McCain National Defense Authorization Act for Fiscal Year 2019;
- is identified as a Chinese military company by the U.S. Department of Defense in accordance with the federal William M. (Mac) Thornberry National Defense Authorization Act for Fiscal Year 2021; or
- is owned by the government of a country designated as a foreign adversary by the U.S. secretary of commerce under applicable federal regulations or is controlled by a governing or regulatory body located in such a country.

S.B. 1273 requires the appropriate entities to designate the members of the council not later than October 1, 2025, and requires the council to hold its initial meeting not later than January 1, 2026.

EFFECTIVE DATE

September 1, 2025.