

By: Cain

H.B. No. 212

A BILL TO BE ENTITLED

AN ACT

relating to the establishment of a parental empowerment program administered by the comptroller of public accounts.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. This Act may be cited as the Texas Parental Empowerment Act of 2025.

SECTION 2. The legislature finds that:

(1) parents should be empowered to direct their children's education;

(2) there is not one best educational option for all children in this state;

(3) children belong to their parents, not to the government;

(4) the best education for children in this state is one directed by their parents, with all educational options made available and accessible through a program in which money follows each child to the educational option that best meets the child's unique educational needs; and

(5) in *Espinoza v. Montana Department of Revenue*, 591 U.S. 464 (2020) and *Carson v. Makin*, 596 U.S. 767 (2022), the United States Supreme Court held that state prohibitions on the use of generally available state tuition assistance programs for children to attend religious schools violate the Free Exercise Clause of the First Amendment to the United States Constitution.

1 SECTION 3. The purpose of this Act is to achieve a general  
2 diffusion of knowledge, increase efficiency by providing highly  
3 qualified education professionals an opportunity to empower  
4 parents to make the best decision regarding the education of the  
5 parent's child, enshrine the parent as the primary decision maker  
6 in all matters involving the parent's child, and fully fund schools  
7 in this state while giving parents a choice about which type of  
8 school is the right choice for the parent's child.

9 SECTION 4. Section 48.266, Education Code, is amended by  
10 adding Subsection (b-1) to read as follows:

11 (b-1) Notwithstanding Subsection (b), the commissioner  
12 shall adjust enrollment estimates and entitlement for each school  
13 district for each school year based on information provided by the  
14 comptroller under Section 48.551(g). This subsection expires  
15 September 1, 2030.

16 SECTION 5. Chapter 48, Education Code, is amended by adding  
17 Subchapter J to read as follows:

18 SUBCHAPTER J. PARENTAL EMPOWERMENT PROGRAM

19 Sec. 48.551. PARENTAL EMPOWERMENT PROGRAM. (a) In this  
20 subchapter, "program" means the Parental Empowerment Program  
21 established under this section.

22 (b) A parent or legal guardian of an eligible student who  
23 agrees to accept reimbursement in an amount that is less than the  
24 state average maintenance and operations expenditures per student  
25 may receive reimbursement from the state for the tuition paid for  
26 the enrollment of the eligible student at a private school in an  
27 amount that is the lesser of:

1           (1) the tuition paid; or

2           (2) 80 percent of the state average maintenance and  
3 operations expenditures per student.

4           (c) A student is eligible to participate in the program if  
5 the student is a school-age child who resides in this state.

6           (d) Money from the available school fund and federal funds  
7 may not be used for reimbursement under this section.

8           (e) A private school voluntarily selected by a parent for  
9 the parent's child to attend, with or without governmental  
10 assistance, may not be required to comply with any state law or rule  
11 governing the school's educational program that was not in effect  
12 on January 1, 2025.

13           (f) The comptroller shall administer the program and  
14 provide reimbursement to a parent or legal guardian of an eligible  
15 student, or the parent's or guardian's assignees, as authorized by  
16 this section.

17           (g) Not later than October 1 of each year, the comptroller  
18 shall notify the commissioner and the Legislative Budget Board of  
19 the number of eligible students likely to participate in the  
20 program, disaggregated by the school district or open-enrollment  
21 charter school the eligible students would otherwise attend. Not  
22 later than March 1 of each year, the comptroller shall provide final  
23 information to the commissioner and the Legislative Budget Board  
24 regarding the number of students participating in the program,  
25 disaggregated in the same manner as the initial information.

26           (h) Each school year, the agency shall, subject to the  
27 approval of the governor and the Legislative Budget Board,

1 distribute to each school district and open-enrollment charter  
2 school on a per student basis a total amount of funding equal to the  
3 amount of any cost savings to the Foundation School Program that  
4 resulted from the operation of the program during the preceding  
5 school year.

6 Sec. 48.552. ADMINISTRATIVE COSTS. (a) The comptroller may  
7 deduct a percentage of each reimbursement made under this  
8 subchapter to cover the comptroller's administrative costs in  
9 implementing and administering the program. The percentage  
10 deducted from each reimbursement may not exceed the lesser of:

11 (1) the pro rata cost of the program in the applicable  
12 year; or

13 (2) two percent of the amount of the reimbursement.

14 (b) This section expires September 1, 2035.

15 SECTION 6. (a) As soon as practicable, but not later than  
16 October 15, 2025, the comptroller of public accounts, in  
17 coordination with the commissioner of education, shall adopt rules  
18 to implement the Parental Empowerment Program under Subchapter J,  
19 Chapter 48, Education Code, as added by this Act, including rules to  
20 prevent fraud in financial transactions under the program and to  
21 determine the net savings resulting from implementation of the  
22 program.

23 (b) The rules adopted under Subsection (a) of this section  
24 must require reconciliation of payments for all reimbursements  
25 within the same fiscal year or within the first month following the  
26 end of the fiscal year.

27 SECTION 7. This Act takes effect September 1, 2025.