## By: Bell of Montgomery, Spiller, Gerdes, H.B. No. 796 Leo Wilson, Metcalf, et al.

## A BILL TO BE ENTITLED

AN ACT

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2 relating to the authority of the legislature or a state court to 3 declare certain federal actions to be unconstitutional federal 4 actions, including the effect and enforcement of such a 5 declaration.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

7 SECTION 1. (a) This Act may be cited as the Texas 8 Sovereignty Act.

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(b) The legislature finds that:

10 (1) The people of the several states forming the 11 United States of America created the federal government to be their 12 agent for certain enumerated powers delegated by the states and the 13 people to the federal government through the United States 14 Constitution.

The Tenth Amendment the United 15 (2)to States 16 Constitution confirms the intent and understanding of the people of the United States that all powers not delegated to the United States 17 by the Constitution, or prohibited by it to the states, are reserved 18 19 to the states respectively, or to the people.

20 (3) Each power delegated to the federal government by 21 the United States Constitution is constitutionally limited to that 22 power as it was understood and exercised at the time it was 23 delegated. An amendment to the Constitution as ratified by the 24 states is required to expand or limit a constitutionally delegated

1 power.

2 (4) The United States Constitution authorizes the 3 United States Congress to exercise only those specific powers 4 enumerated in Section 8, Article I, United States Constitution, and 5 those other powers as may be delegated to Congress through 6 amendments to the Constitution as ratified by the states.

7 (5) Article VI, United States Constitution, makes 8 supreme the Constitution and federal laws enacted pursuant to the 9 Constitution, further requiring that public officials at all levels 10 and in all branches of government support the Constitution.

The power delegated to the United States Congress 11 (6) to regulate commerce among the several states under Section 8, 12 Article I, United States Constitution, is limited to federal 13 14 regulation of actual commerce between the states and among foreign 15 nations. Regulation of intrastate commerce is reserved to the states and to the people of the states. The Commerce Clause of the 16 17 Constitution constrains the legislative, executive, and judicial branches of the federal government. 18

The power delegated to the United States Congress 19 (7)to make all necessary and proper federal laws under Section 8, 20 21 Article I, United States Constitution, allows Congress to enact laws necessary 22 only those and proper to execute the federal 23 constitutionally delegated powers vested in the 24 government, all other powers being reserved to the states and to the people of the states. 25

26 (8) The power delegated to the United States Congress27 to provide for the general welfare of the United States under

Section 8, Article I, United States Constitution, in the General
 Welfare Clause constitutionally constrains Congress when
 exercising a delegated power to act in a manner that serves the
 states and the people of the states well and uniformly.

5 (9) Sections 1 and 2, Article I, Texas Constitution, 6 provide that this state and the people of this state retain the 7 sovereign power to regulate the affairs of Texas, subject only to 8 the United States Constitution.

9 (c) The federal government does not have the power to take 10 any legislative, executive, or judicial action that violates the 11 United States Constitution.

12 (d) The contract with the State of Texas has been wilfully 13 violated by the federal government and must be constitutionally 14 restored.

(e) This Act calls on all officials in federal, state, and local government, in all branches and at all levels, to honor their oaths to preserve, protect, and defend the United States Constitution and its ratified amendments against any federal action that:

(1) would unconstitutionally undermine, diminish, or
disregard the balance of powers between the sovereign states and
the federal government established by the United States
Constitution and its ratified amendments; or

(2) is outside the scope of the power delegated to thefederal government by the United States Constitution.

26 SECTION 2. Subtitle Z, Title 3, Government Code, is amended 27 by adding Chapter 394 to read as follows:

1	CHAPTER 394. ENFORCEMENT OF UNITED STATES CONSTITUTION
2	Sec. 394.001. DEFINITIONS. In this chapter:
3	(1) "Committee" means the Joint Legislative Committee
4	on Constitutional Enforcement.
5	(2) "Federal action" includes:
6	(A) a federal law;
7	(B) a federal agency rule, policy, or standard;
8	(C) an executive order of the president of the
9	United States;
10	(D) an order or decision of a federal court; and
11	(E) the making or enforcing of a treaty.
12	(3) "Unconstitutional federal action" means a federal
13	action enacted, adopted, or implemented without authority
14	specifically delegated to the federal government by the people and
15	the states through the United States Constitution.
16	Sec. 394.002. JOINT LEGISLATIVE COMMITTEE ON
17	CONSTITUTIONAL ENFORCEMENT. (a) The Joint Legislative Committee
18	on Constitutional Enforcement is established as a permanent joint
19	committee of the legislature. The committee is established to
20	review federal actions that challenge the sovereignty of the state
21	and of the people for the purpose of determining if the federal
22	action is unconstitutional.
23	(b) The committee consists of the following 12 members:
24	(1) six members of the house of representatives
25	appointed by the speaker of the house; and
26	(2) six members of the senate appointed by the
27	lieutenant governor.

1	(c) Not more than four house members of the committee may be
2	members of the political party that constitutes the majority of the
3	house. Not more than four senate members of the committee may be
4	members of the political party that constitutes the majority of the
5	senate.
6	(d) Members of the committee serve two-year terms beginning
7	with the convening of each regular legislative session.
8	(e) If a vacancy occurs on the committee, the appropriate
9	appointing officer shall appoint a member of the house or senate, as
10	appropriate, to serve for the remainder of the unexpired term.
11	(f) The speaker of the house and the lieutenant governor
12	shall each designate one member of the committee as a joint chair of
13	the committee.
14	(g) The committee shall meet at the call of either joint
15	<u>chair.</u>
16	(h) A majority of the members of the committee constitutes a
17	quorum.
18	Sec. 394.003. COMMITTEE REVIEW OF FEDERAL ACTION. (a) The
19	committee may review any federal action to determine whether the
20	action is an unconstitutional federal action.
21	(b) When reviewing a federal action, the committee shall
22	consider the plain reading and reasoning of the text of the United
23	States Constitution and the understood definitions at the time of
24	the framing and construction of the Constitution by our forefathers
25	before making a final declaration of constitutionality, as
26	demonstrated by:
27	(1) the ratifying debates in the several states;

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1	(2) the understanding of the leading participants at
2	the constitutional convention;
3	(3) the understanding of the doctrine in question by
4	the constitutions of the several states in existence at the time the
5	United States Constitution was adopted;
6	(4) the understanding of the United States
7	Constitution by the first United States Congress;
8	(5) the opinions of the first chief justice of the
9	United States Supreme Court;
10	(6) the background understanding of the doctrine in
11	question under the English Constitution of the time; and
12	(7) the statements of support for natural law and
13	natural rights by the framers and the philosophers admired by the
14	framers.
15	(c) Not later than the 180th day after the date the
16	committee holds its first public hearing to review a specific
17	federal action, the committee shall vote to determine whether the
18	action is an unconstitutional federal action.
19	(d) The committee may determine that a federal action is an
20	unconstitutional federal action by majority vote.
21	Sec. 394.004. LEGISLATIVE DETERMINATION. (a) If the
22	committee determines that a federal action is an unconstitutional
23	federal action, the committee shall report the determination to the
24	house of representatives and to the senate during:
25	(1) the current session of the legislature if the
26	legislature is convened when the committee makes the determination;
27	or

(2) the next regular or special session of the 1 2 legislature if the legislature is not convened when the committee 3 makes the determination. 4 (b) Each house of the legislature shall vote on whether the 5 federal action is an unconstitutional federal action. If a majority of the members of each house determine that the federal 6 action is an unconstitutional federal action, the determination 7 shall be sent to the governor for approval or disapproval as 8 provided by Section 14, Article IV, Texas Constitution, regarding 9 10 bills. (c) A federal action is declared by the state to be an 11 12 unconstitutional federal action on the day: (1) the governor approves the vote of the legislature 13 14 making the determination; or 15 (2) the determination would become law if presented to the governor as a bill and not objected to by the governor. 16 17 (d) The secretary of state shall forward official copies of the declaration to the president of the United States, to the 18 19 speaker of the House of Representatives and the president of the Senate of the Congress of the United States, and to all members of 20 21 the Texas delegation to Congress with the request that the declaration of unconstitutional federal action be entered in the 22 23 Congressional Record. 24 Sec. 394.005. OTHER DETERMINATIONS OF UNCONSTITUTIONAL FEDERAL ACTS. (a) This chapter does not limit or alter the 25 26 authority of the governor, the attorney general, a statewide elected official, a state or federal court, a judge or justice, a

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1	state or local appointed or elected official, or the governing body
2	of a political subdivision of this state to issue a verbal or
3	written opinion determining a federal action to be
4	unconstitutional.
5	(b) An opinion issued under Subsection (a) may be referred
6	to the committee for review under this chapter.
7	Sec. 394.006. EFFECT OF DECLARED UNCONSTITUTIONAL FEDERAL
8	ACTION. (a) A federal action declared to be an unconstitutional
9	federal action under Section 394.004 has no legal effect in this
10	state and may not be recognized by this state or a political
11	subdivision of this state as having legal effect.
12	(b) The state and a political subdivision of the state may
13	not spend public money or resources or incur public debt to
14	implement or enforce a federal action declared to be an
15	unconstitutional federal action.
16	(c) A person authorized to enforce the laws of this state
17	may enforce those laws, including Section 39.03, Penal Code,
18	against a person who attempts to implement or enforce a federal
19	action declared to be an unconstitutional federal action.
20	(d) This chapter does not prohibit a public officer who has
21	taken an oath to defend the United States Constitution from
22	interposing to stop acts of the federal government which, in the
23	officer's best understanding and judgment, violate the United
24	States Constitution.
25	(e) Texas officials in federal, state, and local government
26	shall honor their oaths to preserve, protect, and defend the United
27	States Constitution and shall act to constitutionally defend this

1 state and the people of this state. 2 Sec. 394.007. AUTHORITY OF ATTORNEY GENERAL. The attorney 3 general may defend the state to prevent the implementation and enforcement of a federal action declared to be an unconstitutional 4 5 federal action. 6 SECTION 3. Chapter 37, Civil Practice and Remedies Code, is 7 amended by adding Section 37.0056 to read as follows: 8 Sec. 37.0056. DECLARATIONS RELATING TO UNCONSTITUTIONAL ACTS OF THE FEDERAL GOVERNMENT. (a) In this section, "federal 9 action" and "unconstitutional federal action" have the meanings 10 assigned by Section 394.001, Government Code. 11 12 (b) Any court in this state has original jurisdiction of a proceeding seeking a declaratory judgment that a federal action 13 14 effective in this state is an unconstitutional federal action. 15 (c) A person is entitled to declaratory relief if the court determines that a federal action is an unconstitutional federal 16 17 action. (d) In determining whether to grant declaratory relief to a 18 19 person under this section, a court: 20 (1) may not rely solely on the decisions of other courts interpreting the United States Constitution; and 21 22 (2) must rely on the plain meaning of the text of the United States Constitution and any applicable constitutional 23 24 doctrine as understood by the framers of the constitution. (e) Section 37.008 does not apply to relief sought under 25 26 this section. SECTION 4. (a) Not later than the 30th day following the 27

1 effective date of this Act:

2 (1) the speaker of the house of representatives and 3 the lieutenant governor shall appoint the initial members of the 4 Joint Legislative Committee on Constitutional Enforcement 5 established under Section 394.002, Government Code, as added by 6 this Act; and

7 (2) the secretary of state shall forward official 8 copies of this Act to the president of the United States, to the 9 speaker of the House of Representatives and the president of the 10 Senate of the Congress of the United States, and to all members of 11 the Texas delegation to Congress with the request that this Act be 12 officially entered in the Congressional Record.

(b) Not later than the 45th day following the effective date of this Act, the speaker of the house of representatives and the lieutenant governor shall forward official copies of this Act to the presiding officers of the legislatures of the several states.

17 SECTION 5. This Act takes effect immediately if it receives 18 a vote of two-thirds of all the members elected to each house, as 19 provided by Section 39, Article III, Texas Constitution. If this 20 Act does not receive the vote necessary for immediate effect, this 21 Act takes effect September 1, 2025.