

1-1 By: Bonnen (Senate Sponsor - Huffman) H.B. No. 4488
1-2 (In the Senate - Received from the House May 7, 2025;
1-3 May 8, 2025, read first time and referred to Committee on Finance;
1-4 May 25, 2025, reported adversely, with favorable Committee
1-5 Substitute by the following vote: Yeas 15, Nays 0; May 25, 2025,
1-6 sent to printer.)

1-7 COMMITTEE VOTE

1-8		Yea	Nay	Absent	PNV
1-9	Huffman	X			
1-10	Hinojosa of Hidalgo	X			
1-11	Alvarado	X			
1-12	Bettencourt	X			
1-13	Campbell	X			
1-14	Creighton	X			
1-15	Flores	X			
1-16	Hall	X			
1-17	Kolkhorst	X			
1-18	Nichols	X			
1-19	Paxton	X			
1-20	Perry	X			
1-21	Schwertner	X			
1-22	West	X			
1-23	Zaffirini	X			

1-24 COMMITTEE SUBSTITUTE FOR H.B. No. 4488 By: Huffman

1-25 A BILL TO BE ENTITLED
1-26 AN ACT

1-27 relating to the creation and re-creation of funds and accounts, the
1-28 dedication and rededication of revenue and allocation of accrued
1-29 interest on dedicated revenue, and the exemption of unappropriated
1-30 money from use for general governmental purposes.

1-31 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

1-32 SECTION 1. DEFINITION. In any provision of this Act that
1-33 does not amend current law, "state agency" means an office,
1-34 institution, or other agency that is in the executive or judicial
1-35 branch of state government, has authority that is not limited to a
1-36 geographical portion of the state, and was created by the
1-37 constitution or a statute of this state. The term does not include
1-38 an institution of higher education as defined by Section 61.003,
1-39 Education Code.

1-40 SECTION 2. ABOLITION OF FUNDS, ACCOUNTS, AND DEDICATIONS.
1-41 Except as otherwise specifically provided by this Act, all funds
1-42 and accounts created or re-created by an Act of the 89th
1-43 Legislature, Regular Session, 2025, that becomes law and all
1-44 dedications or rededications of revenue collected by a state agency
1-45 for a particular purpose by an Act of the 89th Legislature, Regular
1-46 Session, 2025, that becomes law are abolished on the later of August
1-47 31, 2025, or the date the Act creating or re-creating the fund or
1-48 account or dedicating or rededicating revenue takes effect.

1-49 SECTION 3. PREVIOUSLY EXEMPT DEDICATIONS, FUNDS, AND
1-50 ACCOUNTS. Section 2 of this Act does not apply to:

1-51 (1) statutory dedications, funds, and accounts that
1-52 were enacted before the 89th Legislature convened to comply with
1-53 requirements of state constitutional or federal law;

1-54 (2) dedications, funds, or accounts that remained
1-55 exempt from former Section 403.094(h), Government Code, at the time
1-56 dedications, accounts, and funds were abolished under that
1-57 provision;

1-58 (3) increases in fees or other revenue dedicated as
1-59 described by this section; or

1-60 (4) increases in fees or other revenue required to be

deposited in a fund or account described by this section.

SECTION 4. FEDERAL FUNDS. Section 2 of this Act does not apply to funds created under an Act of the 89th Legislature, Regular Session, 2025, for which separate accounting is required by federal law, except that the funds shall be deposited in accounts in the general revenue fund unless otherwise required by federal law.

SECTION 5. TRUST FUNDS. Section 2 of this Act does not apply to trust funds or dedicated revenue deposited to trust funds created under an Act of the 89th Legislature, Regular Session, 2025, except that the trust funds shall be held in the state treasury, with the comptroller in trust, or outside the state treasury with the comptroller's approval.

SECTION 6. BOND FUNDS. Section 2 of this Act does not apply to bond funds and pledged funds created or affected by an Act of the 89th Legislature, Regular Session, 2025, except that the funds shall be held in the state treasury, with the comptroller in trust, or outside the state treasury with the comptroller's approval.

SECTION 7. CONSTITUTIONAL DEDICATIONS, FUNDS, AND ACCOUNTS. Section 2 of this Act does not apply to funds or accounts that would be created or re-created by the Texas Constitution or revenue that would be dedicated or rededicated by the Texas Constitution under a constitutional amendment proposed by the 89th Legislature, Regular Session, 2025, or to dedicated revenue deposited to funds or accounts that would be so created or re-created, if the constitutional amendment is approved by the voters.

SECTION 8. ADDITIONAL USES FOR DEDICATED FUNDS OR ACCOUNTS. Section 2 of this Act does not apply to a newly authorized use of money in a dedicated fund or dedicated account as provided by an Act of the 89th Legislature, Regular Session, 2025, to the extent:

(1) the fund or account was exempted from abolition by an Act of the legislature that became law before January 1, 2025; and

(2) the newly authorized use is within the scope of the original dedication of the fund or account.

SECTION 9. ACCOUNTS IN GENERAL REVENUE FUND. Effective on the later of the effective date of the Act creating or re-creating the specified account or August 31, 2025, the following accounts, the revenue deposited to the credit of those accounts, and the revenue dedicated for deposit to the credit of those accounts are exempt from Section 2 of this Act and the accounts are created or re-created in the general revenue fund, if created or re-created by an Act of the 89th Legislature, Regular Session, 2025, that becomes law:

(1) the Texas advanced nuclear development fund created as an account in the general revenue fund by House Bill No. 14 or similar legislation;

(2) the gulf coast protection account created as an account in the general revenue fund by House Bill No. 1089 or similar legislation;

(3) the nonprofit organizations supporting employees of the Department of Public Safety account created as an account in the general revenue fund by House Bill No. 3033 or similar legislation;

(4) the farm winery marketing assistance fund created as an account in the general revenue fund by House Bill No. 3385 or similar legislation;

(5) the critical infrastructure emergency response map fund created as an account in the general revenue fund by House Bill No. 4341 or similar legislation;

(6) the Quantum University and Business Innovation for Texas Fund created as an account in the general revenue fund by House Bill No. 4751 or similar legislation;

(7) the program fund created as an account in the general revenue fund by Senate Bill No. 2 or similar legislation; and

(8) the hemp laws fund created as an account in the general revenue fund by Senate Bill No. 3 or similar legislation.

SECTION 10. SEPARATE FUNDS. Effective on the later of the

effective date of the Act creating or re-creating the specified fund or August 31, 2025, the following funds, the revenue deposited to those funds, and the revenue dedicated for deposit to those funds are exempt from Section 2 of this Act and the funds are created or re-created as separate funds inside or outside the state treasury, as specified by the Act creating or re-creating the fund, if created or re-created by an Act of the 89th Legislature, Regular Session, 2025, that becomes law:

(1) the workforce housing capital investment fund created as a fund in the state treasury by House Bill No. 4505 or similar legislation;

(2) the Dementia Prevention and Research Fund created as a fund in the state treasury by Senate Bill No. 5 or similar legislation and Senate Joint Resolution No. 3 or similar legislation;

(3) the Texas water fund administrative fund created as a fund in the state treasury by Senate Bill No. 7 or similar legislation;

(4) the Texas Strategic Bitcoin Reserve created as a fund outside the state treasury by Senate Bill No. 21 or similar legislation; and

(5) the Texas moving image industry incentive fund created as a fund outside the state treasury by Senate Bill No. 22 or similar legislation.

SECTION 11. REVENUE DEDICATIONS. Effective on the later of the effective date of the Act dedicating or rededicating the specified revenue or August 31, 2025, the following dedications or rededications of revenue collected for a particular purpose are exempt from Section 2 of this Act, if dedicated or rededicated by an Act of the 89th Legislature, Regular Session, 2025, that becomes law:

(1) the dedication of revenue to the oil and gas regulation and cleanup fund provided by House Bill No. 106 or similar legislation;

(2) the dedication of revenue to the state highway fund provided by House Bill No. 2427 or similar legislation;

(3) the dedication of revenue to the state highway fund provided by House Bill No. 2763 or similar legislation;

(4) the dedication of revenue to the water resource management account provided by House Bill No. 3866 or similar legislation;

(5) the dedication of revenue to the Texas Historical Commission retail operations fund provided by House Bill No. 4187 or similar legislation;

(6) the dedication of revenue to the historic site account provided by Senate Bill No. 217 or similar legislation;

(7) the dedication of revenue to the compensation to victims of crime fund provided by Senate Bill No. 1065 or similar legislation;

(8) the dedication of revenue to the Texas Department of Insurance operating account provided by Senate Bill No. 1455 or similar legislation;

(9) the dedication of revenue to the clean air account provided by Senate Bill No. 1729 or similar legislation;

(10) the dedication of revenue to the clean air account provided by Senate Bill No. 1757 or similar legislation;

(11) the dedication of interest income to the ship channel improvement revolving fund provided by Senate Bill No. 1939 or similar legislation;

(12) the dedication of revenue to the water resource management account provided by Senate Bill No. 2037 or similar legislation;

(13) the dedication of revenue to the state highway fund provided by Senate Bill No. 2722 or similar legislation; and

(14) the dedication of revenue to the game, fish, and water safety account provided by Senate Bill No. 2801 or similar legislation.

SECTION 12. REALLOCATION OF INTEREST ACCRUED ON CERTAIN DEDICATED REVENUE. (a) This section applies only to an account in

the general revenue fund:

(1) any part of which Section 403.095, Government Code, makes available for certification under Section 403.121, Government Code; and

(2) that is created or re-created by an Act of the 89th Legislature, Regular Session, 2025.

(b) Except as provided by this Act, all interest and other earnings that accrue on all revenue held in an account in the general revenue fund are available for any general governmental purpose.

(c) Except as provided by this Act, the comptroller shall deposit all interest and other earnings that accrue on all revenue held in an account in the general revenue fund to the credit of the general revenue fund.

SECTION 13. AMENDMENT OF SECTION 403.095, GOVERNMENT CODE. Effective September 1, 2025, Sections 403.095(b), (d), and (f), Government Code, are amended to read as follows:

(b) Notwithstanding any law dedicating or setting aside revenue for a particular purpose or entity, dedicated revenues that on August 31, 2027 [2025], are estimated to exceed the amount appropriated by the General Appropriations Act or other laws enacted by the 89th [88th] Legislature are available for general governmental purposes and are considered available for the purpose of certification under Section 403.121.

(d) Following certification of the General Appropriations Act and other appropriations measures enacted by the 89th [88th] Legislature, the comptroller shall reduce each dedicated account as directed by the legislature by an amount that may not exceed the amount by which estimated revenues and unobligated balances exceed appropriations. The reductions may be made in the amounts and at the times necessary for cash flow considerations to allow all the dedicated accounts to maintain adequate cash balances to transact routine business. The legislature may authorize, in the General Appropriations Act, the temporary delay of the excess balance reduction required under this subsection. This subsection does not apply to revenues or balances in:

- (1) funds outside the treasury;
- (2) trust funds, which for purposes of this section include funds that may or are required to be used in whole or in part for the acquisition, development, construction, or maintenance of state and local government infrastructures, recreational facilities, or natural resource conservation facilities;
- (3) funds created by the constitution or a court; or
- (4) funds for which separate accounting is required by federal law.

(f) This section expires September 1, 2027 [2025].

SECTION 14. AMENDMENT OF SECTION 403.0956, GOVERNMENT CODE. Effective September 1, 2025, Section 403.0956, Government Code, is amended to read as follows:

Sec. 403.0956. REALLOCATION OF INTEREST ACCRUED ON CERTAIN DEDICATED REVENUE. Notwithstanding any other law, all interest or other earnings that accrue on all revenue held in an account in the general revenue fund any part of which Section 403.095 makes available for certification under Section 403.121 are available for any general governmental purpose, and the comptroller shall deposit the interest and earnings to the credit of the general revenue fund. This section does not apply to:

- (1) interest or earnings on revenue deposited in accordance with Section 51.008, Education Code;
- (2) an account that accrues interest or other earnings on deposits of state or federal money the diversion of which is specifically excluded by federal law;
- (3) the lifetime license endowment account;
- (4) the game, fish, and water safety account;
- (5) the coastal protection account;
- (6) the Alamo complex account;
- (7) the artificial reef account;
- (8) the sexual assault program fund; [or]
- (9) the deferred maintenance fund account; or

(10) the program fund established under Section 29.353, Education Code.

SECTION 15. AMENDMENT OF SECTION 504.6012, TRANSPORTATION CODE. Effective September 1, 2025, Section 504.6012, Transportation Code, is amended to read as follows:

Sec. 504.6012. ELIMINATION OF DEDICATED REVENUE ACCOUNTS; REVENUES IN TRUST. (a) Notwithstanding any other law, not later than September 30, 2025 [2023], the comptroller shall eliminate all dedicated accounts established for specialty license plates and shall set aside the balances of those dedicated accounts so that the balances may be appropriated only for the purposes intended as provided by the dedications.

(b) On and after September 1, 2025 [2023], the portion of a fee payable that is designated for deposit to a dedicated account shall be paid instead to the credit of an account in a trust fund created by the comptroller outside the general revenue fund. The comptroller shall administer the trust fund and accounts and may allocate the corpus and earnings on each account only in accordance with the dedications of the revenue deposited to the trust fund accounts.

SECTION 16. EFFECT OF ACT. (a) This Act prevails over any other Act of the 89th Legislature, Regular Session, 2025, regardless of the relative dates of enactment, that purports to create or re-create a special fund or account or to dedicate or rededicate revenue to a particular purpose, including any fund, account, or revenue dedication abolished under former Section 403.094, Government Code.

(b) An exemption from the application of Section 403.095, Government Code, contained in another Act of the 89th Legislature, Regular Session, 2025, that is exempted from the application of Section 2 of this Act has no effect.

(c) Revenue that, under the terms of another Act of the 89th Legislature, Regular Session, 2025, would be deposited to the credit of a special account or fund shall be deposited to the credit of the undedicated portion of the general revenue fund unless the fund, account, or dedication is exempted under this Act.

(d) This Act prevails over any other Act of the 89th Legislature, Regular Session, 2025, regardless of the relative dates of enactment, that purports to allocate interest or other earnings that accrue on revenue held in an account in the general revenue fund any part of which Section 403.095, Government Code, makes available for certification under Section 403.121, Government Code.

SECTION 17. EFFECTIVE DATE. Except as otherwise provided by this Act:

(1) this Act takes effect immediately if this Act receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution; and

(2) if this Act does not receive the vote necessary for immediate effect, this Act takes effect on the 91st day after the last day of the legislative session.

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