

By: Howard

H.J.R. No. 123

A JOINT RESOLUTION

1 proposing a constitutional amendment establishing an independent  
2 redistricting commission to establish districts for the election of  
3 the members of the United States House of Representatives elected  
4 from this state, the Texas Senate, and the Texas House of  
5 Representatives.

6 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

7 SECTION 1. Article III, Texas Constitution, is amended by  
8 adding Section 28a to read as follows:

9 Sec. 28a. The independent redistricting commission  
10 established under Article XVIII of this constitution exercises the  
11 legislative authority of this state to adopt redistricting plans  
12 for the election of members of the United States House of  
13 Representatives elected from this state, the Texas House of  
14 Representatives, and the Texas Senate. Districts for those  
15 legislative bodies may not be established or changed except as  
16 provided by that article.

17 SECTION 2. Sections 7a(e) and (i), Article V, Texas  
18 Constitution, are amended to read as follows:

19 (e) Unless the legislature enacts a statewide  
20 reapportionment of the judicial districts following each federal  
21 decennial census, the board shall convene not later than the first  
22 Monday of June of the third year following the year in which the  
23 federal decennial census is taken to make a statewide  
24 reapportionment of the districts. The board shall complete its

1 work on the reapportionment and file its order with the secretary of  
2 state not later than August 31 of the same year. If the Judicial  
3 Districts Board fails to make a statewide apportionment by that  
4 date, the independent redistricting commission [~~Legislative~~  
5 ~~Redistricting Board~~] established under [~~by~~] Article XVIII [~~III,~~  
6 ~~Section 28,~~] of this constitution shall convene on September 1 of  
7 the same year to make a statewide reapportionment of the judicial  
8 districts not later than the 90th [~~150th~~] day after the final day  
9 for the Judicial Districts Board to make the reapportionment.

10 (i) The legislature, the Judicial Districts Board, or the  
11 independent redistricting commission [~~Legislative Redistricting~~  
12 ~~Board~~] may not redistrict the judicial districts to provide for any  
13 judicial district smaller in size than an entire county except as  
14 provided by this section. Judicial districts smaller in size than  
15 the entire county may be created subsequent to a general election  
16 where a majority of the persons voting on the proposition adopt the  
17 proposition "to allow the division of \_\_\_\_\_ County into  
18 judicial districts composed of parts of \_\_\_\_\_ County." No  
19 redistricting plan may be proposed or adopted by the legislature,  
20 the Judicial Districts Board, or the independent redistricting  
21 commission [~~Legislative Redistricting Board~~] in anticipation of a  
22 future action by the voters of any county.

23 SECTION 3. The Texas Constitution is amended by adding  
24 Article XVIII to read as follows:

25 ARTICLE XVIII. INDEPENDENT REDISTRICTING COMMISSION

26 SUBCHAPTER A. GENERAL PROVISIONS

27 Sec. 1. DEFINITIONS. In this article:

1           (1) "Commission" means the independent redistricting  
2 commission established under this article.

3           (2) "Nonpartisan agency" means the agency designated  
4 or established under Part 1, Subchapter E, of this article.

5           (3) "Redistricting plan" means a plan that establishes  
6 the boundaries of districts used for the election of the members of,  
7 as applicable:

8                   (A) the United States House of Representatives  
9 elected from this state;

10                   (B) the Texas Senate; or

11                   (C) the Texas House of Representatives.

12           (4) "Select committee" means the committee appointed  
13 under Part 2, Subchapter E, of this article.

14           (5) "Selection pool" means the approved selection pool  
15 under Part 2, Subchapter C, of this article.

16                   SUBCHAPTER B. COMMISSION

17                   PART 1. APPOINTMENT OF MEMBERS

18           Sec. 2. APPOINTMENT. (a) The nonpartisan agency shall  
19 establish an independent redistricting commission for this state  
20 consisting of 15 members appointed under this section.

21           (b) Not later than October 1 of a year ending in the numeral  
22 zero, the nonpartisan agency shall, at a public meeting held at  
23 least 15 days after notice of the meeting is given to the public,  
24 appoint the following six commission members:

25                   (1) two members chosen at random from the majority  
26 category of the selection pool;

27                   (2) two members chosen at random from the minority

1 category of the selection pool; and

2 (3) two members chosen at random from the independent  
3 category of the selection pool.

4 (c) Not later than November 15 of a year ending in the  
5 numeral zero, the commission members appointed under Subsection (b)  
6 of this section shall, at a public meeting held at least 15 days  
7 after notice of the meeting is given to the public, appoint the  
8 following nine commission members:

9 (1) three members selected from the majority category  
10 of the selection pool;

11 (2) three members selected from the minority category  
12 of the selection pool; and

13 (3) three members selected from the independent  
14 category of the selection pool.

15 Sec. 3. RULES FOR APPOINTMENT OF CERTAIN MEMBERS. (a) The  
16 appointment of a commission member under Section 2(c) or 5(b) of  
17 this article and the selection of an alternate member under Section  
18 4(b) of this article requires the affirmative vote of at least four  
19 of the members appointed under Section 2(b) of this article,  
20 including at least one member chosen from each category of the  
21 selection pool.

22 (b) In appointing commission members under Section 2(c) or  
23 5(b) of this article and selecting alternate members under Section  
24 4(b) of this article, the commission members appointed under  
25 Section 2(b) of this article shall ensure that the membership of the  
26 commission:

27 (1) is representative of the demographic groups,

1 including racial, ethnic, economic, and gender groups, and  
2 geographic regions of this state; and

3 (2) provides racial, ethnic, and language minorities  
4 protected under the Voting Rights Act of 1965 (52 U.S.C. Section  
5 10301 et seq.) with a meaningful opportunity to participate in the  
6 development of this state's redistricting plans.

7 Sec. 4. DESIGNATION OF ALTERNATE MEMBERS. (a) When the  
8 nonpartisan agency appoints commission members under Section 2(b)  
9 of this article, the agency shall choose at random two other  
10 individuals from each category of the selection pool to serve as  
11 alternate members.

12 (b) When the commission members appointed under Section  
13 2(b) of this article appoint the remaining commission members under  
14 Section 2(c) of this article, the members appointed under Section  
15 2(b) shall select two other individuals from each category of the  
16 selection pool to serve as alternate members.

17 Sec. 5. APPOINTMENT OF ALTERNATE MEMBERS TO FILL VACANCIES.  
18 (a) If a commission member appointed under Section 2(b) of this  
19 article vacates the member's position, the nonpartisan agency shall  
20 choose at random one of the alternate members under Section 4(a) of  
21 this article to fill the vacancy from the same category of the  
22 selection pool as the vacating member. The agency shall also choose  
23 at random another individual from the same category of the  
24 selection pool to replace the alternate member.

25 (b) If a member appointed under Section 2(c) of this article  
26 vacates the member's position, the members appointed under Section  
27 2(b) of this article shall select one of the alternate members under

1 Section 4(b) of this article to fill the vacancy from the same  
2 category of the selection pool as the vacating member. The members  
3 appointed under Section 2(b) shall also select another individual  
4 from the same category of the selection pool to replace the  
5 alternate member.

6 Sec. 6. REMOVAL OF COMMISSION MEMBER. A commission member  
7 may be removed by a majority vote of the remaining commission  
8 members if it is shown by a preponderance of the evidence that the  
9 person is not eligible to serve on the commission under Part 1,  
10 Subchapter C, of this article.

11 PART 2. PROCEDURES FOR CONDUCTING COMMISSION BUSINESS

12 Sec. 7. CHAIR. The commission members shall select by  
13 majority vote one member who was appointed from the independent  
14 category of the selection pool to serve as chair of the commission.  
15 The commission may not take any action to develop a redistricting  
16 plan for this state under Subchapter D of this article before the  
17 appointment of the chair.

18 Sec. 8. VOTE REQUIRED FOR CERTAIN ACTIONS. The commission  
19 may not publish and disseminate any preliminary or final  
20 redistricting plan, or take any other action, without the approval  
21 of at least:

- 22 (1) a majority of the members of the commission; and  
23 (2) one commission member from each category of the  
24 selection pool.

25 Sec. 9. QUORUM. A majority of the members of the commission  
26 constitutes a quorum.

27 PART 3. STAFF; CONTRACTORS

1       Sec. 10. COMMISSION STAFF. The commission shall appoint  
2 and set the pay of technical experts, legal counsel, consultants,  
3 and other staff the commission considers appropriate, subject to  
4 general law. The application process must be public and all  
5 application materials must be made available for public inspection.

6       Sec. 11. CONTRACTORS. The commission may enter into  
7 contracts with vendors as the commission considers appropriate,  
8 subject to general law. A contract must be approved by a majority  
9 vote of the commission members, including at least one member from  
10 each category of the selection pool.

11       Sec. 12. REPORTS REGARDING POLITICAL EXPENDITURES. (a) In  
12 this section, "expenditure for political activity" means a  
13 disbursement for:

14               (1) an independent expenditure, as defined by Section  
15 301(17) of the Federal Election Campaign Act of 1971 (52 U.S.C.  
16 Section 30101(17));

17               (2) an electioneering communication, as defined by  
18 Section 304(f)(3) of the Federal Election Campaign Act of 1971 (52  
19 U.S.C. Section 30104(f)(3)), or any other public communication, as  
20 defined by Section 301(22) of that Act (52 U.S.C. Section  
21 30101(22)), that would be an electioneering communication if it  
22 were a broadcast, cable, or satellite communication; or

23               (3) any dues or other payments to a trade association  
24 or organization exempt from tax under Section 501(a) of the  
25 Internal Revenue Code of 1986 by reason of being listed under  
26 Section 501(c) of that code that are, or could reasonably be  
27 anticipated to be, used or transferred to another association or

1 organization for a use described by Section 501(c)(1), (2), or (3)  
2 of that code.

3 (b) Each individual who applies for a position as an  
4 employee of the commission and each vendor who applies for a  
5 contract with the commission shall, at the time of application,  
6 file with the commission a report summarizing:

7 (1) any expenditure for political activity made by the  
8 individual or vendor during the 10 most recent calendar years; and

9 (2) any income received by the individual or vendor  
10 during the 10 most recent calendar years that is attributable to an  
11 expenditure for political activity.

12 (c) Each employee or vendor of the commission shall, not  
13 later than the first anniversary of becoming an employee or vendor,  
14 file with the commission a report summarizing the expenditures and  
15 income described by Subsection (b) of this section during the 10  
16 most recent calendar years. The employee or vendor shall file a  
17 subsequent report for each year during any part of which the person  
18 serves as an employee or a vendor.

19 Sec. 13. GOAL OF IMPARTIALITY. The commission shall take  
20 appropriate steps to ensure that any staff appointed under this  
21 part and any vendor with whom the commission enters into a contract  
22 under this part will work in an impartial manner. The commission  
23 may require an applicant for a staff position or contract to provide  
24 information on the person's history of political activity beyond  
25 the information required in the reports under Section 12 of this  
26 article, including donations to candidates, political committees,  
27 and political parties.



1       Sec. 14. DISQUALIFICATION; WAIVER. (a) The commission may  
2 not appoint an individual as an employee or enter into a contract  
3 with a vendor if the individual or vendor would be disqualified from  
4 serving as a commission member under Section 18 of this article.

5       (b) The commission may by unanimous vote of its members  
6 waive the application of Subsection (a) of this section to an  
7 individual or a vendor after receiving and reviewing the person's  
8 report under Section 12 of this article.

9               PART 4. TERMINATION OF COMMISSION

10       Sec. 15. TERMINATION. The terms of commission members  
11 expire on the earlier of:

12               (1) June 14 of the year ending in the numeral zero  
13 following appointment; or

14               (2) the day on which the nonpartisan agency submits a  
15 selection pool to the select committee under Section 21 of this  
16 article.

17       Sec. 16. PRESERVATION OF RECORDS. The legislature shall  
18 ensure that the records of the commission are retained in an  
19 appropriate state archive that allows this state to respond to any  
20 civil action brought with respect to congressional redistricting in  
21 this state.

22               SUBCHAPTER C. ESTABLISHMENT OF SELECTION POOL

23               PART 1. CRITERIA FOR ELIGIBILITY

24       Sec. 17. ELIGIBILITY. An individual is eligible to serve as  
25 a commission member if:

26               (1) on the date of appointment, the individual is  
27 registered to vote in elections for federal office held in this

1 state;

2 (2) during the three years preceding the date of  
3 appointment, the individual has been affiliated with only one  
4 political party or has not been affiliated with any political  
5 party; and

6 (3) the individual submits to the nonpartisan agency,  
7 at a time and in a form required by the agency, an application for  
8 inclusion in the selection pool under this subchapter and includes  
9 with the application a written statement, with an attestation under  
10 penalty of perjury, containing the following information and  
11 assurances:

12 (A) the individual's full current name, all of  
13 the individual's former names, and the individual's contact  
14 information including electronic mail address, residence address,  
15 mailing address, and telephone numbers;

16 (B) the individual's race, ethnicity, gender,  
17 age, date of birth, and household income for the most recent taxable  
18 year;

19 (C) the political party with which the individual  
20 is affiliated, if any;

21 (D) the reasons the individual desires to serve  
22 as a member of the commission, the individual's qualifications, and  
23 information relevant to the individual's ability to be fair and  
24 impartial including:

25 (i) any involvement with, or financial  
26 support of, a professional, social, political, religious, or  
27 community organization or cause; and

1                   (ii) the individual's employment and  
2 educational history;

3                   (E) an assurance that the individual will commit  
4 to carrying out the individual's duties under this article in an  
5 honest, independent, and impartial fashion and upholding public  
6 confidence in the integrity of the redistricting process; and

7                   (F) an assurance that, during the covered periods  
8 described by Section 19 of this article, the individual has not  
9 taken and will not take any action that would disqualify the  
10 individual from serving as a commission member under Section 18 of  
11 this article.

12           Sec. 18. DISQUALIFICATIONS. An individual is not eligible  
13 to serve as a commission member if, during any of the covered  
14 periods described by Section 19 of this article:

15                   (1) the individual or, in the case of the covered  
16 periods described by Sections 19(1) and (2) of this article, an  
17 immediate family member of the individual holds public office or is  
18 a candidate for election to public office;

19                   (2) the individual or, in the case of the covered  
20 periods described by Sections 19(1) and (2) of this article, an  
21 immediate family member of the individual serves as an officer of a  
22 political party or as an officer, employee, or paid consultant of a  
23 campaign committee of a candidate for public office or of any  
24 political action committee, as determined under general law;

25                   (3) the individual or, in the case of the covered  
26 periods described by Sections 19(1) and (2) of this article, an  
27 immediate family member of the individual holds a position as a

1 registered lobbyist under the Lobbying Disclosure Act of 1995  
2 (2 U.S.C. Section 1601 et seq.) or an equivalent state or local law;

3 (4) the individual or, in the case of the covered  
4 periods described by Sections 19(1) and (2) of this article, an  
5 immediate family member of the individual is an employee of an  
6 elected public official, a contractor with this state, or a donor to  
7 the campaign of any candidate for public office or to any political  
8 action committee, other than a donor who, during any covered  
9 period, gives an aggregate amount of \$1,000 or less to the campaigns  
10 of all candidates for all public offices and to all political action  
11 committees;

12 (5) the individual paid a civil penalty or criminal  
13 fine or was sentenced to a term of imprisonment for violating any  
14 provision of the Federal Election Campaign Act of 1971 (52 U.S.C.  
15 Section 30101 et seq.); or

16 (6) the individual or, in the case of the covered  
17 periods described by Sections 19(1) and (2) of this article, an  
18 immediate family member of the individual is an agent of a foreign  
19 principal under the Foreign Agents Registration Act of 1938  
20 (22 U.S.C. Section 611 et seq.).

21 Sec. 19. COVERED PERIODS. In this part, "covered period"  
22 means, with respect to the appointment of a commission member:

23 (1) the 10-year period preceding the date of the  
24 member's appointment;

25 (2) the period beginning on the date of the  
26 individual's appointment and ending on August 14 of the next year  
27 ending in the numeral one; and

1           (3) the 10-year period beginning on the day after the  
2 last day of the period described by Subdivision (2) of this section.

3           Sec. 20. IMMEDIATE FAMILY MEMBER. In this part, "immediate  
4 family member" means, with respect to an individual, a father,  
5 stepfather, mother, stepmother, son, stepson, daughter,  
6 stepdaughter, brother, stepbrother, sister, stepsister, husband,  
7 wife, father-in-law, or mother-in-law.

8           PART 2. DEVELOPMENT AND SUBMISSION OF SELECTION POOL

9           Sec. 21. SELECTION POOL. Not later than June 15 of each  
10 year ending in the numeral zero, the nonpartisan agency shall  
11 develop and submit to the select committee a selection pool of 36  
12 individuals who are eligible to serve as commission members. The  
13 selection pool must include:

14           (1) a majority category with 12 individuals who are  
15 affiliated with the political party whose candidate for the highest  
16 federal office on the ballot in the most recent statewide general  
17 election received the highest number of votes;

18           (2) a minority category with 12 individuals who are  
19 affiliated with the political party whose candidate for the highest  
20 federal office on the ballot in the most recent statewide general  
21 election received the second highest number of votes; and

22           (3) an independent category with 12 individuals who  
23 are not affiliated with either political party described by  
24 Subdivisions (1) and (2) of this section.

25           Sec. 22. FACTORS CONSIDERED IN DEVELOPING POOL. In  
26 selecting individuals for the selection pool under this part, the  
27 nonpartisan agency shall:

1           (1) ensure that the pool:

2                   (A) is representative of the demographic groups,  
3 including racial, ethnic, economic, and gender groups, and  
4 geographic regions of this state; and

5                   (B) includes applicants who would allow racial,  
6 ethnic, and language minorities protected under the Voting Rights  
7 Act of 1965 (52 U.S.C. Section 10301 et seq.) a meaningful  
8 opportunity to participate in the development of this state's  
9 redistricting plans; and

10           (2) take into consideration the analytical skills of  
11 the individuals selected in relevant fields, including mapping,  
12 data management, law, community outreach, demography, and the  
13 geography of this state, and their ability to work on an impartial  
14 basis.

15           Sec. 23. INTERVIEWS OF APPLICANTS. To assist the  
16 nonpartisan agency in developing the selection pool under this  
17 part, the nonpartisan agency shall conduct interviews of applicants  
18 under oath. If an individual is included in a selection pool  
19 developed under this part, all of the interviews of the individual  
20 shall be transcribed and the transcriptions made available on the  
21 nonpartisan agency's public Internet website at the same time the  
22 report under Section 26 of this article is released.

23           Sec. 24. POLITICAL PARTY AFFILIATION OF SELECTION POOL  
24 MEMBERS. For purposes of this subchapter, an individual is  
25 considered to be affiliated with a political party only if the  
26 nonpartisan agency is able to verify, to the greatest extent  
27 possible, the information the individual provides in the

1 application submitted under Section 17(3) of this article,  
2 including by considering additional information provided by other  
3 persons with knowledge of the individual's history of political  
4 activity.

5 Sec. 25. ENCOURAGING APPLICATIONS FOR POOL. The  
6 nonpartisan agency shall take steps necessary to ensure that  
7 residents of the state across various geographic regions and  
8 demographic groups are aware of the opportunity to serve as  
9 commission members, including publicizing the role of the  
10 commission and using newspapers, broadcast media, online sources,  
11 and ethnic media, to encourage individuals to apply for inclusion  
12 in the selection pool developed under this part.

13 Sec. 26. REPORT ON ESTABLISHMENT OF POOL. At the time the  
14 nonpartisan agency submits the selection pool to the select  
15 committee under Section 21 of this article, the nonpartisan agency  
16 shall publish and post on the agency's public Internet website a  
17 report describing the process by which the pool was developed,  
18 including a description of how the individuals in the pool meet the  
19 eligibility criteria of Part 1 of this subchapter and how the pool  
20 reflects the factors the agency is required to take into  
21 consideration under Section 22 of this article.

22 Sec. 27. PUBLIC COMMENT ON POOL. During the 14 days after  
23 the nonpartisan agency publishes the report under Section 26 of  
24 this article, the agency shall accept comments from the public on  
25 the individuals included in the selection pool. The agency shall  
26 post all comments on the agency's public Internet website as soon as  
27 practicable after receipt and shall transmit them to the select

1 committee at the end of the comment period.

2 Sec. 28. ACTION BY SELECT COMMITTEE. (a) The select  
3 committee shall, 15 to 21 days after receiving the selection pool  
4 from the nonpartisan agency under Section 21 of this article:

5 (1) approve the pool as submitted by the nonpartisan  
6 agency, in which case the pool becomes the approved selection pool  
7 for purposes of Section 2 of this article; or

8 (2) reject the pool, in which case the nonpartisan  
9 agency shall develop and submit a new selection pool as provided by  
10 Part 3 of this subchapter.

11 (b) If the select committee fails to approve or reject the  
12 pool by the deadline provided by Subsection (a) of this section, the  
13 pool is considered rejected under Subsection (a)(2) of this  
14 section.

15 PART 3. REPLACEMENT SELECTION POOL

16 Sec. 29. REPLACEMENT POOL. If the select committee rejects  
17 the selection pool submitted by the nonpartisan agency under Part 2  
18 of this subchapter, the nonpartisan agency shall, not later than 14  
19 days after the rejection, develop and submit to the select  
20 committee a replacement selection pool in the same manner provided  
21 for the development and submission of the selection pool under  
22 Sections 21 through 27 of this article. The replacement pool  
23 submitted under this section may include individuals who were  
24 included in the rejected selection pool submitted under Part 2 of  
25 this subchapter if at least one individual in the replacement pool  
26 was not included in the rejected pool.

27 Sec. 30. ACTION BY SELECT COMMITTEE. (a) Not later than 21



1 days after receiving the replacement selection pool from the  
2 nonpartisan agency under Section 29 of this article, the select  
3 committee shall:

4 (1) approve the pool as submitted by the nonpartisan  
5 agency, in which case the pool becomes the approved selection pool  
6 for purposes of Section 2 of this article; or

7 (2) reject the pool, in which case the nonpartisan  
8 agency shall develop and submit a second replacement selection pool  
9 as provided by Part 4 of this subchapter.

10 (b) If the select committee fails to approve or reject the  
11 pool by the deadline provided by Subsection (a) of this section, the  
12 pool is considered rejected under Subsection (a)(2) of this  
13 section.

14 PART 4. SECOND REPLACEMENT SELECTION POOL

15 Sec. 31. SECOND REPLACEMENT POOL. If the select committee  
16 rejects the replacement selection pool submitted by the nonpartisan  
17 agency under Part 3 of this subchapter, the nonpartisan agency  
18 shall, not later than 14 days after the rejection, develop and  
19 submit to the select committee a second replacement selection pool,  
20 in the same manner provided for the development and submission of  
21 the selection pool under Sections 21 through 27 of this article.  
22 The second replacement selection pool submitted under this section  
23 may include individuals who were included in the rejected selection  
24 pool under Part 2 of this subchapter or the rejected replacement  
25 selection pool under Part 3 of this subchapter if at least one  
26 individual in the second replacement pool was not included in  
27 either rejected pool.

1       Sec. 32. ACTION BY SELECT COMMITTEE. (a) On the 14th or  
2 15th day after receiving the second replacement selection pool from  
3 the nonpartisan agency under Section 31 of this article, the select  
4 committee shall:

5               (1) approve the pool as submitted by the nonpartisan  
6 agency, in which case the pool becomes the approved selection pool  
7 for purposes of Section 2 of this article; or

8               (2) reject the pool.

9       (b) If the select committee fails to approve or reject the  
10 pool by the deadline provided by Subsection (a) of this section, the  
11 pool is considered rejected under Subsection (a)(2) of this  
12 section.

13       (c) If the select committee rejects the second replacement  
14 pool under Section 31 of this article, this state shall petition:

15               (1) a federal court to order a remedial redistricting  
16 plan for the election of members of congress; and

17               (2) a state or federal court to order a remedial  
18 redistricting plan for the election of members of the Texas Senate  
19 and Texas House of Representatives.

20       SUBCHAPTER D. CRITERIA FOR REDISTRICTING PLAN; PUBLIC NOTICE AND

21                       INPUT

22               PART 1. DEVELOPMENT OF REDISTRICTING PLAN

23       Sec. 33. CRITERIA. (a) In this section, "community of  
24 interest" means an area with recognized similarities of interests,  
25 including ethnic, racial, economic, tribal, social, cultural,  
26 geographic, or historic identities. The term may, in certain  
27 circumstances, include political subdivisions such as counties,

1 municipalities, tribal lands and reservations, or school  
2 districts. The term does not include common relationships with  
3 political parties or political candidates.

4 (b) A redistricting plan shall establish single-member  
5 districts using the following criteria in the following order of  
6 priority:

7 (1) districts shall comply with the United States  
8 Constitution, including the requirement that districts equalize  
9 total population;

10 (2) districts shall comply with the Voting Rights Act  
11 of 1965 (52 U.S.C. Section 10301 et seq.) and all applicable federal  
12 laws;

13 (3) districts for the election of members of the Texas  
14 Senate or Texas House of Representatives shall comply with all  
15 applicable laws of this state;

16 (4) districts shall provide racial, ethnic, and  
17 language minorities with an equal opportunity to participate in the  
18 political process and to elect candidates of choice and may not  
19 dilute or diminish their ability to elect candidates of choice  
20 whether alone or in coalition with others; and

21 (5) districts shall respect communities of interest,  
22 neighborhoods, and political subdivisions to the extent  
23 practicable and after compliance with the requirements of  
24 Subdivisions (1) through (4).

25 Sec. 34. NO FAVORING OR DISFAVORING OF POLITICAL PARTIES.

26 (a) A redistricting plan may not, when considered on a statewide  
27 basis, unfairly favor or disfavor any political party.

1        (b) For purposes of Subsection (a) of this section, the  
2 determination of whether a redistricting plan has the effect of  
3 unfairly favoring or disfavoring a political party shall be based  
4 on the totality of circumstances, including whether the plan  
5 results in durable partisan bias as determined by scientifically  
6 accepted measures of partisan fairness and whether there are  
7 alternative plans that would have complied with the requirements of  
8 law and resulted in less durable levels of partisan bias.  
9 Notwithstanding this subsection, a redistricting plan may not be  
10 found to be in violation of Subsection (a) of this section because  
11 of application of the criteria provided by Sections 33(b)(1), (2),  
12 (3), and (4) of this article.

13        Sec. 35. FACTORS PROHIBITED FROM CONSIDERATION. In  
14 developing a redistricting plan, the commission may not take into  
15 consideration any of the following factors, except to the extent  
16 necessary to comply with the criteria provided by Sections  
17 33(b)(1), (2), (3), and (4) and Section 34 of this article and to  
18 enable the redistricting plan to be measured against the external  
19 metrics described by Section 51 of this article:

20                (1) the residence of any member of the United States  
21 House of Representatives, the Texas Senate, or the Texas House of  
22 Representatives or a candidate for one of those offices; or

23                (2) the political party affiliation or voting history  
24 of the population of a district.

25                PART 2. PUBLIC NOTICE AND INPUT

26        Sec. 36. USE OF OPEN AND TRANSPARENT PROCESS. The  
27 independent redistricting commission shall hold each of its

1 meetings in public, shall solicit and take into consideration  
2 comments from the public, including proposed maps, throughout the  
3 process of developing a redistricting plan, and shall carry out its  
4 duties in an open and transparent manner that provides for the  
5 widest public dissemination reasonably possible of its proposed and  
6 final redistricting plans.

7       Sec. 37. WEBSITE. (a) The commission shall maintain a  
8 public Internet website that is not affiliated with or maintained  
9 by the office of any elected official and that includes the  
10 following features:

11               (1) general information on the commission, its role in  
12 the redistricting process, and its members, including contact  
13 information;

14               (2) an updated schedule of commission hearings and  
15 activities, including deadlines for the submission of comments;

16               (3) all preliminary redistricting plans developed by  
17 the commission under Part 3 of this subchapter, each final  
18 redistricting plan developed under Part 4 of this subchapter, and  
19 the written evaluation under Part 5 of this subchapter;

20               (4) all comments received from the public on the  
21 commission's activities, including any proposed maps submitted  
22 under Section 36 of this article;

23               (5) livestreaming of commission hearings and an  
24 archive of previous meetings, including any documents considered at  
25 any meeting, which the commission shall post not later than 24  
26 hours after the conclusion of the meeting;

27               (6) access in an easily usable format to the

1 demographic and other data used by the commission to develop and  
2 analyze the proposed redistricting plans, together with access to  
3 any software used to draw maps of proposed districts and any reports  
4 analyzing and evaluating any redistricting maps;

5 (7) a method by which members of the public may submit  
6 comments and proposed maps directly to the commission;

7 (8) all records of the commission, including all  
8 communications to or from members, employees, and contractors  
9 regarding the work of the commission;

10 (9) a list of all contractors receiving payment from  
11 the commission, together with the annual disclosures submitted by  
12 the contractors under Section 12 of this article; and

13 (10) a list of the names of all individuals who  
14 submitted applications to serve on the commission, together with  
15 the applications submitted by individuals included in any selection  
16 pool, except that the commission may redact from applications any  
17 financial or other personally sensitive information.

18 (b) The commission shall ensure that all information posted  
19 and maintained on the website under this section, including  
20 information and proposed maps submitted by the public, be  
21 maintained in an easily searchable format.

22 (c) The commission shall ensure that the website under this  
23 section is operational, in at least a preliminary format, not later  
24 than January 1 of the year ending in the numeral one.

25 Sec. 38. PUBLIC COMMENT PERIOD. The commission shall  
26 solicit, accept, and consider comments from the public with respect  
27 to its duties, activities, and procedures at any time during the

1 period:

2 (1) beginning January 1 of the year ending in the  
3 numeral one; and

4 (2) ending seven days before the date of the meeting at  
5 which the commission votes on approving the final redistricting  
6 plans for enactment into law under Section 48 of this article.

7 Sec. 39. MEETINGS AND HEARINGS IN VARIOUS GEOGRAPHIC  
8 LOCATIONS. To the greatest extent practicable, the commission  
9 shall hold its meetings and hearings in various geographic regions  
10 and locations throughout this state.

11 Sec. 40. MULTIPLE LANGUAGE REQUIREMENTS FOR ALL NOTICES.  
12 The commission shall make each notice that is required to be posted  
13 and published under this subchapter available in any language in  
14 which this state, or any jurisdiction in this state, is required to  
15 provide election materials under Section 203, Voting Rights Act of  
16 1965 (52 U.S.C. Section 10503).

17 PART 3. DEVELOPMENT AND PUBLICATION OF PRELIMINARY REDISTRICTING  
18 PLAN

19 Sec. 41. PRELIMINARY PLAN. Before developing and  
20 publishing a final redistricting plan under Part 4 of this  
21 subchapter, the commission shall develop and publish a preliminary  
22 version of the plan.

23 Sec. 42. HEARINGS AND COMMENT BEFORE DEVELOPMENT. (a)  
24 Before developing a preliminary redistricting plan under this part,  
25 the commission shall hold at least three public hearings at which  
26 members of the public may provide input and comments regarding the  
27 potential contents of redistricting plans for this state and the

1 process by which the commission will develop each preliminary plan  
2 under this part.

3 (b) At least 14 days before the date of each hearing held  
4 under this section, the commission shall post notices of the  
5 hearing on the website maintained under Section 37 of this article  
6 and shall provide for the publication of notices in newspapers of  
7 general circulation throughout this state. Each notice must specify  
8 the date, time, and location of the hearing.

9 (c) Any member of the public may submit maps or portions of  
10 maps for consideration by the commission. Each map shall be made  
11 publicly available on the commission's Internet website and open to  
12 comment as provided by Section 37(a) of this article.

13 Sec. 43. PUBLICATION OF PRELIMINARY PLAN. (a) The  
14 commission shall post each preliminary redistricting plan  
15 developed under this part, together with a report that includes the  
16 commission's responses to any public comments received under  
17 Section 38 of this article, on the website maintained under Section  
18 37 of this article and shall provide for the publication of each  
19 plan in newspapers of general circulation throughout this state.

20 (b) At least 14 days before the date the commission posts  
21 and publishes the preliminary plans under this section, the  
22 commission shall notify the public through the website maintained  
23 under Section 37 of this article, as well as through publication of  
24 notice in newspapers of general circulation throughout this state,  
25 of the pending publication of the plans.

26 Sec. 44. PUBLIC COMMENT AFTER PUBLICATION. The commission  
27 shall accept and consider comments from the public, including



1 through the website maintained under Section 37 of this article,  
2 with respect to the preliminary redistricting plan published under  
3 Section 43 of this article, including proposed revisions to maps,  
4 for at least 30 days after the date on which the plan is published.

5 Sec. 45. HEARINGS AFTER PUBLICATION. (a) After posting and  
6 publishing the preliminary redistricting plans under Section 43 of  
7 this article, the commission shall hold at least three public  
8 hearings in different geographic areas of this state at which  
9 members of the public may provide input and comments regarding each  
10 preliminary plan.

11 (b) At least 14 days before the date of each hearing held  
12 under this section, the commission shall post notices of the  
13 hearing on the website maintained under Section 37 of this article  
14 and shall provide for the publication of notices in newspapers of  
15 general circulation throughout this state. Each notice must  
16 specify the date, time, and location of the hearing.

17 Sec. 46. MULTIPLE PRELIMINARY PLANS. At the option of the  
18 commission, after developing and publishing preliminary  
19 redistricting plans under this part, the commission may develop and  
20 publish subsequent preliminary redistricting plans. The process  
21 for the development and publication of each subsequent plan must  
22 meet the requirements of this part for the development and  
23 publication of the first preliminary redistricting plan.

24 PART 4. PROCESS FOR ENACTMENT OF FINAL REDISTRICTING PLAN

25 Sec. 47. FINAL PLAN. After taking into consideration  
26 comments from the public on any preliminary redistricting plan  
27 developed and published under Part 3 of this subchapter, the

1 commission shall develop and publish final redistricting plans.

2 Sec. 48. MEETING; FINAL VOTE. Not later than the deadline  
3 provided by Section 52 of this article, the commission shall hold a  
4 public hearing at which the members of the commission shall vote on  
5 approving each final redistricting plan for enactment into law.

6 Sec. 49. PUBLICATION OF PLAN AND MATERIALS. At least 14  
7 days before the date of the meeting under Section 48 of this  
8 article, the commission shall provide the following information to  
9 the public through the website maintained under Section 37 of this  
10 article, as well as through newspapers of general circulation  
11 throughout this state:

12 (1) each final redistricting plan, including all  
13 relevant maps;

14 (2) a report by the commission to accompany each plan  
15 that provides the background for the plan and the commission's  
16 reasons for selecting the plan as the final redistricting plan,  
17 including responses to the public comments received on any  
18 preliminary redistricting plan developed and published under Part 3  
19 of this subchapter; and

20 (3) any dissenting or additional views with respect to  
21 each plan by individual members of the commission.

22 Sec. 50. ENACTMENT. A final redistricting plan developed  
23 and published under this part becomes law on the 45th day after:

24 (1) the final plan is approved by a majority of the  
25 whole membership of the commission; and

26 (2) at least one commission member from each category  
27 of the selection pool approves the final plan.

1        PART 5. WRITTEN EVALUATION OF PLAN AGAINST EXTERNAL METRICS

2        Sec. 51. WRITTEN EVALUATION. The commission shall include  
3 with each redistricting plan developed and published under this  
4 subchapter a written evaluation that measures each plan against  
5 external metrics that cover the criteria provided by Section 33 of  
6 this article, including the impact of the plan on the ability of  
7 communities of color to elect candidates of choice, measures of  
8 partisan fairness using multiple accepted methodologies, and the  
9 degree to which the plan preserves or divides communities of  
10 interest.

11                    PART 6. TIMING

12        Sec. 52. PERIOD FOR DEVELOPMENT OF PLAN. The commission may  
13 begin its work on a redistricting plan immediately on receipt of  
14 relevant population information from the United States Census  
15 Bureau. The commission shall approve each final redistricting plan  
16 each year ending in the numeral one on or before the later of:

17                    (1) eight months after the date on which this state  
18 receives the state apportionment notice; or

19                    (2) October 1.

20                    SUBCHAPTER E. ESTABLISHMENT OF RELATED ENTITIES

21                    PART 1. NONPARTISAN LEGISLATIVE AGENCY

22        Sec. 53. ESTABLISHMENT. The legislature by general law  
23 shall establish a nonpartisan agency in the legislative branch of  
24 state government to appoint the members of the commission as  
25 provided by Subchapter B of this article.

26        Sec. 54. NONPARTISANSHIP. For purposes of this part, an  
27 agency shall be considered to be nonpartisan if under law the

1 agency:

2 (1) is required to provide services on a nonpartisan  
3 basis;

4 (2) is required to maintain impartiality; and

5 (3) is prohibited from advocating for the adoption or  
6 rejection of any legislative proposal.

7 Sec. 55. TRAINING OF COMMISSION MEMBERS. Not later than  
8 January 15 of a year ending in the numeral one, the nonpartisan  
9 agency shall provide commission members with initial training on  
10 their obligations, including obligations under the Voting Rights  
11 Act of 1965 (52 U.S.C. Section 10301 et seq.) and other applicable  
12 laws.

13 Sec. 56. RULES. The nonpartisan agency shall adopt and  
14 publish rules, after notice and opportunity for comment,  
15 establishing the procedures that the agency will follow in  
16 fulfilling its duties under this article, including the procedures  
17 to be used in vetting the qualifications and political affiliation  
18 of applicants and in creating the selection pools, the randomized  
19 process to be used in selecting the initial commission members, and  
20 the rules the agency will apply to ensure that the agency carries  
21 out its duties under this article in a maximally transparent,  
22 publicly accessible, and impartial manner.

23 Sec. 57. DESIGNATION OF EXISTING AGENCY. The legislature  
24 by general law may designate an existing agency in the legislative  
25 branch of government to appoint the members of the commission under  
26 this article if the agency meets the requirements for  
27 nonpartisanship under this part.

1       Sec. 58. TERMINATION OF SPECIALLY ESTABLISHED AGENCY. If  
2 the legislature does not designate an existing agency under Section  
3 57 of this article but instead establishes a new agency to serve as  
4 the nonpartisan agency under this subchapter, the new agency shall  
5 terminate on the enactment into law of all redistricting plans.

6       Sec. 59. PRESERVATION OF RECORDS. The legislature shall  
7 ensure that the records of the nonpartisan agency are retained in an  
8 appropriate state archive in a manner that enables the state to  
9 respond to any civil action brought with respect to congressional  
10 redistricting in the state.

11       Sec. 60. DEADLINE. The legislature shall meet the  
12 requirements of this part not later than October 15 of each year  
13 ending in the numeral nine.

14               PART 2. SELECT COMMITTEE ON REDISTRICTING

15       Sec. 61. SELECT COMMITTEE. The legislature shall appoint a  
16 select committee on redistricting to approve or disapprove a  
17 selection pool under Subchapter C of this article.

18       Sec. 62. APPOINTMENT. The select committee consists of the  
19 following four members:

20               (1) one member of the senate appointed by the most  
21 senior member of the senate who belongs to the political party with  
22 the most members in the senate;

23               (2) one member of the senate appointed by the most  
24 senior member of the senate who belongs to the political party with  
25 the second greatest number of members in the senate;

26               (3) one member of the house of representatives  
27 appointed by the most senior member of the house who belongs to the

1 political party with the most members in the house; and

2 (4) one member of the house of representatives  
3 appointed by the most senior member of the house who belongs to the  
4 political party with the second greatest number of members in the  
5 house.

6 Sec. 63. DEADLINE. The legislature shall meet the  
7 requirements of this part not later than January 15 of each year  
8 ending in the numeral zero.

9 SECTION 4. Section 28, Article III, Texas Constitution, is  
10 repealed.

11 SECTION 5. The following temporary provision is added to  
12 the Texas Constitution:

13 TEMPORARY PROVISION. (a) This temporary provision applies  
14 to the constitutional amendment proposed by the 89th Legislature,  
15 Regular Session, 2025, establishing an independent redistricting  
16 commission to establish districts for the election of the members  
17 of the United States House of Representatives elected from this  
18 state, the Texas Senate, and the Texas House of Representatives.

19 (b) On January 1, 2029:

20 (1) the amendments to Sections 7a(e) and (i), Article  
21 V, of this constitution take effect;

22 (2) the repeal of Section 28, Article III, of this  
23 constitution takes effect; and

24 (3) Section 28a, Article III, and Article XVIII of  
25 this constitution take effect.

26 (c) This temporary provision expires January 1, 2030.

27 SECTION 6. This proposed constitutional amendment shall be

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1 submitted to the voters at an election to be held November 4, 2025.  
2 The ballot shall be printed to permit voting for or against the  
3 proposition: "The constitutional amendment establishing an  
4 independent redistricting commission to establish districts for  
5 the election of the members of the United States House of  
6 Representatives elected from this state, the Texas Senate, and the  
7 Texas House of Representatives."