

By: Menéndez, et al.

S.B. No. 145

A BILL TO BE ENTITLED

AN ACT

1  
2 relating to early voting by mail by any qualified voter and to the  
3 repeal of certain criminal offenses concerning the solicitation and  
4 distribution of an application to vote by mail.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

6 SECTION 1. Section 13.002(e), Election Code, is amended to  
7 read as follows:

8 (e) Notwithstanding Section 82.005, a [A] person who is  
9 certified for participation in the address confidentiality program  
10 administered by the attorney general under Subchapter B, Chapter  
11 58, Code of Criminal Procedure, is not eligible for early voting by  
12 mail [~~under Section 82.007~~] unless the person submits an  
13 application under this section by personal delivery. The secretary  
14 of state may adopt rules to implement this subsection.

15 SECTION 2. Section 82.005, Election Code, is amended to  
16 read as follows:

17 Sec. 82.005. ELIGIBILITY FOR EARLY VOTING [~~BY PERSONAL~~  
18 ~~APPEARANCE~~]. Any qualified voter is eligible for early voting by  
19 mail or personal appearance.

20 SECTION 3. Section 82.007, Election Code, is amended to  
21 read as follows:

22 Sec. 82.007. PARTICIPATION IN ADDRESS CONFIDENTIALITY  
23 PROGRAM. Notwithstanding Section 82.005, a [A] qualified voter  
24 who, [~~is eligible for early voting by mail if:~~

1           ~~[(1) the voter submitted a registration application by~~  
2 ~~personal delivery as required by Section 13.002(e), and~~

3           ~~[(2)]~~ at the time the voter's early voting ballot  
4 application is submitted, ~~[the voter]~~ is certified for  
5 participation in the address confidentiality program administered  
6 by the attorney general under Subchapter B, Chapter 58, Code of  
7 Criminal Procedure, is eligible for early voting by mail only if the  
8 voter submitted a registration application by personal delivery as  
9 required by Section 13.002(e).

10           SECTION 4. Section 84.001(a), Election Code, is amended to  
11 read as follows:

12           (a) To be entitled to vote an early voting ballot by mail, a  
13 person ~~[who is eligible for early voting]~~ must make an application  
14 for an early voting ballot to be voted by mail as provided by this  
15 title.

16           SECTION 5. Section 84.002(a), Election Code, is amended to  
17 read as follows:

18           (a) An early voting ballot application must include:

19                   (1) the applicant's name and the address at which the  
20 applicant is registered to vote;

21                   (1-a) the following information:

22                           (A) the number of the applicant's driver's  
23 license, election identification certificate, or personal  
24 identification card issued by the Department of Public Safety;

25                           (B) if the applicant has not been issued a number  
26 described by Paragraph (A), the last four digits of the applicant's  
27 social security number; or

1 (C) a statement by the applicant that the  
2 applicant has not been issued a number described by Paragraph (A) or  
3 (B);

4 (2) for an application for a ballot to be voted by mail  
5 by an applicant who will be absent from the applicant's ~~[on the~~  
6 ~~ground of absence from the]~~ county of residence on election day, the  
7 address outside the applicant's county of residence to which the  
8 ballot is to be mailed;

9 (3) for an application for a ballot to be voted by mail  
10 by an applicant who is 65 years of age or older on election day or  
11 has a sickness or physical condition that requires the applicant to  
12 reside in a hospital or nursing home or other long-term care  
13 facility, in a retirement center, or with a relative ~~[on the ground~~  
14 ~~of age or disability]~~, the address of the hospital, nursing home or  
15 other long-term care facility, or retirement center, or of a person  
16 related to the applicant within the second degree by affinity or the  
17 third degree by consanguinity, as determined under Chapter 573,  
18 Government Code, if the applicant is living at that address and that  
19 address is different from the address at which the applicant is  
20 registered to vote;

21 (4) for an application for a ballot to be voted by mail  
22 by an applicant who is confined ~~[on the ground of confinement]~~ in  
23 jail as described by Section 84.009(a), the address of the jail or  
24 of a person related to the applicant within the degree described by  
25 Subdivision (3);

26 (5) ~~[for an application for a ballot to be voted by~~  
27 ~~mail on any ground,~~] an indication of each election for which the

1 applicant is applying for a ballot; and

2           (6) [~~an indication of the ground of eligibility for~~  
3 ~~early voting; and~~

4           [~~(7)~~] for an application for a ballot to be voted by  
5 mail by an applicant who is civilly committed as a sexually violent  
6 predator under Chapter 841, Health and Safety Code, and ordered as a  
7 condition of civil commitment to reside in a facility operated by or  
8 under contract with the Texas Civil Commitment Office [~~on the~~  
9 ~~ground of involuntary civil commitment~~], the address of the  
10 facility operated by or under contract with the Texas Civil  
11 Commitment Office or of a person related to the applicant within the  
12 degree of consanguinity described by Subdivision (3).

13           SECTION 6. Section 84.009, Election Code, is amended by  
14 amending Subsection (a) and adding Subsection (b) to read as  
15 follows:

16           (a) This section applies only to an applicant who, at the  
17 time the application for a ballot to be voted by mail is submitted,  
18 is confined in jail:

19                   (1) serving a misdemeanor sentence for a term that  
20 ends on or after election day;

21                   (2) pending trial after denial of bail;

22                   (3) without bail pending an appeal of a felony  
23 conviction; or

24                   (4) pending trial or appeal on a bailable offense for  
25 which release on bail before election day is unlikely.

26           (b) On request of the applicant, an application for a ballot  
27 to be voted by mail [~~on the ground of confinement in jail~~] may be

1 submitted to the early voting clerk, at the discretion of the  
2 authority in charge of the jail, by personal delivery by the jail  
3 authority or by a designated subordinate of the authority.

4 SECTION 7. Section 84.011(a), Election Code, is amended to  
5 read as follows:

6 (a) The officially prescribed application form for an early  
7 voting ballot must include:

8 (1) immediately preceding the signature space the  
9 statement: "I certify that the information given in this  
10 application is true, and I understand that giving false information  
11 in this application is a crime.";

12 (2) a statement informing the applicant of the  
13 offenses prescribed by Sections 84.003 and 84.004;

14 (3) spaces for entering an applicant's voter  
15 registration number and county election precinct of registration,  
16 with a statement informing the applicant that failure to furnish  
17 that information does not invalidate the application;

18 (3-a) a space for entering the information required  
19 under Section 84.002(a)(1-a); and

20 (4) on an application for a ballot to be voted by mail:

21 (A) a space for an applicant [~~applying on the~~  
22 ~~ground of absence from the county of residence~~] to indicate whether  
23 the applicant will be absent from the applicant's county of  
24 residence on election day and, if applicable, the date on or after  
25 which the applicant can receive mail at the address outside the  
26 county;

27 (B) a space for indicating the fact that an

1 applicant whose application is signed by a witness cannot make the  
2 applicant's mark and a space for indicating the relationship or  
3 lack of relationship of the witness to the applicant;

4 (C) a space for entering an applicant's telephone  
5 number, with:

6 (i) a statement informing the applicant  
7 that failure to furnish that information does not invalidate the  
8 application; and

9 (ii) a statement prescribed by the  
10 secretary of state explaining the benefits of furnishing that  
11 information, including how that information assists the early  
12 voting clerk;

13 (D) a space or box for an applicant who is 65  
14 years of age or older on election day or has a sickness or physical  
15 condition that requires the applicant to reside in a hospital or  
16 nursing home or other long-term care facility, in a retirement  
17 center, or with a relative, [~~applying on the ground of age or~~  
18 disability] to indicate that the address to which the ballot is to  
19 be mailed is the address of a facility or relative described by  
20 Section 84.002(a)(3), if applicable;

21 (E) a space or box for an applicant who is  
22 confined [~~applying on the ground of confinement]~~ in jail as  
23 described by Section 84.009(a) or who is civilly committed as a  
24 sexually violent predator under Chapter 841, Health and Safety  
25 Code, and ordered as a condition of civil commitment to reside in a  
26 facility operated by or under contract with the Texas Civil  
27 Commitment Office, [~~involuntary civil commitment]~~ to indicate that

1 the address to which the ballot is to be mailed is the address of a  
2 relative described by Section 84.002(a)(4) or (6) [~~(7)~~], if  
3 applicable;

4 (F) a space for an applicant [~~applying on the~~  
5 ~~ground of age or disability~~] to indicate if the application is an  
6 application under Section 86.0015;

7 (G) spaces for entering the signature, printed  
8 name, and residence address of any person assisting the applicant;

9 (H) a statement informing the applicant of the  
10 condition prescribed by Section 81.005; and

11 (I) a statement informing the applicant of the  
12 requirement prescribed by Section 86.003(c).

13 SECTION 8. Sections 86.001(b) and (c), Election Code, are  
14 amended to read as follows:

15 (b) If the application complies with the applicable  
16 requirements prescribed by this title [~~applicant is entitled to~~  
17 ~~vote an early voting ballot by mail~~], the clerk shall provide an  
18 official ballot to the applicant as provided by this chapter.

19 (c) Except as provided by Section 86.008, if the applicant  
20 is not entitled to vote in the election [~~by mail~~], the clerk shall  
21 reject the application, enter on the application "rejected" and the  
22 reason for and date of rejection, and deliver written notice of the  
23 reason for the rejection to the applicant at both the residence  
24 address and mailing address on the application. A ballot may not be  
25 provided to an applicant whose application is rejected.

26 SECTION 9. Section 86.0015(a), Election Code, is amended to  
27 read as follows:

1 (a) This section applies only to an application for a ballot  
2 to be voted by mail that~~+~~

3 ~~[(1) indicates the ground of eligibility is age or~~  
4 ~~disability, and~~

5 ~~[(2)]~~ does not specify the election for which a ballot  
6 is requested or has been marked by the applicant as an application  
7 for more than one election.

8 SECTION 10. Section 86.003(c), Election Code, is amended to  
9 read as follows:

10 (c) The address to which the balloting materials must be  
11 addressed is the address at which the voter is registered to vote,  
12 or the registered mailing address if different, unless the  
13 application to vote early by mail indicates that the voter ~~[ground~~  
14 ~~for voting by mail is]~~:

15 (1) will be absent from the voter's ~~[absence from the]~~  
16 county of residence on election day, in which case the address must  
17 be an address outside the voter's county of residence;

18 (2) is confined ~~[confinement]~~ in jail as described by  
19 Section 84.009(a), in which case the address must be the address of  
20 the jail or of a relative described by Section 84.002(a)(4);

21 (3) is 65 years of age or older on election day or has a  
22 sickness or physical condition that requires the applicant to  
23 reside in a hospital or nursing home or other long-term care  
24 facility, in a retirement center, or with a relative, ~~[age or~~  
25 ~~disability]~~ and ~~[the voter]~~ is living at a hospital, nursing home or  
26 other long-term care facility, or retirement center, or with a  
27 relative described by Section 84.002(a)(3), in which case the

1 address must be the address of that facility or relative; or

2 (4) is civilly committed as a sexually violent  
3 predator under Chapter 841, Health and Safety Code, and ordered as a  
4 condition of civil commitment to reside in a facility operated by or  
5 under contract with the Texas Civil Commitment Office [~~involuntary~~  
6 ~~civil commitment~~], in which case the address must be the address of  
7 the facility or of a relative described by Section 84.002(a)(6)  
8 [~~84.002(a)(7)~~].

9 SECTION 11. Section 86.004(b), Election Code, is amended to  
10 read as follows:

11 (b) For an election to which Section 101.104 applies, the  
12 balloting materials for a voter who indicates on the application  
13 for a ballot to be voted by mail or the federal postcard application  
14 that the voter seeks [~~is eligible~~] to vote early by mail as a  
15 consequence of the voter's being outside the United States shall be  
16 mailed on or before the later of the 45th day before election day or  
17 the seventh calendar day after the date the clerk receives the  
18 application. However, if it is not possible to mail the ballots by  
19 the deadline of the 45th day before election day, the clerk shall  
20 notify the secretary of state within 24 hours of knowing that the  
21 deadline will not be met. The secretary of state shall monitor the  
22 situation and advise the clerk, who shall mail the ballots as soon  
23 as possible in accordance with the secretary of state's guidelines.

24 SECTION 12. Section 87.041(b), Election Code, is amended to  
25 read as follows:

26 (b) A ballot may be accepted only if:

27 (1) the carrier envelope certificate is properly

1 executed;

2 (2) neither the voter's signature on the ballot  
3 application nor the signature on the carrier envelope certificate  
4 is determined to have been executed by a person other than the  
5 voter, unless signed by a witness;

6 (3) ~~[the voter's ballot application states a legal  
7 ground for early voting by mail;~~

8 ~~[(4)]~~ the voter is registered to vote, if registration  
9 is required by law;

10 (4) ~~[(5) the address to which the ballot was mailed  
11 to the voter, as indicated by the application, was outside the  
12 voter's county of residence, if the ground for early voting is  
13 absence from the county of residence;~~

14 ~~[(6)]~~ for a voter to whom a statement of residence form  
15 was required to be sent under Section 86.002(a), the statement of  
16 residence is returned in the carrier envelope and indicates that  
17 the voter satisfies the residence requirements prescribed by  
18 Section 63.0011;

19 (5) ~~[(7)]~~ the address to which the ballot was mailed  
20 to the voter is an address ~~[that is otherwise]~~ required by Sections  
21 84.002 and 86.003; and

22 (6) ~~[(8)]~~ the information required under Section  
23 86.002(g) provided by the voter identifies the same voter  
24 identified on the voter's application for voter registration under  
25 Section 13.002(c)(8).

26 SECTION 13. Section 102.001(a), Election Code, is amended  
27 to read as follows:

1           (a) A qualified voter is eligible to vote a late ballot as  
2 provided by this chapter if the voter has a sickness or physical  
3 condition [~~described by Section 82.002~~] that prevents the voter  
4 from appearing at the polling place on election day without a  
5 likelihood of needing personal assistance or of injuring the  
6 voter's health and originates on or after the day before the last  
7 day for submitting an application for a ballot to be voted by mail.

8           SECTION 14. The following provisions of the Election Code  
9 are repealed:

- 10           (1) Section 82.001;
- 11           (2) Section 82.002;
- 12           (3) Section 82.003;
- 13           (4) Section 82.004;
- 14           (5) Section 82.008;
- 15           (6) Sections 84.002(b) and (c);
- 16           (7) Section 84.0111;
- 17           (8) Section 112.002(b);
- 18           (9) Section 276.016; and
- 19           (10) Section 276.017.

20           SECTION 15. The changes in law made by this Act apply only  
21 to an election ordered on or after September 1, 2025.

22           SECTION 16. This Act takes effect September 1, 2025.