By: Sparks S.B. No. 881

## A BILL TO BE ENTITLED

AN ACT

2	relating to the issuance by the Texas Medical Board of certain
3	licenses to practice medicine and the authority of an insured to
4	select certain license holders under the insured's health policy;
5	requiring an occupational license; authorizing fees.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 7 ARTICLE 1. SHORT TITLE
- 8 SECTION 1.001. This Act shall be known as the Decreasing 9 Occupational Certification Timelines, Obstacles, and Regulations
- 10 (DOCTOR) Act.

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- 11 ARTICLE 2. FOREIGN LICENSE HOLDERS
- 12 SECTION 2.001. Subchapter C, Chapter 155, Occupations Code,
- 13 is amended by adding Section 155.1015 to read as follows:
- Sec. 155.1015. ISSUANCE OF PROVISIONAL LICENSE TO
- 15 CERTAIN FOREIGN MEDICAL LICENSE HOLDERS WITH OFFERS OF
- 16 EMPLOYMENT. (a) Upon receiving an application, the board shall
- 17 issue a provisional license to practice medicine to an applicant
- 18 who:
- 19 (1) has been granted a degree of doctor of medicine or
- 20 <u>a substantially similar degree by a program of medical education</u>
- 21 that meets eligibility requirements for the applicant to apply for
- 22 certification by the Educational Commission for Foreign Medical
- 23 Graduates;
- 24 (2) has been licensed in good standing to practice

- 1 medicine in another country in the five years preceding application
- 2 under this section and is not the subject of any pending
- 3 disciplinary action before the licensing body;
- 4 (3) either:
- 5 (A) has completed a residency or substantially
- 6 similar postgraduate medical training required by the applicant's
- 7 country of licensure and has practiced medicine as a licensed
- 8 physician in that country for at least five years after the
- 9 completion of the required postgraduate medical training; or
- 10 (B) if the applicant's country of licensure does
- 11 not require postgraduate medical training, has practiced as a
- 12 medical professional performing the duties of a physician in that
- 13 country for at least five years and has practiced medicine as a
- 14 licensed physician in that country for at least 10 years after
- 15 completing medical school;
- 16 (4) satisfies the examination requirements of Section
- 17 155.051;
- 18 (5) has proficiency in the English language;
- 19 (6) is authorized under federal law to work in the
- 20 United States; and
- 21 (7) has been offered employment in this state as a
- 22 physician by a person who provides health care services in the
- 23 normal course of business, including a health system, hospital,
- 24 hospital-based facility, freestanding emergency facility, or
- 25 urgent care clinic.
- 26 (b) A provisional license issued under this section expires
- 27 on the earlier of:

- 1 (1) the date the board issues the provisional license
- 2 holder a license under this subtitle or denies the provisional
- 3 license holder's application for a license under Subsection (c); or
- 4 (2) the third anniversary of the date the provisional
- 5 license was issued.
- 6 (c) Upon receiving an application, the board shall issue a
- 7 <u>license under this subtitle to the holder of a provisional license</u>
- 8 under this section if the provisional license holder:
- 9 (1) will have practiced under the provisional license
- 10 for at least three years at the time the license will be issued; and
- 11 (2) has not been and is not currently subject to board
- 12 investigation or discipline for conduct that occurred while holding
- 13 the provisional license.
- 14 ARTICLE 3. MILITARY VETERANS
- SECTION 3.001. Subchapter C, Chapter 155, Occupations Code,
- 16 is amended by adding Section 155.108 to read as follows:
- 17 Sec. 155.108. LICENSE FOR MILITARY VETERAN TO PRACTICE IN
- 18 CERTAIN AREAS. (a) In this section, "active duty" and "armed
- 19 forces of the United States" have the meanings assigned by Section
- 20 55.001.
- 21 (b) The board shall issue a medical license to practice
- 22 medicine to an applicant who:
- (1) is licensed in good standing as a physician in
- 24 <u>another state;</u>
- 25 (2) is a veteran of the armed forces of the United
- 26 States who retired from or otherwise left military service not more
- 27 than three years before the application date for a license under

1	this section;
2	(3) was, at the time of retiring from or leaving
3	<pre>military service:</pre>
4	(A) serving on active duty in this state; and
5	(B) authorized as a physician to treat persons
6	enlisted in the armed forces of the United States or veterans; and
7	(4) has passed the Texas medical jurisprudence
8	<pre>examination.</pre>
9	(c) The board may not issue a license under this section to
10	an applicant who:
11	(1) was discharged or separated from the armed forces
12	of the United States:
13	(A) on the basis of substandard conduct; or
14	(B) for any act of misconduct or moral or
15	<pre>professional dereliction;</pre>
16	(2) holds a medical license or a license to prescribe,
17	dispense, administer, supply, or sell a controlled substance that:
18	(A) is currently under active investigation; or
19	(B) is or was subject to a disciplinary order or
20	action or to denial by another jurisdiction; or
21	(3) has been convicted of, is on deferred adjudication
22	community supervision or deferred disposition for, or is under
23	active investigation for the commission of:
24	(A) a felony; or
25	(B) a misdemeanor involving moral turpitude.
26	ARTICLE 4. PHYSICIAN GRADUATES
27	SECTION 4.001. Chapter 155, Occupations Code, is amended by

- 1 adding Subchapter E to read as follows:
- 2 <u>SUBCHAPTER E. PHYSICIAN GRADUATE</u>
- 3 Sec. 155.201. DEFINITIONS. In this subchapter:
- 4 (1) "Physician graduate" means an individual issued a
- 5 limited license under this subchapter to practice medicine under a
- 6 supervising practice agreement with a sponsoring physician.
- 7 (2) "Sponsoring physician" means a physician who
- 8 enters into a supervising practice agreement with a physician
- 9 graduate.
- 10 (3) "Supervising practice agreement" means an
- 11 agreement between a sponsoring physician and a physician graduate
- 12 regarding the supervision by the sponsoring physician of the
- 13 physician graduate's practice of medicine.
- 14 Sec. 155.202. RULES. The board shall adopt rules in
- 15 accordance with this subchapter relating to the licensing and
- 16 regulation of physician graduates, including rules relating to:
- 17 (1) procedures and fees for the issuance, term, and
- 18 renewal of a license under this subchapter, including continuing
- 19 medical education requirements for renewal of the license;
- 20 (2) practices and requirements for the supervision of
- 21 physician graduates; and
- 22 (3) any other matter necessary to ensure protection of
- 23 the public, including disciplinary procedures.
- 24 Sec. 155.203. LICENSE ISSUANCE. Upon receiving an
- 25 application, the board shall issue a limited license to practice
- 26 <u>medicine under this subchapter to an applicant who:</u>
- 27 (1) is a resident of this state and is:

1	(A) a United States citizen or a legal permanent
2	resident; or
3	(B) otherwise authorized under federal law to
4	work in the United States;
5	(2) has proficiency in the English language;
6	(3) has graduated:
7	(A) in the two years preceding the date that the
8	applicant initially applies for a physician graduate license, from:
9	(i) a board-recognized accredited medical
10	school or osteopathic medical school in the United States or
11	Canada; or
12	(ii) a medical school located outside of
13	the United States and Canada that is recognized by the board as
14	acceptable; or
15	(B) if the applicant is licensed in good standing
16	to practice medicine in another country, from a medical school
17	located outside of the United States and Canada that is recognized
18	by the board as acceptable;
19	(4) has passed the first and second components of the
20	United States Medical Licensing Examination or equivalent
21	components of another board-approved licensing examination
22	described by Section 155.0511;
23	(5) is not enrolled in a board-approved postgraduate
24	residency program;
25	(6) has not been and is not currently the subject of
26	disciplinary action by the board or the medical licensing authority
27	of any other jurisdiction; and

- 1 (7) meets any other requirement prescribed by board
- 2 <u>rule.</u>
- 3 Sec. 155.204. FEES. The amount of a fee for the issuance or
- 4 renewal of a license under this subchapter may not exceed the amount
- 5 of a fee for the issuance or renewal of a physician assistant
- 6 license under Chapter 204.
- 7 Sec. 155.205. SPONSORING PHYSICIAN. (a) A physician is
- 8 eligible to enter into a supervising practice agreement as a
- 9 sponsoring physician if the physician:
- 10 (1) holds a full and unrestricted license to practice
- 11 medicine issued under this subtitle;
- 12 (2) has not been and is not currently the subject of
- 13 disciplinary action by the board or the medical licensing authority
- 14 of any other jurisdiction;
- 15 (3) is certified by:
- 16 (A) a medical specialty member board of the
- 17 American Board of Medical Specialties;
- 18 (B) a medical specialty member board of the
- 19 American Osteopathic Association Bureau of Osteopathic
- 20 Specialists;
- (C) the American Board of Oral and Maxillofacial
- 22 Surgery; or
- (D) any other medical specialty member board
- 24 recognized by the Texas Medical Board; and
- 25 (4) practices medicine in the specialty for which the
- 26 physician is certified under Subdivision (3).
- 27 (b) A sponsoring physician who enters into a supervising

- 1 practice agreement with a physician graduate shall comply with all
- 2 board rules related to the supervision of physician graduates.
- 3 (c) The board by rule shall establish the maximum number of
- 4 physician graduates that a sponsoring physician may supervise under
- 5 supervising practice agreements.
- 6 Sec. 155.206. SUPERVISING PRACTICE AGREEMENT REQUIRED.
- 7 (a) A physician graduate shall enter into a supervising practice
- 8 <u>agreement with a sponsoring physician.</u>
- 9 <u>(b) A physician graduate who has not entered into a</u>
- 10 supervising practice agreement may not practice or attempt to
- 11 practice medicine.
- 12 <u>(c)</u> A physician graduate who enters into a supervising
- 13 practice agreement may practice under the delegation and
- 14 supervision of another physician if:
- 15 (1) the sponsoring physician authorizes the practice
- 16 of the physician graduate under the delegation and supervision of
- 17 the other physician in a written document that identifies the other
- 18 physician by name; and
- 19 (2) the other physician is:
- 20 (A) part of the sponsoring physician's physician
- 21 group or facility; and
- (B) certified in the same specialty as the
- 23 sponsoring physician by:
- (i) a medical specialty member board of the
- 25 American Board of Medical Specialties;
- (ii) a medical specialty member board of
- 27 the American Osteopathic Association Bureau of Osteopathic

- 1 Specialists;
- 2 <u>(iii) the American Board of Oral and</u>
- 3 Maxillofacial Surgery; or
- 4 (iv) any other medical specialty member
- 5 board recognized by the Texas Medical Board.
- 6 (d) The physician profile under Section 154.006 of a
- 7 sponsoring physician or physician graduate must indicate in the
- 8 manner prescribed by board rule that the sponsoring physician or
- 9 physician graduate has entered into a supervising practice
- 10 agreement.
- 11 Sec. 155.207. LIMITED PRACTICE BY LICENSE HOLDER. (a) A
- 12 physician graduate may provide only medical services in the
- 13 specialty in which the physician graduate's sponsoring physician is
- 14 certified as described by Section 155.205(a)(3) under supervision
- 15 in accordance with a supervising practice agreement.
- 16 (b) Before a license holder under this subchapter provides a
- 17 treatment, consultation, or other medical service, the license
- 18 holder must disclose to the patient:
- 19 (1) that the license holder is a physician graduate;
- 20 and
- 21 (2) that the license holder has not completed any
- 22 formal specialized postgraduate or resident training.
- Sec. 155.208. LIABILITY OF SUPERVISING PHYSICIAN. A
- 24 sponsoring physician who enters into a supervising practice
- 25 agreement with a physician graduate retains legal responsibility
- 26 for a physician graduate's patient care activities, including the
- 27 provision of care and treatment to a patient in a health care

- 1 facility.
- 2 Sec. 155.209. IDENTIFICATION REQUIREMENTS; USE OF TITLE.
- 3 (a) The holder of a license issued under this subchapter shall at
- 4 all times while practicing as a physician graduate display a
- 5 personal identification document identifying the license holder as
- 6 a physician graduate.
- 7 (b) A physician graduate may use the following titles or
- 8 abbreviations:
- 9 (1) "doctor"; or
- 10 (2) "Dr." or "doc."
- 11 Sec. 155.210. STATUS OF PHYSICIAN GRADUATE. A physician
- 12 graduate license holder is considered a general practitioner for
- 13 purposes of regulations of the federal Centers for Medicare and
- 14 Medicaid Services.
- 15 Sec. 155.211. LICENSE RENEWAL. The board may not renew a
- 16 license issued under this subchapter unless:
- 17 (1) the board verifies that the license holder has
- 18 practiced in accordance with this subchapter under a supervising
- 19 practice agreement with a sponsoring physician in the license term
- 20 preceding the application for renewal; and
- 21 (2) the license holder satisfies the continuing
- 22 medical education requirements established by board rule.
- Sec. 155.212. DENIAL, SUSPENSION, OR REVOCATION OF LICENSE.
- 24 The board may deny an application for licensure or suspend or revoke
- 25 a license issued under this subchapter:
- 26 (1) for any ground provided by Chapter 164 or board
- 27 rule; and

- 1 (2) in the manner provided by Chapter 164 and board
- 2 rule.
- 3 SECTION 4.002. Section 1451.001, Insurance Code, is amended
- 4 by adding Subdivision (16-a) to read as follows:
- 5 (16-a) "Physician graduate" has the meaning assigned
- 6 by Section 155.201, Occupations Code.
- 7 SECTION 4.003. Subchapter C, Chapter 1451, Insurance Code,
- 8 is amended by adding Section 1451.129 to read as follows:
- 9 Sec. 1451.129. SELECTION OF PHYSICIAN GRADUATE. An insured
- 10 may select a physician graduate to provide the services scheduled
- 11 in the health insurance policy that are within the scope of the
- 12 physician graduate's license under Subchapter E, Chapter 155,
- 13 Occupations Code.
- 14 SECTION 4.004. Section 1451.129, Insurance Code, as added
- 15 by this Act, applies only to a health insurance policy that is
- 16 delivered, issued for delivery, or renewed on or after January 1,
- 17 2026.
- 18 ARTICLE 5. RULEMAKING
- 19 SECTION 5.001. (a) Not later than January 1, 2026, the
- 20 Texas Medical Board shall adopt rules as necessary to implement the
- 21 following provisions of the Occupations Code, as added by this Act:
- 22 (1) Sections 155.1015 and 155.108; and
- 23 (2) Subchapter E, Chapter 155.
- (b) In adopting rules under Subsection (a) of
- 25 this section, the Texas Medical Board shall develop a process to
- 26 create a "whitelist" of countries whose licensure requirements
- 27 include residency or a substantially similar postgraduate medical

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- 1 training under Section 155.1015(a)(3)(A), Occupations Code, as
- 2 added by this Act. The process must include a review by the Texas
- 3 Medical Board of at least 10 countries per year for inclusion on the
- 4 whitelist, and if after the review a country is not included, the
- 5 Texas Medical Board must identify, with specificity, the aspects of
- 6 the country's requirements that caused the country to not be
- 7 included.
- 8 ARTICLE 6. EFFECTIVE DATE
- 9 SECTION 6.001. This Act takes effect September 1, 2025.