By: Hughes, Nichols S.B. No. 1443

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the continuation and operation of a health care
3	provider participation district created by certain local
4	governments to administer a health care provider participation
5	program.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
7	SECTION 1. Subtitle D, Title 4, Health and Safety Code, is
8	amended by adding Chapter 300C to read as follows:
9	CHAPTER 300C. HEALTH CARE PROVIDER PARTICIPATION DISTRICTS CREATED
10	BY CERTAIN LOCAL GOVERNMENTS
11	SUBCHAPTER A. GENERAL PROVISIONS
12	Sec. 300C.0001. PURPOSE. The purpose of this chapter is to
13	authorize a health care provider participation district created by
14	certain local governments to administer a health care provider
15	participation program to provide additional compensation to
16	certain hospitals in the district by collecting mandatory payments
17	from each of those hospitals in the district to be used to provide
18	the nonfederal share of a Medicaid supplemental payment program and
19	for other purposes as authorized under this chapter.
20	Sec. 300C.0002. DEFINITIONS. In this chapter:
21	(1) "Board" means the board of directors of a
22	district.
23	(2) "Director" means a member of the board.
24	(3) "District" means a health care provider

- 1 participation district created under Chapter 300A and operating
- 2 under this chapter.
- 3 (4) "Institutional health care provider" means a
- 4 nonpublic hospital that provides inpatient hospital services.
- 5 (5) "Local government" means a hospital district,
- 6 county, or municipality to which this chapter applies.
- 7 (6) "Paying hospital" means an institutional health
- 8 care provider required to make a mandatory payment under this
- 9 chapter.
- 10 <u>(7) "Program" means a health care provider</u>
- 11 participation program authorized by this chapter.
- Sec. 300C.0003. APPLICABILITY. This chapter applies only
- 13 to a local government that jointly created a health care provider
- 14 participation district by concurrent order under Chapter 300A and
- 15 <u>is:</u>
- 16 (1) a county with a population of more than 80,000 and
- 17 <u>less than 90,000 that borders the Trinity River;</u>
- 18 (2) a county with a population of more than 45,000 and
- 19 less than 55,000 that borders Oklahoma; or
- 20 (3) a hospital district located in a county that has a
- 21 population of more than 30,000 and contains a portion of Jim Chapman
- 22 <u>Lake.</u>
- 23 <u>SUBCHAPTER B. OPERATION AND DISSOLUTION OF DISTRICT</u>
- Sec. 300C.0021. OPERATION. (a) A health care provider
- 25 participation district created under Chapter 300A may operate under
- 26 and be governed by the provisions of this chapter instead of Chapter
- 27 300A if:

- 1 (1) each local government that jointly created the
- 2 district adopts a concurrent order authorizing the district to
- 3 operate under and be governed by the provisions of this chapter; and
- 4 (2) the district's board ratifies the concurrent order
- 5 adopted by each participating local government.
- 6 (b) A concurrent order authorizing a district to operate
- 7 <u>under this chapter must:</u>
- 8 <u>(1) be approved by the governing body of each</u>
- 9 participating local government;
- 10 (2) contain provisions that are identical to the
- 11 provisions of the concurrent order adopted by each other
- 12 participating local government;
- 13 (3) affirm that the district's territory is the area
- 14 contained within the boundaries of each participating local
- 15 government; and
- 16 (4) provide that the district begins to operate under
- 17 this chapter immediately on the expiration of the district's
- 18 authority to administer and operate a program under Chapter 300A.
- 19 Sec. 300C.0022. POWERS. (a) A district may authorize and
- 20 administer a health care provider participation program in
- 21 <u>accordance with this chapter.</u>
- 22 (b) Notwithstanding Section 300A.0155, a district that
- 23 complies with the provisions of this chapter may administer and
- 24 operate a health care provider participation program under this
- 25 chapter after its authority to administer and operate a program
- 26 under Chapter 300A has expired.
- Sec. 300C.0023. BOARD OF DIRECTORS. (a) If three or more

- 1 local governments adopt concurrent orders authorizing a health care
- 2 provider participation district to operate under this chapter, the
- 3 presiding officer of the governing body of each local government
- 4 that created the district shall appoint one director.
- 5 (b) If two local governments adopt concurrent orders
- 6 described by Subsection (a):
- 7 (1) the presiding officer of the governing body of the
- 8 most populous local government shall appoint two directors; and
- 9 (2) the presiding officer of the governing body of the
- 10 local government not described by Subdivision (1) shall appoint one
- 11 director.
- 12 (c) Directors serve staggered two-year terms, with as near
- 13 as possible to one-half of the directors' terms expiring each year.
- 14 (d) A vacancy in the office of director shall be filled for
- 15 the unexpired term in the same manner as the original appointment.
- (e) The board shall elect from among its members a president
- 17 and a vice president.
- 18 (f) The president may vote and may cast an additional vote
- 19 to break a tie.
- 20 (g) The board shall appoint a secretary, who need not be a
- 21 <u>director</u>.
- (h) Each officer of the board serves for a term of one year.
- (i) The board shall fill a vacancy in a board office for the
- 24 unexpired term.
- 25 (j) A majority of the members of the board voting must
- 26 concur in a matter relating to the business of the district.
- Sec. 300C.0024. QUALIFICATIONS FOR OFFICE. (a) To be

- 1 eligible to serve as a director, a person must be a resident of the
- 2 local government that appoints the person.
- 3 (b) An employee of the district may not serve as a director.
- 4 Sec. 300C.0025. <u>COMPENSATION</u>. (a) <u>Directors and officers</u>
- 5 serve without compensation but may be reimbursed for actual
- 6 expenses incurred in the performance of official duties.
- 7 (b) Expenses reimbursed under this section must be:
- 8 (1) reported in the district's minute book or other
- 9 district records; and
- 10 (2) approved by the board.
- Sec. 300C.0026. AUTHORITY TO SUE AND BE SUED. The board may
- 12 sue and be sued on behalf of the district.
- 13 Sec. 300C.0027. DISTRICT FINANCES. (a) Except as
- 14 otherwise provided by this section, Subchapter F, Chapter 287,
- 15 applies to a district in the same manner that the provisions of that
- 16 subchapter apply to a health services district created under
- 17 Chapter 287.
- 18 (b) Sections 287.129 and 287.130 do not apply to a district.
- 19 (c) This section does not authorize a district to issue
- 20 bonds.
- 21 Sec. 300C.0028. DISSOLUTION. A district shall be dissolved
- 22 <u>if the local governments that created the district adopt concurrent</u>
- 23 orders to dissolve the district and the concurrent orders contain
- 24 identical provisions.
- Sec. 300C.0029. ADMINISTRATION OF PROPERTY, DEBTS, AND
- 26 ASSETS AFTER DISSOLUTION. (a) After dissolution of a district
- 27 under Section 300C.0028, the board shall continue to control and

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- 1 administer any property, debts, and assets of the district until
- 2 all of the district's property and assets have been disposed of and
- 3 all of the district's debts have been paid or settled.
- 4 (b) As soon as practicable after the dissolution of the
- 5 district, the board shall transfer to each institutional health
- 6 care provider in the district the provider's proportionate share of
- 7 any remaining money in any local provider participation fund
- 8 created by the district.
- 9 (c) If, after administering the district's property and
- 10 assets, the board determines that the property and assets are
- 11 insufficient to pay the debts of the district, the district shall
- 12 transfer the remaining debts to the local governments that created
- 13 the district in proportion to the money contributed to the district
- 14 by each local government, including a paying hospital in the local
- 15 government.
- 16 (d) If, after complying with Subsections (b) and (c) and
- 17 administering the district's property and assets, the board
- 18 determines that unused money remains, the board shall transfer the
- 19 unused money to the local governments that created the district in
- 20 proportion to the money contributed to the district by each local
- 21 government, including a paying hospital in the local government.
- 22 <u>Sec. 300C.0030. ACCOUNTING AFTER DISSOLUTION. After the</u>
- 23 <u>district has paid or settled all its debts and has disposed of all</u>
- 24 its property and assets, including money, as prescribed by Section
- 25 300C.0029, the board shall provide an accounting to each local
- 26 government that created the district. The accounting must show the
- 27 manner in which the property, assets, and debts of the district were

- 1 <u>distributed</u>.
- 2 SUBCHAPTER C. HEALTH CARE PROVIDER PARTICIPATION PROGRAM; POWERS
- 3 AND DUTIES OF DISTRICT BOARD
- 4 Sec. 300C.0051. HEALTH CARE PROVIDER PARTICIPATION
- 5 PROGRAM. The board of a district may authorize the district to
- 6 participate in a health care provider participation program on the
- 7 affirmative vote of a majority of the board, subject to the
- 8 provisions of this chapter.
- 9 Sec. 300C.0052. LIMITATION ON AUTHORITY OF BOARD TO REQUIRE
- 10 MANDATORY PAYMENT. (a) The board may require a mandatory payment
- 11 <u>authorized</u> under this chapter by an institutional health care
- 12 provider in the district only in the manner provided by this
- 13 chapter.
- 14 (b) The board may not require a mandatory payment under this
- 15 chapter during a period for which the board requires a mandatory
- 16 payment under Chapter 300A.
- Sec. 300C.0053. RULES AND PROCEDURES. The board may adopt
- 18 rules relating to the administration of the health care provider
- 19 participation program in the district, including collection of the
- 20 mandatory payments, expenditures, audits, and any other
- 21 administrative aspects of the program.
- Sec. 300C.0054. INSTITUTIONAL HEALTH CARE PROVIDER
- 23 REPORTING. If the board authorizes the district to participate in a
- 24 health care provider participation program under this chapter, the
- 25 board shall require each institutional health care provider located
- 26 in the district to submit to the district a copy of any financial
- 27 and utilization data required by and reported to the Department of

- 1 State Health Services under Sections 311.032 and 311.033 and any
- 2 rules adopted by the executive commissioner of the Health and Human
- 3 Services Commission to implement those sections.
- 4 SUBCHAPTER D. GENERAL FINANCIAL PROVISIONS
- 5 Sec. 300C.0101. HEARING. (a) In each year that the board
- 6 authorizes a health care provider participation program under this
- 7 chapter, the board shall hold a public hearing on the amounts of any
- 8 mandatory payments that the board intends to require during the
- 9 year and how the revenue derived from those payments is to be spent.
- 10 (b) Not later than the fifth day before the date of the
- 11 hearing required under Subsection (a), the board shall publish
- 12 notice of the hearing in a newspaper of general circulation in each
- 13 local government that created the district and provide written
- 14 notice of the hearing to the chief operating officer of each
- 15 institutional health care provider in the district.
- 16 (c) A representative of a paying hospital is entitled to
- 17 appear at the time and place designated in the public notice and be
- 18 heard regarding any matter related to the mandatory payments
- 19 authorized under this chapter.
- Sec. 300C.0102. LOCAL PROVIDER PARTICIPATION FUND;
- 21 DEPOSITORY. (a) The board shall deposit all mandatory payments
- 22 received by a district in the local provider participation fund
- 23 created by the district under Chapter 300A.
- (b) The board may designate one or more banks at which to
- 25 locate the local provider participation fund.
- 26 (c) The board may withdraw or use money in the district's
- 27 local provider participation fund only for a purpose authorized

- 1 under this chapter.
- 2 (d) All funds collected under this chapter shall be secured
- 3 in the manner provided for securing public funds.
- 4 Sec. 300C.0103. DEPOSITS TO FUND; AUTHORIZED USES OF MONEY.
- 5 (a) The local provider participation fund described by Section
- 6 <u>300C.0102</u> consists of:
- 7 (1) all revenue received by the district attributable
- 8 to mandatory payments authorized under this chapter;
- 9 (2) money received from the Health and Human Services
- 10 Commission as a refund of an intergovernmental transfer from the
- 11 district to the state for the purpose of providing the nonfederal
- 12 share of Medicaid supplemental payment program payments, provided
- 13 that the intergovernmental transfer does not receive a federal
- 14 matching payment;
- 15 (3) money received by the district and deposited to
- 16 the fund in accordance with Chapter 300A that remains in the fund on
- 17 the date the district begins to operate under this chapter; and
- 18 (4) the earnings of the fund.
- 19 (b) Money deposited to the local provider participation
- 20 fund may be used only to:
- 21 (1) fund intergovernmental transfers from the
- 22 district to the state to provide the nonfederal share of Medicaid
- 23 payments for:
- 24 (A) uncompensated care payments to nonpublic
- 25 hospitals, if those payments are authorized under the Texas
- 26 Healthcare Transformation and Quality Improvement Program waiver
- 27 issued under Section 1115 of the federal Social Security Act (42

- 1 <u>U.S.C. Section 1315);</u>
- 2 (B) uniform rate enhancements for nonpublic
- 3 hospitals in the Medicaid managed care service area in which the
- 4 district is located;
- 5 (C) payments available under another waiver
- 6 program authorizing payments that are substantially similar to
- 7 Medicaid payments to nonpublic hospitals described by Paragraph (A)
- 8 or (B); or
- 9 (D) any reimbursement to nonpublic hospitals for
- 10 which federal matching funds are available;
- 11 (2) subject to Section 300C.0151(d), pay the
- 12 administrative expenses of the district in administering the
- 13 program, including collateralization of deposits;
- 14 (3) refund all or a portion of a mandatory payment
- 15 collected in error from a paying hospital, regardless of whether
- 16 the payment was collected under this chapter or Chapter 300A;
- 17 (4) refund to paying hospitals a proportionate share
- 18 of the money that the district:
- 19 (A) receives from the Health and Human Services
- 20 Commission that is not used to fund the nonfederal share of Medicaid
- 21 supplemental payment program payments; or
- (B) determines cannot be used to fund the
- 23 nonfederal share of Medicaid supplemental payment program
- 24 payments;
- 25 (5) transfer funds to the Health and Human Services
- 26 Commission if the district is required by law to transfer the funds
- 27 to address a disallowance of federal matching funds with respect to

- 1 payments, rate enhancements, and reimbursements for which the
- 2 district made intergovernmental transfers described by Subdivision
- 3 (1); and
- 4 (6) reimburse the district if the district is required
- 5 by the rules governing the uniform rate enhancement program
- 6 described by Subdivision (1)(B) to incur an expense or forego
- 7 Medicaid reimbursements from the state because the balance of the
- 8 local provider participation fund is not sufficient to fund that
- 9 rate enhancement program.
- 10 (c) Money in the local provider participation fund may not
- 11 be commingled with other district money or other money of a local
- 12 government that created the district.
- 13 (d) Notwithstanding any other provision of this chapter,
- 14 with respect to an intergovernmental transfer of funds described by
- 15 Subsection (b)(1) made by the district, any funds received by the
- 16 state, district, or other entity as a result of the transfer may not
- 17 be used by the state, district, or any other entity to expand
- 18 Medicaid eligibility under the Patient Protection and Affordable
- 19 Care Act (Pub. L. No. 111-148) as amended by the Health Care and
- 20 Education Reconciliation Act of 2010 (Pub. L. No. 111-152).
- Sec. 300C.0104. ACCOUNTING. The district shall maintain an
- 22 accounting of the money received from each local government that
- 23 created the district, including a paying hospital located in a
- 24 hospital district, county, or municipality that created the
- 25 district, as applicable.
- SUBCHAPTER E. MANDATORY PAYMENTS
- Sec. 300C.0151. MANDATORY PAYMENTS BASED ON PAYING HOSPITAL

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1 NET PATIENT REVENUE. (a) Except as provided by Subsection (e), if 2 the board authorizes a health care provider participation program 3 under this chapter, the district shall require an annual mandatory payment to be assessed on the net patient revenue of each 4 institutional health care provider located in the district. The 5 board shall provide that the mandatory payment is to be assessed at 6 7 least annually, but not more often than quarterly. In the first 8 year in which the mandatory payment is required, the mandatory payment is assessed on the net patient revenue of an institutional 9 10 health care provider located in the district as determined by the data reported to the Department of State Health Services under 11 12 Sections 311.032 and 311.033 in the most recent fiscal year for which that data was reported. If the institutional health care 13 provider did not report any data under those sections, the 14 15 provider's net patient revenue is the amount of that revenue as contained in the provider's Medicare cost report submitted for the 16 17 previous fiscal year or for the closest subsequent fiscal year for which the provider submitted the Medicare cost report. 18 19 district shall update the amount of the mandatory payment on an 20 annual basis. 21 The amount of a mandatory payment authorized under this 22 chapter must be uniformly proportionate with the amount of net patient revenue generated by each paying hospital in the district 23 24 as permitted under federal law. A health care provider participation program authorized under this chapter may not hold 25

harmless any institutional health care provider, as required under

42 U.S.C. Section 1396b(w) and 42 C.F.R. Section 433.68.

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- 1 (c) The board shall set the amount of a mandatory payment 2 authorized under this chapter. The aggregate amount of the mandatory payments required of all paying hospitals in the district 3 may not exceed six percent of the aggregate net patient revenue from 4 5 hospital services provided by all paying hospitals in the district. 6 (d) Subject to Subsection (c), the board shall set the 7 mandatory payments in amounts that in the aggregate will generate 8 sufficient revenue to cover the administrative expenses of the district for activities under this chapter and to fund an 9 intergovernmental transfer described by Section 300C.0103(b)(1). 10 The annual amount of revenue from mandatory payments that shall be 11 12 paid for administrative expenses by the district for activities under this chapter may not exceed \$150,000, plus the cost of 13 14 collateralization of deposits, regardless of actual expenses.
- (e) A paying hospital may not add a mandatory payment
 required under this section as a surcharge to a patient.
- (f) For purposes of any hospital district that participates
 in a district authorized to operate under this chapter, a mandatory
 payment assessed under this chapter is not a tax for hospital
 purposes for purposes of the applicable provision of Article IX,
 Texas Constitution.
- Sec. 300C.0152. ASSESSMENT AND COLLECTION OF MANDATORY

 PAYMENTS. (a) The district may designate an official of the

 district or contract with another person to assess and collect the

 mandatory payments authorized under this chapter.
- 26 <u>(b) The person charged by the district with the assessment</u>
 27 <u>and collection of mandatory payments shall charge and deduct from</u>

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- 1 the mandatory payments collected for the district a collection fee
- 2 in an amount not to exceed the person's usual and customary charges
- 3 for like services.
- 4 (c) If the person charged with the assessment and collection
- 5 of mandatory payments is an official of the district, any revenue
- 6 from a collection fee charged under Subsection (b) shall be
- 7 deposited in the district's general fund and, if appropriate, shall
- 8 be reported as fees of the district.
- 9 Sec. 300C.0153. LIMITATION ON AUTHORITY; CORRECTION OF
- 10 INVALID PROVISION OR PROCEDURE. (a) This chapter does not
- 11 authorize the district to assess and collect mandatory payments for
- 12 the purpose of raising general revenue or any amount in excess of
- 13 the amount reasonably necessary to:
- 14 (1) fund the nonfederal share of a Medicaid
- 15 <u>supplemental payment program or Medicaid managed care rate</u>
- 16 enhancements for nonpublic hospitals; and
- 17 (2) cover the administrative expenses of the district
- 18 associated with activities under this chapter and other uses of the
- 19 fund described by Section 300C.0103(b).
- 20 (b) The district may assess and collect a mandatory payment
- 21 <u>authorized under this chapter only if a waiver program, uniform</u>
- 22 rate enhancement, or reimbursement described by Section
- 23 <u>300C.0103(b)(1) is available to the district.</u>
- 24 (c) To the extent any provision or procedure under this
- 25 chapter causes a mandatory payment authorized under this chapter to
- 26 be ineligible for federal matching funds, the board may provide by
- 27 rule for an alternative provision or procedure that conforms to the

- 1 requirements of the federal Centers for Medicare and Medicaid
- 2 Services. A rule adopted under this section may not create, impose,
- 3 or materially expand the legal or financial liability or
- 4 responsibility of the district or an institutional health care
- 5 provider in the district beyond the provisions of this chapter.
- 6 This section does not require the board to adopt a rule.
- 7 Sec. 300C.0154. REPORTING REQUIREMENTS. (a) The board of a
- 8 district that authorizes a program under this chapter shall report
- 9 information to the Health and Human Services Commission regarding
- 10 the program on a schedule determined by the commission.
- 11 (b) The information must include:
- 12 (1) the amount of the mandatory payments required and
- 13 collected in each year the program is authorized;
- 14 (2) any expenditure of money attributable to mandatory
- 15 payments collected under this chapter, including:
- 16 (A) any contract with an entity for the
- 17 administration or operation of a program authorized by this
- 18 chapter; or
- 19 (B) a contract with a person for the assessment
- 20 and collection of a mandatory payment as authorized under Section
- 21 <u>300C.0152</u>; and
- 22 (3) the amount of money attributable to mandatory
- 23 payments collected under this chapter that is used for a purpose
- 24 other than a purpose described by Subdivisions (1) and (2).
- 25 (c) The executive commissioner of the Health and Human
- 26 Services Commission shall adopt rules to administer this section.
- Sec. 300C.0155. AUTHORITY TO REFUSE FOR VIOLATION. The

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- 1 Health and Human Services Commission may refuse to accept money
- 2 from a local provider participation fund administered under this
- chapter if the commission determines that acceptance of the money 3
- may violate federal law. 4
- 5 SECTION 2. A director of a district appointed, or a board officer elected, under Chapter 300A, Health and Safety Code, may 6 continue to serve the remainder of the director's or officer's term 7 8
- in accordance with that chapter after the district begins to operate under Chapter 300C, Health and Safety Code, as added by this 9
- A director or board officer that serves on the board of 10
- directors of a health care provider participation district created 11

under Chapter 300A, Health and Safety Code, is eligible for

- reappointment or re-election, as applicable, under Chapter 300C, 13
- 14 Health and Safety Code, as added by this Act, unless otherwise
- 15 disqualified.

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- 16 SECTION 3. If before implementing any provision of this Act
- 17 a state agency determines that a waiver or authorization from a
- federal agency is necessary for implementation of that provision, 18
- 19 the agency affected by the provision shall request the waiver or
- 20 authorization and may delay implementing that provision until the
- waiver or authorization is granted. 21
- SECTION 4. This Act takes effect immediately if it receives 22
- a vote of two-thirds of all the members elected to each house, as 23
- provided by Section 39, Article III, Texas Constitution. If this 24
- Act does not receive the vote necessary for immediate effect, this 25
- 26 Act takes effect September 1, 2025.