

By: Eckhardt

S.B. No. 1584

A BILL TO BE ENTITLED

AN ACT

1
2 relating to early voting by mail by any qualified voter and to the
3 repeal of certain criminal offenses concerning the solicitation and
4 distribution of an application to vote by mail.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

6 SECTION 1. Section 13.002(e), Election Code, is amended to
7 read as follows:

8 (e) Notwithstanding Section 82.005, a [A] person who is
9 certified for participation in the address confidentiality program
10 administered by the attorney general under Subchapter B, Chapter
11 58, Code of Criminal Procedure, is not eligible for early voting by
12 mail [~~under Section 82.007~~] unless the person submits an
13 application under this section by personal delivery. The secretary
14 of state may adopt rules to implement this subsection.

15 SECTION 2. Section 82.005, Election Code, is amended to
16 read as follows:

17 Sec. 82.005. ELIGIBILITY FOR EARLY VOTING [~~BY PERSONAL~~
18 ~~APPEARANCE~~]. Any qualified voter is eligible for early voting by
19 mail or personal appearance.

20 SECTION 3. Section 82.007, Election Code, is amended to
21 read as follows:

22 Sec. 82.007. PARTICIPATION IN ADDRESS CONFIDENTIALITY
23 PROGRAM. Notwithstanding Section 82.005, a [A] qualified voter
24 who, [~~is eligible for early voting by mail if:~~

1 ~~[(1) the voter submitted a registration application by~~
2 ~~personal delivery as required by Section 13.002(e), and~~

3 ~~[(2)]~~ at the time the voter's early voting ballot
4 application is submitted, ~~[the voter]~~ is certified for
5 participation in the address confidentiality program administered
6 by the attorney general under Subchapter B, Chapter 58, Code of
7 Criminal Procedure, is eligible for early voting by mail only if the
8 voter submitted a registration application by personal delivery as
9 required by Section 13.002(e).

10 SECTION 4. Section 84.001(a), Election Code, is amended to
11 read as follows:

12 (a) To be entitled to vote an early voting ballot by mail, a
13 person ~~[who is eligible for early voting]~~ must make an application
14 for an early voting ballot to be voted by mail as provided by this
15 title.

16 SECTION 5. Section 84.002(a), Election Code, is amended to
17 read as follows:

18 (a) An early voting ballot application must include:

19 (1) the applicant's name and the address at which the
20 applicant is registered to vote;

21 (1-a) the following information:

22 (A) the number of the applicant's driver's
23 license, election identification certificate, or personal
24 identification card issued by the Department of Public Safety;

25 (B) if the applicant has not been issued a number
26 described by Paragraph (A), the last four digits of the applicant's
27 social security number; or

1 (C) a statement by the applicant that the
2 applicant has not been issued a number described by Paragraph (A) or
3 (B);

4 (2) for an application for a ballot to be voted by mail
5 by an applicant who will be absent from the applicant's [~~on the~~
6 ~~ground of absence from the~~] county of residence on election day, the
7 address outside the applicant's county of residence to which the
8 ballot is to be mailed;

9 (3) for an application for a ballot to be voted by mail
10 by an applicant who is 65 years of age or older on election day or
11 has a sickness or physical condition that requires the applicant to
12 reside in a hospital or nursing home or other long-term care
13 facility, in a retirement center, or with a relative [~~on the ground~~
14 ~~of age or disability~~], the address of the hospital, nursing home or
15 other long-term care facility, or retirement center, or of a person
16 related to the applicant within the second degree by affinity or the
17 third degree by consanguinity, as determined under Chapter 573,
18 Government Code, if the applicant is living at that address and that
19 address is different from the address at which the applicant is
20 registered to vote;

21 (4) for an application for a ballot to be voted by mail
22 by an applicant who is confined [~~on the ground of confinement~~] in
23 jail as described by Section 84.009(a), the address of the jail or
24 of a person related to the applicant within the degree described by
25 Subdivision (3);

26 (5) [~~for an application for a ballot to be voted by~~
27 ~~mail on any ground,~~] an indication of each election for which the

1 applicant is applying for a ballot; and

2 (6) [~~an indication of the ground of eligibility for~~
3 ~~early voting; and~~

4 ~~[(7)]~~ for an application for a ballot to be voted by
5 mail by an applicant who is civilly committed as a sexually violent
6 predator under Chapter 841, Health and Safety Code, and ordered as a
7 condition of civil commitment to reside in a facility operated by or
8 under contract with the Texas Civil Commitment Office [~~on the~~
9 ~~ground of involuntary civil commitment~~], the address of the
10 facility operated by or under contract with the Texas Civil
11 Commitment Office or of a person related to the applicant within the
12 degree of consanguinity described by Subdivision (3).

13 SECTION 6. Section 84.009, Election Code, is amended by
14 amending Subsection (a) and adding Subsection (b) to read as
15 follows:

16 (a) This section applies only to an applicant who, at the
17 time the application for a ballot to be voted by mail is submitted,
18 is confined in jail:

19 (1) serving a misdemeanor sentence for a term that
20 ends on or after election day;

21 (2) pending trial after denial of bail;

22 (3) without bail pending an appeal of a felony
23 conviction; or

24 (4) pending trial or appeal on a bailable offense for
25 which release on bail before election day is unlikely.

26 (b) On request of the applicant, an application for a ballot
27 to be voted by mail [~~on the ground of confinement in jail~~] may be

1 submitted to the early voting clerk, at the discretion of the
2 authority in charge of the jail, by personal delivery by the jail
3 authority or by a designated subordinate of the authority.

4 SECTION 7. Section 84.011(a), Election Code, is amended to
5 read as follows:

6 (a) The officially prescribed application form for an early
7 voting ballot must include:

8 (1) immediately preceding the signature space the
9 statement: "I certify that the information given in this
10 application is true, and I understand that giving false information
11 in this application is a crime.";

12 (2) a statement informing the applicant of the
13 offenses prescribed by Sections 84.003 and 84.004;

14 (3) spaces for entering an applicant's voter
15 registration number and county election precinct of registration,
16 with a statement informing the applicant that failure to furnish
17 that information does not invalidate the application;

18 (3-a) a space for entering the information required
19 under Section 84.002(a)(1-a); and

20 (4) on an application for a ballot to be voted by mail:

21 (A) a space for an applicant [~~applying on the~~
22 ~~ground of absence from the county of residence~~] to indicate whether
23 the applicant will be absent from the applicant's county of
24 residence on election day and, if applicable, the date on or after
25 which the applicant can receive mail at the address outside the
26 county;

27 (B) a space for indicating the fact that an

1 applicant whose application is signed by a witness cannot make the
2 applicant's mark and a space for indicating the relationship or
3 lack of relationship of the witness to the applicant;

4 (C) a space for entering an applicant's telephone
5 number, with:

6 (i) a statement informing the applicant
7 that failure to furnish that information does not invalidate the
8 application; and

9 (ii) a statement prescribed by the
10 secretary of state explaining the benefits of furnishing that
11 information, including how that information assists the early
12 voting clerk;

13 (D) a space or box for an applicant who is 65
14 years of age or older on election day or has a sickness or physical
15 condition that requires the applicant to reside in a hospital or
16 nursing home or other long-term care facility, in a retirement
17 center, or with a relative, [~~applying on the ground of age or~~
18 disability] to indicate that the address to which the ballot is to
19 be mailed is the address of a facility or relative described by
20 Section 84.002(a)(3), if applicable;

21 (E) a space or box for an applicant who is
22 confined [~~applying on the ground of confinement]~~ in jail as
23 described by Section 84.009(a) or who is civilly committed as a
24 sexually violent predator under Chapter 841, Health and Safety
25 Code, and ordered as a condition of civil commitment to reside in a
26 facility operated by or under contract with the Texas Civil
27 Commitment Office, [~~involuntary civil commitment]~~ to indicate that

1 the address to which the ballot is to be mailed is the address of a
2 relative described by Section 84.002(a)(4) or (6) [~~(7)~~], if
3 applicable;

4 (F) a space for an applicant [~~applying on the~~
5 ~~ground of age or disability~~] to indicate if the application is an
6 application under Section 86.0015;

7 (G) spaces for entering the signature, printed
8 name, and residence address of any person assisting the applicant;

9 (H) a statement informing the applicant of the
10 condition prescribed by Section 81.005; and

11 (I) a statement informing the applicant of the
12 requirement prescribed by Section 86.003(c).

13 SECTION 8. Section 84.0111, Election Code, is amended to
14 read as follows:

15 Sec. 84.0111. DISTRIBUTION OF APPLICATION FORM. (a) An
16 [~~Except as provided by Subsection (c) or as otherwise authorized by~~
17 ~~this code, an~~] officer or employee of this state or of a political
18 subdivision of this state shall [~~may not~~] distribute an application
19 form for an early voting ballot to eligible voters six months before
20 the November uniform election date [~~a person who did not request an~~
21 ~~application under Section 84.001~~].

22 (b) [~~An officer or employee of this state or of a political~~
23 ~~subdivision of this state may not use public funds to facilitate the~~
24 ~~distribution by another person of an application form for an early~~
25 ~~voting ballot to a person who did not request an application under~~
26 ~~Section 84.001~~].

27 [~~(c)~~] A political party or a candidate for office may

1 distribute an application form for an early voting ballot to a
2 person who did not request an application under Section 84.001.

3 SECTION 9. Sections 86.001(b) and (c), Election Code, are
4 amended to read as follows:

5 (b) If the application complies with the applicable
6 requirements prescribed by this title [~~applicant is entitled to~~
7 ~~vote an early voting ballot by mail~~], the clerk shall provide an
8 official ballot to the applicant as provided by this chapter.

9 (c) Except as provided by Section 86.008, if the applicant
10 is not entitled to vote in the election [~~by mail~~], the clerk shall
11 reject the application, enter on the application "rejected" and the
12 reason for and date of rejection, and deliver written notice of the
13 reason for the rejection to the applicant at both the residence
14 address and mailing address on the application. A ballot may not be
15 provided to an applicant whose application is rejected.

16 SECTION 10. Section 86.0015(a), Election Code, is amended
17 to read as follows:

18 (a) This section applies only to an application for a ballot
19 to be voted by mail that [+

20 [~~(1) indicates the ground of eligibility is age or~~
21 ~~disability, and~~

22 [~~(2)~~] does not specify the election for which a ballot
23 is requested or has been marked by the applicant as an application
24 for more than one election.

25 SECTION 11. Section 86.003(c), Election Code, is amended to
26 read as follows:

27 (c) The address to which the balloting materials must be

1 addressed is the address at which the voter is registered to vote,
2 or the registered mailing address if different, unless the
3 application to vote early by mail indicates that the voter [~~ground~~
4 ~~for voting by mail is~~]:

5 (1) will be absent from the voter's [~~absence from the~~
6 county of residence on election day, in which case the address must
7 be an address outside the voter's county of residence;

8 (2) is confined [~~confinement~~] in jail as described by
9 Section 84.009(a), in which case the address must be the address of
10 the jail or of a relative described by Section 84.002(a)(4);

11 (3) is 65 years of age or older on election day or has a
12 sickness or physical condition that requires the applicant to
13 reside in a hospital or nursing home or other long-term care
14 facility, in a retirement center, or with a relative, [~~age or~~
15 ~~disability~~] and [~~the voter~~] is living at a hospital, nursing home or
16 other long-term care facility, or retirement center, or with a
17 relative described by Section 84.002(a)(3), in which case the
18 address must be the address of that facility or relative; or

19 (4) is civilly committed as a sexually violent
20 predator under Chapter 841, Health and Safety Code, and ordered as a
21 condition of civil commitment to reside in a facility operated by or
22 under contract with the Texas Civil Commitment Office [~~involuntary~~
23 ~~civil commitment~~], in which case the address must be the address of
24 the facility or of a relative described by Section 84.002(a)(6)
25 [~~84.002(a)(7)~~].

26 SECTION 12. Section 86.004(b), Election Code, is amended to
27 read as follows:

1 (b) For an election to which Section 101.104 applies, the
2 balloting materials for a voter who indicates on the application
3 for a ballot to be voted by mail or the federal postcard application
4 that the voter seeks [~~is eligible~~] to vote early by mail as a
5 consequence of the voter's being outside the United States shall be
6 mailed on or before the later of the 45th day before election day or
7 the seventh calendar day after the date the clerk receives the
8 application. However, if it is not possible to mail the ballots by
9 the deadline of the 45th day before election day, the clerk shall
10 notify the secretary of state within 24 hours of knowing that the
11 deadline will not be met. The secretary of state shall monitor the
12 situation and advise the clerk, who shall mail the ballots as soon
13 as possible in accordance with the secretary of state's guidelines.

14 SECTION 13. Section 87.041(b), Election Code, is amended to
15 read as follows:

16 (b) A ballot may be accepted only if:

17 (1) the carrier envelope certificate is properly
18 executed;

19 (2) neither the voter's signature on the ballot
20 application nor the signature on the carrier envelope certificate
21 is determined to have been executed by a person other than the
22 voter, unless signed by a witness;

23 (3) [~~the voter's ballot application states a legal~~
24 ~~ground for early voting by mail,~~

25 [~~(4)~~] the voter is registered to vote, if registration
26 is required by law;

27 (4) [~~(5) the address to which the ballot was mailed~~

1 ~~to the voter, as indicated by the application, was outside the~~
2 ~~voter's county of residence, if the ground for early voting is~~
3 ~~absence from the county of residence;~~

4 ~~(6)~~ for a voter to whom a statement of residence form
5 was required to be sent under Section 86.002(a), the statement of
6 residence is returned in the carrier envelope and indicates that
7 the voter satisfies the residence requirements prescribed by
8 Section 63.0011;

9 (5) ~~(7)~~ the address to which the ballot was mailed
10 to the voter is an address [~~that is otherwise~~] required by Sections
11 84.002 and 86.003; and

12 (6) ~~(8)~~ the information required under Section
13 86.002(g) provided by the voter identifies the same voter
14 identified on the voter's application for voter registration under
15 Section 13.002(c)(8).

16 SECTION 14. Section 102.001(a), Election Code, is amended
17 to read as follows:

18 (a) A qualified voter is eligible to vote a late ballot as
19 provided by this chapter if the voter has a sickness or physical
20 condition [~~described by Section 82.002~~] that prevents the voter
21 from appearing at the polling place on election day without a
22 likelihood of needing personal assistance or of injuring the
23 voter's health and originates on or after the day before the last
24 day for submitting an application for a ballot to be voted by mail.

25 SECTION 15. The following provisions of the Election Code
26 are repealed:

27 (1) Section 82.001;

- 1 (2) Section 82.002;
- 2 (3) Section 82.003;
- 3 (4) Section 82.004;
- 4 (5) Section 82.008;
- 5 (6) Sections 84.002(b) and (c);
- 6 (7) Section 112.002(b);
- 7 (8) Section 276.016; and
- 8 (9) Section 276.017.

9 SECTION 16. The changes in law made by this Act apply only
10 to an election ordered on or after September 1, 2025.

11 SECTION 17. This Act takes effect September 1, 2025.