

By: Schwertner, Middleton

S.B. No. 1642

A BILL TO BE ENTITLED

# 1 AN ACT

2 relating to the administration of the Texas Department of  
3 Insurance, including the appointment of the state commission of  
4 insurance.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

6 SECTION 1. Section 31.001(1), Insurance Code, is amended to  
7 read as follows:

10 SECTION 2. Section 31.007, Insurance Code, is amended to  
11 read as follows:

12 Sec. 31.007. REFERENCES TO BOARD OR COMMISSIONER. A  
13 reference in this code or other law to the former State Board of  
14 Insurance, the Board of Insurance Commissioners, [or] an individual  
15 commissioner, or the commissioner of insurance means the commission  
16 [commissioner] or the department as consistent with the respective  
17 duties of the commission [commissioner] and the department under  
18 this code and other insurance laws.

19 SECTION 3. The heading to Subchapter B, Chapter 31,  
20 Insurance Code, is amended to read as follows:

21 SUBCHAPTER B. STATE COMMISSION [COMMISSIONER] OF INSURANCE

22 SECTION 4. Section 31.021, Insurance Code, is amended to  
23 read as follows:

24 Sec. 31.021 GOVERNING BODY [CHIEF EXECUTIVE] (a) The

1 commission [~~commissioner~~] is the department's governing body  
2 [~~chief executive and administrative officer~~]. The commission  
3 [~~commissioner~~] shall administer and enforce this code, other  
4 insurance laws of this state, and other laws granting jurisdiction  
5 or applicable to the department or the commission [~~commissioner~~].

6 (b) The commission [~~commissioner~~] has the powers and duties  
7 vested in the department by:

8 (1) this code and other insurance laws of this state;  
9 and

10 (2) Title 5, Labor Code, and other workers'  
11 compensation insurance laws of this state.

12 SECTION 5. Section [31.022](#), Insurance Code, is amended to  
13 read as follows:

14 Sec. 31.022. APPOINTMENT; TERM; PRESIDING OFFICER.

15 (a) The governor, with the advice and consent of the senate, shall  
16 appoint three members to serve on the commission serving staggered  
17 terms of six years [~~the commissioner. The commissioner serves a~~  
18 ~~two-year term that expires on February 1 of each odd-numbered~~  
19 ~~year~~].

20 (b) In appointing members to serve on the commission, the  
21 governor shall appoint:

22 (1) one member with expertise in insurance regulation;  
23 (2) one member with expertise in insurance  
24 administration; and

25 (3) one member with expertise in insurance consumer  
26 advocacy.

27 (c) The governor shall designate one member of the

1 commission as the presiding officer. The presiding officer:  
2           (1) serves at the pleasure of the governor;  
3           (2) serves for a two-year term that expires February 1  
4 of each odd-numbered year; and  
5           (3) is ineligible to be designated as presiding  
6 officer more than once during a six-year period.

7           (d) The governor shall appoint a member of the commission  
8 ~~[the commissioner]~~ without regard to the race, color, disability,  
9 sex, religion, age, or national origin of the appointee.

10          SECTION 6. Section 31.023, Insurance Code, is amended to  
11 read as follows:

12          Sec. 31.023. QUALIFICATIONS. A member of the commission  
13 ~~[The commissioner]~~ must:

14           (1) be a competent and experienced administrator;  
15           (2) be well informed and qualified in the field of  
16 insurance and insurance regulation; ~~[and]~~  
17           (3) be well informed and qualified in consumer  
18 advocacy;

19           (4) have at least five years of experience in the  
20 administration of business or government or as a practicing  
21 attorney, ~~[or]~~ certified public accountant, physician, dentist,  
22 chiropractor, podiatrist, or health care administrator or business  
23 owner; and

24           (5) be a resident of this state.

25          SECTION 7. Section 31.024, Insurance Code, is amended to  
26 read as follows:

27          Sec. 31.024. INELIGIBILITY FOR PUBLIC OFFICE. A member of

1    the commission [~~The commissioner~~] is ineligible to be a candidate  
2    for another [~~a~~] public elective office in this state, unless the  
3    member [~~commissioner~~] has resigned and the governor has accepted  
4    the resignation.

5            SECTION 8. Section 31.027, Insurance Code, is amended to  
6    read as follows:

7            Sec. 31.027. GROUNDS FOR REMOVAL. (a) It is a ground for  
8    removal from office if a member of the commission [~~the~~  
9    ~~commissioner~~]:

10            (1) does not have at the time of appointment the  
11    qualifications required by Section 31.023;

12            (2) does not maintain during service as member  
13    [~~commissioner~~] the qualifications required by Section 31.023;

14            (3) violates a prohibition established by Section  
15    33.001, 33.003, 33.004, or 33.005; or

16            (4) cannot, because of illness or disability,  
17    discharge the member's [~~commissioner's~~] duties for a substantial  
18    part of the member's [~~commissioner's~~] term.

19            (b) The validity of an action of the commission  
20    [~~commissioner~~] or the department is not affected by the fact that it  
21    is taken when a ground for removal of a member of the commission  
22    [~~commissioner~~] exists.

23            SECTION 9. Subchapter C, Chapter 31, Insurance Code, is  
24    amended by adding Section 31.040 to read as follows:

25            Sec. 31.040. DEFINITION. In this subchapter, "executive  
26    director" means the department's executive director employed under  
27    Section 31.041.

S.B. No. 1642

1 SECTION 10. Section 31.041, Insurance Code, is amended to  
2 read as follows:

3 Sec. 31.041. EXECUTIVE DIRECTOR; DEPARTMENT PERSONNEL.

4 (a) Subject to the General Appropriations Act or other law, the  
5 commission [commissioner] shall employ:

6 (1) an executive director; and

7 (2) officers and employees the commission considers

8 [~~appoint deputies, assistants, and other personnel as~~] necessary to  
9 carry out the powers and duties of the commission [commissioner]  
10 and the department under this code, other insurance laws of this  
11 state, and other laws granting jurisdiction or applicable to the  
12 department or the commission [commissioner].

13 (b) A person employed [~~appointed~~] under this section must  
14 have the professional, administrative, and insurance experience  
15 necessary to qualify the person for the position to which the person  
16 is employed [~~appointed~~].

17 [(c) A person ~~appointed as an associate or deputy~~  
18 ~~commissioner or to hold an equivalent position must have at least~~  
19 ~~five years of the experience required for appointment as~~  
20 ~~commissioner under Section 31.023. At least two years of that~~  
21 ~~experience must be in work related to the position to be held.~~]

22 SECTION 11. Section 31.042, Insurance Code, is amended to  
23 read as follows:

24 Sec. 31.042. DUTIES OF EXECUTIVE DIRECTOR; DIVISION OF  
25 DEPARTMENT PERSONNEL RESPONSIBILITIES. (a) The executive director  
26 is responsible for the daily operations of the department and shall  
27 coordinate the activities of department officers and employees.

1       (b) The executive director [commissioner] shall develop and  
2 implement policies that clearly define the respective  
3 responsibilities of [the commissioner and the staff of the]  
4 department officers and employees.

5           SECTION 12. Section 31.043(a), Insurance Code, is amended  
6 to read as follows:

7       (a) The executive director [commissioner or the  
8 ~~commissioner's designee~~] shall prepare and maintain a written  
9 policy statement to ensure implementation of a program of equal  
10 employment opportunity under which all personnel transactions are  
11 made without regard to race, color, disability, sex, religion, age,  
12 or national origin. The policy statement must include:

13           (1) personnel policies, including policies relating  
14 to recruitment, evaluation, selection, appointment, training, and  
15 promotion of personnel that are in compliance with Chapter 21,  
16 Labor Code;

17           (2) a comprehensive analysis of the department  
18 workforce that meets federal and state guidelines;

19           (3) procedures by which a determination can be made of  
20 significant underuse in the department workforce of all persons for  
21 whom federal or state guidelines encourage a more equitable  
22 balance; and

23           (4) reasonable methods to appropriately address those  
24 areas of significant underuse.

25           SECTION 13. Section 31.044, Insurance Code, is amended to  
26 read as follows:

27           Sec. 31.044. QUALIFICATIONS AND STANDARDS OF CONDUCT. The

S.B. No. 1642

1 executive director [commissioner] shall provide to the commission  
2 and department officers and employees, as often as necessary,  
3 information regarding their:

4 (1) qualification for office or employment under this  
5 code; and

6 (2) responsibilities under applicable laws relating  
7 to standards of conduct for state officers and employees.

8 SECTION 14. Section 31.045, Insurance Code, is amended to  
9 read as follows:

10 Sec. 31.045. CAREER LADDER PROGRAM; PERFORMANCE  
11 EVALUATIONS. (a) The executive director [commissioner or the  
12 commissioner's designee] shall develop an intra-agency career  
13 ladder program. The program must require intra-agency posting of  
14 all nonentry level positions concurrently with any public posting.

15 (b) The executive director [commissioner or the  
16 commissioner's designee] shall develop a system of annual  
17 performance evaluations. All merit pay for department officers and  
18 employees must be based on the system established under this  
19 subsection.

20 SECTION 15. Sections 33.002(a) and (b), Insurance Code, are  
21 amended to read as follows:

22 (a) A person is not eligible for appointment as a member of  
23 the commission [commissioner] if the person, the person's spouse,  
24 or any other person who resides in the same household as the person:

25 (1) is registered, certified, or licensed by the  
26 department;

27 (2) is employed by or participates in the management

1 of a business entity or other organization regulated by or  
2 receiving funds from the department;

3 (3) owns or controls, directly or indirectly, more  
4 than a 10 percent interest in a business entity or other  
5 organization regulated by or receiving funds from the department;  
6 or

7 (4) uses or receives a substantial amount of tangible  
8 goods, services, or funds from the department, other than  
9 compensation or reimbursement authorized by law.

10 (b) A person is not eligible for appointment as a member of  
11 the commission [commissioner] if the person:

12 (1) is a stockholder, director, officer, attorney,  
13 agent, or employee of an insurance company, insurance agent,  
14 insurance broker, or insurance adjuster; or

15 (2) is directly or indirectly interested in a business  
16 described by Subdivision (1).

17 SECTION 16. Sections 33.004(a) and (b), Insurance Code, are  
18 amended to read as follows:

19 (a) A person who is an officer, employee, or paid consultant  
20 of a trade association in the field of insurance may not be:

21 (1) a member of the commission [commissioner]; or

22 (2) an employee of the department who is exempt from  
23 the state's position classification plan or is compensated at or  
24 above the amount prescribed by the General Appropriations Act for  
25 step 1, salary group A17, of the position classification salary  
26 schedule.

27 (b) A person who is the spouse of an officer, manager, or

1 paid consultant of a trade association in the field of insurance may  
2 not be:

3 (1) a member of the commission [~~commissioner~~]; or  
4 (2) an employee of the department who is exempt from  
5 the state's position classification plan or is compensated at or  
6 above the amount prescribed by the General Appropriations Act for  
7 step 1, salary group A17, of the position classification salary  
8 schedule.

9 SECTION 17. Not later than December 1, 2025, the governor  
10 shall:

11 (1) appoint each initial member of the state  
12 commission of insurance to serve staggered terms beginning January  
13 1, 2026, with one of the members serving a two-year term, one of the  
14 members serving a four-year term, and one of the members serving a  
15 six-year term; and

16 (2) designate a member appointed under Subdivision (1)  
17 of this section as the initial presiding officer of the state  
18 commission of insurance.

19 SECTION 18. Until each member of the initial state  
20 commission of insurance is appointed and confirmed by the senate in  
21 the manner provided by Section 31.022, Insurance Code, as amended  
22 by this Act, the commissioner of insurance serving on the effective  
23 date of this Act shall, unless otherwise removed as provided by law,  
24 continue in office under the prior law that governed the office, and  
25 that prior law is continued in effect for that purpose. If on  
26 January 1, 2026, there is a vacancy in the office of a member of the  
27 state commission of insurance created under this Act because the

S.B. No. 1642

1 initial appointee has not been confirmed by the senate as provided  
2 by Section [31.022](#), Insurance Code, as amended by this Act, has died,  
3 or refuses or is permanently unable to serve, the commissioner  
4 serving on that date shall, unless otherwise removed as provided by  
5 law, continue in office under the prior law that governed the office  
6 until the governor fills the vacancy by appointment in the manner  
7 provided by Section [31.022](#), Insurance Code, as amended by this Act.  
8 The prior law that governed the office of the commissioner of  
9 insurance is continued in effect for that purpose.

10 SECTION 19. This Act takes effect September 1, 2025.