

SENATE AMENDMENTS
2nd Printing

By: Howard

H.B. No. 2851

A BILL TO BE ENTITLED

AN ACT

relating to including nursing school applications in a consolidated application service.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Subchapter S, Chapter 51, Education Code, is amended by adding Section 51.765 to read as follows:

Sec. 51.765. NURSING SCHOOL APPLICATION CONSOLIDATION. (a) A service or organization that provides consolidated application services for applications to medical schools or dental schools, including the Texas Medical and Dental Schools Application Service operated through The University of Texas System, must include applications for nursing schools in this state.

(b) The governing board of The University of Texas System shall establish an advisory board to develop:

(1) recommendations for including applications for nursing schools in this state in the consolidated application services for applications to medical schools or dental schools as required under Subsection (a); and

(2) an implementation plan for the recommendations developed under Subdivision (1).

(c) The advisory board shall consist of representatives of professional nursing programs in this state and representatives with expertise in professional nursing program applications appointed by the governing board of The University of Texas System

1 on recommendation by the Texas Health Education Service.

2 (d) The University of Texas System shall publish the
3 implementation plan developed by the advisory board under this
4 section on the system's Internet website not later than January 1,
5 2026.

6 (e) The advisory board is abolished and this subsection and
7 Subsections (b), (c), and (d) expire September 1, 2027.

8 SECTION 2. Section 51.765(a), Education Code, as added by
9 this Act, applies beginning with applications for admission to a
10 nursing school for the 2027 fall semester.

11 SECTION 3. The governing board of The University of Texas
12 System shall appoint the members of the advisory board under
13 Section 51.765(c), Education Code, as added by this Act, not later
14 than November 1, 2025.

15 SECTION 4. This Act takes effect September 1, 2025.

ADOPTED

MAY 26 2025

Lately Spaw
Secretary of the Senate

By: *b: w Kille T*

H.B. No. 2851

Substitute the following for H.B. No. 2851:

By: *b: w Kille T*

C.S.H.B. No. 2851

A BILL TO BE ENTITLED

1 AN ACT

2 relating to including nursing school applications in a consolidated
3 application service.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Subchapter S, Chapter 51, Education Code, is
6 amended by adding Section 51.765 to read as follows:

7 Sec. 51.765. NURSING SCHOOL APPLICATION CONSOLIDATION. (a)
8 A service or organization that provides consolidated application
9 services for applications to medical schools or dental schools,
10 including the Texas Health Education Service at The University of
11 Texas System Administration, must include applications for nursing
12 schools in this state.

13 (b) The Texas Health Education Service at The University of
14 Texas System Administration shall establish an advisory board to
15 develop:

16 (1) recommendations for including applications for
17 nursing schools in this state in the consolidated application
18 services for applications to medical schools or dental schools as
19 required under Subsection (a); and

20 (2) an implementation plan for the recommendations
21 developed under Subdivision (1).

22 (c) The advisory board shall consist of representatives of
23 professional nursing programs in this state and representatives
24 with expertise in professional nursing program applications

1 appointed by the Texas Health Education Service at The University
2 of Texas System Administration.

3 (d) The Texas Health Education Service at The University of
4 Texas System Administration shall publish the implementation plan
5 developed by the advisory board under this section on an Internet
6 website operated by the Texas Health Education Service not later
7 than January 1, 2026.

8 (e) The advisory board is abolished and this subsection and
9 Subsections (b), (c), and (d) expire September 1, 2027.

10 SECTION 2. Section 51.765(a), Education Code, as added by
11 this Act, applies beginning with applications for admission to a
12 nursing school for the 2027 fall semester.

13 SECTION 3. The Texas Health Education Service at The
14 University of Texas System Administration shall appoint the members
15 of the advisory board under Section 51.765(c), Education Code, as
16 added by this Act, not later than November 1, 2025.

17 SECTION 4. This Act takes effect September 1, 2025.

LEGISLATIVE BUDGET BOARD
Austin, Texas

FISCAL NOTE, 89TH LEGISLATIVE REGULAR SESSION

May 27, 2025

TO: Honorable Dustin Burrows, Speaker of the House, House of Representatives

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: **HB2851** by Howard (Relating to including nursing school applications in a consolidated application service.), **As Passed 2nd House**

Estimated Two-year Net Impact to General Revenue Related Funds for HB2851, As Passed 2nd House: a negative impact of (\$3,728,217) through the biennium ending August 31, 2027.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five- Year Impact:

<i>Fiscal Year</i>	Probable Net Positive/(Negative) Impact to <i>General Revenue Related Funds</i>
2026	(\$1,909,059)
2027	(\$1,819,158)
2028	(\$1,571,391)
2029	(\$1,256,380)
2030	(\$737,056)

All Funds, Five-Year Impact:

<i>Fiscal Year</i>	Probable Savings/(Cost) from <i>General Revenue Fund</i> 1	Probable Savings/(Cost) from <i>Institutional Funds</i>	Probable Revenue Gain from <i>Application Fee</i> <i>(Institutional Funds)</i>	<i>Change in Number of State Employees from FY 2025</i>
2026	(\$1,909,059)	\$0	\$0	10.0
2027	(\$1,819,158)	(\$229,120)	\$229,120	10.0
2028	(\$1,571,391)	(\$475,900)	\$475,900	10.0
2029	(\$1,256,380)	(\$825,740)	\$825,740	10.0
2030	(\$737,056)	(\$1,383,600)	\$1,383,600	10.0

Fiscal Analysis

The bill would require services or organizations that provide consolidated application services for applications to medical or dental schools to include applications for nursing schools, including the Texas Health Education Service at The University of Texas System.

The bill would require the Texas Health Education Service at The University of Texas System to establish an advisory board to develop recommendations for including applications for nursing schools in consolidated application services and to publish a plan for implementing the recommendations.

Methodology

The Texas Health Education Service administers the Texas Medical and Dental Schools Application Service (TMDSAS). According to The University of Texas System, the cost to expand TMDSAS as required by the bill would total \$3,728,217 in the 2026-27 biennium and will decrease in subsequent biennia. The System estimates an additional 10.0 full-time equivalents would be needed, totaling \$1,938,398 in the 2026-27 biennium for salaries and benefits. Other costs include technology costs to support the application platform and internal maintenance and operations expenses.

TMDSAS would begin with a piloted cohort of approximately 6 schools in fiscal year 2027 with plans to grow to 50 by fiscal year 2030. TMDSAS would assess an application fee on submitted applications and expects to raise \$229,120 in fee revenue in the 2026-27 biennium based on a fiscal year 2027 estimated 2,400 applications.

Fee revenue generated would be used to supplement any appropriated General Revenue in the continued operation of the application service. The System estimates that fee revenue will increase in future years as the number of applications and partner institutions increases and will eventually sustain TMDSAS without the need for additional General Revenue.

The System estimates a one-time cost of \$150,000 for consulting services to help develop the implementation plan that the advisory board is responsible for producing under the bill's provisions.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 720 The University of Texas System Administration, 781 Higher Education Coordinating Board
LBB Staff: JMc, SD, NPe, LBO, BCa, NV

LEGISLATIVE BUDGET BOARD
Austin, Texas

FISCAL NOTE, 89TH LEGISLATIVE REGULAR SESSION

May 23, 2025

TO: Honorable Lois W. Kolkhorst, Chair, Senate Committee on Health & Human Services

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: **HB2851** by Howard (Relating to including nursing school applications in a consolidated application service.), **Committee Report 2nd House, Substituted**

Estimated Two-year Net Impact to General Revenue Related Funds for HB2851, Committee Report 2nd House, Substituted: a negative impact of (\$3,728,217) through the biennium ending August 31, 2027

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five- Year Impact:

<i>Fiscal Year</i>	Probable Net Positive/(Negative) Impact to <i>General Revenue Related Funds</i>
2026	(\$1,909,059)
2027	(\$1,819,158)
2028	(\$1,571,391)
2029	(\$1,256,380)
2030	(\$737,056)

All Funds, Five-Year Impact:

<i>Fiscal Year</i>	Probable Savings/(Cost) from <i>General Revenue Fund</i>	Probable Savings/(Cost) from <i>Institutional Funds</i>	Probable Revenue Gain from <i>Application Fee</i> <i>(Institutional Funds)</i>	<i>Change in Number of State Employees from FY 2025</i>
2026	(\$1,909,059)	\$0	\$0	10.0
2027	(\$1,819,158)	(\$229,120)	\$229,120	10.0
2028	(\$1,571,391)	(\$475,900)	\$475,900	10.0
2029	(\$1,256,380)	(\$825,740)	\$825,740	10.0
2030	(\$737,056)	(\$1,383,600)	\$1,383,600	10.0

Fiscal Analysis

The bill would require services or organizations that provide consolidated application services for applications to medical or dental schools to include applications for nursing schools, including the Texas Health Education Service at The University of Texas System.

The bill would require the Texas Health Education Service at The University of Texas System to establish an advisory board to develop recommendations for including applications for nursing schools in consolidated application services and to publish a plan for implementing the recommendations.

Methodology

The Texas Health Education Service administers the Texas Medical and Dental Schools Application Service (TMDSAS). According to The University of Texas System, the cost to expand TMDSAS as required by the bill would total \$3,728,217 in the 2026-27 biennium and will decrease in subsequent biennia. The System estimates an additional 10.0 full-time equivalents would be needed, totaling \$1,938,398 in the 2026-27 biennium for salaries and benefits. Other costs include technology costs to support the application platform and internal maintenance and operations expenses.

TMDSAS would begin with a piloted cohort of approximately 6 schools in fiscal year 2027 with plans to grow to 50 by fiscal year 2030. TMDSAS would assess an application fee on submitted applications and expects to raise \$229,120 in fee revenue in the 2026-27 biennium based on a fiscal year 2027 estimated 2,400 applications.

Fee revenue generated would be used to supplement any appropriated General Revenue in the continued operation of the application service. The System estimates that fee revenue will increase in future years as the number of applications and partner institutions increases and will eventually sustain TMDSAS without the need for additional General Revenue.

The System estimates a one-time cost of \$150,000 for consulting services to help develop the implementation plan that the advisory board is responsible for producing under the bill's provisions.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 720 The University of Texas System Administration, 781 Higher Education Coordinating Board
LBB Staff: JMc, NPe, LBO, BCa, NV

LEGISLATIVE BUDGET BOARD
Austin, Texas

FISCAL NOTE, 89TH LEGISLATIVE REGULAR SESSION

May 20, 2025

TO: Honorable Brandon Creighton, Chair, Senate Committee on Education K-16

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: **HB2851** by Howard (Relating to including nursing school applications in a consolidated application service.), **As Engrossed**

Estimated Two-year Net Impact to General Revenue Related Funds for HB2851, As Engrossed: a negative impact of (\$3,728,217) through the biennium ending August 31, 2027.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five- Year Impact:

<i>Fiscal Year</i>	<i>Probable Net Positive/(Negative) Impact to General Revenue Related Funds</i>
2026	(\$1,909,059)
2027	(\$1,819,158)
2028	(\$1,571,391)
2029	(\$1,256,380)
2030	(\$737,056)

All Funds, Five-Year Impact:

<i>Fiscal Year</i>	<i>Probable Savings/(Cost) from General Revenue Fund 1</i>	<i>Probable Savings/(Cost) from Institutional Funds</i>	<i>Probable Revenue Gain from Application Fee (Institutional Funds)</i>	<i>Change in Number of State Employees from FY 2025</i>
2026	(\$1,909,059)	\$0	\$0	10.0
2027	(\$1,819,158)	(\$229,120)	\$229,120	10.0
2028	(\$1,571,391)	(\$475,900)	\$475,900	10.0
2029	(\$1,256,380)	(\$825,740)	\$825,740	10.0
2030	(\$737,056)	(\$1,383,600)	\$1,383,600	10.0

Fiscal Analysis

The bill would require services or organizations that provide consolidated application services for applications to medical or dental schools to include applications for nursing schools, including the Texas Medical and Dental Schools Applications Service (TMDSAS) operated by The University of Texas System.

The bill would require The University of Texas System to establish an advisory board to develop recommendations for including applications for nursing schools in consolidated application services and to publish a plan for implementing the recommendations.

Methodology

According to The University of Texas System, the cost to implement the bill would total \$3,728,217 in the 2026-27 biennium and will decrease in subsequent biennia. The System estimates an additional 10.0 full-time equivalents would be needed to expand TMDSAS as required by the bill, totaling \$1,938,398 in the 2026-27 biennium for salaries and benefits. Other costs include technology costs to support the application platform and internal maintenance and operations expenses.

TMDSAS would begin with a piloted cohort of approximately 6 schools in fiscal year 2027 with plans to grow to 50 by fiscal year 2030. TMDSAS would assess an application fee on submitted applications and expects to raise \$229,120 in fee revenue in the 2026-27 biennium based on a fiscal year 2027 estimated 2,400 applications.

Fee revenue generated would be used to supplement any appropriated General Revenue in the continued operation of the application service. The System estimates that fee revenue will increase in future years as the number of applications and partner institutions increases and will eventually sustain TMDSAS without the need for additional General Revenue.

The System estimates a one-time cost of \$150,000 for consulting services to help develop the implementation plan that the advisory board is responsible for producing under the bill's provisions.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 720 The University of Texas System Administration, 781 Higher Education Coordinating Board

LBB Staff: JMc, NPe, LBO, BCa, NV

LEGISLATIVE BUDGET BOARD
Austin, Texas

FISCAL NOTE, 89TH LEGISLATIVE REGULAR SESSION

March 28, 2025

TO: Honorable Terry M. Wilson, Chair, House Committee on Higher Education

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: HB2851 by Howard (Relating to including nursing school applications in a consolidated application service.), **As Introduced**

No significant fiscal implication to the State is anticipated.

The bill would require consolidated application services for applications to medical schools or dental schools, including the Texas Medical and Dental Schools Application Service (TMDSAS) administered by the University of Texas System, to include applications for nursing schools in Texas.

Based on information provided by The University of Texas System, implementation of the bill would result in a cost to institutional funds that would be partially offset by fees levied on applications submitted through TMDSAS. Institutional funds are not appropriated in the General Appropriations Act, and therefore not a cost to the State.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 720 The University of Texas System Administration, 781 Higher Education Coordinating Board

LBB Staff: JMc, FV, LBO, BCa